

The Senate Committee on Transportation offered the following substitute to HB 1277:

A BILL TO BE ENTITLED

AN ACT

1 To amend Article 1 of Chapter 16 of Title 12 and Title 32 of the Official Code of Georgia
2 Annotated, relating to environmental policy and highways, bridges, and ferries, respectively,
3 so as to increase the project cost threshold for public roads or airports requiring
4 environmental evaluations; to authorize annual adjustments to such thresholds based upon
5 inflation; to revise various reporting requirements relating to projects of and contracts
6 awarded by the Department of Transportation; to provide for publication of such reports; to
7 repeal a limit on the amount of design-build projects that may be awarded by such
8 department; to increase the property value threshold for requirements relating to the sale of
9 property no longer needed for public road purposes; to authorize annual adjustments to such
10 threshold based upon inflation; to provide for conforming changes; to amend Code
11 Section 46-2-20.1 of the Official Code of Georgia Annotated, relating to electric vehicle
12 charging services and operation, so as to provide for definitions; to amend an Act relating to
13 regulation and taxation of electricity used as motor fuel and electric vehicle charging stations,
14 approved May 2, 2023 (Ga. L. 2023, p. 376/SB 146), as amended, so as to extend the
15 effective date of provisions relative to regulatory authority of the Department of Agriculture
16 and revenue and taxation; to provide for related matters; to repeal conflicting laws; and for
17 other purposes.

18 BE IT ENACTED BY THE GENERAL ASSEMBLY OF GEORGIA:

19

SECTION 1.

20 Article 1 of Chapter 16 of Title 12 of the Official Code of Georgia Annotated, relating to
21 environmental policy, is amended by revising Code Section 12-16-9, relating to limitation
22 on requirement for environmental evaluation, as follows:

23 "12-16-9.

24 When a project of a department, municipality, county, or authority to construct or improve
25 a public road or airport does not exceed \$100 \$200 million in costs, such project shall not
26 constitute a proposed governmental action which may significantly adversely affect the
27 quality of the environment and the requirements of this article shall not be applicable,
28 except that an environmental evaluation shall be considered in the decision-making
29 process, consistent with paragraph (3) of Code Section 12-16-2, when it is probable to
30 expect significant adverse impact on historical sites or buildings and cultural resources.
31 On July 1, 2027, and each July 1 thereafter, the division shall be authorized to annually
32 adjust the cost threshold established in this Code section; provided, however, that such
33 adjustment shall not result in an increase by more than the annual rate of inflation as
34 measured by the Consumer Price Index as reported by the Bureau of Labor Statistics of the
35 United States Department of Labor."

36

SECTION 2.

37 Title 32 of the Official Code of Georgia Annotated relating to highways, bridges, and ferries,
38 is amended by revising Code Section 32-2-41.2, relating to development of benchmarks,
39 reports, and value engineering studies, as follows:

40 "32-2-41.2.

41 ~~(a) The commissioner shall develop and publish in print or electronically benchmarks,~~
42 ~~based upon the type and scope of a construction project, that detail a realistic time frame~~
43 ~~for completion of each stage of a construction project, including preliminary engineering~~
44 ~~and design, environmental permitting and review, and right of way acquisition The~~

45 department shall develop and publish an annual fiscal year report accounting for the
46 investment of public funds in transportation during the previous fiscal year. Such report
47 shall be made available to the Governor and the General Assembly by January 15 of each
48 year.

49 ~~(b) The director shall submit an annual report to the Governor, the Lieutenant Governor,~~
50 ~~the Speaker of the House of Representatives, and the chairpersons of the House and Senate~~
51 ~~Transportation Committees detailing the progress of every construction project valued at~~
52 ~~\$10 million or more against the benchmarks. This report shall include an analysis~~
53 ~~explaining the discrepancies between the benchmarks and actual performance on each~~
54 ~~project as well as an explanation for delays. This report shall also be published on the~~
55 ~~website of the department~~ The department shall maintain on its website a detailed status
56 report for each programmed project, including a project description, projected schedule by
57 programmed phases, and projected cost by programmed phases.

58 ~~(c) The department shall create and maintain on its website a detailed status report on each~~
59 ~~project under planning or construction. This status report shall include, but not be limited~~
60 ~~to, the name and contact information of the project manager, if applicable.~~

61 ~~(d) Value engineering studies shall be performed on all projects whose costs exceed \$50~~
62 ~~million, except for any project procured in accordance with Code Sections 32-2-79,~~
63 ~~32-2-80, and 32-2-81, and the director shall submit an annual report to the Governor, the~~
64 ~~Lieutenant Governor, the Speaker of the House of Representatives, and the chairpersons~~
65 ~~of the House and Senate Transportation Committees detailing the amount saved due to the~~
66 ~~value engineering studies. This report shall also be published on the website of the~~
67 ~~department."~~

68

SECTION 3.

69 Said title is further amended in Code Section 32-2-43, relating to director of planning,
70 appointment, and responsibilities, by revising subsection (b) as follows:

71 "(b) The director of planning's principal responsibility shall be the development of
 72 transportation plans, including the development of the state-wide strategic transportation
 73 plan, state-wide transportation improvement program, state-wide freight and logistics
 74 implementation plan, and other comprehensive plans pursuant to the provisions of Code
 75 ~~Section~~ Sections 32-2-3 and ~~Code Section~~ 32-2-22, and strategic transportation plans
 76 pursuant to the provisions of Code Section 32-2-41.1, ~~and benchmarks and value~~
 77 ~~engineering studies pursuant to the provisions of Code Section 32-2-41.2~~, in consultation
 78 with the board, the Governor, and the commissioner. The director shall also be responsible
 79 for the duties and activities assigned to the director in Article 5 of Chapter 8 of Title 48.
 80 The director shall be the director of the Planning Division of the department and shall
 81 possess, exercise, and perform all the duties, powers, and authority which may be vested
 82 in such division by law and are necessary or appropriate for such purpose, except those
 83 duties, powers, and authority which are expressly reserved by law to the board or the
 84 commissioner."

85 **SECTION 4.**

86 Said title is further amended in Code Section 32-2-69, relating to bidding process and award
 87 of contract, by revising subsection (a) as follows:

88 "(a) Except as authorized by Code Sections ~~32-2-79~~, 32-2-80, and 32-2-82, the department
 89 shall award contracts to the lowest reliable bidder, provided that the department shall have
 90 the right to reject any and all such bids whether such right is reserved in the public notice
 91 or not and, in such case, the department may ~~readvertise~~ republish the advertisement,
 92 perform the work itself, or abandon the project."

93 **SECTION 5.**

94 Said title is further amended by repealing and reserving Code Section 32-2-79, relating to
 95 biennial reporting of potential undertakings best suited for public-private partnership.

96

SECTION 6.

97 Said title is further amended in Code Section 32-2-80, relating to public-private partnerships
98 (P3s), by revising subsection (d) as follows:

99 "(d) The department shall be authorized to promulgate reasonable rules or regulations to
100 assist in proposal evaluations and to implement the purposes of this Code section. The
101 department shall report the content of such rules or regulations to the Transportation
102 Committees of the Senate and House of Representatives for their approval by majority vote
103 prior to the promulgation thereof and shall make ~~quarterly reports to the same chairpersons~~
104 ~~of all of its activities undertaken pursuant to the provisions of this Code section~~ annual
105 reports to the same chairpersons on the status of the projects undertaken pursuant to this
106 Code section in relation to the annual fiscal year report required by subsection (a) of Code
107 Section 32-2-41.2."

108

SECTION 7.

109 Said title is further amended in Code Section 32-2-81, relating to design-build procedure, by
110 revising subsections (e) and (f) as follows:

111 ~~"(e) In contracting for design-build projects, the department shall be limited to contracting~~
112 ~~for no more than 50 percent of the total amount of construction projects awarded in the~~
113 ~~previous fiscal year.~~

114 ~~(f) Not later than 90 days after~~ Following the end of the fiscal year, the department shall
115 provide to the Governor, ~~Lieutenant Governor~~ President of the Senate, Speaker of the
116 House of Representatives, and chairpersons of the House and Senate Transportation
117 Committees a summary containing all ~~the~~ projects awarded during the fiscal year using the
118 design-build contracting method. ~~Included in the report shall be~~ Such report shall
119 include an explanation for any projects awarded to based upon anything other than the
120 low-bid proposal, the considerations for any project awarded on a best value basis, and a
121 summary of projects undertaken pursuant to this Code section in relation to the annual

122 fiscal year report required by subsection (a) of Code Section 32-2-41.2. ~~This~~ The report
 123 required by this Code section shall be made available for public information to the public."

124 **SECTION 8.**

125 Said title is further amended in Code Section 32-2-82, relating to alternative contracting
 126 method, by revising subsection (g) as follows:

127 ~~"(g) Not later than 90 days after~~ Following the end of a fiscal year in which the department
 128 has executed a contract to deliver a project using an alternative contracting method, the
 129 department shall provide to the Governor, ~~Lieutenant Governor~~ President of the Senate,
 130 Speaker of the House of Representatives, and chairpersons of the House and Senate
 131 Transportation Committees a summary report containing a summary of all contracts that
 132 utilized an alternative contracting method. Such report shall include a comparative benefit
 133 analysis of projects undertaken under this Code section. The department shall include a
 134 summary of projects undertaken utilizing the contracting methods provided for in this Code
 135 section in the annual fiscal year report required by subsection (a) of Code Section
 136 32-2-41.2. ~~This~~ The report required by this Code section shall be made available to the
 137 public."

138 **SECTION 9.**

139 Said title is further amended in Code Section 32-7-4, relating to procedure for disposition of
 140 property, by revising paragraph (2) of subsection (a) and subsection (b) as follows:

141 ~~"(2)(A)~~ When an entire parcel acquired by the department, a county, or a municipality,
 142 or any interest therein, is being disposed of, it may be acquired under the right created
 143 in paragraph (1) of this subsection at such price as may be agreed upon, but in no event
 144 less than the price paid for its acquisition. When only remnants or portions of the
 145 original acquisition are being disposed of, they may be acquired for a price no less than
 146 15 percent under the market value thereof at the time the department, county, or

147 municipality decides the property is no longer needed. The department shall use a real
148 estate appraiser with knowledge of the local real estate market who is licensed in
149 Georgia to establish the fair market value of the property prior to listing such property.

150 (B) The provisions of subparagraph (A) of this paragraph notwithstanding, if the value
151 of the property to be disposed is ~~\$75,000.00~~ \$150,000.00 or less as determined by
152 department estimate, the department, county, or municipality may negotiate the sale.
153 On July 1, 2027, and each July 1 thereafter, the department shall be authorized to
154 annually adjust the value threshold established in this subparagraph; provided, however,
155 that such adjustment shall not result in an increase by more than the annual rate of
156 inflation as measured by the Consumer Price Index as reported by the Bureau of Labor
157 Statistics of the United States Department of Labor.

158 (C) The provisions of this paragraph to the contrary notwithstanding, the department
159 shall be authorized to negotiate the sale of the property to be disposed with an adjacent
160 property owner, provided that such property is acquired for a price no less than 15
161 percent under the market value thereof at the time the department decides the property
162 is no longer needed."

163 "(b)(1)(A) Unless a sale of the property is made pursuant to paragraph (2) or (3) of this
164 subsection, ~~such~~ sale of property no longer needed by the department shall be made to
165 the bidder submitting the highest of the sealed bids received after public advertisement
166 for such bids for two weeks. If the highest of the sealed bids received is less than but
167 within 15 percent of the established market value, the department may accept that bid
168 and convey the property in accordance with the provisions of subsection (c) of this
169 Code section. The department or the county or municipality shall have the right to
170 reject any and all bids, in its discretion, to ~~readvertise~~, republish the advertisement or
171 to abandon the sale.

172 (B) ~~Such~~ The public advertisement required by this subsection shall be ~~inserted~~
173 published once a week in such newspapers or other publication, or both, as will ensure

174 adequate publicity, the first ~~insertion~~ publication to be at least two weeks prior to the
175 opening of bids, the second to follow one week after the first publication. Such
176 advertisement shall include but not be limited to the following items:

- 177 (i) A description sufficient to enable the public to identify the property;
178 (ii) The time and place for submission and opening of sealed bids;
179 (iii) The right of the department or the county or municipality to reject any one or all
180 of the bids;
181 (iv) All the conditions of sale; and
182 (v) Such further information as the department or the county or municipality may
183 deem advisable as in the public interest.

184 (2)(A) ~~Such~~ Any sale of property pursuant to this subsection may be made by the
185 department or a county or municipality by listing the property through a real estate
186 broker licensed under Chapter 40 of Title 43 who has a place of business located in the
187 state. ~~Property~~ Any such property shall be listed for a period of at least 30 days. The
188 department shall use a real estate appraiser with knowledge of the local real estate
189 market who is licensed in Georgia to establish the fair market value of the property
190 prior to listing such property. If the highest offer received to purchase such property
191 is less than the appraised value but within 15 percent of such value, the department,
192 county, or municipality may accept such offer and convey the property in accordance
193 with the provisions of subsection (c) of this Code section. All sales shall be approved
194 by the commissioner on behalf of the department or shall be approved by the governing
195 authority of the county or municipality at a regular meeting that shall be open to the
196 public, ~~and public comments shall be allowed at such meeting~~ and that allows for public
197 comment regarding such sale.

198 (B) Commencing at the time of the listing of the property as provided in
199 subparagraph (A) of this paragraph, the department, county, or municipality shall
200 provide for a notice to be ~~inserted~~ published once a week for two weeks in the legal

201 organ of the county indicating the names of real estate brokers listing the property for
202 the department or political subdivision. The department, county, or municipality may
203 advertise publish such advertisement in newspapers, on the ~~Internet~~ internet, or in
204 magazines relating to the sale of real estate or similar publications.

205 (C) The department, county, or municipality shall have the right to reject any and all
206 offers, in its discretion, and to sell such property pursuant to the provisions of
207 paragraph (1) of this subsection.

208 (D) The department shall be authorized to sell property pursuant to this paragraph to
209 the highest bidder utilizing an online public auction after meeting the requirements set
210 forth in this paragraph. If the highest offer received to purchase any property is less
211 than the appraised value but within 15 percent of such value, the department may accept
212 such offer and convey the property in accordance with the provisions of section (c) of
213 this Code section.

214 (3)(A) ~~Such~~ Any sale of property pursuant to this subsection may be made by the
215 department, a county, or a municipality to the highest bidder at a public auction
216 conducted by an auctioneer licensed under Chapter 6 of Title 43. If the highest offer
217 received to purchase such property is less than the appraised value of the property but
218 within 15 percent of such value, the department, county, or municipality may accept
219 such offer and convey the property in accordance with the provisions of subsection (c)
220 of this Code section.

221 (B) The department, county, or municipality shall provide for a notice to be ~~inserted~~
222 published once a week for the two weeks immediately preceding the auction in the legal
223 organ of the county where such property is located including, at a minimum, the
224 following items:

- 225 (i) A description sufficient to enable the public to identify the property;
226 (ii) The time and place of the public auction;

227 (iii) The right of the department or the county or municipality to reject any one or all
228 of the bids;

229 (iv) All the conditions of sale; and

230 (v) Such further information as the department or the county or municipality may
231 deem advisable as in the public interest.

232 The department, county, or municipality may ~~advertise~~ publish such advertisement in
233 magazines relating to the sale of real estate or similar publications.

234 (C) The department, county, or municipality shall have the right to reject any and all
235 offers for such property, in its discretion, and to sell such property pursuant to the
236 provisions of paragraph (1) or (2) of this subsection.

237 (D) The department shall be authorized to sell property pursuant to this paragraph to
238 the highest bidder utilizing an online public auction after meeting the requirements set
239 forth in this paragraph. If the highest offer received to purchase any property is less
240 than the appraised value but within 15 percent of such value, the department may accept
241 such offer and convey the property in accordance with the provisions of section (c) of
242 this Code section."

243 **SECTION 10.**

244 Code Section 46-2-20.1 of the Official Code of Georgia Annotated, relating to electric
245 vehicle charging services and operation, is amended by revising paragraphs (3) and (5) of
246 subsection (a) as follows:

247 ~~"(3) 'Electric vehicle' shall have the same meaning as set forth in Code Section 10-1-220~~
248 means a vehicle that is propelled by one or more electric motors fueled by energy stored
249 in the form of a rechargeable battery."

250 ~~"(5) 'Electric vehicle charging station' shall have the same meaning as set forth in Code~~
251 ~~Section 10-1-220~~ means any device or group of devices that delivers electricity from a

252 power source outside an electric vehicle into one or more electric vehicles and that is
253 located somewhere other than a residence."

254 **SECTION 11.**

255 An Act relating to regulation and taxation of electricity used as motor fuel and electric
256 vehicle charging stations, approved May 2, 2023 (Ga. L. 2023, p. 376/SB 146), as amended,
257 is amended by revising subsection (b) of Section 5-1 to read as follows:

258 "(b) Part II of this Act, which provides for the regulatory authority of the Department of
259 Agriculture, and Part III of this Act, relating to revenue and taxation, shall become
260 effective on January 1, 2028."

261 **SECTION 12.**

262 All laws and parts of laws in conflict with this Act are repealed.