

The Senate Committee on Children and Families offered the following substitute to HB 256:

A BILL TO BE ENTITLED  
AN ACT

1 To amend Article 1 of Chapter 11 of Title 15 of the Official Code of Georgia Annotated,  
2 relating to general provisions relative to the juvenile code, so as to require the recording of  
3 all proceedings under the juvenile code; to establish the right of parties to obtain a full and  
4 complete record of proceedings under the juvenile code; to establish the right of the  
5 Department of Human Services to obtain a full and complete record of proceedings under the  
6 juvenile code in which it has been permitted to participate by the juvenile court; to amend  
7 Chapter 5 of Title 49 of the Official Code of Georgia Annotated, relating to programs and  
8 protection for children, so as to revise provisions relating to the "Foster Placements Bill of  
9 Rights"; to provide for definitions; to provide that such rights include relative caregivers and  
10 fictive kin; to provide for the development of administrative procedures; to provide for  
11 related matters; to provide for a short title; to provide for an effective date; to repeal  
12 conflicting laws; and for other purposes.

13 BE IT ENACTED BY THE GENERAL ASSEMBLY OF GEORGIA:

14

**SECTION 1.**

15 Article 1 of Chapter 11 of Title 15 of the Official Code of Georgia Annotated, relating to  
16 general provisions relative to the juvenile code, is amended by revising Code Section  
17 15-11-17, relating to conduct of hearings generally and applicability of Title 24, as follows:

18 "15-11-17.

19 (a) All hearings under this chapter shall be conducted by the court without a jury. Any  
20 hearing may be adjourned from time to time within the discretion of the court.

21 (b) Except as otherwise provided, all hearings shall be conducted in accordance with  
22 Title 24.

23 (c) All proceedings under this chapter ~~Proceedings~~ shall be recorded by stenographic notes  
24 or by electronic, mechanical, or other appropriate means capable of accurately capturing  
25 a full and complete record of all words spoken during the proceedings.

26 (d) A juvenile court judge, an associate juvenile court judge, a judge pro tempore of the  
27 juvenile court, or any person sitting as a juvenile court judge may conduct hearings in  
28 connection with any proceeding under this chapter in any county within the judicial circuit.  
29 When a superior court judge sits as a juvenile court judge, hearings in connection with any  
30 proceeding under this chapter may be heard before such judge in any county within the  
31 judicial circuit over which the judge presides."

32

**SECTION 2.**

33 Said article is further amended by revising Code Section 15-11-19, relating to rights of  
34 parties to proceedings, as follows:

35 "15-11-19.

36 (a) A party has the right to be present, to be heard, to present evidence material to the  
37 proceedings, to cross-examine witnesses, to examine pertinent court files and records, and  
38 to appeal the orders of the court; provided, however, that the court shall retain the  
39 discretion to exclude a child from any part or parts of any proceeding under Article 3 of

40 this chapter if the court determines that it is not in such child's best interests to be present.  
41 An attorney for an excluded child shall not be excluded from the proceedings.  
42 (b) A person afforded rights under this chapter shall be advised of such rights at that  
43 person's first appearance before the court.  
44 (c) A party shall have the right to the full and complete record of any proceeding under  
45 this chapter and shall not be required to obtain or produce a court order to receive any such  
46 full and complete record.  
47 (d) The department shall have the right to the full and complete record of any proceeding  
48 under this chapter in which the court has allowed its participation and such department  
49 shall not be required to obtain or produce a court order to receive any such full and  
50 complete record."

51

**SECTION 3.**

52 Chapter 5 of Title 49 of the Official Code of Georgia Annotated, relating to programs and  
53 protection for children, is amended by revising Code Section 49-5-280, relating to short title,  
54 as follows:

55 "49-5-280.

56 This article shall be known and may be cited as the 'Foster ~~Parents~~ Placements Bill of  
57 Rights."

58

**SECTION 4.**

59 Said chapter is further amended in Code Section 49-5-41, relating to persons and agencies  
60 permitted access to records, by adding a new subsection to read as follows:

61 "(h) As used in this subsection, the terms 'certified volunteer advocate' and 'foster  
62 placement' shall have the same meanings as set forth in Code Section 49-5-281.  
63 Notwithstanding any other provision of law, any foster placement shall have reasonable  
64 access to nonidentifying information from the placement or child protective services record

65 compiled by any state department or agency having custody of a child with respect to any  
66 child who has been placed in the care or custody of such agency, excluding all documents  
67 obtained from outside sources which cannot be redisclosed under state or federal law. A  
68 department or agency shall respond to a request for access to a child's record within 14  
69 days of receipt of such written request. A foster placement may share such information  
70 with a certified volunteer advocate he or she has enlisted to participate in investigations and  
71 meetings with the department pursuant to Code Section 49-5-281. Any foster placement  
72 or certified volunteer advocate who has access to a child's records shall be subject to the  
73 penalties imposed by Code Section 49-5-44 for unauthorized access to or use of such  
74 records. Such record shall include reports of abuse of such child and the social history of  
75 the child and the child's family, the medical history of such child, including psychological  
76 or psychiatric evaluations, educational records as allowed by state or federal law, and any  
77 plan of care or placement plan developed by the department."

78 **SECTION 5.**

79 Said chapter is further amended by revising Code Section 49-5-281, relating to bill of rights  
80 for foster parents and grievances for violations, as follows:

81 "49-5-281.

82 (a) As used in this Code section, the term:

83 (1) 'Certified volunteer advocate' means an individual approved as a volunteer advocate  
84 by the Office of the Child Advocate for the Protection of Children.

85 (2) 'Fictive kin' shall have the same meaning as in Code Section 15-11-2.

86 (3) 'Foster placement' means foster parents, relative caregivers, and fictive kin who  
87 provide care for children in the custody of the Division of Family and Children Services  
88 of the Department of Human Services.

89 (4) 'Reasonable and prudent parent standard' shall have the same meaning as in Code  
90 Section 49-5-3.

91 (5) 'Relative caregiver' means a grandparent, great-grandparent, aunt, uncle, great aunt,  
92 great uncle, cousin, sibling, stepparent, or stepsibling who has assumed responsibility for  
93 raising a child in an informal, noncustodial, or guardianship capacity.

94 (b) The General Assembly finds that foster parents placements providing care for children  
95 who are in the custody of the Department of Human Services play an integral,  
96 indispensable, and vital role in the state's effort to care for dependent children displaced  
97 from their homes. The General Assembly further finds that it is in the best interest of  
98 Georgia's child welfare system to acknowledge foster parents these caregivers as active and  
99 participating members of this system and to support them through the following bill of  
100 rights for foster parents placements who care for children in the custody of the Department  
101 of Human Services ~~through direct approval and placement by the department:~~

102 (1) The right to be treated by the Division of Family and Children Services of the  
103 Department of Human Services and other partners in the care of abused children with  
104 dignity, respect, and trust as a primary provider of foster care and a member of the  
105 professional team caring for ~~foster children~~ children in foster care;

106 (2) The right not to be discriminated against on the basis of religion, race, color, creed,  
107 gender, marital status, national origin, age, or physical handicap;

108 (3) The right to continue with his or her own family values and beliefs, so long as the  
109 values and beliefs of the foster child and the birth family are not infringed upon and  
110 consideration is given to the special needs of children who have experienced trauma and  
111 separation from their families. This shall include the right to exercise parental authority  
112 within the limits of policies, procedures, and other directions of the Division of Family  
113 and Children Services and within the limits of the laws of the State of Georgia;

114 (3.1) The right to use a reasonable and prudent parent standard when determining the  
115 ability of a child in foster care to engage in extracurricular, enrichment, cultural, social,  
116 or skill-building activities;

- 117 (4) The right to receive both standardized pre-service training, including training in  
118 Division of Family and Children Services policies and procedures and appropriate  
119 ongoing training, by the Division of Family and Children Services or the placing  
120 child-placing agency at appropriate intervals to meet mutually assessed needs of the child  
121 and to improve the skills of foster parents' placements skills and to apprise foster parents  
122 placements of any changes in applicable policies and procedures of the Division of  
123 Family and Children Services and any changes in applicable law;
- 124 (5) The right to be apprised of, and to seek out from independent sources, information,  
125 laws, and guidelines on the obligations, responsibilities, and opportunities of foster  
126 parenting fostering and to be kept informed of any changes in applicable laws, policies,  
127 and procedures regarding foster parenting by the Division of Family and Children  
128 Services in a timely manner and at least annually;
- 129 (6) The right to receive timely financial reimbursement according to ~~the~~ any agreement  
130 between the foster parents placement and the Department of Human Services from funds  
131 appropriated by the General Assembly and to be notified of any costs or expenses for  
132 which the foster parent placement may be eligible for reimbursement;
- 133 (7) The right to receive information from the Division of Family and Children Services  
134 on how to receive services and reach personnel 24 hours per day, seven days per week;
- 135 (8) The right prior to the placement of a child to be notified of any issues relative to the  
136 child that may jeopardize the health and safety of the foster family placements or the  
137 child or alter the manner in which foster care should be administered;
- 138 (9) The right to discuss information regarding the child prior to placement. The Division  
139 of Family and Children Services will provide such information as it becomes available  
140 as allowable under state and federal laws;
- 141 (10) The right to refuse placement of a child in the foster home placement or to request,  
142 upon reasonable notice, the removal of a child from the foster home without fear of  
143 reprisal or any adverse effect on being assigned any future foster or adoptive placements;

- 144 (11) The right to receive any information through the Division of Family and Children  
145 Services regarding the number of times a ~~foster~~ child in foster care has been moved and  
146 the reasons therefor; and to receive the names and phone numbers of the previous foster  
147 ~~parents if the previous foster parents placement if the previous foster placements~~ have  
148 authorized such release and as allowable under state and federal law;
- 149 (12) The right, at any time during which a child is placed with the foster ~~parent~~  
150 placement, to receive from the Division of Family and Children Services any and all  
151 additional pertinent information relevant to the care of the child;
- 152 (13) The right to be provided with a written copy of the individual treatment and service  
153 plan or case plan created pursuant to Code Section 15-11-201 concerning the child in the  
154 foster ~~parent's placement's~~ home and to discuss such plan with the case manager, as well  
155 as reasonable notification of any changes to that plan;
- 156 (14) The right to participate in the planning of visitation with the child and the child's  
157 biological family with the foster parents recognizing that visitation with his or her  
158 biological family is important to the child;
- 159 (15) The right to participate in the case planning and decision-making process with the  
160 Division of Family and Children Services regarding the child as provided in Code  
161 Section 15-11-201;
- 162 (16) The right to provide input concerning the plan of services for the child and to have  
163 that input considered by the department;
- 164 (17) The right to communicate for the purpose of participating in the case of the foster  
165 child with other professionals who work with such child within the context of the  
166 professional team, including, but not limited to, therapists, physicians, and teachers, as  
167 allowable under state and federal law;
- 168 (18) The right to be notified in advance, in writing, by the Division of Family and  
169 Children Services or the court of any hearing or review where the case plan or  
170 permanency of the child is an issue, including initial and periodic reviews held by the

171 court in accordance with Code Section 15-11-216 or by the Judicial Citizen Review Panel  
172 in accordance with Code Section 15-11-217, hearings following revocation of the license  
173 of an agency which has permanent custody of a child in accordance with Code  
174 Section 31-2-6, and permanency plan hearings in accordance with Code  
175 Section 15-11-230;

176 (19) The right to be considered, where appropriate, as a preferential placement option  
177 when a child who was formerly placed with the foster parents placement has reentered  
178 the foster care system;

179 (20) The right to be considered, where appropriate, as the first choice as a permanent  
180 parent or parents for a child who, after 12 months of placement in the foster home foster  
181 placement, is released for adoption or permanent foster care;

182 (21) The right to be provided a fair and timely investigation of complaints concerning  
183 the operation of a foster placement home;

184 (22) The right to an explanation of a corrective action plan or policy violation relating  
185 to foster parents, and placements;

186 ~~(23) The right, to the extent allowed under state and federal law, to have an advocate~~  
187 ~~present at all portions of investigations of abuse and neglect at which an accused foster~~  
188 ~~parent is present. Child abuse and neglect investigations shall be investigated pursuant~~  
189 ~~to Division of Family and Children Services policies and procedures, and any removal~~  
190 ~~of a foster child shall be conducted pursuant to those policies and procedures. The~~  
191 ~~Division of Family and Children Services will permit volunteers with the Adoptive and~~  
192 ~~Foster Parent Association of Georgia to be educated concerning the procedures relevant~~  
193 ~~to investigations of alleged abuse and neglect and the rights of accused foster parents.~~  
194 ~~After such training, a volunteer will be permitted to serve as an advocate for an accused~~  
195 ~~foster parent. The right to be provided a fair, timely, and impartial investigation of~~  
196 ~~complaints concerning the foster placement's home, to be provided the opportunity to~~  
197 ~~have a certified volunteer advocate of the foster placement's choosing present during the~~

198 investigation, and to be provided due process during the investigation. All  
199 communication received by the certified volunteer advocate in this capacity shall be  
200 strictly confidential;

201 (24) The right to request that a certified volunteer advocate be present at all meetings  
202 with the department where the foster placement is present, including, but not limited to,  
203 individual treatment and service planning, administrative hearings, the grievance and  
204 mediation process, the adoption process, and any meetings relating to an allegation  
205 process. All communication received by the certified volunteer advocate in this capacity  
206 shall be strictly confidential;

207 (25) The right to be free from retaliation or discrimination based upon the filing of any  
208 complaint or grievance with the Division of Family and Children Services; and

209 (26) The right to seek and obtain independent legal advice and counsel regarding the  
210 foster placement's status.

211 ~~(b)~~(c) This bill of rights shall be given full consideration when Division of Family and  
212 Children Services policies regarding foster care and adoptive placement are developed.

213 ~~(e)~~(d) Foster ~~parents~~ placements who care for children in the custody of the Department  
214 of Human Services through direct approval and placement by the department shall have the  
215 right to file a grievance in response to any violation of this article; ~~which shall be such~~  
216 ~~foster parents' exclusive administrative remedy for any violation of this article.~~ The  
217 Division of Family and Children Services and the Office of the Child Advocate for the  
218 Protection of Children, along with an advisory committee ~~comprised~~ composed in part of  
219 representatives from the ~~Adoptive and Foster Parent Association of Georgia, who provide~~  
220 ~~private placements~~ foster placement advocacy organizations, will develop a grievance  
221 procedure, including a mediation procedure and an administrative procedure, to be  
222 published in departmental policy manuals and the Foster Parent Handbook no later than  
223 July 1, ~~2005~~ 2026.

224 ~~(d)~~(e) The General Assembly further finds that it is also in the best interest of Georgia's  
225 child welfare system for the Division of Family and Children Services of the Department  
226 of Human Services to recognize the bill of rights, with reasonable modifications made to  
227 adapt the provisions as required to make them applicable to private agencies, by  
228 incorporating them into contracts with private agencies serving children in the custody of  
229 the Department of Human Services. The Department of Human Services shall, by contract,  
230 require that providers, with whom it contracts for the placement of children in its custody,  
231 give full consideration to the rights in subsection (a) (b) of this Code section in developing  
232 their policies, practices, and procedures regarding foster care and adoptive placement. The  
233 department shall provide information needed by the contractors to meet the requirements  
234 of this subsection in a timely manner.

235 ~~(e)~~(f) The Department of Human Services, in consultation with appropriate provider  
236 associations and ~~the Adoptive and Foster Parent Association of Georgia~~ foster parent  
237 advocacy organizations, shall develop a grievance procedure for dealing with any  
238 grievances their foster parents have in response to any violation of this article, no later than  
239 July 1, ~~2007~~ 2026. The department shall enforce this provision through policies and  
240 procedures and through its contracts with providers."

241 **SECTION 6.**

242 This Act shall become effective upon its approval by the Governor or upon its becoming law  
243 without such approval.

244 **SECTION 7.**

245 All laws and parts of laws in conflict with this Act are repealed.