The Senate Committee on Regulated Industries and Utilities offered the following substitute to SB 421:

A BILL TO BE ENTITLED AN ACT

1 To amend Title 46 of the Official Code of Georgia Annotated, relating to public utilities and 2 public transportation, so as to enact the "Georgia Utility Rate Reduction Act (GURRA)"; to 3 promote utility securitization to lower costs for customers of investor owned utilities; to 4 provide for a short title; to provide for legislative findings and declarations; to provide for 5 definitions; to provide for bond financing of certain energy projects for limited purposes; to 6 provide requirements for the submission of application to the Public Service Commission for 7 financing orders; to establish a process and prerequisites for the issuance of financing orders 8 by the Public Service Commission; to provide for creation of certain property rights related 9 to such financing orders; to require electric utilities to show certain charges on customer 10 bills; to allow the sale, assignment, transfer, or conveyance of such property and the creation 11 of security interests therein; to provide for the promulgation of rules and regulations; to 12 provide for judicial review; to provide for statutory construction; to provide for the 13 applicability of Title 11, the "Uniform Commercial Code — Secured Transactions"; to 14 provide for related matters; to repeal conflicting laws; and for other purposes.

BE IT ENACTED BY THE GENERAL ASSEMBLY OF GEORGIA:

15

SECTION 1.

17 Title 46 of the Official Code of Georgia Annotated, relating to public utilities and public 18 transportation, is amended by adding a new chapter to read as follows:

19 "<u>CHAPTER 3B</u>

- 20 46-3B-1.
- 21 This chapter shall be known and may be cited as the 'Georgia Utility Rate Reduction Act
- 22 (GURRA).'
- 23 46-3B-2.
- 24 The Georgia General Assembly finds and declares that:
- 25 (1) The construction delays and cost overruns associated with building nuclear units in
- 26 this state, coupled with the present investor owned electric utility project finance
- 27 approach, have increased utility earnings while also increasing the cost burden on
- 28 <u>customers</u>;
- 29 (2) Providing for a lower-cost capital financing methodology that excludes return on
- 30 equity and utility income taxes can significantly reduce the burden on customers from
- 31 these cost overruns and delays;
- 32 (3) Such a lower-cost capital financing approach can also be used to reduce the burden
- of paying off electrical generating assets no longer in service and the expenses associated
- with coal combustion residuals (CCRs) cleanup and remediation; and
- 35 (4) By using the lower-cost capital financing approach provided for in this chapter as a
- voluntary option, electric utilities will be able to provide long-term customer rate
- 37 reduction through securitized electric utility ratepayer backed bond financing.

- 38 <u>46-3B-3.</u>
- 39 As used in this chapter, the term:
- 40 (1) 'Adjustment mechanism' means a formula based methodology for making automatic
- 41 adjustments to GURRA charges authorized in a financing order and for making any
- 42 <u>adjustments necessary to correct for overcollection or undercollection of such charges or</u>
- otherwise ensure the timely and complete payment of the GURRA bonds and any
- associated financing costs.
- 45 (2) 'Ancillary agreement' means any bond, insurance policy, letter of credit, reserve
- account, surety bond, interest rate lock or swap arrangement, hedging arrangement,
- 47 <u>liquidity or credit support arrangement, or other financial arrangement entered into in</u>
- 48 connection with GURRA bonds that is designed to promote the credit quality and
- 49 <u>marketability of the GURRA bonds or to mitigate the risk of an increase in interest rates.</u>
- 50 (3) 'Assignee' means any person to which an interest in GURRA property is sold,
- 51 <u>assigned, transferred, or conveyed other than as security.</u> Such term includes any
- 52 <u>successor to or subsequent assignee of such a person.</u>
- 53 (4) 'Bondholder' means any holder or owner of a GURRA bond.
- 54 (5) 'Customer' means a person that takes electric distribution or electric transmission
- 55 service from an electric utility, or any successor or assignee of an electric utility, under
- 56 commission approved rate schedules or pursuant to special contracts for consumption of
- 57 <u>electricity in this state.</u>
- 58 (6) 'Financing costs' means, if approved by the commission in a financing order, costs
- 59 to issue, service, repay, or refinance GURRA bonds, whether incurred or paid upon
- 60 <u>issuance of the GURRA bonds or over the life of the GURRA bonds, and includes:</u>
- 61 (A) Principal, interest, and redemption premiums that are payable on GURRA bonds;
- 62 (B) Any payment required under an ancillary agreement and any amount required to
- 63 <u>fund or replenish a reserve account or other accounts established under the terms of any</u>

64 indenture, ancillary agreement, or other financing document pertaining to GURRA

- 65 bonds;
- 66 (C) Any other costs related to issuing, supporting, servicing, repaying, and refunding
- 67 GURRA bonds, including, but not limited to, servicing fees, accounting and auditing
- 68 fees, trustee fees, legal fees, consulting fees, financial advisor fees, administrative fees,
- 69 placement and underwriting fees, capitalized interest, rating agency fees, stock
- 70 <u>exchange listing and compliance fees, security registration fees, filing fees, information</u>
- 71 technology programming costs, and any other demonstrable costs necessary to
- 72 <u>otherwise ensure and guarantee the timely payment of GURRA bonds or other amounts</u>
- or charges payable in connection with GURRA bonds;
- 74 (D) Any taxes and license fees imposed on the revenue generated from the collection
- 75 of a GURRA charge;
- 76 (E) Any state and local taxes, including franchise, sales and use, and other taxes,
- 77 regulatory assessment fees, or other related fees whether paid, payable, or accrued; and
- 78 (F) Any costs incurred by an electric utility to pay the commission's costs of engaging
- 79 specialized counsel and expert consultants experienced in securitized electric utility
- 80 <u>ratepayer backed bond financing.</u>
- 81 (7) 'Financing order' means an order of the commission issued pursuant to this chapter
- 82 that grants, in whole or in part, an application filed with the commission pursuant to Code
- 83 Section 46-3B-5.
- 84 (8) 'Financing party' means a holder of GURRA bonds and trustees, collateral agents,
- 85 any party under an ancillary agreement, or any other person acting for the benefit of a
- 86 <u>holder of GURRA bonds.</u>
- 87 (9) 'Financing statement' shall have the same meaning as set forth in paragraph (40) of
- 88 <u>Code Section 11-9-102.</u>
- 89 (10) 'GURRA bonds' means bonds that are low-cost corporate securities that:

90 (A) Have a scheduled maturity date as determined by the commission; provided,

- however, that the maturity date for bonds issued to refinance a new nuclear unit shall
- 92 not be later than 60 years following the issuance of said bonds, while the maturity for
- bonds issued for all other purposes shall not be later than 32 years following the
- 94 <u>issuance of said bonds</u>;
- 95 (B) Are rated AA or AA2 or better by at least one major independent credit rating
- agency at the time of pricing;
- 97 (C) Are issued by an electric utility or an assignee pursuant to a financing order; and
- 98 (D) Are used, directly or indirectly, to recover, finance, or refinance commission
- 99 <u>approved GURRA costs and financing costs.</u>
- 100 (11) 'GURRA charge' means a charge in an amount that is:
- (A) Authorized by the commission in a financing order as a source of revenue to be
- used solely to repay, finance, or refinance GURRA costs or financing costs;
- (B) Assessed and collected by way of customers' bills from an electric utility through
- a non-bypassable charge that is separate and apart from the electric utility's base rates;
- 105 <u>and</u>
- (C) Collected by the electric utility, or any successor or assignee of the electric utility,
- to which the financing order applies or by a collection agent.
- 108 (12) 'GURRA costs' means any of the pretax costs that an electric utility has incurred or
- will incur for GURRA-eligible projects that have been deemed prudent by the
- commission and for which a financing order has been issued. Such term does not include
- any monetary penalty, fine, or forfeiture assessed against an electric utility by a
- government agency or court under a federal or state statute, rule, or regulation.
- 113 (13) 'GURRA-eligible projects' means:
- (A) A new nuclear unit put into service on and after July 1, 2022;
- (B) A retired electrical generating unit with remaining book value necessitating the
- continued collection of revenue from customers; or

117 Capital construction associated with cleanup or remediation of any coal 118 combustion residuals (CCRs). 119 (14) 'GURRA property' means: 120 (A) The rights and interests of an electric utility, or any successor or assignee of an electric utility, under a financing order for the right to impose, bill, collect, and receive 121 GURRA charges as authorized under the financing order and to obtain periodic 122 adjustments to such GURRA charges as permitted in the financing order; and 123 124 (B) Any revenues, collections, claims, rights to payments, payments, money, or proceeds arising from the rights and interests in the principal, interest, and redemption 125 126 premiums that are payable on GURRA bonds, regardless as to whether or not they are imposed, billed, received, collected, or maintained together with or commingled with 127 other revenues, collections, rights to payment, payments, money, or proceeds. 128 129 (15) 'GURRA revenue' means any revenue, receipts, collections, payments, money, 130 claims, or other proceeds arising from GURRA property. 131 (16) 'Non-bypassable' means a line item charge imposed upon a customer by an electric utility that may not be avoided by any future or existing customer of such electric utility. 132 133 (17) 'Successor' means an entity that succeeds by operation of law to the rights and 134 obligations of another entity pursuant to any bankruptcy, reorganization, restructuring, 135 other insolvency proceeding, merger, acquisition, consolidation, or sale or transfer of 136 assets, whether any of these occur due to a restructuring of the electric power industry or 137 otherwise. Such term does not include any municipally owned electric utility established 138 and providing retail electric service before the date on which GURRA bonds were issued 139 pursuant to a financing order relating to electrical generating facilities that serve or 140 previously served the service area of the municipally owned electric utility.

141 <u>46-3B-4.</u>

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issued.

142 (a) The proceeds of the GURRA bonds shall be used solely for the purposes of reducing 143 the amount of recoverable regulatory assets and other financial responsibilities, as 144 determined by the commission in accordance with this Code section, through the 145 refinancing of the electric utility's debt or equity. 146 (b) The commission shall ensure that securitization provides tangible and quantifiable benefits to ratepayers, greater than would have been achieved absent the issuance of 147 148 GURRA bonds, and that the costs associated with the GURRA-eligible projects are not 149 being recovered elsewhere in the electric utility's base rates and riders at the time securitization bonds are issued. The commission shall ensure that the structuring and 150 pricing of the GURRA bonds result in the lowest GURRA bond charges consistent with 151 152 market conditions and the terms of the financing order. The amount securitized may not 153 exceed the present value of the revenue requirement over the life of the proposed GURRA 154 bond associated with the net book value of the GURRA-eligible projects sought to be securitized at the time securitization bonds are issued. The present value calculation shall 155 156 use a discount rate equal to the proposed interest rate on the GURRA bonds. 157 (c) Before seeking to securitize the costs of any GURRA-eligible projects, the electric 158 utility shall take all necessary steps to mitigate such costs. Mitigation may include, but 159 shall not be limited to, accelerated depreciation, market sale of any asset or portion thereof, 160 or applying any applicable federal or state funding to reduce the book value of the asset. 161 (d) The revenue requirement for the GURRA charges shall be allocated among retail customer classes in accordance with the methodology used to allocate the costs of the 162 163 underlying assets in the electric utility's most recent commission order addressing rate 164 design. The GURRA charges shall be recovered in a manner consistent with the design of 165 the current applicable rate schedule for electricity service and shall be based on the actual amount of electricity purchased from the electric utility at the time securitization bonds are 166

168 (e) For any GURRA-eligible project for which an electric utility desires to issue GURRA

- bonds in one series or more, impose and collect GURRA charges, create GURRA property,
- and to sell, assign, or transfer of GURRA property to a successor or to an assignee of an
- electric utility, the electric utility shall apply to the commission for a financing order as
- 172 provided in this chapter.
- 173 <u>46-3B-5.</u>
- 174 Any application submitted to the commission for a financing order for GURRA-eligible
- 175 projects shall include:
- 176 (1) A description of the GURRA costs the applicant proposes to recover with the
- proceeds of the GURRA bonds and how the proceeds will be used to retire utility debt
- and equity;
- 179 (2) An estimate of the financing costs as related to the GURRA bonds;
- 180 (3) An estimate of the GURRA charges necessary to pay the GURRA costs and any
- financing costs, and the period over which such GURRA costs and financing costs will
- be recovered, including the proposed schedule and final maturity of the GURRA bonds;
- 183 (4) A proposed methodology for allocating the revenue requirement for the GURRA
- 184 charge across customer classes or rate groups consistent with the provisions and
- requirements of Code Section 46-3B-4;
- 186 (5) A description of any non-bypassable GURRA charge for recovery of GURRA costs
- and a proposed adjustment mechanism reflecting the apportionment methodology
- referred to in paragraph (4) of this Code section;
- 189 (6) An estimate of the timing of the issuance of the GURRA bonds or series of bonds;
- 190 (7) An estimate of the net projected cost savings or a demonstration of how the issuance
- of GURRA bonds and the imposition of GURRA charges, developed to be consistent
- with the provisions and requirements of Code Section 46-3B-4, will avert or significantly

mitigate rate impacts for customers as compared to traditional methods of financing and

- 194 <u>recovering GURRA costs from customers;</u>
- 195 (8) A specification as to a future rate-making process to reconcile any differences
- between the GURRA costs financed by GURRA bonds and the final GURRA costs
- incurred by the electric utility, or any successor or assignee of the electric utility. Such
- reconciliation rate-making process may affect the electric utility's base rates, or any rider
- adopted pursuant to paragraph (17) of Code Section 46-3B-7, but shall not affect the
- amount of the bonds or the associated GURRA charges paid by customers;
- 201 (9) Direct testimony in support of such application; and
- 202 (10) Any other information as may be required by the commission.
- 203 <u>46-3B-6.</u>
- 204 (a) The commission shall, for each financing order application it receives, conduct a public
- 205 hearing. Such public hearing shall be held no sooner than 30 days after receipt of any such
- application.
- 207 (b) Within 300 days after filing of the application and the commission performing a
- 208 comprehensive due diligence evaluation of such application, the commission shall issue a
- 209 <u>financing order only if the commission finds that:</u>
- 210 (1) The GURRA costs described in the application related to the assets described as
- 211 GURRA-eligible projects in this chapter are reasonable consistent with the provisions and
- 212 requirements of Code Section 46-3B-4; and
- 213 (2) The proposed issuance of GURRA bonds and the imposition and collection of
- 214 <u>GURRA charges:</u>
- 215 (A) Are just and reasonable;
- 216 (B) Are consistent with the public interest;
- 217 (C) Constitute a prudent and reasonable methodology for the financing of the GURRA
- 218 <u>costs described in the application; and</u>

219 (D) Will provide substantial, tangible, and quantifiable net present value savings to
220 customers as determined by comparison of the costs to customers expected to result
221 from the refinancing of the GURRA-eligible projects with GURRA bonds to the costs
222 that would result from the continued application of traditional electric utility financing

mechanisms to such projects consistent with the requirements of Code Section 46-3B-4.

224 46-3B-7.

223

- 225 Any financing order issued by the commission shall:
- 226 (1) Ensure that the proposed structuring, marketing, and pricing of the GURRA bonds
- 227 meet all of the provisions and requirements of Code Section 46-3B-4 and will:
- (A) Materially lower overall costs to customers or avert or mitigate rate impacts to
- 229 <u>customers relative to traditional methods of financing and recovering GURRA costs</u>
- 230 <u>from customers; and</u>
- 231 (B) Achieve the maximum net present value of savings to customers, as determined by
- the commission, consistent with market conditions at the time of sale of the GURRA
- bonds and the terms set forth in such financing order;
- 234 (2) Determine the maximum amount of GURRA costs that may be financed from
- 235 proceeds of GURRA bonds authorized to be issued by the financing order;
- 236 (3) Approve a methodology for apportioning the revenue requirement for the GURRA
- 237 <u>charge across customer classes or rate groups consistent with the provisions and</u>
- requirements of Code Section 46-3B-4;
- 239 (4) Describe the proposed customer billing mechanism for GURRA charges consistent
- 240 with Code Section 46-3B-4 and 46-3B-14 and include findings that the mechanism is just
- and reasonable;
- 242 (5) Describe and estimate the financing costs that may be recovered through GURRA
- 243 <u>charges and the period over which such costs may be recovered, subject to Code</u>
- 244 <u>Section 46-3B-15;</u>

245 (6) Include detailed findings addressing cost-effectiveness and associated rate impacts 246 on customer classes or rate groups, including, but not limited to, a determination as to 247 whether the proposed structuring, expected pricing, and financing costs of GURRA bonds 248 have a significant likelihood of lowering overall rates for customer classes or rate groups 249 or averting or significantly mitigating rate impacts to customer classes or rate groups as 250 compared to traditional methods of financing and recovering GURRA costs: 251 (7) Require the imposition and collection of any non-bypassable GURRA charges 252 authorized under such financing order for the period provided for in paragraph (5) of this 253 Code section; 254 (8) Describe and define the GURRA property that may be created for the electric utility, and any successors or assignees to such electric utility, and that will be used to pay and 255 secure the payment of the GURRA bonds and financing costs authorized in such 256 257 financing order; 258 (9) Authorize an adjustment mechanism reflecting the apportionment methodology 259 approved pursuant to paragraph (3) of this Code section; 260 (10) Authorize the electric utility to finance GURRA costs through the issuance of one 261 series or more of GURRA bonds; provided, however, that an electric utility shall not be 262 required to secure a separate financing order for each issuance of GURRA bonds or for 263 each scheduled phase of construction of any of the assets of a GURRA-eligible project 264 approved in such financing order; 265 (11) Determine the reasonableness of any proposed up-front and ongoing financing 266 costs; 267 (12) Specify a process to structure, market, and price GURRA bonds, including, but not 268 limited to, the selection of the underwriter or underwriters, in a manner consistent with

the public interest and the legal obligations of the electric utility;

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270 (13) Specify the degree of flexibility afforded to the electric utility in establishing the

- 271 <u>terms and conditions of the GURRA bonds, including, but not limited to, repayment</u>
- 272 <u>schedules, expected interest rates, and other financing costs;</u>
- 273 (14) Specify the timing of actions required by such financing order, including, but not
- 274 <u>limited to:</u>
- 275 (A) The timing of issuance of the GURRA bonds, independent of the schedules of
- 276 <u>related assets of the GURRA-eligible project; and</u>
- 277 (B) The date by which the applicant electric utility shall file to reduce its rates as
- 278 required in paragraph (17) of this Code section simultaneously with the inception of the
- 279 GURRA charges and independently of the schedule of related assets as described in
- 280 <u>GURRA-eligible projects in this chapter;</u>
- 281 (15) Specify a future rate-making process to reconcile any difference between the actual
- 282 GURRA costs financed by GURRA bonds and the final GURRA costs incurred by the
- electric utility or its assignee; provided, however, that while such reconciliation may
- affect the electric utility's base rates or any rider adopted pursuant to paragraph (17) of
- 285 this Code section, it shall not be permitted to affect the amount of the bonds or the
- associated GURRA charges paid by customers;
- 287 (16) Require and approve the creation of the electric utility's GURRA property pursuant
- 288 to paragraph (8) of this Code section to be conditioned upon and to be completed
- 289 <u>simultaneously with the sale or other transfer of the GURRA property to an assignee and</u>
- 290 <u>the pledge of the GURRA property to secure GURRA bonds;</u>
- 291 (17) Require the applicant electric utility to, simultaneously with the inception of the
- 292 collection of GURRA charges, reduce its rates through a reduction in base rates or by a
- 293 negative rider on customer bills in an amount equal to the revenue requirement associated
- with the utility assets being financed by GURRA bonds;

295 (18) Include any conditions and grant any relief necessary to promote the public interest

- and to maximize the benefits and minimize the risks to customers, directly impacted
- 297 workers and communities in this state, and the electric utility; and
- 298 (19) Include any additional findings, conclusions, or requirements deemed appropriate
- by the commission.
- 300 <u>46-3B-8.</u>
- 301 (a) A financing order issued by the commission under this chapter shall remain in effect
- and the GURRA property created shall continue to exist until the GURRA bonds and any
- financing costs relating to such GURRA bonds have been paid in full.
- 304 (b) Bankruptcy, reorganization, or insolvency of the electric utility to which the financing
- 305 order applies or any affiliate, successor, or assignee of such electric utility shall not affect
- or abate a financing order issued under this chapter.
- 307 (c) Subject to judicial review as provided for in Code Section 46-3B-23, a financing order
- 308 shall be irrevocable. Once the commission issues a financing order, it shall not reduce,
- impair, postpone, or terminate GURRA charges approved in such financing order or impair
- 310 GURRA property or the collection or recovery of GURRA revenue.
- 311 (d) Notwithstanding subsection (c) of this Code section, upon the request of an electric
- 312 utility, the commission may commence a proceeding and issue a subsequent financing
- 313 order that permits the refinancing, retiring, or refunding of GURRA bonds issued pursuant
- 314 to the original financing order if:
- 315 (1) The commission makes any findings specified in subsection (b) of Code
- 316 Section 46-3B-6 with respect to such subsequent financing order; and
- 317 (2) The subsequent financing order does not in any way impair the covenants and terms
- of the GURRA bonds to be refinanced, retired, or refunded.

- 319 46-3B-9.
- 320 If the commission issues a financing order to an electric utility, the commission shall not,
- 321 <u>in exercising its powers and carrying out its duties pursuant to this chapter:</u>
- 322 (1) Consider the GURRA bonds issued pursuant to the financing order to be debt of the
- 323 <u>electric utility other than for income tax purposes;</u>
- 324 (2) Consider the GURRA charges paid under the financing order to be revenue of the
- 325 <u>electric utility</u>;
- 326 (3) Consider the GURRA costs or financing costs specified in the financing order to be
- 327 <u>the regulated costs or assets of the electric utility; or</u>
- 328 (4) Determine any prudent action taken by an electric utility that is consistent with the
- financing order to be unjust or unreasonable.
- 330 <u>46-3B-10.</u>
- Nothing in this chapter shall be construed to prevent or preclude the commission from:
- 332 (1) Investigating the compliance of an electric utility with the terms and conditions of
- a financing order or requiring compliance with the financing order; or
- 334 (2) Imposing regulatory sanctions against the electric utility for failure to comply with
- 335 the terms and conditions of a financing order or the requirements of this chapter.
- 336 <u>46-3B-11.</u>
- Notwithstanding any provision of this chapter, the commission shall not refuse to allow an
- electric utility to recover any of the financing costs or other costs associated with the assets
- of GURRA-eligible projects solely because the electric utility has elected to recover some
- or all of such costs through traditional rate-making methods or to finance those activities
- 341 through a financing methodology other than GURRA bonds as may be permitted under the
- laws of this state, whether or not a financing order with respect to such costs has been
- applied for by such electric utility or issued by the commission.

- 344 46-3B-12.
- 345 (a) In addition to any other authority of the commission, the commission shall have the
- 346 <u>authority to oversee the process used to structure, market, and price GURRA bonds.</u>
- 347 (b) Within 120 days after the issuance of any GURRA bonds, the applicant shall file with
- 348 the commission any information the commission may require detailing the actual up-front
- issuance costs of the GURRA bonds. The commission shall review such information to
- determine if the issuance of the GURRA bonds resulted in the lowest overall costs that
- were reasonably consistent with the market conditions at the time of the pricing and the
- 352 terms of the financing order issued by the commission.
- 353 (c) The commission may disallow incremental up-front issuance costs in excess of the
- lowest overall costs by requiring the electric utility to make a credit in an amount equal to
- 355 the excess of actual issuance costs incurred and paid for out of GURRA bond proceeds, and
- 356 the lowest overall issuance costs as determined by the commission; provided, however, that
- 357 the commission shall not make any adjustments to the GURRA charges for any excess
- 358 up-front issuance costs.
- 359 <u>46-3B-13.</u>
- 360 (a) In performing its responsibilities under this chapter, the commission may engage
- 361 specialized counsel and expert consultants experienced in securitized electric utility
- 362 ratepayer backed bond financing similar to GURRA bonds. Such specialized counsel and
- 363 expert consultants have a duty of loyalty solely to the commission, shall not have any
- 364 financial interest in any GURRA bonds, and shall not participate in the underwriting or
- 365 secondary market trading of any GURRA bonds. The expenses associated with the
- engagement of specialized counsel and expert consultants shall not be an obligation of the
- 367 state and shall instead be paid by the applicant electric utility and shall be included as
- 368 financing costs in the GURRA charge.

369 (b) If an electric utility's application for a financing order is denied or withdrawn or for any

- 370 reason or no GURRA bonds are issued, any costs of retaining specialized counsel and
- 371 expert consultants on behalf of the commission as authorized by subsection (a) of this Code
- 372 section and approved by the commission, shall be paid by the applicant electric utility and
- 373 <u>shall be eligible for recovery by the electric utility along with any carrying costs in the</u>
- 374 <u>electric utility's future rates.</u>
- 375 46-3B-14.
- 376 (a) The electric bills of customers of an electric utility that has obtained a financing order
- under this chapter and has caused GURRA bonds to be issued shall:
- 378 (1) Explicitly reflect that a portion of the charges on the bill represents GURRA charges
- approved in a financing order issued to the electric utility;
- 380 (2) Include a statement that an assignee is the owner of the rights to GURRA charges,
- 381 if GURRA property has been sold, assigned, transferred, or conveyed to such assignee,
- and that the electric utility or another entity is acting as a collection agent or servicer for
- such assignee; and
- 384 (3) Depict the GURRA charge on each customer's bill as a separate line item.
- 385 (b) The failure of an electric utility to comply with this Code section shall not invalidate.
- 386 impair, or affect any financing order issued under this chapter, GURRA property, a
- 387 GURRA charge, or GURRA bonds, but may subject the electric utility to penalties
- provided for through rules and regulations of the commission.
- 389 46-3B-15.
- 390 An electric utility that has obtained a financing order under this chapter and caused
- 391 GURRA bonds to be issued shall demonstrate in an annual filing with the commission that
- 392 GURRA bond proceeds are being applied solely to the repayment of GURRA costs and
- 393 that GURRA revenues are being applied solely to the repayment of GURRA bonds and

filing shall be recoverable as part of the financing costs by the electric utility from the

394 other financing costs in accordance with such financing order. The cost of such annual

- 396 GURRA charge.
- 397 46-3B-16.

395

- 398 (a) GURRA property described in a financing order shall constitute an existing present
- 399 intangible property right or interest in an existing present intangible property right even
- 400 though the imposition and collection of GURRA charges depends on the electric utility to
- 401 which the financing order is issued performing its servicing functions relating to the
- 402 collection of GURRA charges and on future electricity consumption. Such intangible
- 403 property right or interest shall exist regardless as to whether or not the revenues or proceeds
- 404 arising from the GURRA property have been billed, accrued, or collected and
- 405 <u>notwithstanding that the value or amount of such intangible property right or interest is</u>
- dependent on the future provision of service to customers by the electric utility or its
- 407 <u>successors or assignees and the future consumption of electricity by its customers.</u>
- 408 (b) GURRA property described in a financing order exists until all GURRA bonds issued
- 409 pursuant to the financing order are paid in full and any financing costs and other costs of
- 410 the GURRA bonds have been recovered in full.
- 411 (c) Any portion of GURRA property described in a financing order issued to an electric
- 412 <u>utility may be sold, assigned, transferred, or conveyed to a successor or assignee that is</u>
- 413 wholly owned, directly or indirectly, by the electric utility and is created for the limited
- 414 purpose of acquiring, owning, or administering GURRA property or issuing GURRA
- bonds as authorized by the financing order. Any portion of GURRA property may be
- 416 pledged to secure GURRA bonds issued pursuant to a financing order, amounts payable
- 417 to financing parties and to counterparties under any ancillary agreements, and other
- 418 financing costs. Any sale, assignment, transfer, conveyance, or grant of a security interest
- in or pledge of securitized utility tariff property by an electric utility or an affiliate of the

420 electric utility to an assignee to the extent previously authorized in a financing order does 421 not require the prior consent and approval of the commission. 422 (d) If an electric utility defaults on any required payment of charges arising from GURRA 423 property described in a financing order, a court, upon application by an interested party and 424 without limiting any other remedies available to the applying party, shall order the 425 sequestration and payment of the revenue arising from the GURRA property to the 426 financing parties or their assignees. 427 (e) The interest of a purchaser, assignee, transferee, acquirer, or pledgee in GURRA 428 property specified in a financing order issued to an electric utility, and in the revenue and 429 collections arising from that property, shall not be subject to setoff, counterclaim, 430 surcharge, or defense by the electric utility or any other person or in connection with the 431 reorganization, bankruptcy, or other insolvency of the electric utility or any other entity. 432 (f) Any successor to an electric utility shall perform and satisfy all obligations of and have 433 the same duties and rights under a financing order as the electric utility to which the 434 financing order applies including, but not limited to, collecting and paying to any person 435 entitled to receive them the revenues, collections, payments, or proceeds of GURRA 436 property described in such financing order. Such successor shall perform such duties and 437 exercise such rights in the same manner and to the same extent as the electric utility. This 438 subsection shall apply regardless as to whether or not any such succession is pursuant to 439 any reorganization, bankruptcy, or other insolvency proceeding, pursuant to any merger, 440 acquisition, sale, or other business combination, pursuant to a transfer by operation of law, 441 or as a result of electric utility restructuring. 442 (g) Nothing in this Code section shall be construed to limit or impair any authority of the 443 commission concerning the transfer or succession of the interests of any public utility.

- 444 46-3B-17.
- 445 (a) Banks, trust companies, savings and loan associations, insurance companies, executors,
- 446 <u>administrators, guardians, trustees, and other fiduciaries may legally invest any money</u>
- 447 <u>within their control in GURRA bonds. Public entities may invest public funds in GURRA</u>
- 448 bonds only to the extent consistent with the investment requirements applicable to those
- entities under state law.
- 450 (b) GURRA bonds issued as authorized by a financing order shall not be considered debt
- of or a pledge of the faith and credit or taxing power of the state, any agency of the state,
- or any county, municipality, or other political subdivision of the state. Holders of GURRA
- 453 bonds shall have no right to have taxes levied by the state or by any county, municipality,
- or other political subdivision of the state for the payment of the principal or interest on
- 455 GURRA bonds. The issuance of GURRA bonds shall not directly, indirectly, or
- 456 <u>contingently obligate the state or any political subdivision thereof to levy any tax or make</u>
- any appropriation for payment of principal or interest on the GURRA bonds, other than in
- 458 their capacity as consumers of electricity.
- 459 (c) The state pledges to and agrees with holders of GURRA bonds, any assignee, and any
- 460 <u>financing parties that the state will not:</u>
- 461 (1) Take or permit any action that impairs the value of GURRA property or revises the
- securitized utility tariff costs for which recovery is authorized; or
- 463 (2) Reduce, alter, or impair GURRA charges, except through application of the
- adjustment mechanism, that are imposed, collected, and remitted for the benefit of
- 465 holders of GURRA bonds, any assignee, and any financing parties, until any principal,
- interest, and redemption premium payable on GURRA bonds, any financing costs, and
- any amounts to be paid to an assignee or financing party under an ancillary agreement are
- 468 paid in full.

469 (d) Any person that issues GURRA bonds may include the pledge specified in

- 470 subsection (c) of this Code section in the GURRA bonds, ancillary agreements, and
- documentation related to the issuance and marketing of the GURRA bonds.
- 472 46-3B-18.
- 473 An electric utility, assignee, or financing party not regulated by the commission shall not
- become subject to commission regulation solely as a result of engaging in any transaction
- authorized by or described in this chapter.
- 476 <u>46-3B-19.</u>
- 477 (a) If any provision of this chapter conflicts with any other law regarding the attachment,
- 478 <u>assignment, perfection, effect of perfection, or priority of any security interest in or transfer</u>
- of GURRA property, the provisions of this chapter shall govern to the extent of the
- 480 conflict.
- 481 (b) If any provision of this chapter is held to be invalid or is invalidated, superseded,
- 482 <u>replaced, repealed, or expires for any reason after the date the GURRA bonds are first</u>
- 483 <u>issued, such occurrence shall not affect any action allowed under this chapter that was</u>
- 484 <u>lawfully taken by the commission, an electric utility, an assignee, a collection agent, a</u>
- financing party, a bondholder, or a party to an ancillary agreement before the occurrence.
- 486 Any such action shall remain in full force and effect.
- 487 (c) Nothing in subsection (a) or (b) of this Code section shall preclude an electric utility
- 488 for which the commission has initially issued a financing order from applying to the
- 489 <u>commission for a subsequent financing order:</u>
- 490 (1) Amending the financing order as authorized by subsection (d) of Code
- 491 <u>Section 46-3B-8; or</u>
- 492 (2) Approving of the issuance of GURRA bonds to refund all or a portion of an
- 493 <u>outstanding series of GURRA bonds.</u>

- 494 46-3B-20.
- 495 (a) The laws of this state shall govern the validity, enforceability, attachment, perfection,
- 496 priority, and exercise of remedies with respect to the transfer of an interest or right or
- 497 <u>creation of a security interest in any GURRA property, GURRA charge, or financing order</u>
- 498 <u>under this chapter.</u>
- 499 (b) The creation, perfection, and enforcement of any security interest in GURRA property
- 500 to secure the repayment of the principal of and interest on GURRA bonds, amounts payable
- 501 under any ancillary agreement, and other financing costs shall be governed by the
- 502 provisions of this chapter and not by Title 11, the 'Uniform Commercial Code,' to the
- 503 extent of any conflict.
- 504 <u>46-3B-21.</u>
- 505 (a) A description or indication of GURRA property in a transfer or security agreement and
- a financing statement shall be sufficient only if such description or indication refers to this
- 507 chapter and the financing order creating the GURRA property.
- 508 (b)(1) A security interest in GURRA property shall be created and deemed valid and
- 509 <u>binding as soon as:</u>
- 510 (A) The financing order that describes the GURRA property is issued;
- 511 (B) A security agreement is executed and delivered; and
- 512 (C) Value is received for the GURRA bonds.
- 513 (2) Once a security interest in GURRA property is created, the security interest attaches
- without any physical delivery of collateral or any other act. The lien of the security
- 515 interest shall be valid, binding, and perfected against all parties having claims of any kind
- 516 in tort, contract, or otherwise against the person granting the security interest, regardless
- as to whether or not such parties have notice of the lien, upon the filing of a financing
- statement with the Secretary of State. The Secretary of State shall maintain a financing
- statement filed pursuant to this paragraph in the same manner and in the same

520 recordkeeping system in which the Secretary of State maintains financing statements filed 521 pursuant to Article 9 of Title 11, the 'Uniform Commercial Code — Secured 522 Transactions.' The filing of any financing statement pursuant to this paragraph shall be 523 governed by Article 9 of Title 11, the 'Uniform Commercial Code — Secured 524 Transactions,' regarding the filing of financing statements. (c) A security interest in GURRA property is a continuously perfected security interest and 525 526 shall have priority over any other lien, created by operation of law or otherwise, which may 527 subsequently attach to the GURRA property, unless the holder of the security interest has agreed in writing otherwise. 528 529 (d) The priority of a security interest in GURRA property shall not be affected by the commingling of GURRA property or GURRA revenue with other moneys. An assignee, 530 531 bondholder, or financing party shall have a perfected security interest in the amount of any 532 GURRA property or GURRA revenue that is pledged for the payment of GURRA bonds 533 even if the GURRA property or GURRA revenue is deposited in a cash or deposit account 534 of the electric utility in which the GURRA revenue is commingled with other moneys. 535 Any other security interest that applies to such other moneys shall not apply to the GURRA 536 revenue. 537 (e) Neither a subsequent order of the commission amending a financing order as 538 authorized in subsection (d) of Code Section 46-3B-8, nor application of an adjustment 539 mechanism as authorized in paragraph (9) of Code Section 46-3B-7, shall affect the validity, perfection, or priority of a security interest in or transfer of GURRA property. 540 541 46-3B-22. 542 (a)(1) Any sale, assignment, or transfer of GURRA property shall be an absolute transfer 543 and true sale of, and not a pledge of or secured transaction relating to, the seller's right, 544 title, and interest in, to, and under the GURRA property, provided that the documents 545 governing the transaction expressly state that the transaction is a sale or other absolute

546 transfer. A sale or similar outright transfer of an interest in GURRA property may be 547 created only when all of the following have occurred: 548 (A) The financing order creating and describing the GURRA property has become 549 effective; 550 (B) The documents evidencing the transfer of the GURRA property have been 551 executed and delivered to the assignee; and (C) Value is received. 552 553 (2) Upon the filing of a financing statement with the Secretary of State, a transfer of an interest in GURRA property shall be perfected against all third persons, including any 554 judicial lien or other lien creditors or any claims of the seller or creditors of the seller, 555 other than creditors holding a prior security interest, ownership interest, or assignment 556 in the GURRA or assignment in the GURRA property previously perfected in accordance 557 558 with paragraph (1) of this Code section or with Code Section 46-3B-21. The Secretary of State shall maintain a financing statement filed pursuant to this paragraph in the same 559 560 manner and recordkeeping system in which the Secretary of State maintains financing 561 statements filed pursuant to Article 9 of Title 11, the 'Uniform Commercial Code — 562 Secured Transactions.' The filing of any financing statement pursuant to this paragraph 563 shall be governed by Article 9 of Title 11, the 'Uniform Commercial Code — Secured 564 Transactions,' regarding to the filing of financing statements. 565 (b) The characterization of a sale, assignment, or transfer as an absolute transfer and true 566 sale and the corresponding characterization of the property interest of the assignee shall not 567 be not affected or impaired by the existence or occurrence of any of the following: 568 (1) Commingling of GURRA revenue with other moneys: 569 (2) The retention by the seller of: 570 (A) A partial or residual interest, including an equity interest, in the GURRA property, whether direct or indirect, or whether subordinate or otherwise; or 571

572 (B) The right to recover costs associated with taxes, franchise fees, or license fees

- imposed on the collection of GURRA revenue;
- 574 (3) Any recourse that the purchaser may have against the seller;
- 575 (4) Any indemnification rights, obligations, or repurchase rights made or provided by the
- 576 <u>seller</u>;
- 577 (5) An obligation of the seller to collect GURRA revenues on behalf of an assignee;
- 578 (6) The treatment of the sale, assignment, or transfer for tax, financial reporting, or other
- 579 <u>purposes;</u>
- 580 (7) Any subsequent financing order amending a financing order as authorized by
- subsection (d) of Code Section 46-3B-8; or
- 582 (8) Any application of an adjustment mechanism as authorized by paragraph (9) of Code
- 583 <u>Section 46-3B-7.</u>
- 584 <u>46-3B-23.</u>
- 585 (a) The commission shall adopt any rules and regulations necessary to implement and
- administer the provisions of this chapter.
- 587 (b) The commission shall take final action to approve, deny, or modify any application for
- 588 a financing order in a final order issued in accordance with the commission's rules and
- 589 regulations for addressing such applications.
- 590 (c) Any person that has exhausted all remedies available before the commission and is
- aggrieved by a final order issued under this chapter shall be entitled to judicial review in
- 592 accordance with Chapter 13 of Title 50, the 'Georgia Administrative Procedure Act.'"
- **SECTION 2.**
- 594 All laws and parts of laws in conflict with this Act are repealed.