The House Committee on Rules offers the following substitute to HB 198:

## A BILL TO BE ENTITLED AN ACT

1 To amend Title 31 of the Official Code of Georgia Annotated, relating to health, so as to 2 revise and provide for definitions relative to health planning and development; to eliminate 3 the requirement that certain expenditures by a health care facility are required to obtain a certificate of need; to eliminate the Health Strategies Council; to provide certain indigent and 4 charity care requirements; to provide for the conversion of destination cancer hospitals; to 5 provide for penalties; to require certain facilities to participate as Medicaid providers; to 6 provide limitations on opposing an application; to provide for additional exemptions from 7 8 certificate of need requirements; to provide for the submission of certain documents to the 9 Department of Community Health and the posting of certain documents on hospital websites; to prohibit certain actions relating to medical use rights; to provide for the investment of 10 11 funds by hospital authorities; to amend Code Section 48-7-29.20 of the Official Code of 12 Georgia Annotated, relating to tax credits for contributions to rural hospital organizations, so as to revise provisions relating to the rural hospital tax credit program; to revise Code 13 14 Section 50-18-70 of the Official Code of Georgia Annotated, relating to legislative intent and 15 definitions relative to open records laws, so as to revise definitions; to provide for related matters; to provide for an effective date; to repeal conflicting laws; and for other purposes. 16

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#### BE IT ENACTED BY THE GENERAL ASSEMBLY OF GEORGIA:

18

#### PART I

19 SECTION 1-1.

Title 31 of the Official Code of Georgia Annotated, relating to health, is amended by revising paragraphs (8), (14), (17), (19), (21), (23), and (33) of and by adding a new paragraph to Code Section 31-6-2, relating to definitions relative to state health planning and development, as follows:

24 "(8) 'Clinical health services' means diagnostic, treatment, or rehabilitative services
25 provided in a health care facility, or parts of the physical plant where such services are

located in a health care facility, and includes, but is not limited to, the following:
radiology and diagnostic imaging, such as magnetic resonance imaging and positron
emission tomography (PET); radiation therapy; biliary lithotripsy; surgery; intensive care;
coronary care; pediatrics; gynecology; obstetrics; general medical care; medical/surgical
care; inpatient nursing care, whether intermediate, skilled, or extended care; cardiac
catheterization; open-heart surgery; and inpatient rehabilitation; and alcohol, drug abuse;
and mental health services."

33 "(14) 'Develop,' with reference to a project, means:

(A) Constructing, remodeling, installing, or proceeding with a project, or any part of
 a project, or a capital expenditure project, the cost estimate for which exceeds \$2.5
 million \$10 million; or

(B) The expenditure or commitment of funds exceeding \$1 million \$4 million for
orders, purchases, leases, or acquisitions through other comparable arrangements of
major medical equipment; provided, however, that this shall not include build-out costs,
as defined by the department, but shall include all functionally related equipment,
software, and any warranty and services contract costs for the first five years.

42 Notwithstanding subparagraphs (A) and (B) of this paragraph, the expenditure or
43 commitment or incurring an obligation for the expenditure of funds to develop certificate
44 of need applications, studies, reports, schematics, preliminary plans and specifications,
45 or working drawings or to acquire, develop, or prepare sites shall not be considered to be
46 the developing of a project."

47 "(16.1) 'Freestanding emergency department' means a facility that provides emergency
 48 services, but that is structurally separate and distinct from a hospital and has no more than
 49 one inpatient bed and that:

50 (A) Is operated pursuant to a hospital's license and located within 35 miles of such
 51 <u>hospital:</u>

52 (B) Is subject to the federal 'Emergency Medical Treatment and Labor Act';

53 (C) Operates 24 hours per day, 365 days per year; and

54 (D) Is a Medicaid provider and treats Medicaid recipients.

(17) 'Health care facility' means hospitals; destination cancer hospitals; other special care
units, including but not limited to podiatric facilities; skilled nursing facilities;
intermediate care facilities; personal care homes; ambulatory surgical centers or
obstetrical facilities; <u>freestanding emergency departments</u>; health maintenance
organizations; home health agencies; and diagnostic, treatment, or rehabilitation centers,
but only to the extent paragraph (3) or (7), or both paragraphs (3) and (7), of subsection
(a) of Code Section 31-6-40 are applicable thereto."

62 "(19) 'Health Strategies Council' or 'council' means the body created by this chapter to
 63 advise the department. <u>Reserved.</u>"

- 64 "(21) 'Hospital' means an institution which is primarily engaged in providing to 65 inpatients, by or under the supervision of physicians, diagnostic services and therapeutic 66 services for medical diagnosis, treatment, and care of injured, disabled, or sick persons 67 or rehabilitation services for the rehabilitation of injured, disabled, or sick persons. Such 68 term includes public, private, psychiatric, rehabilitative, geriatric, osteopathic, 69 micro-hospitals, and other specialty hospitals."
- 70 "(23) 'Joint venture ambulatory surgical center' means a freestanding ambulatory surgical center that is jointly owned by a hospital in the same county as the center or a hospital in 71 72 a contiguous county if there is no hospital in the same county as the center and a single group of physicians practicing in the center and that provides surgery or where 73 74 cardiologists perform procedures in a single specialty as defined by the department; 75 provided, however, that general surgery, a group practice which includes one or more physiatrists who perform services that are reasonably related to the surgical procedures 76 77 performed in the center, and a group practice in orthopedics which includes plastic hand 78 surgeons with a certificate of added qualifications in Surgery of the Hand from the 79 American Board of Plastic and Reconstructive Surgery shall be considered a single 80 specialty. The ownership interest of the hospital shall be no less than 30 percent and the collective ownership of the physicians or group of physicians shall be no less than 30 81 82 percent."
- 83 "(33) 'Single specialty ambulatory surgical center' means an ambulatory surgical center where surgery is performed or where cardiologists perform procedures in the offices of 84 an individual private physician or single group practice of private physicians if such 85 86 surgery or cardiology procedures are is performed in a facility that is owned, operated, 87 and utilized by such physicians who also are of a single specialty; provided, however, that general surgery, a group practice which includes one or more physiatrists who perform 88 89 services that are reasonably related to the surgical procedures performed in the center, 90 and a group practice in orthopedics which includes plastic hand surgeons with a 91 certificate of added qualifications in Surgery of the Hand from the American Board of 92 Plastic and Reconstructive Surgery shall be considered a single specialty."
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#### **SECTION 1-2.**

Said title is further amended by revising paragraphs (3) and (8) of subsection (b) of Code
31-6-21, relating to the Department of Community Health generally, as follows:

- 96 "(3) To seek advice, at its discretion, from the Health Strategies Council in the
- 97 performance by the department of its functions pursuant to this chapter; <u>Reserved</u>;"

98 "(8) To establish, by rule, need methodologies for new institutional health services and 99 health facilities. In developing such need methodologies, the department shall, at a 100 minimum, consider the demographic characteristics of the population, the health status of the population, service use patterns, standards and trends, financial and geographic 101 accessibility, and market economics. The department shall establish service-specific need 102 103 methodologies and criteria for at least the following clinical health services: short stay 104 hospital beds, adult therapeutic cardiac catheterization, adult open heart surgery, pediatric cardiac catheterization and open heart surgery, Level II and III perinatal services, 105 freestanding birthing centers, psychiatric and substance abuse inpatient programs, skilled 106 nursing and intermediate care facilities, home health agencies, and continuing care 107 retirement community sheltered facilities;" 108

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#### **SECTION 1-3.**

110 Said title is further amended by revising subsection (a) of Code Section 31-6-40, relating to

the requirement of a certificate of need for new institutional health services and exemption,as follows:

"(a) On and after July 1, 2008, any new institutional health service shall be required to
obtain a certificate of need pursuant to this chapter. New institutional health services
include:

(1) The construction, development, or other establishment of a new health care facility; 116 117 (2) Any expenditure by or on behalf of a health care facility in excess of \$2.5 million 118 <u>\$10 million</u> which, under generally accepted accounting principles consistently applied, is a capital expenditure, except expenditures for acquisition of an existing health care 119 facility not owned or operated by or on behalf of a political subdivision of this state, or 120 121 any combination of such political subdivisions, or by or on behalf of a hospital authority, as defined in Article 4 of Chapter 7 of this title, or certificate of need owned by such 122 facility in connection with its acquisition. The dollar amounts specified in this paragraph 123 and in subparagraph (A) of paragraph (14) of Code Section 31-6-2 shall be adjusted 124 annually by an amount calculated by multiplying such dollar amounts (as adjusted for the 125 preceding year) by the annual percentage of change in the composite index of 126 construction material prices, or its successor or appropriate replacement index, if any, 127 published by the United States Department of Commerce for the preceding calendar year, 128 commencing on July 1, 2009, and on each anniversary thereafter of publication of the 129 index. The department shall immediately institute rule-making procedures to adopt such 130 adjusted dollar amounts. In calculating the dollar amounts of a proposed project for 131 132 purposes of this paragraph and subparagraph (A) of paragraph (14) of Code Section 31-6-2, the costs of all items subject to review by this chapter and items not subject to 133

review by this chapter associated with and simultaneously developed or proposed with the project shall be counted, except for the expenditure or commitment of or incurring an obligation for the expenditure of funds to develop certificate of need applications, studies, reports, schematics, preliminary plans and specifications or working drawings, or to acquire sites;

(3) The purchase or lease by or on behalf of a health care facility or a diagnostic, 139 treatment, or rehabilitation center of diagnostic or therapeutic equipment with a value in 140 excess of <del>\$1 million</del> <u>\$4 million</u>; provided, however, that diagnostic or other imaging 141 services that are not offered in a hospital or in the offices of an individual private 142 physician or single group practice of physicians exclusively for use on patients of that 143 physician or group practice shall be deemed to be a new institutional health service 144 regardless of the cost of equipment; and provided, further, that this shall not include build 145 out costs, as defined by the department, but shall include all functionally related 146 equipment, software, and any warranty and services contract costs for the first five years. 147 The acquisition of one or more items of functionally related diagnostic or therapeutic 148 equipment shall be considered as one project. The dollar amount specified in this 149 paragraph, in subparagraph (B) of paragraph (14) of Code Section 31-6-2, and in 150 151 paragraph (10) of subsection (a) of Code Section 31-6-47 shall be adjusted annually by 152 an amount calculated by multiplying such dollar amounts (as adjusted for the preceding year) by the annual percentage of change in the consumer price index, or its successor or 153 154 appropriate replacement index, if any, published by the United States Department of 155 Labor for the preceding calendar year, commencing on July 1, 2010;

- (4) Any increase in the bed capacity of a health care facility except as provided in CodeSection 31-6-47;
- (5) Clinical health services which are offered in or through a health care facility, which
  were not offered on a regular basis in or through such health care facility within the 12
  month period prior to the time such services would be offered;

(6) Any conversion or upgrading of any general acute care hospital to a specialty hospital
or of a facility such that it is converted from a type of facility not covered by this chapter
to any of the types of health care facilities which are covered by this chapter; and

- (7) Clinical health services which are offered in or through a diagnostic, treatment, or
  rehabilitation center which were not offered on a regular basis in or through that center
  within the 12 month period prior to the time such services would be offered, but only if
  the clinical health services are any of the following:
- 168 (A) Radiation therapy;
- 169 (B) Biliary lithotripsy;

- 170 (C) Surgery in an operating room environment, including but not limited to ambulatory
- 171 surgery; and
- 172 (D) Cardiac catheterization."
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### **SECTION 1-4.**

Said title is further amended by revising subsection (c) of Code Section 31-6-40.1, relating to acquisition of health care facilities, penalty for failure to notify the department, limitation on applications, agreement to care for indigent patients, requirements for destination cancer hospitals, and notice and hearing provisions for penalties authorized under this Code section, as follows:

179 "(c) Prior to July 1, 2021, the The department may require that any applicant for a certificate of need agree to provide a specified amount of clinical health services to 180 indigent patients as a condition for the grant of a certificate of need; provided, however, 181 182 that each facility granted a certificate of need by the department as a destination cancer 183 hospital shall be required to provide uncompensated indigent or charity care for residents of Georgia which meets or exceeds 3 percent of such destination cancer hospital's adjusted 184 gross revenues and provide care to Medicaid beneficiaries. A grantee or successor in 185 186 interest of a certificate of need or an authorization to operate under this chapter which 187 violates such an agreement or violates any conditions imposed by the department relating to such services, whether made before or after July 1, 2008, shall be liable to the 188 189 department for a monetary penalty in the amount of the difference between the amount of 190 services so agreed to be provided and the amount actually provided and may be subject to 191 revocation of its certificate of need, in whole or in part, by the department pursuant to Code Section 31-6-45. Any penalty so recovered shall be paid into the state treasury. On and 192 193 after June 30, 2019, each certificate of need holder and each exemption holder subject to 194 indigent and charity care requirements shall report to the department uncompensated 195 indigent and charity care based on the base Medicare allowable rate without adjustments for the unpaid service provided multiplied by a factor of 1.5, and not based on the hospital's 196 charge for such services; provided, however, that such calculation shall not count against 197 198 any such certificate of need holder or exemption holder subject to indigent and charity care 199 requirements prior to June 30, 2021."

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### SECTION 1-5.

201 Said title is further amended by adding new Code sections to read as follows:

- 202 "<u>31-6-40.3.</u>
  203 (a) On and after July 1, 2021, the department shall require that any applicant, any
  204 certificate of need holder, and any exemption holder pursuant to paragraph (18) or (19) of
  205 subsection (a) of Code Section 31-6-47:
  206 (1) Provide uncompensated indigent or charity care in an amount which meets or exceeds
  207 the percentage of such applicant's adjusted gross revenues equivalent to:
  208 (A) The state-wide average of net uncompensated indigent and charity care provided
  - 209 <u>based on the previous two most recent years if a nonprofit entity; provided, however,</u>
  - 210 that in no event shall this be less than 2 percent; or
  - (B) The state-wide average of net uncompensated indigent and charity care provided
     based on the previous two most recent years less 3 percent if a for profit entity;
     provided, however, that in no event shall this be less than 1 percent; and
  - (2) Participate as a provider of medical assistance for Medicaid purposes, and, if the
     facility provides medical care and treatment to children, to participate as a provider for
     PeachCare for Kids beneficiaries.
  - 217 (a.1) For purposes of calculating uncompensated indigent or charity care pursuant to this
  - 218 Code section, uncompensated indigent or charity care provided by a physician, who has an
    219 ownership interest in an ambulatory surgical center, to a patient in a hospital shall be
    220 counted toward the uncompensated indigent or charity care required for the ambulatory
    221 surgical center in which the physician has an ownership interest in an amount equal to the
    222 base Medicare allowable rate without adjustments for the physician services provided
    223 multiplied by the percentage ownership of the physician and shall not be counted toward
    224 the uncompensated indigent or charity care required for a hospital or other setting.
  - 225 (b) A grantee or successor in interest for a certificate of need or an exemption under this 226 chapter that violates such an agreement or violates any conditions imposed by the 227 department relating to such services shall be liable to the department for a monetary 228 penalty in the amount of 1.0 percent of its net revenue for every 0.5 percent of 229 uncompensated indigent and charity care not provided and may be subject to revocation 230 of its certificate of need or exemption, in whole or in part, by the department pursuant to 231 Code Section 31-6-45. Any penalty so recovered shall be dedicated and deposited by the 232 department into the Indigent Care Trust Fund created pursuant to Code Section 31-8-152 233 for the purposes set out in Code Section 31-8-154, including expanding Medicaid eligibility 234 and services; programs to support rural and other health care providers, primarily hospitals,
  - 235 who serve the medically indigent; and for primary health care programs for medically
  - 236 <u>indigent citizens and children of this state.</u>
  - 237 (c) Penalties authorized under this Code section shall be subject to the same notices and
  - hearing for the levy of fines under Code Section 31-6-45.

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239	(d)(1) This Code section shall not apply to a hospital or any health care facilities owned
240	by a hospital or health care system that:
241	(A) Has a payer mix of greater than 40 percent Medicaid recipients and uncompensated
242	indigent and charity care of at least 2 percent; provided, however, that a hospital's cost
243	gap between its Medicaid reimbursement rate and the Medicare reimbursement shall
244	count toward such uncompensated indigent and charity care amount; or
245	(B) Has an inpatient population of catastrophic injury patients that exceeds 60 percent
246	of total inpatients treated annually.
247	(2) As used in this subsection, the term:
248	(A) 'Catastrophic injury' means an injury to the spinal cord, an acquired brain injury,
249	and other paralyzing neuromuscular conditions.
250	(B) 'Payer mix' means the proportionate share of itemized charges attributable to
251	patients assignable to a specific payer classification to total itemized charges for all
252	patients.
253	(e) The department may withhold all or any portion of disproportionate share of hospital
254	funds to any hospital that is subject to the requirements contained in paragraph (1) of
255	subsection (a) of this Code section that fails to meet the minimum indigent and charity care
256	requirements for two consecutive years.
257	(f) For purposes of this Code section, uncompensated indigent and charity care shall be
258	based on the base Medicare allowable rate without adjustments for the unpaid service
259	provided multiplied by a factor of 1.5, and shall not be based on the hospital's charge for
260	such services.
261	(g) A certificate of need holder or exemption holder may include up to 15 percent of its
262	Medicaid payments toward the uncompensated indigent and charity care amounts required
263	of it pursuant to this Code section.
264	(h) A rural hospital organization that is ranked by the department in the top 25 eligible
265	rural hospital organizations in financial need pursuant to paragraph (1) of subsection (b)
266	of Code Section 31-8-9.1 shall be exempt from this Code section so long as it continues to
267	be ranked as such.
268	<u>31-6-40.4.</u>
269	(a) On and after July 1, 2019, a destination cancer hospital may convert to a hospital by
270	notifying the department in writing as to the date of conversion. Upon such conversion,
271	the hospital may continue to provide all institutional health services and other services it
272	provided as of the date of such conversion, including but not limited to inpatient beds,
273	outpatient services, surgery, radiation therapy, imaging, and positron emission tomography
274	(PET) scanning, without any further approval from the department; provided, that it

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275 provides uncompensated indigent or charity care in accordance with subsection (c) of Code

276 Section 31-6-40.1 and Code Section 31-6-40.3. On and after the date of conversion, the

277 hospital shall be classified as a hospital under this chapter and shall be subject to all

278 requirements and conditions applicable to hospitals under this article.

279 (b) Upon conversion to a hospital, the facility's inpatient beds, operating rooms, radiation

280 therapy equipment, and imaging equipment shall not be counted in the inventory by the

281 department for purposes of determining need for additional providers except that any

- 282 inpatient beds, operating rooms, radiation therapy equipment, and imaging equipment
- 283 added after the date of conversion shall be counted.
- 284 (c) In the event that a destination cancer hospital does not convert to a hospital, it shall
- 285 remain subject to all requirements and conditions applicable to destination cancer hospitals
- 286 <u>under this article.</u>"
- 287

## SECTION 1-6.

Said title is further amended in Code Section 31-6-43, relating to acceptance or rejection ofapplication for certificate, by revising subsections (d) and (h) as follows:

- 290 (d)(1) There shall be a time limit of 120 days for review of a project, beginning on the 291 day the department declares the application complete for review or in the case of 292 applications joined for comparative review, beginning on the day the department declares the final application complete. The department may adopt rules for determining when 293 294 it is not practicable to complete a review in 120 days and may extend the review period 295 upon written notice to the applicant but only for an extended period of not longer than an 296 additional 30 days. The department shall adopt rules governing the submission of 297 additional information by the applicant and for opposing an application.
- 298 (2) No party may oppose an application for a certificate of need for a proposed project
   299 <u>unless:</u>
- 300 (A) Such party is an existing health care facility that is the same type of facility
   301 proposed or which offers substantially similar services proposed that is located within
- 302 <u>a 35 mile radius of the proposed project; or</u>
- 303 (B) Such party has submitted a competing application in the same batching cycle and
- 304 is proposing to establish the same type of facility proposed or offer substantially similar
   305 services to that proposed."
- 306 "(h) The department shall provide the applicant an opportunity to meet with the department
  307 to discuss the application and to provide an opportunity to submit additional information.
  308 Such additional information shall be submitted within the time limits adopted by the
  309 department. The department shall also provide an opportunity for any party that is opposed
  310 to permitted to oppose an application pursuant to paragraph (2) of subsection (d) of this

311 <u>Code section</u> to meet with the department and to provide additional information to the

department. In order for <del>an</del> <u>any such</u> opposing party to have standing to appeal an adverse

313 decision pursuant to Code Section 31-6-44, such party must attend and participate in an

314 opposition meeting."

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### SECTION 1-7.

Said title is further amended in Code Section 31-6-44, relating to the Certificate of NeedAppeal Panel, by revising subsections (a) and (d) as follows:

"(a) Effective July 1, 2008, there is created the Certificate of Need Appeal Panel, which 318 shall be an agency separate and apart from the department and shall consist of a panel of 319 320 independent hearing officers. The purpose of the appeal panel shall be to serve as a panel of independent hearing officers to review the department's initial decision to grant or deny 321 322 a certificate of need application. The Health Planning Review Board which existed on June 323 30, 2008, shall cease to exist after that date and the Certificate of Need Appeal Panel shall be constituted effective July 1, 2008, pursuant to this Code section. The terms of all 324 325 members of the Health Planning Review Board serving as such on June 30, 2008, shall 326 automatically terminate on such date."

327 "(d) Any applicant for a project, any competing applicant in the same batching cycle, any 328 competing health care facility party that is permitted to oppose an application pursuant to 329 paragraph (2) of subsection (d) of Code Section 31-6-43 that has notified the department 330 prior to its decision that such facility party is opposed to the application before the 331 department, or any county or municipal government in whose boundaries the proposed 332 project will be located who is aggrieved by a decision of the department shall have the right to an initial administrative appeal hearing before an appeal panel hearing officer or to 333 334 intervene in such hearing. Such request for hearing or intervention shall be filed with the 335 chairperson of the appeal panel within 30 days of the date of the decision made pursuant to Code Section 31-6-43. In the event an appeal is filed by a competing applicant, or any 336 competing health care facility, or any county or municipal government party that is 337 338 permitted to oppose an application pursuant to paragraph (2) of subsection (d) of Code 339 Section 31-6-43, the appeal shall be accompanied by payment of such fee as is established by the appeal panel. In the event an appeal is requested, the chairperson of the appeal panel 340 shall appoint a hearing officer for each such hearing within 30 days after the date the 341 342 appeal is received. Within 14 days after the appointment of the hearing officer, such hearing officer shall confer with the parties and set the date or dates for the hearing, 343 provided that no hearing shall be scheduled less than 60 days nor more than 120 days after 344 345 the filing of the request for a hearing, unless the applicant consents or, in the case of 346 competing applicants, all applicants consent to an extension of this time period to a

specified date. Unless the applicant consents or, in the case of competing applicants, all
applicants consent to an extension of said 120 day period, any hearing officer who
regularly fails to commence a hearing within the required time period shall not be eligible
for continued service as a hearing officer for the purposes of this Code section. The
hearing officer shall have the authority to dispose of all motions made by any party before
the issuance of the hearing officer's decision and shall make such rulings as may be
required for the conduct of the hearing."
SECTION 1-8.
Said title is further amended by adding a new Code section to read as follows:
″ <u>31-6-45.3.</u>
No freestanding emergency facility shall be permitted in this state unless it meets the
criteria contained in paragraph (16.1) of Code Section 31-6-2."
SECTION 1-9.
Said title is further amended by revising Code Section 31-6-47, relating to exemptions from
certificate of need program requirements, as follows:
"31-6-47.
(a) Notwithstanding the other provisions of this chapter, this chapter shall not apply to:
(1) Infirmaries operated by educational institutions for the sole and exclusive benefit of
students, faculty members, officers, or employees thereof;
(2) Infirmaries or facilities operated by businesses for the sole and exclusive benefit of
officers or employees thereof, provided that such infirmaries or facilities make no
provision for overnight stay by persons receiving their services;
(3) Institutions operated exclusively by the federal government or by any of its agencies;
(4) Offices of private physicians or dentists whether for individual or group practice,
except as otherwise provided in paragraph (3) or (7) of subsection (a) of Code Section
31-6-40;
(5) Religious, nonmedical health care institutions as defined in 42 U.S.C. §
Section 1395x(ss)(1), listed and certified by a national accrediting organization;
(6) Site acquisitions for health care facilities or preparation or development costs for
such sites prior to the decision to file a certificate of need application;
(7) Expenditures related to adequate preparation and development of an application for
a certificate of need;
(8) The commitment of funds conditioned upon the obtaining of a certificate of need;

(9) Expenditures for the acquisition of existing health care facilities by stock or asset
purchase, merger, consolidation, or other lawful means unless the facilities are owned or
operated by or on behalf of a:

- 383 (A) Political subdivision of this state;
- 384 (B) Combination of such political subdivisions; or
- 385 (C) Hospital authority, as defined in Article 4 of Chapter 7 of this title;

(9.1) Expenditures for the restructuring of or for the acquisition by stock or asset
purchase, merger, consolidation, or other lawful means of an existing health care facility
which is owned or operated by or on behalf of any entity described in subparagraph (A),
(B), or (C) of paragraph (9) of this subsection only if such restructuring or acquisition is
made by any entity described in subparagraph (A), (B), or (C) of paragraph (9) of this
subsection;

(9.2) The purchase of a closing hospital or of a hospital that has been closed for no more
than 12 months by a hospital in a contiguous county to repurpose the facility as a
micro-hospital;

(10) Expenditures of less than \$870,000.00 for any minor or major repair or replacement
of equipment by a health care facility that is not owned by a group practice of physicians
or a hospital and that provides diagnostic imaging services if such facility received a
letter of nonreviewability from the department prior to July 1, 2008. This paragraph shall
not apply to such facilities in rural counties;

400 (10.1) Except as provided in paragraph (10) of this subsection, expenditures for the
401 minor or major repair of a health care facility or a facility that is exempt from the
402 requirements of this chapter, parts thereof or services provided or equipment used therein;
403 or the replacement of equipment, including but not limited to CT scanners previously
404 approved for a certificate of need;

(11) Capital expenditures otherwise covered by this chapter required solely to eliminate
or prevent safety hazards as defined by federal, state, or local fire, building,
environmental, occupational health, or life safety codes or regulations, to comply with
licensing requirements of the department, or to comply with accreditation standards of
a nationally recognized health care accreditation body;

410 (12) Cost overruns whose percentage of the cost of a project is equal to or less than the

- 411 cumulative annual rate of increase in the composite construction index, published by the
- 412 Bureau of the Census of the Department of Commerce, of the United States government,
- 413 calculated from the date of approval of the project;
- (13) Transfers from one health care facility to another such facility of major medical
  equipment previously approved under or exempted from certificate of need review,
  except where such transfer results in the institution of a new clinical health service for

417 which a certificate of need is required in the facility acquiring said equipment, provided

that such transfers are recorded at net book value of the medical equipment as recordedon the books of the transferring facility;

(14) New institutional health services provided by or on behalf of health maintenance
organizations or related health care facilities in circumstances defined by the department
pursuant to federal law;

(15) Increases in the bed capacity of a hospital up to ten beds or 10 20 percent of
capacity, whichever is greater, in any consecutive two-year period, in a hospital that has
maintained an overall occupancy rate greater than 75 60 percent for the previous 12
month period;

- 427 (16) Expenditures for nonclinical projects, including parking lots, parking decks, and
  428 other parking facilities; computer systems, software, and other information technology;
  429 and medical office buildings; and state mental health facilities;
- (17) Continuing care retirement communities, provided that the skilled nursing 430 431 component of the facility is for the exclusive primary use of residents of the continuing care retirement community and that a written exemption is obtained from the department; 432 provided, however, that <del>new</del> sheltered nursing home beds may be used on a limited basis 433 434 by persons who are not residents of the continuing care retirement community for a 435 period up to five years after the date of issuance of the initial nursing home license, but such beds shall not be eligible for Medicaid reimbursement. For the first year, the 436 437 continuing care retirement community sheltered nursing facility may utilize not more 438 than 50 percent of its licensed beds for patients who are not residents of the continuing 439 care retirement community. In the second year of operation, the continuing care 440 retirement community shall allow not more than 40 percent of its licensed beds for new 441 patients who are not residents of the continuing care retirement community. In the third 442 year of operation, the continuing care retirement community shall allow not more than 443 30 percent of its licensed beds for new patients who are not residents of the continuing care retirement community. In the fourth year of operation, the continuing care 444 445 retirement community shall allow not more than 20 percent of its licensed beds for new patients who are not residents of the continuing care retirement community. In the fifth 446 year of operation, the continuing care retirement community shall allow not more than 447 448 10 percent of its licensed beds for new patients who are not residents of the continuing 449 care retirement community. At no time during the first five years shall the continuing care retirement community sheltered nursing facility occupy more than 50 percent of its 450 451 licensed beds with patients who are not residents under contract with the continuing care 452 retirement community. At the end of the five-year period, the continuing care retirement 453 community sheltered nursing facility shall be utilized exclusively by residents of the

454 continuing care retirement community, and at <u>At</u> no time shall a resident of a continuing care retirement community be denied access to the sheltered nursing facility. At no time 455 456 shall any existing patient be forced to leave the continuing care retirement community to comply with this paragraph. The department is authorized to promulgate rules and 457 regulations regarding the use and definition of 'sheltered nursing facility' in a manner 458 consistent with this Code section. Agreements to provide continuing care include 459 agreements to provide care for any duration, including agreements that are terminable by 460 461 either party;

462 (18) Any single specialty ambulatory surgical center that:

- 463 (A)(i) Has capital expenditures associated with the construction, development, or
  464 other establishment of the clinical health service which do not exceed \$2.5 million;
  465 or
- (ii) Is the only single specialty ambulatory surgical center in the county owned by the
  group practice and has two or fewer operating rooms; provided, however, that a center
  exempt pursuant to this division shall be required to obtain a certificate of need in
  order to add any additional operating rooms;
- (B) Has a hospital affiliation agreement with a hospital within a reasonable distance
  from the facility or the medical staff at the center has admitting privileges or other
  acceptable documented arrangements with such hospital to ensure the necessary backup
  for the center for medical complications. The center shall have the capability to transfer
  a patient immediately to a hospital within a reasonable distance from the facility with
  adequate emergency room services. Hospitals shall not unreasonably deny a transfer
  agreement or affiliation agreement to the center;
- 477 (C)(i) <u>Prior to July 1, 2021:</u>
- 478 (I) Provides care to Medicaid beneficiaries and, if the facility provides medical care
  479 and treatment to children, to PeachCare for Kids beneficiaries and provides
  480 uncompensated indigent and charity care in an amount equal to or greater than 2
  481 percent of its adjusted gross revenue; or
- (ii)(II) If the center is not a participant in Medicaid or the PeachCare for Kids
  Program, provides uncompensated care to Medicaid beneficiaries and, if the facility
  provides medical care and treatment to children, to PeachCare for Kids
  beneficiaries, uncompensated indigent and charity care, or both in an amount equal
  to or greater than 4 percent of its adjusted gross revenue; provided, however, that
  single specialty ambulatory surgical centers owned by physicians in the practice of
  ophthalmology shall not be required to comply with this subparagraph; and
- 489 (ii) On and after July 1, 2021, provides uncompensated indigent and charity care and
   490 participates as a provider of medical assistance for Medicaid purposes and for

- 491 PeachCare for Kids beneficiaries, if applicable, in accordance with Code Section
  492 31-6-40.3; and
- 493 (D) Provides annual reports in the same manner and in accordance with Code Section494 31-6-70.

495 Noncompliance with any condition of this paragraph shall result in a monetary penalty in the amount of the difference between the services which the center is required to 496 provide and the amount actually provided and may be subject to revocation of its 497 exemption status by the department for repeated failure to pay any fines or moneys due 498 to the department or for repeated failure to produce data as required by Code Section 499 31-6-70 after notice to the exemption holder and a fair hearing pursuant to Chapter 13 of 500 501 Title 50, the 'Georgia Administrative Procedure Act.' The dollar amount specified in this paragraph shall be adjusted annually by an amount calculated by multiplying such dollar 502 amount (as adjusted for the preceding year) by the annual percentage of change in the 503 504 composite index of construction material prices, or its successor or appropriate replacement index, if any, published by the United States Department of Commerce for 505 the preceding calendar year, commencing on July 1, 2009, and on each anniversary 506 507 thereafter of publication of the index. The department shall immediately institute 508 rule-making procedures to adopt such adjusted dollar amounts. In calculating the dollar 509 amounts of a proposed project for purposes of this paragraph, the costs of all items 510 subject to review by this chapter and items not subject to review by this chapter 511 associated with and simultaneously developed or proposed with the project shall be 512 counted, except for the expenditure or commitment of or incurring an obligation for the expenditure of funds to develop certificate of need applications, studies, reports, 513 514 schematics, preliminary plans and specifications or working drawings, or to acquire sites; 515 (19) Any joint venture ambulatory surgical center that:

- 516 (A) Has capital expenditures associated with the construction, development, or other
  517 establishment of the clinical health service which do not exceed \$5 million;
- 518 (B)(i) Prior to July 1, 2021:
- 519 (I) Provides care to Medicaid beneficiaries and, if the facility provides medical care 520 and treatment to children, to PeachCare for Kids beneficiaries and provides 521 uncompensated indigent and charity care in an amount equal to or greater than 2 522 percent of its adjusted gross revenue; or
- 523 (ii)(II) If the center is not a participant in Medicaid or the PeachCare for Kids
  524 Program, provides uncompensated care to Medicaid beneficiaries and, if the facility
  525 provides medical care and treatment to children, to PeachCare for Kids
  526 beneficiaries, uncompensated indigent and charity care, or both in an amount equal
  527 to or greater than 4 percent of its adjusted gross revenue; and

- 528 (ii) On and after July 1, 2021, provides uncompensated indigent and charity care and participates as a provider of medical assistance for Medicaid purposes and for 529 530 PeachCare for Kids beneficiaries, if applicable, in accordance with Code Section 531 31-6-40.3; and
- (C) Provides annual reports in the same manner and in accordance with Code Section 532 533 31-6-70.

Noncompliance with any condition of this paragraph shall result in a monetary penalty 534 in the amount of the difference between the services which the center is required to 535 536 provide and the amount actually provided and may be subject to revocation of its exemption status by the department for repeated failure to pay any fines or moneys due 537 to the department or for repeated failure to produce data as required by Code Section 538 31-6-70 after notice to the exemption holder and a fair hearing pursuant to Chapter 13 of 539 Title 50, the 'Georgia Administrative Procedure Act.' The dollar amount specified in this 540 paragraph shall be adjusted annually by an amount calculated by multiplying such dollar 541 amount (as adjusted for the preceding year) by the annual percentage of change in the 542 composite index of construction material prices, or its successor or appropriate 543 544 replacement index, if any, published by the United States Department of Commerce for 545 the preceding calendar year, commencing on July 1, 2009, and on each anniversary 546 thereafter of publication of the index. The department shall immediately institute 547 rule-making procedures to adopt such adjusted dollar amounts. In calculating the dollar 548 amounts of a proposed project for purposes of this paragraph, the costs of all items 549 subject to review by this chapter and items not subject to review by this chapter associated with and simultaneously developed or proposed with the project shall be 550 counted, except for the expenditure or commitment of or incurring an obligation for the 551 552 expenditure of funds to develop certificate of need applications, studies, reports, 553 schematics, preliminary plans and specifications or working drawings, or to acquire sites; Expansion of services by an imaging center based on a population needs 554 (20)methodology taking into consideration whether the population residing in the area served 555 by the imaging center has a need for expanded services, as determined by the department 556 in accordance with its rules and regulations, if such imaging center: 557

- 558
- 559
- (A) Was in existence and operational in this state on January 1, 2008;
- (B) Is owned by a hospital or by a physician or a group of physicians comprising at least 80 percent ownership who are currently board certified in radiology; 560
- (C) Provides three or more diagnostic and other imaging services; 561
- (D) Accepts all patients regardless of ability to pay; and 562
- 563 (E) Provides uncompensated indigent and charity care in an amount equal to or greater
- than the amount of such care provided by the geographically closest general acute care 564

- hospital; provided, however, this paragraph shall not apply to an imaging center in arural county;
- 567 (21) Diagnostic cardiac catheterization in a hospital setting on patients 15 years of age568 and older;
- 569 (22) Therapeutic cardiac catheterization in hospitals selected by the department prior to
  570 July 1, 2008, to participate in the Atlantic Cardiovascular Patient Outcomes Research
  571 Team (C-PORT) Study and therapeutic cardiac catheterization in hospitals that, as
  572 determined by the department on an annual basis, meet the criteria to participate in the
  573 C-PORT Study but have not been selected for participation; provided, however, that if
  574 the criteria requires a transfer agreement to another hospital, no hospital shall
  575 unreasonably deny a transfer agreement to another hospital;
- (23) Infirmaries or facilities operated by, on behalf of, or under contract with the
  Department of Corrections or the Department of Juvenile Justice for the sole and
  exclusive purpose of providing health care services in a secure environment to prisoners
  within a penal institution, penitentiary, prison, detention center, or other secure
  correctional institution, including correctional institutions operated by private entities in
  this state which house inmates under the Department of Corrections or the Department
  of Juvenile Justice;
- 583 (24) The relocation of any skilled nursing facility, intermediate care facility, or 584 micro-hospital within the same county, any other health care facility in a rural county 585 within the same county, and any other health care facility in an urban county within a 586 three-mile radius of the existing facility so long as the facility does not propose to offer 587 any new or expanded clinical health services at the new location;
- 588 (25) Facilities which are devoted to the provision of treatment and rehabilitative care for
  589 periods continuing for 24 hours or longer for persons who have traumatic brain injury,
  590 as defined in Code Section 37-3-1; and
- (26) Capital expenditures for a project otherwise requiring a certificate of need if those
  expenditures are for a project to remodel, renovate, replace, or any combination thereof,
  a medical-surgical hospital and:

594 (A) That hospital:

- 595 (i) Has a bed capacity of not more than 50 beds;
- 596 (ii) Is located in a county in which no other medical-surgical hospital is located;
- (iii) Has at any time been designated as a disproportionate share hospital by thedepartment; and
- 599 (iv) Has at least 45 percent of its patient revenues derived from medicare Medicare,
- 600 Medicaid, or any combination thereof, for the immediately preceding three years; and601 (B) That project:

- 602 (i) Does not result in any of the following: 603 (I) The offering of any new clinical health services; 604 (II) Any increase in bed capacity; 605 (III) Any redistribution of existing beds among existing clinical health services; or (IV) Any increase in capacity of existing clinical health services; 606 607 (ii) Has at least 80 percent of its capital expenditures financed by the proceeds of a 608 special purpose county sales and use tax imposed pursuant to Article 3 of Chapter 8 609 of Title 48; and 610 (iii) Is located within a three-mile radius of and within the same county as the 611 hospital's existing facility .: (27) Public or private psychiatric hospitals, mental health or substance abuse facilities 612 613 or programs, or mental health or substance abuse services; and (28) A freestanding ambulatory surgical center with no more than six operating rooms 614 developed on the same site as a sports training and educational facility that includes 615 sports training facilities and fields; a medical education facility and program for 616 617 physicians and other health care professionals training in sports medicine; a medical research program; ancillary services, including physical therapy and diagnostic imaging; 618 619 a community education program for student athletic programs on injury prevention and 620 treatment and related topics, and that provides uncompensated indigent or charity care in accordance with subsection (c) of Code Section 31-6-40.1 and Code Section 31-6-40.3, 621 622 provides care to Medicaid patients, and demonstrates a positive economic impact of no 623 less than \$25 million, taking into consideration the full-time and part-time jobs generated 624 by the initial construction and ongoing operation of the center, new state and local tax revenue generated by the initial construction and ongoing operation of the center, and 625 626 other factors deemed relevant as determined by the department based on a report prepared 627 by an independent consultant or expert retained by the center. (b) By rule, the department shall establish a procedure for expediting or waiving reviews 628
- of certain projects the nonreview of which it deems compatible with the purposes of this
- 630 chapter, in addition to expenditures exempted from review by this Code section."
- 631

### PART II

632

# SECTION 2-1.

633 Said title is further amended by adding new Code sections to Article 1 of Chapter 7, relating634 to regulation of hospitals and related institutions, to read as follows:

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″ <u>31-7-22.</u>
(a) As used in this Code section, the term 'hospital' means a nonprofit hospital, a hospital
owned or operated by a hospital authority, or a nonprofit corporation formed, created, or
operated by or on behalf of a hospital authority.
(b) Beginning July 1, 2020, each hospital in this state shall post a link in a prominent
location on the main page of its website to the most recent version of the following
documents:
(1) Federal related disclosures:
(A) Copies of audited financial statements that are general purpose financial
statements, which express the unqualified opinion of an independent certified public
accounting firm for the most recently completed fiscal year for the hospital; each of its
affiliates, except those affiliates that were inactive or that had an immaterial amount of
total assets; and the hospital's parent corporation that include the following:
(i) A PDF version of all audited financial statements;
(ii) A note in the hospital's audited consolidated financial statements that identifies
individual amounts for such hospital's gross patient revenue, allowances, charity care,
and net patient revenue;
(iii) Audited consolidated financial statements for hospitals with subsidiaries and
consolidating financial statements that at a minimum contain a balance sheet and
statement of operations and that provide a breakout of the hospital's and each
subsidiary's numbers with a report from independent accountants on other financial
information; and
(iv) Audited consolidated financial statements for the hospital's parent corporation
and consolidating financial statements that at a minimum contain a balance sheet and
statement of operations and that provide a breakout of the hospital's and each
affiliate's numbers with a report from independent accountants on other financial
information; and
(B) Copy of audited Internal Revenue Service Form 990, including Schedule H for
hospitals and other applicable attachments; provided, however, that for any hospital not
required to file IRS Form 990, the department shall establish and provide a form that
collects the same information as is contained in Internal Revenue Service Form 990,
including Schedule H for hospitals, as applicable; and
(2) Georgia supplemental disclosures:
(A) Copy of the hospital's completed annual hospital questionnaire, as required by the
<u>department;</u>
(B) The community benefit report prepared pursuant to Code Section 31-7-90.1, if
applicable;

672 (C) The disproportionate share hospital survey, if applicable; (D) Listing of all property holdings of the hospital, including the location and size, 673 674 parcel ID number, purchase price, current use, and any improvements made to such 675 property at the end of each fiscal year; (E) Listing of any ownership or interest the nonprofit hospital has in any joint venture, 676 677 business venture foundation, operating contract, partnership, subsidiary holding 678 company, or captive insurance company; where any such entity is domiciled; and the 679 value of any such ownership or interest at the end of each fiscal year; 680 (F) Listing of any bonded indebtedness, outstanding loans, and bond defaults, whether 681 or not in forbearance; and any bond disclosure sites of the hospital; 682 (G) A report that identifies by purpose, the ending fund balances of the net assets of 683 the hospital and each affiliate as of the close of the most recently completed fiscal year, 684 distinguishing between donor permanently restricted, donor temporarily restricted, board restricted, and unrestricted fund balances. The hospital's interest in its foundation 685 686 shall be deducted from the foundation's total fund balance; 687 (H) Report of all cash reserves of the hospital; 688 (I) Copy of all going concern statements regarding the hospital; 689 (J) The most recent legal chart of corporate structure, including the hospital, each of 690 its affiliates and subsidiaries, and its parent corporation, duly dated; 691 (K) Report listing the salaries and fringe benefits for the ten highest paid administrative positions in the hospital. Each position shall be identified by its complete, 692 693 unabbreviated title. Fringe benefits shall include all forms of compensation, whether 694 actual or deferred, made to or on behalf of the employee, whether full or part-time; 695 (L) Evidence of accreditation by accrediting bodies, including, but not limited to, the 696 Joint Commission and DNV; and 697 (M) Copy of the hospital's policies regarding the provision of charity care and reduced 698 cost services to the indigent, excluding medical assistance recipients, and its debt 699 collection practices. 700 (c) In the event that any of the documents or information required to be posted by a 701 hospital pursuant to subsection (b) of this Code section are included in a comprehensive 702 audited financial statement for such hospital, a link to such comprehensive audited 703 financial statement shall be deemed to meet the requirements of subsection (b) of this Code 704 section with respect to the specific documents or information included in such 705 comprehensive audited financial statement. 706 (d) Each hospital shall update the documents in the links posted pursuant to subsection (b) 707 of this Code section on July 1 of each year or more frequently at its discretion. Noncurrent 708 documents shall remain posted and accessible on the hospital's website indefinitely.

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- 709 (e) All documents listed in subsection (b) of this Code section shall be prepared in
- 710 <u>accordance with generally accepted accounting principles, as applicable.</u>
- 711 (f) The department shall also post a link in a prominent location on its website to the
- 712 documents listed in subsection (b) of this Code section for each hospital in this state.
- 713 (g) Any hospital that fails to post the documents required pursuant to subsection (b) of this
- 714 Code section within 30 days of the dates required in this Code section shall be suspended
- 715 from receiving any state funds or any donations pursuant to Code Section 48-7-29.20.
- 716 (h) The department shall have jurisdiction to enforce this Code section and to promulgate
- 717 <u>rules and regulations required to administer this Code section.</u>
- 718 (i) Any person who knowingly and willfully includes false, fictitious, or fraudulent
- 719 information in any documents required to be posted pursuant to this Code section shall be
- 720 <u>subject to a violation of Code Section 16-10-20.</u>
- 721 <u>31-7-23.</u>
- 722 (a) As used in this Code section, the term:
- 723 (1) 'Hospital' shall have the same meaning as in Code Section 31-7-22.
- (2) 'Medical use rights' means rights or interests in real property in which the owner of
   the property has agreed not to sell or lease such real property for identified medical uses
- 726 <u>or purposes.</u>
- 727 (b) It shall be unlawful for any hospital to purchase, renew, extend, lease, maintain, or hold
   728 medical use rights.
- 729 (c) This Code section shall not be construed to impair any contracts in existence as of the
- 730 <u>effective date of this Code section</u>. Reserved."
- 731

## **SECTION 2-2.**

- 732 Said title is further amended by revising Code Section 31-7-75.1, relating to proceeds of sale
- 733 of hospital held in trust to fund indigent hospital care, as follows:
- 734 *"*31-7-75.1.

(a) The proceeds from any sale or lease of a hospital owned by a hospital authority or 735 736 political subdivision of this state, which proceeds shall not include funds required to pay 737 off the bonded indebtedness of the sold hospital or any expense of the authority or political subdivision attributable to the sale or lease, shall be held by the authority or political 738 739 subdivision in an irrevocable trust fund. Such proceeds in that fund may be invested in the 740 same way that public moneys may be invested generally pursuant to general law and as permitted under Code Section 31-7-83, but money in that trust fund shall be used 741 742 exclusively for funding the provision of hospital health care for the indigent residents of 743 the political subdivision which owned the hospital or by which the authority was activated or for which the authority was created. If the funds available for a political subdivision in that irrevocable trust fund are less than \$100,000.00, the principal amount may be used to fund the provision of indigent hospital health care; otherwise, only the income from that fund may be used for that care. Such funding or reimbursement for indigent care shall not exceed the diagnosis related group rate for that hospital in each individual case.

749 (b) In the event a hospital authority which sold or leased a hospital was activated by or 750 created for more than one political subdivision or in the event a hospital having as owner 751 more than one political subdivision is sold or leased by those political subdivisions, each 752 such constituent political subdivision's portion of the irrevocable trust fund for indigent hospital health care shall be determined by multiplying the amount of that fund by a figure 753 754 having a numerator which is the population of that political subdivision and a denominator which is the combined population of all the political subdivisions which owned the hospital 755 or by which or for which the authority was activated or created. 756

(c) For purposes of hospital health care for the indigent under this Code section, the
standard of indigency shall be that determined under Code Section 31-8-43, relating to
standards of indigency for emergency care of pregnant women, based upon 125 percent of
the federal poverty level.

761 (d) This Code section shall not apply to the following actions:

762 (1) A reorganization or restructuring;

763 (2) Any sale of a hospital, or the proceeds from that sale, made prior to April 2, 1986;764 and

(3) Any sale or lease of a hospital when the purchaser or lessee pledges, by written
contract entered into concurrently with such purchase or lease, to provide an amount of
hospital health care equal to that which would have otherwise been available pursuant to
subsections (a), (b), and (c) of this Code section for the indigent residents of the political
subdivisions which owned the hospital, by which the hospital authority was activated, or
for which the authority was created. However, the exception to this Code section
provided by this paragraph shall only apply to:

(A) Hospital authorities that operate a licensed hospital pursuant to a lease from thecounty which created the appropriate authority; and

(B) Hospitals that have a bed capacity of more than 150 beds; and

- (C) Hospitals located in a county in which no other medical-surgical licensed hospital
  is located; and
- (D) Hospitals located in a county having a population of less than 45,000 according to
- the United States decennial census of 1990; and
- (E) Hospitals operated by a hospital authority that entered into a lease-purchase
  agreement between such hospital and a private corporation prior to July 1, 1997."

781	SECTION 2-3.
782	Said title is further amended by adding a new Code section to Article 4 of Chapter 7, relating
783	to hospital authorities, to read as follows:
784	″ <u>31-7-74.4.</u>
785	Members on the board of a hospital authority at the time of a sale or lease of a hospital
786	owned by such hospital authority shall be deemed directors and subject to the provisions
787	of Part 6 of Article 8 of Chapter 3 of Title 14, relating to conflicting interest transactions
788	with respect to the proceeds of such sale or lease."
789	SECTION 2-4.
790	Said title is further amended by revising Code Section 31-7-83, relating to investment of
791	surplus moneys and moneys received through issuance of revenue certificates, as follows:
792	"31-7-83.
793	(a) Pending use for the purpose for which received, each hospital authority created by and
794	under this article is authorized and empowered to invest all moneys or any part thereof
795	received through the issuance and sale of revenue certificates of the authority in any
796	securities which are legal investments or which are provided for in the trust indenture
797	securing such certificates or other legal investments; provided, however, that such
798	investments will shall be used at all times while held, or upon sale, for the purposes for
799	which the money was originally received and no other. Contributions or gifts received by
800	any authority shall be invested as provided by the terms of the contribution or gift or in the
801	absence thereof as determined by the authority.
802	(b) In addition to the authorized investments in subsection (a) of this Code section and in
803	Code Section 36-83-4, hospital authorities that have ceased to own or operate medical
804	facilities for a minimum of seven years, have paid off all bonded indebtedness and
805	outstanding short-term or long-term debt obligations, and hold more than \$20 million in
806	funds for charitable health care purposes may invest a maximum of 30 percent of their
807	funds in the following:
808	(1) Shares of mutual funds registered with the Securities and Exchange Commission of
809	the United States under the 'Investment Company Act of 1940,' as amended; and
810	(2) Commingled funds and collective investment funds maintained by state chartered
811	banks or trust companies or regulated by the Office of the Comptroller of the Currency
812	of the United States Department of the Treasury, including common and group trusts,
813	and, to the extent the funds are invested in such collective investment funds, the funds
814	shall adopt the terms of the instruments establishing any group trust in accordance with
815	applicable United States Internal Revenue Service Revenue Rulings."

- 816SECTION 2-5.817Code Section 50-18-70 of the Official Code of Georgia Annotated, relating to legislative818intent and definitions relative to open records laws, is amended by revising subsection (b)819as follows:
- 820 "(b) As used in this article, the term:

821 (1) 'Agency' shall have the same meaning as in Code Section 50-14-1 and shall 822 additionally include any association, corporation, or other similar organization that has a membership or ownership body composed primarily of counties, municipal 823 824 corporations, or school districts of this state, their officers, or any combination thereof 825 and derives more than 33 1/3 percent of its general operating budget from payments from 826 such political subdivisions. Such term shall also include any nonprofit organization to 827 which is leased and transferred hospital assets of a hospital authority through a corporate restructuring and any subsidiaries or foundations established by such nonprofit 828 organization in furtherance of the public mission of the hospital authority. 829

830 (2) 'Public record' means all documents, papers, letters, maps, books, tapes, photographs, 831 computer based or generated information, data, data fields, or similar material prepared and maintained or received by an agency or by a private person or entity in the 832 833 performance of a service or function for or on behalf of an agency or when such 834 documents have been transferred to a private person or entity by an agency for storage 835 or future governmental use, including, but not limited to any such material in the 836 possession or control of a nonprofit organization to which is leased and transferred 837 hospital assets of a hospital authority through a corporate restructuring which are related 838 to the operation of the hospital and other leased facilities in the performance of services on behalf of the hospital authority, excluding payment agreements with insurance 839 840 companies and employment agreements with physicians and physician groups."

841

### PART III

### 842 SECTION 3-1.

843 Chapter 8 of Title 31 of the Official Code of Georgia Annotated, relating to care and 844 protection of indigent and elderly patients, is amended by revising Code Section 31-8-9.1, 845 relating to eligibility to receive tax credits and obligations of rural hospitals after receipt of 846 funds, as follows:

847 *"*31-8-9.1.

848 (a) As used in this Code section, the term:

(1) 'Critical access hospital' means a hospital that meets the requirements of the federal
 Centers for Medicare and Medicaid Services to be designated as a critical access hospital

- 24 -

851	and that is recognized by the department as a critical access hospital for purposes of
852	Medicaid.
853	(2) 'Rural county' means a county having a population of less than 50,000 according to
854	the United States decennial census of 2010 or any future such census; provided, however,
855	that for counties which contain a military base or installation, the military personnel and
856	their dependents living in such county shall be excluded from the total population of such
857	county for purposes of this definition.
858	(3) 'Rural hospital organization' means an acute care hospital licensed by the department
859	pursuant to Article 1 of Chapter 7 of this title that:
860	(A) Provides inpatient hospital services at a facility located in a rural county or is a
861	critical access hospital;
862	(B) Participates in both Medicaid and medicare Medicare and accepts both Medicaid
863	and medicare Medicare patients;
864	(C) Provides health care services to indigent patients;
865	(D) Has at least 10 percent of its annual net revenue categorized as indigent care,
866	charity care, or bad debt;
867	(E) Annually files IRS Form 990, Return of Organization Exempt From Income Tax,
868	with the department, or for any hospital not required to file IRS Form 990, the
869	department will provide a form that collects the same information to be submitted to the
870	department on an annual basis;
871	(F) Is operated by a county or municipal authority pursuant to Article 4 of Chapter 7
872	of this title or is designated as a tax-exempt organization under Section $501(c)(3)$ of the
873	Internal Revenue Code; and
874	(G) Is current with all audits and reports required by law; and
875	(H) Does not have an operating profit of greater than 15 percent, as calculated by the
876	department without consideration of any contributions from the tax credit provided
877	pursuant to Code Section 48-7-29.20.
878	(b)(1) By December 1 of each year, the department shall approve a list of rural hospital
879	organizations eligible to receive contributions from the tax credit provided pursuant to
880	Code Section 48-7-29.20 ranked in order of financial need and transmit such list to the
881	Department of Revenue.
882	(2) Before any rural hospital organization is included on the list as eligible to receive
883	contributions from the tax credit provided pursuant to Code Section 48-7-29.20, it shall
884	submit to the department a five-year plan detailing the financial viability and stability of
885	the rural hospital organization. The criteria to be included in the five-year plan shall be
886	established by the department.

887	(3) The department shall create an operations manual for identifying rural hospital
888	organizations and ranking such rural hospital organizations in order of financial need.
889	Such manual shall include:
890	(A) All deadlines for submitting required information to the department;
891	(B) The criteria to be included in the five-year plan submitted pursuant to paragraph (2)
892	of this subsection; and
893	(C) The formula applied to rank the rural hospital organizations in order of financial
894	need.
895	(c)(1) A rural hospital organization that receives donations pursuant to Code Section
896	48-7-29.20 shall:
897	(A) Utilize such donations for the provision of health care related services for residents
898	of a rural county or for residents of the area served by a critical access hospital; and
899	(B) Report on a form provided by the department:
900	(i) All contributions received from individual and corporate donors pursuant to Code
901	Section 48-7-29.20 detailing the manner in which the contributions received were
902	expended by the rural hospital organization; and
903	(ii) Any payments made to a third party to solicit, administer, or manage the
904	donations received by the rural hospital organization pursuant to this Code section or
905	Code Section 48-7-29.20. In no event shall payments made to a third party to solicit,
906	administer, or manage the donations received pursuant to this Code section exceed 3
907	percent of the total amount of the donations.
908	(2) The department shall annually prepare a report compiling the information received
909	pursuant to paragraph (1) of this subsection for the chairpersons of the House Committee
910	on Ways and Means and the Senate Health and Human Services Committee.
911	(d) The department shall post the following information in a prominent location on its
912	website:
913	(1) The ranked list of rural hospital organizations eligible to receive contributions
914	established pursuant to paragraph (1) of subsection (b) of this Code section;
915	(2) The operations manual created pursuant to paragraph (3) of subsection (b) of this
916	Code section;
917	(3) The annual report prepared pursuant to paragraph (2) of subsection (c) of this Code
918	section:
919	(4) The total amount received by each third party that participated in soliciting,
920	administering, or managing donations; and
921	(5) A link to the Department of Revenue's website containing the information included
922	in subsection (d) of Code Section 48-7-29.20."

923	SECTION 3-2.
924	Code Section 48-7-29.20 of the Official Code of Georgia Annotated, relating to tax credits
925	for contributions to rural hospital organizations, is amended as follows:
926	"48-7-29.20.
927	(a) As used in this Code section, the term:
928	(1) 'Qualified rural hospital organization expense' means the contribution of funds by an
929	individual or corporate taxpayer to a rural hospital organization for the direct benefit of
930	such organization during the tax year for which a credit under this Code section is
931	claimed.
932	(2) 'Rural hospital organization' means an organization that is approved by the
933	Department of Community Health pursuant to Code Section 31-8-9.1.
934	(b) An individual taxpayer shall be allowed a credit against the tax imposed by this chapter
935	for qualified rural hospital organization expenses as follows:
936	(1) In the case of a single individual or a head of household, the actual amount expended;
937	(2) In the case of a married couple filing a joint return, the actual amount expended; or
938	(3) In the case of an individual who is a member of a limited liability company duly
939	formed under state law, a shareholder of a Subchapter 'S' corporation, or a partner in a
940	partnership, the amount expended; provided, however, that tax credits pursuant to this
941	paragraph shall be allowed only for the portion of the income on which such tax was
942	actually paid by such individual.
943	(b.1) From January 1 to June 30 each taxable year, an individual taxpayer shall be limited
944	in its qualified rural hospital organization expenses allowable for credit under this Code
945	section, and the commissioner shall not approve qualified rural hospital organization
946	expenses incurred from January 1 to June 30 each taxable year, which exceed the following
947	limits:
948	(1) In the case of a single individual or a head of household, \$5,000.00;
949	(2) In the case of a married couple filing a joint return, \$10,000.00; or
950	(3) In the case of an individual who is a member of a limited liability company duly
951	formed under state law, a shareholder of a Subchapter 'S' corporation, or a partner in a
952	partnership, \$10,000.00.
953	(c) A corporation or other entity shall be allowed a credit against the tax imposed by this
954	chapter for qualified rural hospital organization expenses in an amount not to exceed the
955	actual amount expended or 75 percent of the corporation's income tax liability, whichever
956	is less.
957	(d) In no event shall the total amount of the tax credit under this Code section for a taxable
958	year exceed the taxpayer's income tax liability. Any unused tax credit shall be allowed the

taxpayer against the succeeding five years' tax liability. No such credit shall be allowedthe taxpayer against prior years' tax liability.

961 (e)(1) In no event shall the aggregate amount of tax credits allowed under this Code962 section exceed \$60 million per taxable year.

(2)(A) No more than \$4 million of the aggregate limit established by paragraph (1) of 963 this subsection shall be contributed to any individual rural hospital organization in any 964 taxable year. From January 1 to June 30 each taxable year, the commissioner shall only 965 preapprove contributions submitted by individual taxpayers in an amount not to exceed 966 \$2 million, and from corporate donors in an amount not to exceed \$2 million. From 967 July 1 to December 31 each taxable year, subject to the aggregate limit in paragraph (1) 968 of this subsection and the individual rural hospital organization limit in this paragraph, 969 970 the commissioner shall approve contributions submitted by individual taxpayers and 971 corporations or other entities.

(B) In the event an individual or corporate donor desires to make a contribution to an
individual rural hospital organization that has received the maximum amount of
contributions for that taxable year, the Department of Community Health shall provide
the individual or corporate donor with a list, ranked in order of financial need, as
determined by the Department of Community Health, of rural hospital organizations
still eligible to receive contributions for the taxable year.

978 (C) In the event that an individual or corporate donor desires to make a contribution
 979 to an unspecified or undesignated rural hospital organization, either directly to the
 980 department or through a third party that participates in soliciting, administering, or
 981 managing donations, such donation shall be attributed to the rural hospital organization
 982 ranked with the highest financial need that has not yet received the maximum amount
 983 of contributions for that taxable year, regardless of whether a third party has a
 984 contractual relationship or agreement with such rural hospital organization.

(D) Any third party that participates in soliciting, advertising, or managing donations
 shall provide the complete list of rural hospital organizations eligible to receive the tax
 credit provided pursuant to this Code section including their ranking in order of
 financial need as determined by the Department of Community Health pursuant to Code
 Section 31-8-9.1, to any potential donor regardless of whether a third party has a
 contractual relationship or agreement with such rural hospital organization.

(3) For purposes of paragraphs (1) and (2) of this subsection, a rural hospital
organization shall notify a potential donor of the requirements of this Code section.
Before making a contribution to a rural hospital organization, the taxpayer shall
electronically notify the department, in a manner specified by the department, of the total
amount of contribution that the taxpayer intends to make to the rural hospital

996 organization. The commissioner shall preapprove or deny the requested amount within 997 30 days after receiving the request from the taxpayer and shall provide written notice to 998 the taxpayer and rural hospital organization of such preapproval or denial which shall not 999 require any signed release or notarized approval by the taxpayer. In order to receive a tax 1000 credit under this Code section, the taxpayer shall make the contribution to the rural 1001 hospital organization within 60 days after receiving notice from the department that the 1002 requested amount was preapproved. If the taxpayer does not comply with this paragraph, 1003 the commissioner shall not include this preapproved contribution amount when 1004 calculating the limits prescribed in paragraphs (1) and (2) of this subsection.

(4)(A) Preapproval of contributions by the commissioner shall be based solely on the
availability of tax credits subject to the aggregate total limit established under
paragraph (1) of this subsection and the individual rural hospital organization limit
established under paragraph (2) of this subsection.

1009 (B) Any taxpayer preapproved by the department pursuant to this subsection (e) of this Code section shall retain their approval in the event the credit percentage in subsection 1010 1011 (b) of this Code section is modified for the year in which the taxpayer was preapproved. 1012 (C) Upon the rural hospital organization's confirmation of receipt of donations that have been preapproved by the department, any taxpayer preapproved by the department 1013 1014 pursuant to subsection (c) of this Code section shall receive the full benefit of the 1015 income tax credit established by this Code section even though the rural hospital 1016 organization to which the taxpayer made a donation does not properly comply with the

1017 reports or filings required by this Code section.

(5) Notwithstanding any laws to the contrary, the department shall not take any adverse
action against donors to rural hospital organizations if the commissioner preapproved a
donation for a tax credit prior to the date the rural hospital organization is removed from
the Department of Community Health list pursuant to Code Section 31-8-9.1, and all such
donations shall remain as preapproved tax credits subject only to the donor's compliance
with paragraph (3) of this subsection.

(f) In order for the taxpayer to claim the tax credit under this Code section, a letter of 1024 1025 confirmation of donation issued by the rural hospital organization to which the contribution 1026 was made shall be attached to the taxpayer's tax return. However, in the event the taxpayer 1027 files an electronic return, such confirmation shall only be required to be electronically 1028 attached to the return if the Internal Revenue Service allows such attachments when the 1029 return is transmitted to the department. In the event the taxpayer files an electronic return 1030 and such confirmation is not attached because the Internal Revenue Service does not, at the 1031 time of such electronic filing, allow electronic attachments to the Georgia return, such 1032 confirmation shall be maintained by the taxpayer and made available upon request by the

- commissioner. The letter of confirmation of donation shall contain the taxpayer's name,
  address, tax identification number, the amount of the contribution, the date of the
  contribution, and the amount of the credit.
- (g) No credit shall be allowed under this Code section with respect to any amount
  deducted from taxable net income by the taxpayer as a charitable contribution to a bona
  fide charitable organization qualified under Section 501(c)(3) of the Internal Revenue
  Code.
- (h) The commissioner shall be authorized to promulgate any rules and regulationsnecessary to implement and administer the provisions of this Code section.
- 1042 (i) The department shall post the following information in a prominent location on its
  1043 website:
- 1044 (1) All pertinent timelines relating to the tax credit, including, but not limited to:
- 1045 (A) Beginning date when contributions can be submitted for preapproval by donors for
   1046 the January 1 to June 30 period;
- 1047 (B) Ending date when contributions can be submitted for preapproval by donors for the
- 1048January 1 to June 30 period;
- 1049 (C) Beginning date when contributions can be submitted for preapproval by donors for
   1050 the July 1 to December 31 period;
- 1051 (D) Ending date when contributions can be submitted for preapproval by donors for the
   1052 July 1 to December 31 period; and
- 1053 (E) Date by which preapproved contributions are required to be sent to the rural
   1054 <u>hospital organization;</u>
- 1055 (2) The list and ranking order of rural hospital organizations eligible to receive
   1056 contributions established pursuant to paragraph (1) of subsection (b) of Code
   1057 Section 31-8-9.1;
- 1058 (3) A monthly progress report including:
- 1059 (A) Total preapproved contributions to date by rural hospital organization;
- 1060 (B) Total contributions received to date by rural hospital organization;
- 1061 (C) Total aggregate amount of preapproved contributions made to date; and
- 1062 (D) Aggregate amount of tax credits available;
- (4) A list of all preapproved contributions that were made to an unspecified or
   undesignated rural hospital organization and the rural hospital organizations that received
   such contributions.
- 1066 (j) The Department of Audits and Accounts shall annually conduct an audit of the tax
- 1067 credit program established under this Code section, including the amount and recipient
- 1068 <u>rural hospital organization of all contributions made, all tax credits received by individual</u>

- 1069 and corporate donors, and all amounts received by third parties that solicited, administered,
- 1070 or managed donations pertaining to this Code section and Code Section 31-8-9.1.
- 1071 (i)(k) This Code section shall stand automatically repealed on December 31,  $\frac{2021}{2024}$ ."
- 1072 PART IV
- 1073 SECTION 4-1.
- 1074 This Act shall become effective upon its approval by the Governor or upon its becoming law1075 without such approval.
- 1076 SECTION 4-2.
- 1077 All laws and parts of laws in conflict with this Act are repealed.