

The Senate Health and Human Services Committee offered the following substitute to HB 972:

A BILL TO BE ENTITLED
AN ACT

1 To amend Chapter 34 of Title 43 of the Official Code of Georgia Annotated, relating to
2 physicians, acupuncture, physician assistants, cancer and glaucoma treatment, respiratory
3 care, clinical perfusionists, and orthotics and prosthetics practice, so as to provide for
4 additional powers of the Georgia Composite Medical Board relating to pain management;
5 to enact the "Georgia Pain Management Clinic Act"; to provide for legislative intent; to
6 require the licensure of pain management clinics; to provide for definitions; to provide for
7 requirements for licensure; to provide for denial, suspension, and revocation of licenses; to
8 provide for notice to the board upon the occurrence of certain events; to provide for renewal
9 of licenses; to provide for a penalty for violation of the Act; to provide for reporting by
10 hospitals; to provide for reports to the Georgia Composite Medical Board; to provide for
11 related matters; to repeal conflicting laws; and for other purposes.

12 BE IT ENACTED BY THE GENERAL ASSEMBLY OF GEORGIA:

SECTION 1.

13 Chapter 34 of Title 43 of the Official Code of Georgia Annotated, relating to physicians,
14 acupuncture, physician assistants, cancer and glaucoma treatment, respiratory care, clinical
15 perfusionists, and orthotics and prosthetics practice, is amended by revising subsection (c)
16 of Code Section 43-34-5, relating to powers and duties of the Georgia Composite Medical
17 Board, as follows:
18

19 "(c) The board shall have the following powers and duties:

- 20 (1) To adopt, amend, and repeal such rules and regulations in accordance with this
21 chapter necessary for the proper administration and enforcement of this chapter;
22 (2) To adopt a seal by which the board shall authenticate the acts of the board;
23 (3) To establish a pool of qualified physicians to act as peer reviewers and expert
24 witnesses and to appoint or contract with physicians professionally qualified by education
25 and training, medical associations, or other professionally qualified organizations to serve
26 as peer reviewers; provided, however, that no licensing, investigative, or disciplinary

- 27 duties or functions of the board may be delegated to any medical association or related
28 entity by contract or otherwise;
- 29 (4) To employ a medical director and other staff to implement this chapter and provide
30 necessary and appropriate support who shall be subject to the same confidentiality
31 requirements of the board;
- 32 (5) To keep a docket of public proceedings, actions, and filings;
- 33 (6) To set its office hours;
- 34 (7) To set all reasonable fees by adoption of a schedule of fees approved by the board.
35 The board shall set such fees sufficient to cover costs of operation;
- 36 (8) To establish rules regarding licensure and certification status, including, but not
37 limited, to inactive status, as the board deems appropriate;
- 38 (9) To issue, deny, or reinstate the licenses, certificates, or permits of duly qualified
39 applicants for licensure, certification, or permits under this chapter;
- 40 (10) To revoke, suspend, issue terms and conditions, place on probation, limit practice,
41 fine, require additional medical training, require medical community service, or otherwise
42 sanction licensees, certificate holders, or permit holders;
- 43 (11) To renew licenses, certificates, and permits and set renewal and expiration dates and
44 application and other deadlines;
- 45 (12) To approve such examinations as are necessary to determine competency to practice
46 under this chapter;
- 47 (13) To set examination standards, approve examinations, and set passing score
48 requirements;
- 49 (14) To adopt necessary rules concerning proceedings, hearings, review hearings,
50 actions, filings, depositions, and motions related to uncontested cases;
- 51 (15) To initiate investigations for the purposes of discovering violations of this chapter;
- 52 (16) To administer oaths, subpoena witnesses and documentary evidence including
53 medical records, and take testimony in all matters relating to its duties;
- 54 (17) To conduct hearings, reviews, and other proceedings according to Chapter 13 of
55 Title 50;
- 56 (18) To conduct investigative interviews;
- 57 (19) To issue cease and desist orders to stop the unlicensed practice of medicine or other
58 profession licensed, certified, or permitted under this chapter and impose penalties for
59 such violations;
- 60 (20) To request injunctive relief or refer cases for criminal prosecution to appropriate
61 enforcement authorities;
- 62 (21) To release investigative or applicant files to another enforcement agency or lawful
63 licensing authority in another state;

- 64 (22) To sue and be sued in a court of competent jurisdiction; and
 65 (23) To enter into contracts;:
 66 (24) To license and regulate pain management clinics;
 67 (25) To establish minimum standards for prescribing controlled substances for pain
 68 management; and
 69 (26) To accept any gifts, grants, donations, and other funds, including funds from the
 70 disposition of forfeited property to the extent permitted by applicable law, to assist in
 71 enforcing this chapter."

72 **SECTION 2.**

73 Said chapter is further amended by adding a new article to read as follows:

74 "ARTICLE 10

75 43-34-280.

76 This article shall be known and may be cited as the 'Georgia Pain Management Clinic Act.'

78 43-34-281.

79 This article is enacted for the purpose of safeguarding the public health, safety, and welfare
 80 by providing for state administrative control, supervision, and regulation of pain
 81 management clinics. It is the intention of the General Assembly that people be able to
 82 obtain appropriate and safe medical care to treat conditions in which the control of pain is
 83 an element. However, the illegal and improper distribution of controlled substances is a
 84 growing problem in this state. Licensure and regulation of pain management clinics will
 85 better protect the public from criminal activities associated with the illegal distribution of
 86 controlled substances as well as provide for a safer place for people to obtain appropriate
 87 medical treatment by requiring certain minimum training of practitioners and by the
 88 regulation of pain management clinics.

89 43-34-282.

90 As used in this article, the term:

- 91 (1) 'Annual patient population' means persons seen by a clinic or practice in a 12 month
 92 calendar year but shall not include persons that are patients of a nursing home, home
 93 health agency, or hospice licensed pursuant to Chapter 7 of Title 31.
 94 (2) 'Board' means the Georgia Composite Medical Board created by Code Section
 95 43-34-2.

96 (3) 'Chronic pain' means physical pain treated for a period of 90 days or more in a year
97 but shall not include perioperative pain, which shall mean pain immediately preceding
98 and immediately following a surgical procedure, when such perioperative pain is being
99 treated in connection with a surgical procedure by a licensed health care professional
100 acting within the scope of his or her license.

101 (4) 'License' means a valid and current certificate of registration issued by the board
102 pursuant to this article which shall give the person to whom it is issued authority to
103 engage in the practice prescribed thereon.

104 (5) 'Licensee' means any person holding a license under this article.

105 (6) 'Nonterminal condition' means a medical condition which is reversible, where there
106 is a reasonable hope of recovery, and where the patient's medical prognosis is a life
107 expectancy of two years or more.

108 (7) 'Pain management clinic' means a medical practice advertising 'treatment of pain' or
109 utilizing 'pain' in the name of the clinic or a medical practice or clinic with greater than
110 50 percent of its annual patient population being treated for chronic pain for nonterminal
111 conditions by the use of Schedule II or III controlled substances. This term shall not
112 include any clinic or practice owned, in whole or in part, or operated by a hospital
113 licensed pursuant to Chapter 7 of Title 31 or by a health system or any ambulatory
114 surgical center, skilled nursing facility, hospice, or home health agency licensed pursuant
115 to Chapter 7 of Title 31.

116 (8) 'Person' means a natural person.

117 (9) 'Physician' means a person who possesses a current, unrestricted license to practice
118 medicine in the State of Georgia pursuant to Article 2 of this chapter; who, during the
119 course of his or her practice, has not been denied the privilege of prescribing, dispensing,
120 administering, supplying, or selling any controlled substance; and who has not, during
121 the course of his or her practice, had board action taken against his or her medical license
122 as a result of dependency on drugs or alcohol.

123 43-34-283.

124 (a) On and after July 1, 2013, all pain management clinics shall be licensed by the board
125 and shall biennially renew their license with the board. In the event that physicians in a
126 pain management clinic practice at more than one location, each such location shall be
127 licensed by the board, and such license shall be nontransferable.

128 (b)(1) All pain management clinics shall be wholly owned by physicians licensed in this
129 state. If a pain management clinic is incorporated, all shares shall be owned by, and all
130 members shall be, physicians licensed in this state.

131 (2) This subsection shall not apply to any pain management clinic in existence on June
132 30, 2012, which is jointly owned by one or more physician assistants or advanced
133 practice registered nurses and one or more physicians; provided, however, that any
134 physician assistant or advanced practice registered nurse with an ownership interest in
135 such pain management clinic shall be subject to all requirements which owners of pain
136 management clinics are subject to under this article.

137 (3) This subsection shall not apply to any pain management clinic in existence on
138 December 1, 2011, which is not wholly owned by physicians licensed in this state;
139 provided, however, that the person or entity that owns such pain management clinic shall
140 not operate more than one licensed pain management clinic within this state; and
141 provided, further, that any such owner shall be subject to all requirements which owners
142 of pain management clinics are subject to under this article to the extent applicable to
143 such person or entity.

144 (4) Notwithstanding paragraphs (2) and (3) of this subsection, no person who has been
145 convicted of a felony as defined in paragraph (3) of subsection (a) of Code Section
146 43-34-8 shall own or have any ownership interest in a pain management clinic.

147 (c) The board may establish minimum standards of continuing medical education for all
148 physicians owning and all licensed health care professionals practicing in a pain
149 management clinic, minimum standards for any licensed health care professional employed
150 therein, and minimum standards for pain management clinic facilities; provided, however,
151 that nothing in this subsection shall detract from the powers and duties of the Georgia
152 Board of Nursing and the Georgia State Board of Pharmacy regarding establishment,
153 enforcement, and oversight of continuing education requirements for their respective
154 licensees.

155 (d) Upon the filing of an application for a license, the board may cause a thorough
156 investigation of the applicant to be made and, if satisfied that the applicant possesses the
157 necessary qualifications, shall issue a license. However, the board may issue licenses with
158 varying restrictions to such persons where the board deems it necessary for the purpose of
159 safeguarding the public health, safety, and welfare.

160 (e) Whenever an applicable rule requires or prohibits action by a pain management clinic,
161 responsibility shall be that of the owner and the physicians practicing in the pain
162 management clinic, whether the owner is a sole proprietor, partnership, association,
163 corporation, or otherwise.

164 (f) The board may deny or refuse to renew a pain management clinic license if it
165 determines that the granting or renewing of such license would not be in the public interest.

166 (g) No pain management clinic shall provide medical treatment or services, as defined by
167 the board, unless a physician, a physician assistant authorized to prescribe controlled

168 substances under an approved job description, or an advanced practice registered nurse
169 authorized to prescribe controlled substances pursuant to a physician protocol is on-site at
170 the pain management clinic.

171 (h) The board may enter into agreements with other states or with third parties for the
172 purpose of exchanging information concerning licensure of any pain management clinic.

173 43-34-284.

174 In addition to the authority granted in Code Section 43-34-8, a license obtained pursuant
175 to this article may be denied, suspended, or revoked by the board upon finding that the
176 licensee or a physician practicing at a licensed pain management clinic has:

177 (1) Furnished false or fraudulent material information in any application filed under this
178 chapter;

179 (2) Been convicted of a crime under any state or federal law relating to any controlled
180 substance;

181 (3) Had his or her federal registration to prescribe, distribute, or dispense controlled
182 substances suspended or revoked; or

183 (4) Violated the provisions of this chapter, Chapter 13 of Title 16, or Chapter 4 of Title
184 26.

185 43-34-285.

186 The board shall be notified immediately upon the occurrence of any of the following:

187 (1) Permanent closing of a licensed pain management clinic;

188 (2) Change of ownership, management, or location of a licensed pain management clinic;

189 (3) Change of the physicians practicing in a licensed pain management clinic;

190 (4) Any theft or loss of drugs or devices of a licensed pain management clinic;

191 (5) Any known conviction of any employee of a licensed pain management clinic of any
192 state or federal drug laws;

193 (6) Any known conviction based upon charges of fraud of any employee of a licensed
194 pain management clinic;

195 (7) Disasters, accidents, theft, destruction, or loss of records of a licensed pain
196 management clinic required to be maintained by state or federal law or the rules of the
197 board; or

198 (8) Any and all other matters and occurrences as the board may require by rule.

199 43-34-286.

200 All pain management clinics that dispense controlled substances or dangerous drugs shall
201 be registered with the Georgia State Board of Pharmacy as required by Chapter 4 of
202 Title 26.

203 43-34-287.

204 (a) All licenses shall expire biennially unless renewed. All applications for renewal of a
205 license shall be filed with the board prior to the expiration date, accompanied by the
206 biennial renewal fee prescribed by the board. A license which has expired for failure of the
207 holder to renew may be late renewed after application and payment of the prescribed late
208 renewal fee within the time period established by the board and provided the applicant
209 meets such requirements as the board may establish by rule. Any license which has not
210 been renewed by the end of the late renewal period shall be considered revoked and subject
211 to reinstatement at the discretion of the board after meeting such requirements as the board
212 may establish.

213 (b) As a condition of license renewal, the board shall require the owners of the pain
214 management clinic and any physicians practicing in the pain management clinic to meet
215 such continuing education and training requirements as may be required by rule.

216 43-34-288.

217 Any person who operates a pain management clinic in the State of Georgia without a
218 license in violation of this article shall be guilty of a felony.

219 43-34-289.

220 Any hospital which operates an outpatient clinic at its main facility or at any satellite
221 facility with greater than 50 percent of such clinic's annual patient population being treated
222 for chronic pain for nonterminal conditions by the use of Schedule II or III controlled
223 substances shall annually notify the board of such clinic.

224 43-34-290.

225 Law enforcement officers, medical examiners, the Georgia Drugs and Narcotics Agency,
226 and the Georgia Bureau of Investigation Medical Examiner's Office, when investigating
227 deaths which may be the result of medication administered or prescribed or a procedure
228 conducted at a pain management clinic as defined by paragraph (7) of Code Section
229 43-34-282 either by an individual licensed under Chapter 34 of Title 43 or by an individual
230 under the supervision or delegated authority of such person, are authorized to send
231 pertinent records on such deaths to the board. Such records shall be confidential, not

232 subject to Article 4 of Chapter 18 of Title 50, relating to open records, and shall not be
233 disclosed without the approval of the board."

234 **SECTION 3.**
235 All laws and parts of laws in conflict with this Act are repealed.