

The House Committee on Judiciary offers the following substitute to HB 479:

A BILL TO BE ENTITLED

AN ACT

1 To amend Title 17 of the Official Code of Georgia Annotated, relating to criminal procedure,
2 so as to revise certain arrest powers; to provide for arrests by a law enforcement officer
3 outside of the jurisdiction of his or her employing law enforcement agency under certain
4 circumstances; to revise the grounds for arrest by a private person; to repeal in its entirety
5 Article 4 of Chapter 4, relating to arrest by private persons; to provide for definitions; to
6 provide for the detaining of certain persons reasonably suspected of having committed
7 certain crimes under certain circumstances; to provide for procedures; to conform a
8 reference; to amend Article 5 of Chapter 2 of Title 35 of the Official Code of Georgia
9 Annotated, relating to motor carrier compliance division, so as to provide for the powers of
10 detention by a weight inspector; to amend Chapter 38 of Title 43 of the Official Code of
11 Georgia Annotated, relating to operators of private detective businesses and private security
12 businesses, so as to repeal certain powers of detention for licensees or registrants under such
13 chapter; to amend Article 4 of Chapter 7 of Title 51 of the Official Code of Georgia
14 Annotated, relating to detention or arrest on suspicion of shoplifting or film piracy, so as to
15 provide for certain immunity from liability for certain owners and operators of retail
16 establishments and food service establishments and their agents and employees for the
17 detention of certain individuals; to provide for related matters; to provide for an effective
18 date and applicability; to repeal conflicting laws; and for other purposes.

H. B. 479 (SUB)

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19 BE IT ENACTED BY THE GENERAL ASSEMBLY OF GEORGIA:

20 **SECTION 1.**

21 Title 17 of the Official Code of Georgia Annotated, relating to criminal procedure, is
22 amended by revising subsection (a) of Code Section 17-4-20, relating to authorization of
23 arrests with and without warrants generally, use of deadly force, adoption or promulgation
24 of conflicting regulations, policies, ordinances, and resolutions, and authority of nuclear
25 power facility security officer, as follows:

26 "(a)(1) An arrest for a crime may be made by a law enforcement officer:

27 ~~(1)~~(A) Under a warrant; or

28 ~~(2)~~(B) Without a warrant if:

29 ~~(A)~~(i) The offense is committed in such officer's presence or within such officer's
30 immediate knowledge;

31 ~~(B)~~(ii) The offender is endeavoring to escape;

32 ~~(C)~~(iii) The officer has probable cause to believe that an act of family violence, as
33 defined in Code Section 19-13-1, has been committed;

34 ~~(D)~~(iv) The officer has probable cause to believe that the offender has violated a
35 criminal family violence order, as defined in Code Section 16-5-95; provided,
36 however, that such officer shall not have any prior or current familial relationship
37 with the alleged victim or the offender;

38 ~~(E)~~(v) The officer has probable cause to believe that an offense involving physical
39 abuse has been committed against a vulnerable adult, who shall be for the purposes
40 of this subsection a person 18 years old or older who is unable to protect himself or
41 herself from physical or mental abuse because of a physical or mental impairment; or

42 ~~(F)~~(vi) For other cause there is likely to be failure of justice for want of a judicial
43 officer to issue a warrant.

44 (2) Except where otherwise provided by law with respect to a law enforcement officer's
 45 jurisdictional duties and limitations, a law enforcement officer may make an arrest for an
 46 offense outside of the jurisdiction of the law enforcement agency by which he or she is
 47 employed without a warrant:

48 (A) If the offense is committed in such officer's presence or within such officer's
 49 immediate knowledge;

50 (B) When in immediate pursuit of an offender for an offense committed within the
 51 jurisdiction of the law enforcement agency that employs such law enforcement
 52 officer; or

53 (C) While aiding or assisting another law enforcement officer in the jurisdiction of
 54 the law enforcement agency employing such other law enforcement officer.

55 (3) Nothing in paragraph (2) of this subsection shall be construed as limiting sheriffs or
 56 deputy sheriffs in the performance of the duties and responsibilities imposed on them by
 57 the Constitution and laws of this state."

58 **SECTION 2.**

59 Said title is further amended by repealing in its entirety Article 4 of Chapter 4, relating to
 60 arrest by private persons, and designating it as reserved.

61 **SECTION 3.**

62 Said title is further amended in Chapter 4, relating to arrest of persons, by adding a new
 63 article to read as follows:

64 "ARTICLE 5

65 17-4-80.

66 (a) As used in this article, the terms:

67 (1) 'Food service establishment' shall have the same meaning as provided in Code
68 Section 26-2-370.

69 (2) 'Law enforcement unit' shall have the same meaning as provided in Code
70 Section 35-8-2.

71 (3) 'Owner' means any person or his or her agent or employee who owns or operates a
72 retail establishment or a food service establishment.

73 (4) 'Retail establishment' shall have the same meaning as provided in Code
74 Section 16-7-2.

75 (b) A private person may detain an individual if such private person is:

76 (1) An owner of a retail establishment who has reasonable grounds to believe that the
77 individual sought to be detained has committed or attempted to commit the offense of
78 theft by shoplifting as set forth in Code Section 16-8-14, refund fraud as set forth in Code
79 Section 16-8-14.1, or theft by unlawful use of retail sales receipts or Universal Product
80 Code labels as set forth in Code Section 16-8-17;

81 (2) An owner of a food service establishment who has reasonable grounds to believe that
82 the individual sought to be detained has committed or attempted to commit theft by
83 taking as set forth in Code Section 16-8-2 or theft of services as set forth in Code Section
84 16-8-5;

85 (3) A weight inspector under Article 5 of Chapter 2 of Title 35 when needed for purposes
86 of performing his or her duties under such article; or

87 (4) A licensee or registrant under Chapter 38 of Title 43 when needed in the performance
88 of his or her business conducted in conformance with such chapter.

89 (c) A private person who detains an individual under this Code section shall either release
90 said individual or, within a reasonable time, contact the law enforcement unit with
91 appropriate jurisdiction. An individual detained by a private person under this Code
92 section who is not released shall be surrendered to a law enforcement officer together with
93 any personal belongings removed from such individual.

94 (d)(1) Nothing in this subsection shall be construed as limiting or altering any immunity
95 or defense under Article 2 of Chapter 3 of Title 16.
96 (2) Except in circumstances involving use of force in defense of self or others, involving
97 use of force in defense of a habitation, or involving use of force to prevent the
98 commission of a forcible felony, a person acting pursuant to this Code section shall not
99 use force which is intended or likely to cause great bodily harm or death, but may use
100 reasonable force to the extent that he or she reasonably believes is necessary to detain an
101 individual."

102 **SECTION 4.**

103 Said title is further amended by revising paragraph (1) of subsection (c) of Code
104 Section 17-6-1, relating to where offenses bailable, procedure, schedule of bails, and appeal
105 bonds, as follows:

106 "(c)(1) In the event a person is detained in a facility other than a municipal jail for an
107 offense which is bailable only before a judge of the superior court, as provided in
108 subsection (a) of this Code section, and a hearing is held pursuant to Code Section
109 17-4-26 or ~~17-4-62~~, the presiding judicial officer shall notify the superior court in writing
110 within 48 hours that the arrested person is being held without bail. If the detained person
111 has not already petitioned for bail as provided in subsection (d) of this Code section, the
112 superior court shall notify the district attorney and shall set a date for a hearing on the
113 issue of bail within 30 days after receipt of such notice."

114 **SECTION 5.**

115 Article 5 of Chapter 2 of Title 35 of the Official Code of Georgia Annotated, relating to
116 motor carrier compliance division, is amended by revising subsection (d) of Code
117 Section 35-2-102, relating to weight inspector positions, training, powers and responsibilities,
118 and limits on responsibilities, as follows:

119 ~~“(d) A weight inspector is not a peace officer and shall not be authorized to carry a firearm~~
 120 ~~or exercise any power of arrest other than a citizen's arrest in accordance with Code~~
 121 ~~Sections 17-4-60 and 17-4-61. At all times while a weight inspector is on duty, there shall~~
 122 ~~be a supervisor over the weight inspector also on duty who shall be a certified peace~~
 123 ~~officer.”~~

124 **SECTION 6.**

125 Chapter 38 of Title 43 of the Official Code of Georgia Annotated, relating to operators of
 126 private detective businesses and private security businesses, is amended by repealing Code
 127 Section 43-38-13, relating to arrest powers of licensees and registrants, in its entirety and
 128 designating such Code section as reserved.

129 **SECTION 7.**

130 Article 4 of Chapter 7 of Title 51 of the Official Code of Georgia Annotated, relating to
 131 detention or arrest on suspicion of shoplifting or film piracy, is amended by revising Code
 132 Section 51-7-60, relating to preclusion of recovery for detention or arrest of person suspected
 133 of shoplifting under certain circumstances, as follows:

134 “51-7-60.

135 Whenever the owner or operator of a ~~mercantile~~ retail establishment as defined in Code
 136 Section 16-7-2 or a food service establishment as defined in Code Section 26-2-370 or any
 137 agent or employee of the owner or operator ~~thereof~~ detains, arrests, or causes to be detained
 138 ~~or arrested any person reasonably thought to be engaged in shoplifting or refund fraud and,~~
 139 ~~as a result of the detention or arrest, pursuant to Code Section 17-4-80 and any person who~~
 140 detains or causes to be detained a person while acting pursuant to Article 2 of Chapter 3
 141 of Title 16 wherein the person so detained or arrested brings an action for false arrest or
 142 false imprisonment against the such owner, operator, agent, or employee, or person, no

143 recovery shall be had by the plaintiff in such action ~~where~~ when it is established by
144 competent evidence:

145 (1) That the plaintiff had so conducted himself or herself or behaved in such manner as
146 to cause a person of reasonable prudence to believe that the plaintiff, at or immediately
147 prior to the time of the detention ~~or arrest~~, was committing an:

148 (A) Offense the offense of shoplifting, as defined by Code Section 16-8-14, or refund
149 fraud as defined in Code Section 16-8-14; or authorized for detention pursuant to Code
150 Section 17-4-80; or

151 (B) Act which caused a detention which was justified as provided in Article 2 of
152 Chapter 3 of Title 16; and

153 (2) That the manner of the detention ~~or arrest~~ and the length of time during which such
154 plaintiff was detained was under all the circumstances reasonable."

155 **SECTION 8.**

156 This Act shall become effective upon its approval by the Governor or upon its becoming law
157 without such approval. This Act shall not apply to rights and duties that matured, penalties
158 that were incurred, or proceedings that were begun before the effective date of this Act.

159 **SECTION 9.**

160 All laws and parts of laws in conflict with this Act are repealed.