House Bill 1102 (AS PASSED HOUSE AND SENATE)

By: Representatives Rutledge of the 109th and Kirby of the 114th

A BILL TO BE ENTITLED AN ACT

- 1 To amend Article 2A of Chapter 8 of Title 48 of the Official Code of Georgia Annotated,
- 2 relating to homestead option sales and use tax, so as to provide for a revised homestead
- 3 option sales tax; to provide for a revised distribution of the proceeds from the levy of an
- 4 equalized homestead option sales and use tax; to provide for the levy of a special purpose
- 5 local option sales and use tax in certain counties; to provide for elector petitions and
- 6 referenda; to provide for procedures, conditions, and limitations; to provide for a short title;
- 7 to provide for related matters; to provide for an effective date; to repeal conflicting laws; and
- 8 for other purposes.

9 BE IT ENACTED BY THE GENERAL ASSEMBLY OF GEORGIA:

SECTION 1.

- 11 Article 2A of Chapter 8 of Title 48 of the Official Code of Georgia Annotated, relating to
- 12 homestead option sales and use tax, is amended by adding a new part to read as follows:
- 13 "Part 3
- 14 <u>48-8-109.15.</u>
- 15 This part shall be known and may be cited as the 'Revised Homestead Option Sales and
- 16 <u>Use Tax Act of 2020.'</u>
- 17 <u>48-8-109.16.</u>
- In any county where a homestead option sales and use tax under Part 1 of this article is
- being levied, the question of whether to suspend the sales and use tax authorized by Code
- 20 Section 48-8-102 and replace such tax with a sales and use tax authorized by this part shall
- be submitted to the electors of the special district in the manner provided for in Code
- 22 <u>Section 48-8-109.18</u>. If the sales and use tax is not approved by the electors, then the

23 <u>homestead option sales and use tax under Part 1 of this article shall continue in full force</u>

- 24 and effect.
- 25 <u>48-8-109.17.</u>
- 26 (a) Pursuant to the authority granted by Article IX, Section II, Paragraph VI of the
- 27 Constitution of this state, there are created within this state 159 special districts. The
- 28 geographical boundary of each county shall correspond with and shall be conterminous
- 29 with the geographical boundary of one of the 159 special districts.
- 30 (b) When the imposition of a local sales and use tax is authorized according to the
- 31 procedures provided in this part within a special district, the county whose geographical
- 32 <u>boundary is conterminous with that of the special district shall levy a local sales and use</u>
- 33 tax at the same rate as provided in Part 1 of this article. Except as otherwise provided in
- 34 this part, the local sales and use tax shall correspond to the tax imposed and administered
- 35 by Part 1 of this article. The local sales and use tax levied pursuant to this part shall apply
- 36 to all items and transactions subject to taxation pursuant to Part 1 of this article. No item
- or transaction which is not subject to taxation pursuant to Part 1 of this article shall be
- 38 <u>subject to the tax levied pursuant to this part.</u>
- 39 (c) No sales and use tax shall be levied in a special district under this part in which a tax
- 40 <u>is levied and collected under Article 2 of this chapter.</u>
- 41 <u>48-8-109.18.</u>
- 42 (a) Whenever a petition is filed with the election superintendent of any county whose
- 43 geographical boundary is conterminous with that of the special district and such petition
- 44 <u>is signed by at least 10 percent of the electors registered to vote in the last general election</u>
- 45 directing such election superintendent to submit to the electors of the special district the
- 46 question of whether the sales and use tax authorized by this part shall be imposed, the
- 47 <u>election superintendent shall determine the validity of such petition within 60 days of its</u>
- 48 <u>being filed</u>. In the event the election superintendent determines that such petition is valid,
- 49 <u>it shall be the duty of the election superintendent to issue the call for an election for the</u>
- 50 purpose of submitting the question of the imposition of the sales and use tax to the voters
- of the special district for approval or rejection. The election superintendent shall issue the
- 52 <u>call and shall conduct the election on a date and in the manner authorized under Code</u>
- 53 <u>Section 21-2-540</u>. The election superintendent shall cause the date and purpose of the
- 54 election to be published once a week for two weeks immediately preceding the date of the
- 55 election in the official organ of such county. The ballot shall have written or printed
- 56 <u>thereon the following ballot question:</u>

57 Shall the homestead option sales and use tax be suspended within the '() YES <u>() NO</u> special district within 58 County and a revised homestead 59 option sales and use tax be levied for the purpose of reducing the ad valorem property tax millage rates levied by county and municipal 60 61 governments on homestead properties, with 99 percent of such tax being 62 used to roll back ad valorem property tax millage rates?' Notwithstanding any other provision of law to the contrary, the ballot question referred to 63 64 in this subsection shall precede any and all other ballot questions which are to appear on 65 the same ballot. 66 (b) All persons desiring to vote in favor of levying the sales and use tax shall vote 'Yes,' 67 and those persons opposed to levying the tax shall vote 'No.' If more than one-half of the 68 votes cast are in favor of levying the tax, then the tax shall be levied in accordance with this 69 part; otherwise, the sales and use tax may not be levied, and the question of the imposition 70 of the sales and use tax may not again be submitted to the voters of the special district until 71 after 24 months immediately following the month in which the election was held. It shall 72 be the duty of the election superintendent to hold and conduct such elections under the 73 same rules and regulations as govern special elections. It shall be the superintendent's 74 further duty to canvass the returns, declare the result of the election, and certify the result 75 to the Secretary of State and to the commissioner. The expense of the election shall be 76 borne by the county whose geographical boundary is conterminous with that of the special 77 district holding the election. 78 (c) If the imposition of the sales and use tax provided in this part is approved in a 79 referendum election as provided by subsections (a) and (b) of this Code section, the 80 governing authority of the county whose geographical boundary is conterminous with that 81 of the special district shall adopt a resolution during the first 30 days following the 82 certification of the result of the election imposing the sales and use tax authorized in this 83 part on behalf of the county whose geographical boundary is conterminous with that of the 84 special district. The resolution shall be effective on the first day of the next succeeding 85 calendar quarter which begins more than 80 days after the adoption of the resolution. With 86 respect to services which are billed on a regular monthly basis, however, the resolution 87 shall become effective with the first regular billing period coinciding with or following the 88 otherwise effective date of the resolution. A certified copy of the resolution shall be 89 forwarded to the commissioner so that it will be received within five days after its 90 adoption.

91 48-8-109.19.

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(a) The sales and use tax levied pursuant to this part shall be exclusively administered and collected by the commissioner for the use and benefit of each county whose geographical boundary is conterminous with that of a special district. Such administration and collection shall be accomplished in the same manner and subject to the same applicable provisions, procedures, and penalties provided in Article 1 of this chapter except that the sales and use tax provided in this part shall be applicable to sales of motor fuels as prepaid local tax as such term is defined in Code Section 48-8-2, to the same extent that sales of motor fuels are subject to taxation pursuant to Part 1 of this article; provided, however, that all moneys collected from each taxpayer by the commissioner shall be applied first to such taxpayer's liability for taxes owed the state. Dealers shall be allowed a percentage of the amount of the sales and use tax due and accounted for and shall be reimbursed in the form of a deduction in submitting, reporting, and paying the amount due if such amount is not delinquent at the time of payment. The deduction shall be at the rate and subject to the requirements specified under subsections (b) through (f) of Code Section 48-8-50.

- (b) Each sales and use tax return remitting sales and use taxes collected under this part shall separately identify the location of each retail establishment at which any of the sales and use taxes remitted were collected and shall specify the amount of sales and the amount of taxes collected at each establishment for the period covered by the return in order to facilitate the determination by the commissioner that all sales and use taxes imposed by this part are collected and distributed according to situs of sale.
- 112 (c) The proceeds of the sales and use tax collected by the commissioner in each special
 113 district under this part shall be disbursed as soon as practicable after collection as follows:
- 114 (1) One percent of the amount collected shall be paid into the general fund of the state 115 treasury in order to defray the costs of administration; and
- (2) The remaining proceeds shall be disbursed to the governing authority of the county
 whose geographical boundary is conterminous with that of the special district, and each
 municipality located wholly or partially therein, and shall be utilized as follows:
- 119 (A) The proceeds shall be used to roll back, and eliminate if possible, the millage rates 120 for any county ad valorem property tax line items levied uniformly throughout the 121 county on homestead properties, including in all municipalities; and
- 122 (B) Any remaining proceeds shall be used to roll back at an equal and uniform rate 123 across both of the following categories, and eliminate if possible:
- (i) The millage rates for any county ad valorem property tax line items levied only
 in unincorporated portions of the county on homestead properties; and

(ii) The millage rates for any municipal ad valorem property tax line items levied in every municipality located wholly or partially in the county on homestead properties but not in unincorporated portions of the county.

- If any municipality is located partially in the special district, then only that portion so <u>located shall be considered in the calculations contained in this subsection.</u>
- 131 (d) The form to collect ad valorem tax prepared by the county tax commissioner shall 132 reflect the full amount owed by the taxpayer pursuant to the millage rates set by the county 133 governing authority and any municipal governing authority. Under a separate heading, the 134 form shall reflect the deductions from the gross ad valorem tax amount realized through
- 135 the application of proceeds from the revised homestead option sales and use tax.
- 136 48-8-109.20.

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- 137 Where a local sales or use tax has been paid with respect to tangible personal property by the purchaser either in another local tax jurisdiction within this state or in a tax jurisdiction 138 139 outside this state, the sales and use tax may be credited against the sales and use tax 140 authorized to be imposed by this part upon the same property. If the amount of sales or use tax so paid is less than the amount of the use tax due under this part, the purchaser shall pay 142 an amount equal to the difference between the amount paid in the other tax jurisdiction and 143 the amount due under this part. The commissioner may require such proof of payment in 144 another local tax jurisdiction as the commissioner deems necessary and proper. No credit 145 shall be granted, however, against the sales and use tax imposed under this part for tax paid 146 in another jurisdiction if the sales and use tax paid in such other jurisdiction is used to 147 obtain a credit against any other local sales and use tax levied in the special district or in 148 the county which is conterminous with the special district; and sales and use taxes so paid 149 in another jurisdiction shall be credited first against the sales and use tax levied under this 150 part and then against the sales and use tax levied under Article 3 of this chapter, if applicable.
- 152 <u>48-8-109.21.</u>
- (a) Whenever the governing authority of any county whose geographical boundary is 153 154 conterminous with that of the special district in which the sales and use tax authorized by 155 this part is being levied wishes to submit to the electors of the special district the question 156 of whether the sales and use tax authorized by this part shall be discontinued, the governing authority shall notify the election superintendent of the county whose geographical 157 boundary is conterminous with that of the special district by forwarding to the 158 159 superintendent a copy of a resolution of the governing authority calling for the referendum 160 election. Upon receipt of the resolution, it shall be the duty of the election superintendent

to issue the call for an election for the purpose of submitting the question of discontinuing the levy of the sales and use tax to the voters of the special district for approval or rejection. The election superintendent shall issue the call and shall conduct the election on a date and in the manner authorized under Code Section 21-2-540. If such sales and use tax is repealed, then the sales and use tax under Part 1 of this article shall replace the sales and use tax that was imposed under this part. The election superintendent shall cause the date and purpose of the election to be published once a week for two weeks immediately preceding the date of the election in the official organ of such county. The ballot shall have written or printed thereon the following:

170 '() YES Shall the revised homestead option sales and use tax being levied within
171 () NO the special district within County for the purpose of
172 reducing the ad valorem property tax millage rates levied by county and
173 municipal governments on homestead properties, with 99 percent of
174 such tax being used to roll back ad valorem property tax millage rates,
175 be terminated?'

(b) All persons desiring to vote in favor of discontinuing the sales and use tax shall vote 'Yes,' and those persons opposed to discontinuing the tax shall vote 'No.' If more than one-half of the votes cast are in favor of discontinuing the sales and use tax, then the sales and use tax shall cease to be levied on the last day of the taxable year following the taxable year in which the commissioner receives the certification of the result of the election: otherwise, the sales and use tax shall continue to be levied, and the question of discontinuing the tax may not again be submitted to the voters of the special district until after 24 months immediately following the month in which the election was held. It shall be the duty of the election superintendent to hold and conduct such elections under the same rules and regulations as govern special elections. It shall be the superintendent's further duty to canvass the returns, declare and certify the result of the election, and certify the result to the Secretary of State and to the commissioner. The expense of the election shall be borne by the county whose geographical boundary is conterminous with that of the special district holding the election.

190 <u>48-8-109.22.</u>

No sales and use tax provided for in this part shall be imposed upon the sale of tangible personal property which is ordered by and delivered to the purchaser at a point outside the geographical area of the special district in which the sales and use tax is imposed under this part regardless of the point at which title passes, if the delivery is made by the seller's vehicle, United States mail, or common carrier or by private or contract carrier licensed by

196 the Federal Motor Carrier Safety Administration or the Georgia Department of Public 197 Safety. 198 48-8-109.23. 199 (a) As used in this Code section, the term 'building and construction materials' means all 200 building and construction materials, supplies, fixtures, or equipment, any combination of 201 such items, and any other leased or purchased articles when the materials, supplies, 202 fixtures, equipment, or articles are to be utilized or consumed during construction or are 203 to be incorporated into construction work pursuant to a bona fide written construction 204 contract. 205 (b) No sales and use tax provided for in this part shall be imposed in a special district upon 206 the sale or use of building and construction materials when the contract pursuant to which 207 the materials are purchased or used was advertised for bid prior to approval of the levy of 208 the sales and use tax by the county whose geographical boundary is conterminous with that 209 of the special district and the contract was entered into as a result of a bid actually 210 submitted in response to the advertisement prior to approval of the levy of the sales and use 211 <u>tax.</u> 212 48-8-109.24. 213 The commissioner shall have the power and authority to promulgate such rules and 214 regulations as shall be necessary for the effective and efficient administration and 215 enforcement of the collection of the sales and use tax authorized to be imposed by this 216 part." 217 **SECTION 2.** 218 This Act shall become effective upon its approval by the Governor or upon its becoming law 219 without such approval.

220 **SECTION 3.**

All laws and parts of laws in conflict with this Act are repealed.