

The Senate Committee on Transportation offered the following substitute to SB 383:

A BILL TO BE ENTITLED  
AN ACT

1 To amend Chapter 6 of Title 32 of the Official Code of Georgia Annotated, relating to the  
2 regulation of maintenance and use of public roads, so as to provide for the purpose of the  
3 Roadside Enhancement and Beautification Council; to provide for the issuance of permits  
4 for the removal or trimming of vegetation on state rights of way when such vegetation  
5 obstructs the target viewing zone of a building, sign, or structure upon commercial property;  
6 to provide for procedures, conditions, and limitations for the issuance of such permits; to  
7 provide for definitions; to provide for legislative intent; to provide for the department to set  
8 standards for applications and fees for such permits; to prohibit the removal or certain types  
9 of vegetation; to provide for penalties; to provide for related matters; to repeal conflicting  
10 laws; and for other purposes.

11 BE IT ENACTED BY THE GENERAL ASSEMBLY OF GEORGIA:

**SECTION 1.**

12 Chapter 6 of Title 32 of the Official Code of Georgia Annotated, relating to the regulation  
13 of maintenance and use of public roads, is amended in Code Section 32-6-75.1, relating to  
14 membership, purpose, and compensation of the Roadside Enhancement and Beautification  
15 Council, by revising subsection (b) as follows:  
16

17 "(b) The council shall aid the commissioner in formulating policies and discussing  
18 problems related to the administration of this article and Part 1 of Article 5 of this chapter.

19 In addition, the council shall:

20 (1) Review, comment upon, and make recommendations to the commissioner on the  
21 standards and policies to be used in the trimming and removal of vegetation on state  
22 rights of way in front of legally erected and maintained outdoor advertising signs and  
23 commercial sites as such term is defined in subparagraph (a)(1)(A) of Code Section  
24 32-6-136;

25 (2) Make recommendations to the department regarding standards for vegetation removal  
26 and landscape and maintenance plans submitted by permittees including without

27 limitation the use of viewing zones under Code Section 32-6-75.3 and Code Section  
 28 32-6-136;

29 (3) Review the performance of permittees holding current tree and vegetation trimming  
 30 permits issued under Code Section 32-6-75.3 and Code Section 32-6-136 for compliance  
 31 with the requirements of such permits including without limitation the implementation  
 32 of landscaping plans;

33 (4) Encourage the contribution of funds from appropriate sources to support roadside  
 34 enhancement and beautification;

35 (5) Submit to the commissioner annually not later than 30 days after the date of its fourth  
 36 quarter meeting a written report of findings based upon its reviews of permittees'  
 37 performances and recommendations including without limitation any recommendations  
 38 for expenditures for roadside enhancement and beautification; and

39 (6) Perform such other functions as may be specified for the council by the department.  
 40 The council shall have full and complete access to all department records necessary for the  
 41 performance of its duties."

## 42 SECTION 2.

43 Said chapter is further amended by adding a new Code section to read as follows:

44 "32-6-136.

45 (a)(1) For purposes of this Code section, the term:

46 (A) 'Commercial site' means a building, sign, or structure located upon commercial  
 47 property when such property is unzoned or zoned for commercial or industrial  
 48 purposes, provided that such property was zoned for commercial or industrial purposes  
 49 prior to January 1, 2016.

50 (B) 'Removal' or 'removed' means the elimination of trees or other vegetation from a  
 51 viewing zone.

52 (C) 'Target view zone' means an area of a viewing zone extending from a commercial  
 53 site to a roadway which shall be angled as requested by the applicant to maximize the  
 54 visibility of the commercial site to passing motorists but shall not exceed:

55 (i) Two-hundred and fifty feet along the right of way fence or boundary; and

56 (ii) Three-hundred and fifty feet along the pavement edge, to include any emergency  
 57 lane or paved shoulder.

58 (D) 'Trimming' or 'trimmed' means the pruning of excess limbs or branches from trees  
 59 or other vegetation which are not removed from a viewing zone.

60 (E) 'Viewing zone' means a continuous 500 foot horizontal distance parallel to a state  
 61 right of way and adjacent to or otherwise within the line of sight of a specific point on  
 62 a commercial site designated by the property owner in the permit application.

63 (2) The General Assembly finds and declares that commercial businesses and enterprises  
64 provide a substantial service and benefit to Georgia, Georgia's citizens, and the economy  
65 of this state. The General Assembly further finds that in the interest of safety to motorists  
66 and pedestrians, there is a benefit to the traveling public to be able to locate and identify  
67 a commercial site. The General Assembly further finds the economy of this state is  
68 benefited and trade is promoted when a traveling motorist can easily identify a place of  
69 business. Therefore, the General Assembly declares it to be in the public interest that  
70 provisions be made for the visibility of commercial sites located along the highways in  
71 this state to provide information regarding businesses offering goods and services  
72 available to the general public. Recognizing, however, that the beautification of this state  
73 and the health of its environment are absolutely essential and equally as important to the  
74 traveling public, the General Assembly finds and declares that such needs must be  
75 balanced.

76 (b) To promote the objectives provided in paragraph (2) of subsection (a) of this Code  
77 section, and in accordance with the provisions of this Code section, the commissioner shall  
78 provide by rule and regulation for the issuance and annual renewal of permits for the  
79 trimming and removal of trees and other vegetation on state rights of way within viewing  
80 zones with respect to commercial sites adjacent to such rights of way. Such rules and  
81 regulations shall include, without limitation, standards for survival of trees and other  
82 vegetation trimmed or planted.

83 (c) Application for a tree or vegetation trimming or removal permit and the annual renewal  
84 thereof shall be made upon the forms prescribed and provided by the department and shall  
85 contain the signature of the applicant and such other information as may be required by the  
86 department's rules and regulations.

87 (d) An application fee shall accompany the application for each tree or vegetation  
88 trimming or removal permit, and both the application and fee shall be submitted to the  
89 department. There shall be an annual renewal of the permit for activities in the original  
90 scope of the permit. The department shall promulgate rules and regulations setting forth  
91 the application fees and renewal fees. Such application and renewal fees shall be  
92 established by the department in reasonable amounts in order to fully recover the costs of  
93 administering the tree or vegetation maintenance program.

94 (e)(1) The department shall evaluate each application for a permit and require as a  
95 condition of granting any such permit under this Code section that the value of the  
96 landscaping to be either provided or paid for by the applicant is not less than the  
97 department's appraised value of the benefit to be conferred by the state upon the applicant  
98 by allowing the trimming or removal of trees or other vegetation as requested, which  
99 shall be the value of the trees or vegetation to be trimmed or removed; provided,

100 however, that a permit may be granted to an otherwise qualified applicant when the value  
101 of the landscaping to be either provided or paid for by the applicant is less than the  
102 department's appraised value of the trees or other vegetation to be trimmed or removed  
103 if, in addition, the applicant pays to the department an amount equal to the amount of the  
104 difference between the value of the landscaping to be either provided or paid for by the  
105 applicant and the department's appraised value of the trees or other vegetation to be  
106 trimmed or removed.

107 (2) Any measurement of vegetation to be removed for valuation purposes shall be made  
108 at diameter breast height as shown in the section entitled 'Height of Measurement' in the  
109 Guide for Plant Appraisal (9th Edition) as published by the International Society of  
110 Arboriculture. Based on the substantial benefit to the state when dead or diseased trees  
111 are removed from a right of way and the negligible value of dead or diseased trees, such  
112 trees shall not be measured or valued in determining the appraised value. Trees shall only  
113 be deemed dead or diseased if listed as such in the report of a certified forester or arborist,  
114 subject to review and approval by the department. Within 60 days of receipt of a  
115 properly completed application, the department shall issue the permit for vegetation  
116 maintenance.

117 (3)(A) For purposes of this paragraph, the term 'historic tree' means a tree or group of  
118 trees that are reasonably determined by the department to be:

- 119 (i) Identified by a unit of government to recognize an individual or group;  
120 (ii) Located at the site of a historic event and to have a significant impact on an  
121 individual's perception of the event;  
122 (iii) Dated to the time of a historic event at the location of the tree or group of trees,  
123 as identified by a unit of government; or  
124 (iv) Confirmed as the progeny of a tree or group of trees that meets any of the criteria  
125 contained in this subparagraph.

126 (B) For purposes of this paragraph, the term 'landmark tree' means a tree or group of  
127 trees that:

- 128 (i) Has been planted and maintained for educational purposes for more than 75 years;  
129 (ii) Was planted as a memorial to an individual, group, event, or cause and is more  
130 than 75 years old; or  
131 (iii) Symbolizes a historically significant individual, place, event, or contribution, as  
132 recognized by a unit of government prior to July 1, 2016.

133 (C) For purposes of this paragraph, the term 'specimen tree' means a hardwood tree or  
134 group of hardwood trees that is determined to be in excess of 75 years of age as  
135 determined by a registered forester or arborist.

136 (D) The applicant shall be allowed to remove all trees and other vegetation from the  
137 target view zone. Tree and other vegetation removal shall be prohibited in all areas of  
138 the viewing zone outside of the target view zone; provided, however, that portions of  
139 trees and other vegetation, such as tree limbs, which extend into the target view zone  
140 from outside the target view zone may be trimmed as necessary to preserve the clear  
141 target view zone. The only vegetation which cannot be removed from the target view  
142 zone pursuant to this subparagraph shall be historic trees, landmark trees, and specimen  
143 trees, as defined in subparagraphs (A) through (C) of this paragraph, and any tree or  
144 other vegetation planted as part of a permitted local, state, or federal government  
145 beautification project.

146 (E) Pruning or trimming of trees or other vegetation under a permit shall conform to  
147 industry standards as defined by the National Arborist Association, International  
148 Society of Arboriculture, or ANSI A300 pruning standards as of January 1, 2016, or  
149 such later edition as may be adopted by rule or regulation of the department.

150 (4) An applicant's record of conduct regarding disturbance of trees or other vegetation  
151 on state rights of way shall be considered by the department as part of the evaluation  
152 process for any permit or permit renewal application.

153 (5) Prior to approving any permit application to remove allegedly dead or diseased trees,  
154 the department shall verify that such trees are in fact dead or diseased. Such  
155 determination shall be made by the department's landscape architect.

156 (6) A performance bond in an amount adequate for the requirements of the permit as  
157 determined by the department shall be required of each permittee.

158 (f)(1) No trees or other vegetation on state rights of way shall be trimmed, killed, or  
159 removed by any person other than in accordance with a permit issued under this Code  
160 section by any person other than the department or an authorized agent or contractor  
161 thereof.

162 (2)(A) In cases where the department has reasonable cause to believe that a violation  
163 of this subsection has been committed by any person, the department shall provide  
164 notice to the permittee detailing the alleged violation in accordance with Code Section  
165 50-13-13.

166 (B) Following a notice, a hearing, and a finding that a person has committed a violation  
167 of paragraph (1) of this subsection, a civil fine of not less than \$10,000.00 nor more  
168 than \$20,000.00 and restitution in an amount equal to the appraised value of the trees  
169 or vegetation, or both, which were unlawfully trimmed or removed shall be imposed  
170 on such person.

171 (g) Nothing in this Code section shall supersede any applicable local rules or ordinances.

172 The department shall deny an applicant a tree or vegetation trimming or removal permit  
173 if such trimming or removal would be in violation of applicable local rules or ordinances  
174 This Code Section shall not apply to trees planted by local governments and any tree  
175 planted under locally adopted beautification plans."

176 **SECTION 3.**  
177 All laws and parts of laws in conflict with this Act are repealed.