House Bill 218

By: Representatives Teasley of the 37<sup>th</sup>, Ramsey of the 72<sup>nd</sup>, Fleming of the 121<sup>st</sup>, Welch of the 110<sup>th</sup>, Williamson of the 115<sup>th</sup>, and others

## A BILL TO BE ENTITLED AN ACT

- 1 To amend Title 50 of the Official Code of Georgia Annotated, relating to state government,
- 2 so as to provide for the preservation of religious freedom; to provide for the granting of
- 3 relief; to provide for definitions; to provide for a short title; to provide for findings; to
- 4 provide for an effective date; to repeal conflicting laws; and for other purposes.

## 5 BE IT ENACTED BY THE GENERAL ASSEMBLY OF GEORGIA:

6 SECTION 1.

- 7 This Act shall be known and may be cited as the "Preventing Government Overreach on
- 8 Religious Expression Act."

## 9 SECTION 2.

- 10 (a) The Georgia General Assembly finds and determines that in passing the Religious
- 11 Freedom Restoration Act of 1993 with an overwhelming bipartisan majority, the United
- 12 States Congress specifically affirmed that:
- 13 (1) The framers of the United States Constitution, recognizing free exercise of religion
- as an inalienable right, secured its protection in the First Amendment to the United States
- 15 Constitution;
- 16 (2) Laws neutral toward religion have the same potential to burden religious exercise as
- laws purposely intended to interfere with religious exercise;
- 18 (3) Governments should not substantially burden religious exercise without having a
- 19 compelling justification;
- 20 (4) In Employment Division v. Smith, 494 U.S. 872 (1990), the United States Supreme
- 21 Court decision had the practical effect of eliminating the requirement, absent a statute
- 22 enacted by Congress, that the government justify burdens on religious exercise imposed
- by laws neutral toward religion; and

24 (5) The compelling interest test as set forth by the federal courts is a workable test for 25 striking sensible balances between religious liberty and competing prior governmental

- interests.
- 27 (b) The Georgia General Assembly further finds and determines that:
- 28 (1) Paragraph III of Section 1 of Article I of the Constitution of this state provides that
- 29 each person has the natural and inalienable right to worship God, each according to the
- dictates of that person's own conscience; and no human authority should, in any case,
- 31 control or interfere with such right of conscience;
- 32 (2) Paragraph IV of Section 1 of Article I of the Constitution of this state provides that
- no inhabitant of this state shall be molested in person or property or be prohibited from
- holding any public office or trust on account of religious opinions; but the right of
- freedom of religion shall not be so construed as to excuse acts of licentiousness or justify
- practices inconsistent with the peace and safety of the state;
- 37 (3) In City of Boerne v. Flores, 521 U.S. 507 (1997), the protections of religious exercise
- afforded by the Religious Freedom Restoration Act of 1993 were ruled applicable only
- to religious exercise burdened by federal law or agencies and provided no protection from
- burdens on religious exercise from state or local law or governments; this decision
- 41 mandated that any state seeking to provide the same level of protection of religious
- 42 exercise from state or local governments would be required to enact a state statute
- equivalent to the Religious Freedom Restoration Act of 1993 as enacted by the 103rd
- 44 United States Congress;
- 45 (4) Since the 1997 Supreme Court decision the following states have enacted state-level
- 46 Religious Freedom Restoration Act statutes: Alabama, Arizona, Connecticut, Florida,
- Idaho, Illinois, Kansas, Kentucky, Louisiana, Mississippi, Missouri, New Mexico,
- Oklahoma, Pennsylvania, Rhode Island, South Carolina, Tennessee, Texas, and Virginia;
- 49 and
- 50 (5) In numerous cases at both the federal and state levels, the Religious Freedom
- Restoration Act statutes have provided meaningful protections from unreasonable
- burdens on religious exercise and in no cases have been used to discriminate or
- undermine the rights of any person or class of people; in fact, these statutes have been
- models of achieving the balance between preventing government overreach in religious
- expression allowing governments at all levels to protect peace and public safety, and
- providing an environment of economic vitality and individual freedom that has made the
- 57 United States a model worldwide.

58 SECTION 3.

59 Title 50 of the Official Code of Georgia Annotated, relating to state government, is amended

60 by adding a new chapter to read as follows:

61 "<u>CHAPTER 15A</u>

- 62 <u>50-15A-1.</u>
- 63 As used in this chapter, the term:
- 64 (1) 'Demonstrates' means meets the burdens of going forward with the evidence and of
- 65 <u>persuasion.</u>
- 66 (2) 'Exercise of religion' or 'religious exercise' means the practice or observance of
- 67 <u>religion, whether or not compelled by or central to a system of religious belief, including</u>
- but not limited to the use, building, or conversion of real property for the practice or
- 69 <u>observance of religion.</u>
- 70 (3) 'Government' means the state or any local subdivision of the state or public
- 71 <u>instrumentality or public corporate body created by or under authority of state law,</u>
- 72 <u>including but not limited to the executive, legislative, and judicial branches and every</u>
- department, agency, board, bureau, office, commission, authority, or similar body
- 74 <u>thereof; municipalities; counties; school districts; special taxing districts; conservation</u>
- 75 <u>districts; authorities; and any other state or local public instrumentality or corporation.</u>
- 76 (4) 'Penal institution' means any jail, correctional institution, or similar facility for the
- detention of violators of state laws or local ordinances and any entity supervising such
- 78 <u>violators placed on parole, probation, or other conditional release.</u>
- 79 <u>50-15A-2.</u>
- 80 (a) Government shall not substantially burden a person's exercise of religion even if the
- burden results from a rule of general applicability, except as provided in subsection (b) of
- 82 this Code section.
- 83 (b) Government may substantially burden a person's exercise of religion only if
- 84 government demonstrates that the application of such burden to a person is in furtherance
- 85 of a compelling governmental interest and the least restrictive means of furthering that
- 86 <u>compelling governmental interest.</u>
- 87 (c) A person whose religious exercise has been burdened in violation of this chapter may
- 88 <u>assert that claim or defense in a judicial proceeding and obtain appropriate relief against</u>
- 89 government.

90	50-15A-3.
70	JU 13/1 J.

- 91 (a) Nothing in this chapter shall be construed to create any rights by an employee against
- an employer if such employer is not government.
- 93 (b) Except as provided by subsection (c) of this Code section, this chapter shall apply to
- 94 <u>all actions by government.</u>
- 95 (c) This chapter shall apply neither to penological rules, regulations, conditions, or policies
- 96 established by a penal institution that are reasonably related to the safety and security of
- 97 <u>incarcerated persons, staff, visitors, supervised violators, or the public nor to the</u>
- 98 maintenance of good order and discipline in any penal institution or parol or probation
- 99 program."

100 **SECTION 4.** 

- 101 This Act shall become effective upon its approval by the Governor or upon its becoming law
- without such approval.

103 **SECTION 5.** 

All laws and parts of laws in conflict with this Act are repealed.