House Bill 806 (AS PASSED HOUSE AND SENATE)

By: Representatives Jackson of the 128th, Williams of the 168th, and Talton of the 147th

# A BILL TO BE ENTITLED AN ACT

1 To provide a new charter for the Town of Riddleville; to provide for incorporation, 2 boundaries, and powers of the town; to provide for a governing authority of such town and 3 the powers, duties, authority, election, terms, method of filling vacancies, compensation, 4 expenses, qualifications, prohibitions, conflicts of interest, and suspension and removal from 5 office relative to members of such governing authority; to provide for inquiries and investigations; to provide for oaths, organization, meetings, quorum, voting, rules, and 6 7 procedures; to provide for ordinances and codes; to provide for a mayor and a mayor pro 8 tempore and certain duties, powers, and other matters relative thereto; to provide for 9 administrative affairs and responsibilities; to provide for boards, commissions, and 10 authorities; to provide for a town attorney, a town clerk, and other personnel and matters relating thereto; to provide for rules and regulations; to provide for taxation, permits, and 11 12 fees; to provide for franchises, service charges, and assessments; to provide for bonded and 13 other indebtedness; to provide auditing, accounting, budgeting, and appropriations; to 14 provide for town contracts and purchasing; to provide for the conveyance of property; to 15 provide for bonds for officials; to provide for prior ordinances and rules, existing personnel, 16 and pending matters; to provide for penalties; to provide for definitions and construction; to 17 provide for other matters relative to the foregoing; to provide for severability; to repeal a 18 specific Act; to provide for an effective date; to repeal conflicting laws; and for other 19 purposes.

## BE IT ENACTED BY THE GENERAL ASSEMBLY OF GEORGIA:

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21	ARTICLE I
22	CHARTER, TOWN LIMITS, AND CORPORATE POWERS
23	SECTION 1.10.
24	Charter.
25	This town and the inhabitants thereof are reincorporated by the enactment of this charter and
26	are constituted and declared a body politic and corporate under the name and style Town of
27	Riddleville, Georgia, and by that name shall have perpetual succession.
28	SECTION 1.11.
29	Corporate boundaries.
30	(a) The boundaries of this town shall be those existing on the effective date of the adoption
31	of this charter with such alterations as may be made from time to time in the manner
32	provided by law. The boundaries of this town at all times shall be shown on a map, a written
33	description, or any combination thereof, to be retained permanently at town hall and to be
34	designated, as the case may be: "Official Map (or Description) of the corporate limits of the
35	Town of Riddleville, Georgia." Photographic, typed, or other copies of such map or
36	description certified by the mayor shall be admitted as evidence in all courts and shall have
37	the same force and effect as with the original map or description.
38	(b) The corporate limits of such town shall be as follows: one-half mile from the point
39	where the Savannah public road crosses the Davisboro public road; such crossing designated
40	in such town as the crossing of Broad and Taylor streets; such crossing to be the center of the
41	corporate limits of such town, and the such corporate limits to extend one-half mile
42	therefrom in each and every direction.
43	(c) The town council may provide for the redrawing of any such map by ordinance to reflect
44	lawful changes in the corporate boundaries. A redrawn map shall supersede for all purposes
45	the entire map or maps which it is designated to replace.
46	SECTION 1.12.
47	Powers and construction.
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48	(a) This town shall have all powers possible for a town to have under the present or future
49	Constitution and laws of this state as fully and completely as though they were specifically
50	enumerated in this charter. This town shall have all the powers of self-government not
51	otherwise prohibited by this charter or by general law.

52 (b) The powers of this town shall be construed liberally in favor of the town. The specific

53 mention or failure to mention particular powers shall not be construed as limiting in any way

54 the powers of this town.

56 Specific powers.

- 57 (a) Animal regulations. To regulate and license or to prohibit the keeping or running at large
- of animals and fowl and to provide for the impoundment of same if in violation of any
- ordinance or lawful order; to provide for the disposition by sale, gift, or humane destruction
- 60 of animals and fowl when not redeemed as provided by ordinance; and to provide
- 61 punishment for violation of ordinances enacted under this charter;
- 62 (b) Alcoholic beverages. To regulate the sale of all distilled spirits, wines, malt beverages,
- and other alcoholic beverages; under this charter, it shall be unlawful for any person to have
- or keep for sale in the Town of Riddleville any alcoholic, malt, spirituous, or other
- 65 intoxicating liquors. The mayor and council shall not have authority to pass such ordinances
- 66 relative to such matter;
- 67 (c) Appropriations and expenditures. To make appropriations for the support of the
- 68 government of the town; to authorize the expenditure of money for any purposes authorized
- 69 by this charter and for any purpose for which a municipality is authorized by the laws of the
- 70 State of Georgia; and to provide for the payment of expenses of the town;
- 71 (d) Building regulation. To regulate and to license the erection and construction of buildings
- and all other structures; to adopt building, housing, plumbing, electrical, gas, and heating and
- 73 air-conditioning codes; and to regulate all housing and building trades;
- 74 (e) Business regulation and taxation. To levy and to provide for collection of regulatory fees
- and taxes on privileges, occupations, trades, and professions as authorized by Title 48 of the
- O.C.G.A., or such other laws as now or may hereafter be enacted; to permit and regulate the
- same; to provide for the manner and method of payment of such regulatory fees and taxes;
- and to revoke such permits after due process for failure to pay any town taxes or fees;
- 79 (f) Condemnation. To condemn property, inside or outside the corporate limits of the town,
- 80 for present or future use and for any corporate purpose deemed necessary by the governing
- 81 authority, utilizing procedures enumerated in Title 22 of the O.C.G.A. or such other
- 82 applicable laws as are now or may hereafter be enacted;
- 83 (g) Contracts. To enter into contracts and agreements with other governmental entities and
- 84 with private persons, firms, and corporations;
- 85 (h) Emergencies. To establish procedures for determining and proclaiming that an
- 86 emergency situation exists inside or outside the town and to make and carry out all

87 reasonable provisions deemed necessary to deal with or meet such an emergency for the

- 88 protection, safety, health, or well-being of the citizens of the town;
- 89 (i) Environmental protection. To protect and preserve the natural resources, environment,
- 90 and vital areas of this state through the preservation and improvement of air quality, the
- 91 restoration and maintenance of water resources, the control of erosion and sedimentation, the
- 92 management of solid and hazardous waste, and other necessary actions for the protection of
- 93 the environment;
- 94 (j) Fire regulations. To fix and establish fire limits and from time to time to extend, enlarge,
- 95 or restrict the same; to prescribe fire safety regulations not inconsistent with general law,
- 96 relating to both fire prevention and detection and to fire fighting; and to prescribe penalties
- 97 and punishment for violations thereof;
- 98 (k) General health, safety, and welfare. To define, regulate, and prohibit any act, practice,
- 99 conduct, or use of property which is detrimental to health, sanitation, cleanliness, welfare,
- and safety of the inhabitants of the town and to provide for the enforcement of such
- 101 standards;
- 102 (l) Gifts. To accept or refuse gifts, donations, bequests, or grants from any source for any
- purpose related to powers and duties of the town and the general welfare of its citizens on
- such terms and conditions as the donor or grantor may impose;
- 105 (m) Health and sanitation. To prescribe standards of health and sanitation and to provide
- 106 for the enforcement of such standards;
- 107 (n) Motor vehicles. To regulate the operation of motor vehicles and exercise control over
- all traffic, including parking upon or across the streets, roads, alleys, and walkways of the
- 109 town;
- 110 (o) Municipal agencies and delegation of power. To create, alter, or abolish departments,
- boards, offices, commissions, and agencies of the town and to confer upon such agencies the
- necessary and appropriate authority for carrying out all the powers conferred upon or
- delegated to the same;
- 114 (p) Municipal debts. To appropriate and borrow money for the payment of debts of the town
- and to issue bonds for the purpose of raising revenue to carry out any project, program, or
- venture authorized by this charter or the laws of the State of Georgia;
- 117 (q) Municipal property ownership. To acquire, dispose of, lease, and hold in trust or
- otherwise any real, personal, or mixed property, in fee simple or lesser interest, inside or
- outside the property limits of the town;
- 120 (r) Municipal property protection. To provide for the preservation and protection of
- property and equipment of the town and the administration and use of same by the public;
- and to prescribe penalties and punishment for violations thereof;

123 (s) Municipal utilities. To acquire, lease, construct, operate, maintain, sell, and dispose of

- public utilities, including, but not limited to, a system of waterworks, sewers and drains,
- 125 sewage disposal, gas works, electric light plants, cable television and other
- telecommunications, transportation facilities, public airports, and any other public utility and
- to fix the taxes, charges, rates, fares, fees, assessments, regulations, and penalties and to
- provide for the withdrawal of service for refusal or failure to pay the same;
- 129 (t) Nuisance. To define a nuisance and provide for its abatement whether on public or
- 130 private property;
- 131 (u) Penalties. To provide penalties for violation of any ordinance adopted pursuant to the
- authority of this charter and the laws of the State of Georgia;
- 133 (v) Planning and zoning. To provide comprehensive town planning for development by
- zoning; and to provide subdivision regulation and the like as the town council deems
- necessary and reasonable to ensure a safe, healthy, and esthetically pleasing community;
- 136 (w) Public hazards; removal. To provide for the destruction and removal of any building
- or other structure which is or may become dangerous or detrimental to the public;
- 138 (x) Public improvements. To provide for the acquisition, construction, building, operation,
- and maintenance of public ways, parks and playgrounds, recreational facilities, cemeteries,
- markets and market houses, public buildings, libraries, public housing, airports, hospitals,
- 141 terminals, docks, parking facilities, or charitable, cultural, educational, recreational,
- 142 conservation, sport, curative, corrective, detentional, penal, and medical institutions,
- 143 agencies, and facilities; to provide any other public improvements, inside or outside
- 144 corporate limits of the town; to regulate the use of public improvements; and, for such
- purposes, property may be acquired by condemnation under Title 22 of the O.C.G.A. or such
- other applicable laws as are now or may hereafter be enacted;
- 147 (y) Other powers. To exercise and enjoy all other powers, functions, rights, privileges, and
- immunities necessary or desirable to promote or protect the safety, health, peace, security,
- 149 good order, comfort, convenience, or general welfare of the town and its inhabitants; and to
- exercise all implied powers necessary or desirable to carry into execution all powers granted
- in this charter as fully and completely as if such powers were fully stated in this charter; and
- to exercise all powers now or in the future authorized to be exercised by other municipal
- 153 governments under other laws of the State of Georgia; and no listing of particular powers in
- this charter shall be held to be exclusive of others, nor restrictive of general words and
- phrases granting powers, but shall be held to be in addition to such powers unless expressly
- prohibited to municipalities under the Constitution or applicable laws of the State of Georgia.

157 SECTION 1.14. 158 Exercise of powers. 159 All powers, functions, rights, privileges, and immunities of the town, its officers, agencies, or employees shall be carried into execution as provided by this charter. If this charter makes 160 161 no provision, such shall be carried into execution as provided by ordinance or as provided 162 by pertinent laws of the State of Georgia. **ARTICLE II** 163 164 **GOVERNMENT STRUCTURE** SECTION 2.10. 165 166 Town council creation, composition, terms, and qualifications for office. (a) The legislative authority of the government of this town, except as otherwise specifically 167 provided in this charter, shall be vested in a town council to be composed of a mayor and 168 four councilmembers. The town council established in this charter shall in all respects be a 169 successor to and continuation of the town governing authority under prior law. The mayor 170 171 and councilmembers shall be elected in the manner provided by this charter. 172 (b) The mayor and councilmembers shall serve for terms of four years and until their respective successors are elected and qualified. 173 (c) No person shall be eligible to serve as mayor or councilmember unless he or she shall 174 175 have been a resident of this town for 12 months immediately preceding the election of mayor 176 or councilmembers; each such person shall continue to reside within the town during such period of service and shall be registered and qualified to vote in municipal elections of this 177 178 179 (d) No person's name shall be listed as a candidate on the ballot for election for either mayor or councilmember unless such person shall file a written notice with the clerk of such town 180 that he or she desires his name to be placed on such ballot as a candidate either for mayor or 181 councilmember. No person shall be eligible for the office of mayor or councilmember unless 182 such person shall file such written notice within the time provided for in Chapter 2 of Title 183

21 of the O.C.G.A., the "Georgia Election Code."

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186 Elections.

- 187 (a) At any election, all persons who are qualified under the Constitution and laws of Georgia
- to vote for members of the General Assembly of Georgia and who are bona fide residents of
- such town shall be eligible to qualify as voters in the election.
- 190 (b) All primaries and elections shall be held and conducted in accordance with Chapter 2 of
- 191 Title 21 of the O.C.G.A., the "Georgia Election Code." Except as otherwise provided by this
- charter, the town council shall, by ordinance, prescribe such rules and regulations it deems
- appropriate to fulfill any options and duties under the "Georgia Election Code."
- 194 (c) The mayor and councilmembers who are in office on the effective date of this charter
- shall serve until the expiration of the term of office to which they were elected and until their
- 196 successors are elected and qualified.
- 197 (d) The mayor and each councilmember shall be elected by the electors voting in the entire
- 198 town at large and not from wards or any other district comprising less than the entire area of
- 199 the town.
- 200 (e) The mayor and councilmembers elected in November, 2013, shall have their terms expire
- 201 on December 31, 2017. On the Tuesday next following the first Monday in November
- 202 of 2017 and every four years thereafter, the successors to the mayor and such
- 203 councilmembers shall be elected; shall serve for terms of office of four years and until their
- 204 successors are elected and qualified; and shall take office on the first day of January
- 205 following their election.
- 206 (f) Political parties shall not conduct primaries for town offices, and all names of candidates
- 207 for town offices shall be listed without party designation.
- 208 (g) The mayor shall be elected by a majority vote of the votes cast in the whole town.
- 209 (h) The candidates receiving the highest number of votes cast for the offices of
- 210 councilmembers shall be elected to fill the positions for councilmembers.

#### 211 **SECTION 2.12.**

Vacancy; filling of vacancies.

- 213 (a) Vacancies. The office of mayor or councilmember shall become vacant upon the
- occurrence of any event specified by the Constitution of this state, Title 45 of the O.C.G.A.,
- or such other applicable laws as are now or may hereafter be enacted.
- 216 (b) Filling of vacancies. In the event that the office of mayor or councilmember shall
- become vacant for any cause provided in subsection (a) of Section 2.12 of this charter, the
- 218 town council or those remaining shall order a special election to fill the balance of the

unexpired term of such official; provided, however, that if such vacancy occurs within 12 months of the expiration of the term of that office, the town council or those members remaining shall appoint a successor for the remainder of the term. In all other respects, the special election shall be held and conducted in accordance with Chapter 2 of Title 21 of the O.C.G.A., the "Georgia Election Code," as now or hereafter amended.

224 **SECTION 2.13.** 

225 Compensation and expenses.

The council may determine by ordinance the annual salary of the mayor and councilmembers. The mayor and councilmembers may receive their actual and necessary expenses incurred in the performance of their duties of office.

229 **SECTION 2.14.** 

Conflicts of interest; holding other offices.

- 231 (a) Fiduciary capacity. Elected and appointed officers of the town are trustees and servants
- 232 of the residents of the town and shall act in a fiduciary capacity for the benefit of such
- 233 residents.

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- 234 (b) Conflict of interest. No elected official, appointed officer, or employee of the town or
- any agency or political entity to which this charter applies shall knowingly:
- (1) Engage in any business or transaction or have a financial or other personal interest,
- 237 direct or indirect, which is incompatible with the proper discharge of that person's official
- duties or which would tend to impair the independence of that official's judgment or
- action in the performance of that official's duties;
- 240 (2) Engage in or accept private employment or render services for private interests when
- such employment or service is incompatible with the proper discharge of that person's
- official duties or would tend to impair the independence of the official's judgment or
- action in the performance of those official duties;
- 244 (3) Disclose confidential information, including information obtained at meetings which
- are closed pursuant to Chapter 14 of Title 50 of the O.C.G.A., concerning the property,
- 246 government, or affairs of the governmental body by which that person is engaged without
- proper legal authorization or use such information to advance the financial or other
- private interest of that person or others;
- 249 (4) Accept any valuable gift, whether in the form of service, loan, thing, or promise,
- from any person, firm, or corporation which to that person's knowledge is interested,
- directly or indirectly, in any manner whatsoever, in business dealings with the

governmental body by which the official is engaged; provided, however, that an elected official who is a candidate for public office may accept campaign contributions and services in connection with any such campaign;

- (5) Represent other private interests in any action or proceeding against this town or anyportion of its government; or
- 257 (6) Vote or otherwise participate in the negotiation or in the making of any contract with any business or entity in which that person has a financial interest.
- (c) Disclosure. Any elected official, appointed officer, or employee who shall have any 259 260 financial interest, directly or indirectly, in any contract or matter pending before or within any department of the town shall disclose such private interest to the town council. The 261 mayor or any councilmember who has a financial interest in any matter pending before the 262 263 town council shall disclose such interest and such disclosure shall be entered on the records 264 of the town council, and that person shall disqualify himself or herself from participating in any decision or vote relating thereto. Any elected official, appointed officer, or employee 265 266 of any agency or political entity to which this charter applies who shall have any financial interest, directly or indirectly, in any contract or matter pending before or within such entity 267 shall disclose such private interest to the governing body of such agency or entity. 268
- 269 (d) Use of public property. No elected official, appointed officer, or employee of the town 270 or any agency or entity to which this charter applies shall use property owned by such 271 governmental entity for personal benefit, convenience, or profit except in accordance with 272 policies promulgated by the town council or the governing body of such agency or entity.
- 273 (e) Contracts voidable and rescindable. Any violation of this section which occurs with the 274 knowledge, express or implied, or a party to a contract or sale shall render such contract or 275 sale voidable at the option of the town council.
- 276 (f) Ineligibility of elected official. Except where authorized by law, no councilmember nor 277 the mayor shall hold any other elective or compensated appointive office in the town or 278 otherwise be employed by the government or any agency thereof during the term for which 279 that official was elected. No former councilmember and no former mayor shall hold any 280 compensated appointive office in the town until one year after the expiration of the term for 281 which that official was elected.
- 282 (g) Political activities of certain officers and employees. No appointed officer of the town shall continue in such employment upon qualifying as a candidate for nomination or election to any public office. No employee of the town shall continue in such employment upon election to any public office in this town or any other public office which is inconsistent, incompatible, or in conflict with the duties of the town employee. Such determination shall be made by the mayor and council either immediately upon election or at any time such conflict may arise.

289 (h) Penalties for violation:

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(1) Any town officer or employee who knowingly conceals such financial interest or knowingly violates any of the requirements of this section shall be guilty of malfeasance in office or position and shall be deemed to have forfeited that person's office or position.

(2) Any officer or employee of the town who shall forfeit an office or position as described in paragraph (1) of this subsection shall be ineligible for appointment or election to or employment in a position in the town government for a period of three years thereafter.

SECTION 2.15.

Removal of officers.

- 299 (a) A councilmember, the mayor, or other appointed officers provided for in this charter 300 shall be removed from office for any one or more of the causes provided in Title 45 of the 301 O.C.G.A. or for violations of Section 2.14 of this charter or such other applicable laws as are 302 now or may hereafter be enacted.
- 303 (b) Removal of an officer pursuant to subsection (a) of this section shall be accomplished by one of the following methods:
  - (1) Following a hearing at which an impartial panel shall render a decision. In the event an elected officer is sought to be removed by the action of the town council, such officer shall be entitled to a written notice specifying the ground or grounds for removal and to a public hearing which shall be held not less than ten days after the service of such written notice. The town council shall provide by ordinance for the manner in which such hearings shall be held. Any elected officer sought to be removed from office as provided in this section shall have the right of appeal from the decision of the town council to the Superior Court of Washington County. Such appeal shall be governed by the same rules as govern appeals to the superior court from decisions of administrative bodies; or
  - (2) By an order of the Superior Court of Washington County following a hearing on a complaint seeking such removal brought by any resident of the Town of Riddleville.

## 317 **SECTION 2.16.**

318 Inquiries and investigations.

Following the adoption of an authorizing resolution, the town council may make inquiries and investigations into the affairs of the town and conduct of any department, office, or agency thereof and for this purpose may subpoena witnesses, administer oaths, take

testimony, and require the production of evidence. Any person who fails or refuses to obey a lawful order issued in the exercise of these powers by the town council shall be punished as may be provided by ordinance.

325 **SECTION 2.17.** 

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General power and authority of the town council.

Except as otherwise provided by law or this charter, the town council shall be vested with all the powers of government of this town.

329 **SECTION 2.18.** 

Eminent domain.

The town council is empowered to acquire, construct, operate, and maintain public ways, parks, public grounds, cemeteries, markets, market houses, public buildings, libraries, sewers, drains, sewage treatment, waterworks, electrical systems, gas systems, airports, hospitals, and charitable, educational, recreational, sport, curative, corrective, detentional, penal, and medical institutions, agencies, and facilities, and any other public improvements inside or outside the town and to regulate the use thereof and, for such purposes, property may be condemned under procedures established under general law applicable now or as provided in the future.

**SECTION 2.19.** 

340 Organizational meetings.

- The town council shall hold an organizational meeting on the first Monday in January following each election. The meeting shall be called to order by the town clerk and the oath of office shall be administered to the newly elected members as follows:
- "I do solemnly (swear) (affirm) that I will faithfully perform the duties of (mayor) (councilmember) of this town and that I will support and defend the charter thereof as well as the Constitution and laws of the State of Georgia and of the United States of America."

**SECTION 2.20.** 

Regular and special meetings.

349 (a) The town council shall hold regular meetings at such times and places as shall be 350 prescribed by ordinance.

(b) Special meetings of the town council may be held on call of the mayor or two members of the town council. Notice of such special meetings shall be served on all other members personally, or by telephone personally, at least 48 hours in advance of the meeting. Such notice to councilmembers shall not be required if the mayor and all councilmembers are present when the special meeting is called. Such notice of any special meeting may be waived by a councilmember in writing before or after such a meeting and attendance at the meeting shall also constitute a waiver of notice on any business transacted in such councilmember's presence. Only the business stated in the call may be transacted at the special meeting.
(c) All meetings of the town council shall be public to the extent required by law and notice

(c) All meetings of the town council shall be public to the extent required by law and notice to the public of special meetings shall be made fully as is reasonably possible as provided by Code Section 50-14-1 of the O.C.G.A. or other such applicable laws as are now or may hereafter be enacted.

**SECTION 2.21.** 

Rules of procedure.

366 (a) The town council shall adopt its rules of procedure and order of business consistent with 367 the provisions of this charter and shall provide for keeping of a journal of its proceedings, 368 which shall be a public record.

(b) All committees and committee chairpersons and offices of the town council shall be appointed by the mayor and shall serve at the pleasure of the mayor. The mayor shall have the power to appoint new members to any committee at any time.

**SECTION 2.22.** 

Quorum; voting.

Three councilmembers shall constitute a quorum and shall be authorized to transact business of the town council. Voting on the adoption of ordinances shall be by voice vote and the vote shall be recorded in the journal, but any member of the town council shall have the right to request a roll-call vote and such vote shall be recorded in the journal. Except as otherwise provided in this charter, the affirmative vote of three councilmembers shall be required for the adoption of any ordinance, resolution, or motion. An abstention shall be counted as an affirmative vote.

(a) Every proposed ordinance shall be introduced in writing and in the form required for

**SECTION 2.23.** 

382 Ordinance form; procedures.

final adoption. No ordinance shall contain a subject which is not expressed in its title. The enacting clause shall be "It is hereby ordained by the governing authority of the Town of Riddleville ..." and every ordinance shall so begin.

(b) An ordinance may be introduced by any councilmember and be read at a regular or special meeting of the town council. Ordinances shall be considered and adopted or rejected by the town council in accordance with the rules which it shall establish; provided, however, that an ordinance shall not be adopted the same day it is introduced, except for emergency ordinances as provided in Section 2.25 of this charter. Upon introduction of any ordinance, the clerk shall as soon as possible distribute a copy to the mayor and each councilmember and shall file a reasonable number of copies in the office of the clerk and at such other public places as the town council may designate.

**SECTION 2.24.** 

396 Action requiring an ordinance.

Acts of the town council which have the force and effect of law shall be enacted by ordinance.

**SECTION 2.25.** 

400 Emergencies.

(a) To meet a public emergency affecting life, health, property, or public peace, the town council may convene on call of the mayor or two councilmembers and may promptly adopt an emergency ordinance, but such ordinance may not levy taxes; grant, renew, or extend a franchise; regulate the rate charged by any public utility for its services; or authorize the borrowing of money except for loans to be repaid within 30 days. An emergency ordinance shall be introduced in the form prescribed for ordinances generally, except that it shall be plainly designated as an emergency ordinance and shall contain, after the enacting clause, a declaration stating that an emergency exists and describing the emergency in clear and specific terms. An emergency ordinance may be adopted, with or without amendment, or rejected at the meeting at which it is introduced, but the affirmative vote of at least three councilmembers shall be required for adoption. It may become effective upon adoption or at such later time as it may specify. Every emergency ordinance shall automatically stand

repealed 30 days following the date upon which it was adopted, but this shall not prevent reenactment of the ordinance in the manner specified in this section if the emergency still exists. An emergency ordinance may also be repealed by adoption of a repealing ordinance in the same manner specified in this section for adoption of emergency ordinances.

(b) Such meetings shall be open to the public to the extent required by law and notice to the public of emergency meetings shall be made as fully as is reasonably possible in accordance with Code Section 50-14-1 of the O.C.G.A. or such other applicable laws as are now or may hereafter be enacted.

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421 SECTION 2.26.

Codes of technical regulations.

- 423 (a) The town council may adopt any standard code of technical regulations by reference thereto in an adopting ordinance. The procedure and requirements governing such adopting 424 425 ordinance shall be as prescribed for ordinances generally except that:
- (1) The requirements of subsection (b) of Section 2.23 of this charter for distribution and 426 filing of copies of the ordinance shall be construed to include copies of any code of 427 428 technical regulations, as well as the adopting ordinance; and
- 429 (2) A copy of each adopted code of technical regulations, as well as the adopting 430 ordinance, shall be authenticated and recorded by the clerk pursuant to Section 2.27 of 431 this charter.
- 432 (b) Copies of any adopted code of technical regulations shall be made available by the clerk 433 for inspection by the public.

434 SECTION 2.27.

435 Signing; authenticating; recording; codification; printing.

(a) The clerk or appointed councilmember shall authenticate by their signature and record in full in a properly indexed book kept for that purpose all ordinances adopted by the council. (b) The town council shall provide for the preparation of a general codification of all the ordinances of the town having the force and effect of law. The general codification shall be adopted by the town council by ordinance and shall be published promptly, together with all amendments thereto and such codes of technical regulations and other rules and regulations as the town council may specify. This compilation shall be known and cited officially as "The Code of the Town of Riddleville, Georgia." Copies of the code shall be furnished to all officers, departments, and agencies of the town and made available for purchase by the public at a reasonable price as fixed by the town council.

(c) The town council shall cause each ordinance and each amendment to this charter to be printed promptly following its adoption, and the printed ordinances and charter amendments shall be made available for purchase by the public at reasonable prices to be fixed by the town council. Following publication of the first code under this charter and at all times thereafter, the ordinances and charter amendments shall be printed in substantially the same style as the code currently in effect and shall be suitable in form for incorporation therein. The town council shall make such further arrangements as deemed desirable with reproduction and distribution of any current changes in or additions to codes of technical regulations and other rules and regulations included in the code.

**SECTION 2.28.** 

Election of mayor; forfeiture; compensation.

The mayor shall be elected and serve for a term of four years and until a successor is elected and qualified. The mayor shall be a qualified elector of this town and shall have been a resident of this town for 12 months prior to the election. The mayor shall continue to reside in this town during the period of the mayor's service. The mayor shall forfeit that office on the same grounds and under the same procedure as for councilmembers. Compensation of the mayor shall be established in the same manner as for councilmembers.

**SECTION 2.29.** 

Mayor pro tempore; selection; duties.

By a majority vote, the town council may elect a councilmember to serve as mayor pro tempore. The mayor pro tempore shall assume the duties and power of the mayor upon the mayor's physical or mental disability or absence. Any such absence or disability shall be declared by majority vote of all councilmembers. The mayor pro tempore shall sign all contracts and ordinances in which the mayor has a disqualifying financial interest as provided in Section 2.14 of this charter.

**SECTION 2.30.** 

472 Powers and duties of mayor.

- 473 The mayor shall:
- 474 (1) Preside at all meetings of the town council;
- 475 (2) Be the head of the town for the purpose of service of process and for ceremonial purposes and be the official spokesperson for the town and the chief advocate of policy;

- 477 (3) Have the power to administer oaths and to take affidavits;
- 478 (4) Sign as a matter of course on behalf of the town all written and approved contracts,
- ordinances, and other instruments executed by the town which by law are required to be
- in writing;
- 481 (5) Shall have no vote on legislative questions before that body, except in cases of a tie;
- 482 (6) Shall have veto power and may veto any ordinance or resolution of the council;
- 483 (7) Prepare and submit to the town council a recommended annual operating budget and
- 484 recommended capital budget; and
- 485 (8) Fulfill such other executive and administrative duties as the town council shall by
- ordinance establish.

487 **SECTION 2.31.** 

Submission of ordinances to the mayor; veto power.

- 489 (a) Every ordinance adopted by the town council shall be presented promptly by the clerk
- 490 to the mayor.
- 491 (b) The mayor, within ten calendar days of receipt of an ordinance, shall return it to the clerk
- with or without the mayor's approval, or with the mayor's disapproval. If the ordinance has
- been approved by the mayor, it shall become law upon its return to the clerk; if the ordinance
- 494 is neither approved nor disapproved, it shall become law at 12:00 Noon on the tenth calendar
- day after its adoption; if the ordinance is disapproved, the mayor shall submit to the town
- 496 council through the clerk a written statement of reasons for the veto. The clerk shall record
- 497 upon the ordinance the date of its delivery to and receipt from the mayor.
- 498 (c) Ordinances vetoed by the mayor shall be presented by the clerk to the town council at
- 499 its next meeting. If the town council then or at its next meeting adopts the ordinance by an
- affirmative vote of three councilmembers, it shall become law.
- 501 (d) The mayor may disapprove or reduce any item or items of appropriation in any
- ordinance. The approved part or parts of any ordinance making appropriations shall become
- law, and the part or parts disapproved shall not become law unless subsequently passed by
- 504 the town council over the mayor's veto as provided herein. The reduced part or parts shall
- 505 be presented to town council as though disapproved and shall not become law unless
- overridden by the council as provided in subsection (c) of this section.

507 SECTION 2.32. 508 Limitation on terms of service. 509 There shall be no limitation on the number of terms that a person may serve as mayor of the Town of Riddleville. 510 511 ARTICLE III **ADMINISTRATIVE AFFAIRS** 512 513 SECTION 3.10. 514 Administrative and service departments. 515 (a) Except as otherwise provided in this charter, the town council by ordinance shall 516 prescribe the functions or duties and establish, abolish, alter, consolidate, or leave vacant all nonelective offices, positions of employment, departments, and agencies of the town as 517 518 necessary for the proper administration of the affairs and government of this town. 519 (b) Except as otherwise provided by this charter or by law, the directors of departments and other appointed officers of the town shall be appointed solely on the basis of their respective 520 521 administrative and professional qualifications. 522 (c) All appointed officers and directors of departments shall receive such compensation as prescribed by ordinance. 523 524 (d) There shall be a director of each department or agency who shall be its principal officer. 525 Each director shall, subject to the direction and supervision of the mayor, be responsible for 526 the administration and direction of the affairs and operations of that director's department or 527 agency. 528 (e) All appointed officers and directors under the supervision of the mayor shall be 529 nominated by the mayor with confirmation of appointment by the town council. All appointed officers and directors shall be employees at will and subject to removal or 530 531 suspension at any time by the town council unless otherwise provided by state law. SECTION 3.11. 532 533 Boards, commissions, and authorities. (a) The town council shall create by ordinance such boards, commissions, and authorities 534 535 to fulfill any investigative, quasi-judicial, or quasi-legislative function the town council 536 deems necessary and shall by ordinance establish the composition, period of existence, duties, and powers thereof. 537

538 (b) All members of boards, commissions, and authorities of the town shall be appointed by

- 539 the town council for such terms of office and in such manner as shall be provided by
- 540 ordinance, except where other appointing authority, terms of office, or manner of
- 541 appointment is prescribed by this charter or by law.
- 542 (c) The town council by ordinance may provide for the compensation and reimbursement
- 543 for actual and necessary expenses of the members of any board, commission, or authority.
- 544 (d) Except as otherwise provided by charter or by law, no member of any board,
- 545 commission, or authority shall hold any elective office in the town.
- 546 (e) Any vacancy on a board, commission, or authority of the town shall be filled for the
- 547 unexpired term in the manner prescribed in this charter for original appointment, except as
- otherwise provided by this charter or by law.
- 549 (f) No member of a board, commission, or authority shall assume office until that person has
- executed and filed with the clerk of the town an oath obligating that person to perform
- faithfully and impartially the duties of that person's office, and such oath shall be prescribed
- by ordinance and administered by the mayor.
- 553 (g) Any member of a board, commission, or authority serves at will and may be removed
- at any time by a vote of three members of the town council, unless otherwise provided by
- 555 law.

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- 556 (h) Except as otherwise provided by this charter or by law, each board, commission, or
- authority of the town shall elect one of its members as chairperson and one member as vice
- 558 chairperson and may elect as its secretary one of its own members or may appoint as
- secretary an employee of the town. Each board, commission, or authority of the town
- 560 government may establish such bylaws, rules, and regulations, not inconsistent with this
- 561 charter, ordinances of the town, or law, as it deems appropriate and necessary for the
- 562 fulfillment of its duties or the conduct of its affairs. Copies of such bylaws, rules, and
- regulations shall be filed with the clerk of the town.

**SECTION 3.12.** 

Town attorney.

The town council shall appoint a town attorney, together with such assistant town attorneys as may be authorized, and shall provide for the payment of such attorney or attorneys for services rendered to the town. The town attorney shall be responsible for representing and defending the town in all litigation in which the town is a party; may be the prosecuting officer in the municipal court; shall attend the meetings of the council as directed; shall

advise the town council, mayor, and other officers and employees of the town concerning

legal aspects of the town's affairs; and shall perform such other duties as may be required by virtue of such person's position as town attorney.

**SECTION 3.13.** 

575 Town clerk.

The town council may appoint a town clerk who shall not be a councilmember. The town clerk shall be custodian of the official town seal and town records; maintain town council's records required by this charter; and perform such other duties as may be required by the town council. The town council shall provide for the compensation of the town clerk. If no town clerk is appointed, then the mayor shall assume the responsibilities of the town clerk.

**SECTION 3.14.** 

Position classification and pay plans.

The mayor shall be responsible for the preparation of a position classification and pay plan which shall be submitted to the town council for approval. Such plan may apply to all employees of the town and any of its agencies, departments, boards, commissions, or authorities. When a pay plan has been adopted, the town council shall not increase or decrease the salary range applicable to any position except by amendment of such pay plan. For purposes of this section, elected and appointed town officials are not town employees.

**SECTION 3.15.** 

590 Personnel policies.

All employees serve at will and may be removed from office at any time unless otherwise provided by ordinance.

593 ARTICLE IV
594 FINANCE
595 SECTION 4.10.
596 Property tax.

The town council may assess, levy, and collect an ad valorem tax on all real and personal property within the corporate limits of the town that is subject to such taxation by the state and county. This tax is for the purpose of raising revenues to defray the costs of operating the town government, of providing governmental services, for the repayment of principal and

interest on general obligations, and for any other public purpose as determined by the town council in its discretion.

**SECTION 4.11.** 

Millage rate; due dates; payment methods.

The town council by ordinance may establish a millage rate for the town property tax, a due date, and the time period within which these taxes must be paid. The town council by ordinance may provide for the payment of these taxes by installments or in one lump sum, as well as authorize voluntary payment of taxes prior to the time when due.

**SECTION 4.12.** 

Occupation and business taxes.

The town council by ordinance may have the power to levy such occupation or business taxes as are not denied by law. The town council may classify businesses, occupations, or professions for the purpose of such taxation in any way which may be lawful and may compel the payment of such taxes as provided in Section 4.18 of this charter.

**SECTION 4.13.** 

Regulatory fees; permits.

The town council by ordinance may have the power to require business or practitioners doing business within this town to obtain a permit for such activity from the town and pay a reasonable regulatory fee for such permit as provided by general law. Such fees shall reflect the total cost to the town of regulating the activity and, if unpaid, shall be collected as provided in Section 4.18 of this charter.

**SECTION 4.14.** 

Franchises.

(a) The town council may have the power to grant franchises for the use of this town's streets and alleys for the purposes of railroads, street railways, telephone companies, electric companies, electric membership corporations, cable television and other telecommunication companies, gas companies, transportation companies, and other similar organizations. The town council shall determine the duration, terms, whether the same shall be exclusive or nonexclusive, and the consideration for such franchises; provided, however, that no franchise

shall be granted for a period in excess of 35 years and no franchise shall be granted unless the town receives just and adequate compensation therefor. The town council shall provide for the registration of all franchises with the town clerk in a registration book kept by the town clerk. The town council may provide by ordinance for the registration within a reasonable time of all franchises previously granted. (b) If no franchise agreement is in effect, the town council shall have the authority to impose a tax on gross receipts for the use of this town's streets and alleys for the purposes of railroads, street railways, telephone companies, electric companies, electric membership corporations, cable television and other telecommunications companies, gas companies, transportation companies, and other similar organizations.

640 **SECTION 4.15.** 

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641 Service charges.

> The town council by ordinance shall have the power to assess and collect fees, charges, and tolls for sewers, sanitary and health services, or any other services provided or made available inside and outside the corporate limits of the town for the total cost to the town of providing or making available such services. If unpaid, such charges shall be collected as provided in Section 4.18 of this charter.

647 **SECTION 4.16.** 

648 Special assessments.

The town council by ordinance shall have the power to assess and collect the cost of constructing, reconstructing, widening, or improving any public way, street, sidewalk, curbing, gutters, sewers, or other utility mains and appurtenances from the abutting property owners under such terms and conditions as are reasonable. If unpaid, such charges shall be collected as provided in Section 4.18 of this charter.

**SECTION 4.17.** 654

655 Construction; other taxes and fees.

This town shall be empowered to levy any other tax or fee allowed now or hereafter by law, 656 and the specific mention of any right, power, or authority in this article shall not be construed as limiting in any way the general powers of this town to govern its local affairs.

659 SECTION 4.18. 660 Collection of delinquent taxes and fees. 661 The town council by ordinance may provide generally for the collection of delinquent taxes, fees, or other revenue due the town under Sections 4.10 through 4.17 of this charter by 662 whatever reasonable means as are not precluded by law. This shall include providing for the 663 664 dates when the taxes or fees are due; late penalties or interest; issuance and execution of fi. fa.; creation and priority of liens; making delinquent taxes and fees personal debts of the 665 persons required to pay the taxes or fees imposed; revoking town permits for failure to pay 666 667 any town taxes or fees; and providing for the assignment or transfer of tax executions. 668 SECTION 4.19. 669 General obligation bonds. 670 The town council shall have the power to issue bonds for the purpose of raising revenue to 671 carry out any project, program, or venture authorized under this charter or the laws of this state. Such bonding authority shall be exercised in accordance with the laws governing bond 672 673 issuance by municipalities in effect at the time such issue is undertaken. 674 **SECTION 4.20.** 675 Revenue bonds. 676 Revenue bonds may be issued by the town council as state law now or hereafter provides. 677 Such bonds shall be paid out of any revenue produced by the project, program, or venture for 678 which they were issued. SECTION 4.21. 679 680 Short-term loans. 681 The town may obtain short-term loans and shall repay such loans not later than December 31 682 of each year, unless otherwise provided by law. SECTION 4.22. 683 684 Lease-purchase contracts. The town may enter into multiyear lease, purchase, or lease-purchase contracts for the 685 acquisition of goods, materials, real and personal property, services, and supplies, provided 686

that the contract terminates without further obligation on the part of the municipality at the close of the calendar year in which it was executed and at the close of each succeeding calendar year for which it may be renewed. Contracts shall be executed in accordance with the requirements of Code Section 36-60-13 of the O.C.G.A. or other such applicable laws as are now or may hereafter be enacted.

**SECTION 4.23.** 

Fiscal year.

The town council shall set the fiscal year by ordinance. This fiscal year shall constitute the budget year and the year for financial accounting and reporting of each and every office, department, agency, and activity of the town government.

**SECTION 4.24.** 

698 Preparation of budgets.

The town council shall provide an ordinance on the procedures and requirements for the preparation and execution of an annual operating budget, a capital improvement plan, and a capital budget, including requirements as to the scope, content, and form of such budgets and plans.

**SECTION 4.25.** 

Submission of operating budget to town council.

On or before a date fixed by the town council but not later than 60 days prior to the beginning of each fiscal year, the mayor shall submit to the town council a proposed operating budget for the ensuing fiscal year. The budget shall be accompanied by a message from the mayor containing a statement of the general fiscal policies of the town, the important features of the budget, explanations of major changes recommended for the next fiscal year, a general summary of the budget, and such other pertinent comments and information. The operating budget, the capital improvements budget, the budget message, and all supporting documents shall be filed in the office of the town clerk and shall be open to public inspection.

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714	SECTION 4.26.
715	Action by town council on budget.
716	(a) The town council may amend the operating budget proposed by the mayor, except that
717	the budget as finally amended and adopted shall provide for all expenditures required by state
718	law or by other provisions of this charter and for all debt service requirements for the ensuing
719	fiscal year. The total appropriations from any fund shall not exceed the estimated fund
720	balance, reserves, and revenues.
721	(b) The town council shall by ordinance adopt the final operating budget for the ensuing
722	fiscal year not later than the thirty-first day of December of each year. If the town council
723	fails to adopt the budget by such date, the amounts appropriated for operation for the then
724	current fiscal year shall be deemed adopted for the ensuing fiscal year on a month-to-month
725	basis, with all items prorated accordingly, until such time as the town council adopts a budget
726	for the ensuing fiscal year. Adoption of the budget shall take the form of an appropriation
727	ordinance setting out the estimated revenues in detail by sources and making appropriations
728	according to fund and by organizational unit, purpose, or activity as set out in the budget
729	preparation ordinance adopted pursuant to Section 4.24 of this charter.
730	(c) The amount set out in the adopted operating budget for each organizational unit shall
731	constitute the annual appropriation for such, and no expenditure shall be made or
732	encumbrance created in excess of the otherwise unencumbered balance of the appropriations
733	or allotments thereof to which it is chargeable.
734	SECTION 4.27.
735	Tax levies.
736	The town council shall levy by ordinance such taxes as are necessary. The taxes and tax
737	rates set by such ordinance shall be such that reasonable estimates of revenues from such
738	levy shall at least be sufficient, together with other anticipated revenues, fund balances, and
739	applicable reserves, to equal the total amount appropriated for each of the several funds set
740	forth in the annual operating budget for defraying the expense of the general government of
741	this town.
742	SECTION 4.28.
743	Changes in appropriations.

The town council by ordinance may make changes in the appropriations contained in the 744 current operating budget at any regular meeting or special or emergency meeting called for 745

such purpose, but any additional appropriations may be made only from an existing unexpended surplus.

**SECTION 4.29.** 

749 Capital budget.

(a) On or before the date fixed by the town council, but no later than 60 days prior to the beginning of each fiscal year, the mayor shall submit to the town council a proposed capital improvements plan with a recommended capital budget containing the means of financing the improvements proposed for the ensuing fiscal year. The town council shall have the power to accept, with or without amendments, or reject the proposed plan and proposed budget. The town council shall not authorize an expenditure for the construction of any building, structure, work, or improvement unless the appropriations for such project are included in the capital budget, except to meet a public emergency as provided in Section 2.25 of this charter.

(b) The town council shall adopt by ordinance the final capital budget for the ensuing fiscal

(b) The town council shall adopt by ordinance the final capital budget for the ensuing fiscal year not later than the thirty-first day of December of each year. No appropriation provided for in a prior capital budget shall lapse until the purpose for which the appropriation was made shall have been accomplished or abandoned; provided, however, that the mayor may submit amendments to the capital budget at any time during the fiscal year, accompanied by recommendations. Any such amendments to the capital budget shall become effective only upon adoption by ordinance.

**SECTION 4.30.** 

767 Independent audit.

There shall be annual independent audit of all town accounts, funds, and financial transactions by a certified public accountant selected by the town council. The audit shall be conducted according to generally accepted auditing principles. Any audit of any funds by the state or federal government may be accepted as satisfying the requirements of this charter. Copies of all audit reports shall be available at printing costs to the public.

**SECTION 4.31.** 

774 Contracting procedures.

- No contract with the town shall be binding on the town unless:
- 776 (1) It is in writing;

(2) It is drawn or submitted and reviewed by the town attorney and, as a matter of course,
 is signed by the town attorney to indicate such drafting or review; and
 (3) It is made or authorized by the town council and such approval is entered in the town

council journal of proceedings pursuant to Section 2.21 of this charter.

## 781 **SECTION 4.32.**

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Centralized purchasing.

783 The town council shall by ordinance prescribe procedures for a system of centralized purchasing for the town.

## 785 **SECTION 4.33.**

Sale and lease of town property.

- 787 (a) The town council may sell and convey or lease any real or personal property owned or
- held by the town for governmental or other purposes as now or hereafter provided by law.
- 789 (b) The town council may quitclaim any rights it may have in property not needed for public
- 790 purposes upon report by the mayor and adoption of a resolution, both finding that the
- 791 property is not needed for public or other purposes and that the interest of the town has no
- 792 readily ascertainable monetary value.
- 793 (c) Whenever in opening, extending, or widening any street, avenue, alley, or public place
- of the town a small parcel or tract of land is cut off or separated by such work from a larger
- 795 tract or boundary of land owned by the town, the town council may authorize the mayor to
- 796 sell and convey said cut-off or separated parcel or tract of land to an abutting or adjoining
- 797 property owner or owners where such sale and conveyance facilitates the enjoyment of the
- highest and best use of the abutting owner's property. Included in the sales contract shall be
- a provision for the rights of way of said street, avenue, alley, or public place. Each abutting
- 800 property owner shall be notified of the availability of the property and given the opportunity
- 801 to purchase said property under such terms and conditions as set out by ordinance. All deeds
- and conveyances heretofore and hereafter so executed and delivered shall convey all title and
- 803 interest the town has in such property, notwithstanding the fact that no public sale after
- advertisement was or is hereafter made.

805 ARTICLE V 806 **GENERAL PROVISIONS** 807 SECTION 5.10. 808 Bonds for officials. 809 The officers and employees of this town, both elected and appointed, shall execute such 810 surety or fidelity bonds in such amounts and upon such terms and conditions as the town 811 council may from time to time require by ordinance or as may be provided by law. SECTION 5.11. 812 813 Prior ordinances. All other ordinances, resolutions, rules, and regulations adopted prior to the adoption of this 814 charter are hereby repealed. 815 SECTION 5.12. 816 817 Existing personnel and officers. 818 Except as specifically provided otherwise by this charter, all personnel and officers of this 819 town and their rights, privileges, and powers shall continue beyond the time this charter takes 820 effect for a period of 90 days before or during which time the existing town council shall 821 pass a transition ordinance detailing the changes in personnel and appointed officers required or desired and arranging such titles, rights, privileges, and powers as may be required or 822 desired to allow a reasonable transition. 823 SECTION 5.13. 824 825 Pending matters. Except as specifically provided otherwise by this charter, all rights, claims, actions, orders, 826 contracts, and legal or administrative proceedings shall continue and any such ongoing work 827 or cases shall be completed by such town agencies, personnel, or officers as may be provided 828 829 by the town council.

830	SECTION 5.14.
831	Construction.
832	(a) Section captions in this charter are informative only and shall not be considered as a part
833	thereof.
834	(b) The word "shall" is mandatory and the word "may" is permissive.
835	(c) The singular shall include the plural, the masculine shall include the feminine, and vice
836	versa.
837	SECTION 5.15.
838	Severability.
839	If any article, section, subsection, paragraph, sentence, or part thereof of this charter shall be
840	held to be invalid or unconstitutional, such invalidity or unconstitutionality shall not affect
841	or impair other parts of this charter unless it clearly appears that such other parts are wholly
842	and necessarily dependent upon the part held to be invalid or unconstitutional, it being the
843	legislative intent in enacting this charter that each article, section, subsection, paragraph,
844	sentence, or part thereof be enacted separately and independent of each other.
845	SECTION 5.16.
846	Repealer.
847	An Act incorporating the Town of Riddleville in the County of Washington, approved
848	August 15, 1903 (Ga. L. 1903, p. 578), is hereby repealed in its entirety and all amendatory
849	Acts thereto are likewise repealed in their entirety.
850	SECTION 5.17.
851	Effective date.
852	This Act shall become effective on July 1, 2014.
853	SECTION 5.18.
854	General repealer.
855	All laws and parts of laws in conflict with this Act are repealed.