

Senate Bill 49

By: Senators Carter of the 42nd, Fort of the 39th, Tate of the 38th, Seay of the 34th,  
Thompson of the 5th and others

A BILL TO BE ENTITLED  
AN ACT

1 To amend Chapter 5 of Title 21 of the Official Code of Georgia Annotated, relating to ethics  
2 in government, so as to revise the "Ethics in Government Act"; to change a definition; to  
3 change the name of the Georgia Government Transparency and Campaign Finance  
4 Commission to the Georgia Ethics Commission; to reconstitute the membership of the  
5 commission; to change the appointing authority of the commission; to clarify eligibility of  
6 commission members; to change provisions relating to the powers and duties of the  
7 commission; to provide a time frame for concluding investigations of alleged violations of  
8 the chapter; to provide a funding source for the commission; to remove certain dedications  
9 of fees; to amend Title 45 of the Official Code of Georgia Annotated, relating to public  
10 officers and employees, so as to correct cross-references; to provide for related matters; to  
11 provide for an effective date; to provide a contingent effective date; to provide for automatic  
12 repeal under certain conditions; to repeal conflicting laws; and for other purposes.

13 BE IT ENACTED BY THE GENERAL ASSEMBLY OF GEORGIA:

14 **SECTION 1.**

15 Chapter 5 of Title 21 of the Official Code of Georgia Annotated, relating to ethics in  
16 government, is amended by revising paragraph (5) of Code Section 21-5-3, relating to  
17 definitions, as follows:

18 "(5) 'Commission' means the Georgia ~~Government Transparency and Campaign Finance~~  
19 Ethics Commission created under Code Section 21-5-4."

20 **SECTION 2.**

21 Said chapter is further amended by revising Code Section 21-5-4, relating to the Georgia  
22 Government Transparency and Campaign Finance Commission, membership, officers,  
23 quorum, and meetings, as follows:

24 "21-5-4.

25 (a) The Georgia Ethics Commission shall be the successor to the Georgia Government  
 26 Transparency and Campaign Finance Commission shall be a successor to the State Ethics  
 27 Commission, with such duties and powers as are set forth in this chapter. As the successor  
 28 commission, it shall have all the powers and duties granted to the ~~State Ethics Commission~~  
 29 Georgia Government Transparency and Campaign Finance Commission in all matters  
 30 pending before the ~~State Ethics Commission~~ Georgia Government Transparency and  
 31 Campaign Finance Commission and may continue to investigate, prosecute, and act upon  
 32 all such matters.

33 (b)(1) Effective July 1, 2013, the commission shall be reconstituted. The commission  
 34 members serving on the commission immediately prior to July 1, 2013, shall cease to  
 35 serve on that date, but such prior members shall be eligible for reappointment to succeed  
 36 themselves for their initial term; and thereafter, members of the commission shall not  
 37 serve for more than one complete term of office.

38 (2) The commission shall be governed by five members appointed as follows: three  
 39 members, ~~not more than two of whom shall be from the same political party~~, shall be  
 40 appointed by the ~~Governor~~, ~~two for terms~~ Chief Justice of the Supreme Court of Georgia,  
 41 one for a term of four years, one for a term of three years, and one for a term of two  
 42 years; one member and two members shall be appointed by the ~~Senate Committee on~~  
 43 ~~Assignments for a term of four years; and one member shall be appointed by the Speaker~~  
 44 ~~of the House of Representatives~~ Chief Judge of the Georgia Court of Appeals, one for a  
 45 term of three years and one for a term of four years. Upon the expiration of a member's  
 46 term of office, a new member, appointed in the same manner as the member whose term  
 47 of office expired as provided in this ~~subsection~~ paragraph, shall become a member of the  
 48 commission and shall serve for a term of four years and until such member's successor  
 49 is duly appointed and qualified. If a vacancy occurs in the membership of the  
 50 commission, a new member shall be appointed to the unexpired term of office by the ~~state~~  
 51 ~~official or the committee that~~ Justice or Judge who appointed the vacating member.  
 52 ~~Members of the commission shall not serve for more than one complete term of office.~~

53 (c) All members of the commission shall be residents of this state, and at least one member  
 54 of the commission shall be an attorney in good standing with the State Bar of Georgia. The  
 55 appointing officials shall strive to provide for diversity on the commission.

56 (d) Any person who:

57 (1) Has qualified to run for any federal, state, or local public office within a period of  
 58 five years prior to such person's appointment;

59 (2) Has held any federal, state, or local public office within a period of five years prior  
 60 to such person's appointment; ~~or~~

61 (3) Serves as an officer of any political party, whether such office is elective or  
 62 appointive and whether such office exists on a local, state, or national level; or

63 (4) Serves as a registered lobbyist within a period of five years prior to such person's  
 64 appointment

65 shall be ineligible to serve as a member of the commission.

66 (e) The commission shall elect a chairperson, a vice chairperson, and other officers as it  
 67 deems necessary. The members shall not be compensated for their services, but they shall  
 68 be reimbursed in an amount equal to the per diem received by the General Assembly for  
 69 each day or portion thereof spent in serving as members of the commission. They shall be  
 70 paid their necessary traveling expenses while engaged in the business of the commission.

71 (f) A majority of the members of the commission ~~constitutes~~ shall constitute a quorum for  
 72 the transaction of business. The vote of at least a majority of the members present at any  
 73 meeting at which a quorum is present ~~is~~ shall be necessary for any action to be taken by the  
 74 commission. No vacancy in the membership of the commission ~~impairs~~ shall impair the  
 75 right of a quorum to exercise all rights and perform all duties of the commission.

76 (g) Meetings of the members of the commission shall be held at the call of the chairperson  
 77 or whenever any two members so request."

### 78 SECTION 3.

79 Said chapter is further amended by revising paragraph (7) of subsection (a) and subparagraph  
 80 (b)(10)(A) of Code Section 21-5-6, relating to the powers and duties of the commission, as  
 81 follows:

82 "(7) To adopt in accordance with Chapter 13 of Title 50, the 'Georgia Administrative  
 83 Procedure Act,' such rules and regulations as are ~~specifically authorized in~~ necessary to  
 84 carry out the purposes of this chapter; and"

85 "(A) To conduct a preliminary investigation, subject to the limitations contained in  
 86 Code Section 21-5-7.1, of the merits of a written complaint by any person who believes  
 87 that a violation of this chapter has occurred, verified under oath to the best information,  
 88 knowledge, and belief by the person making such complaint. Within 180 days of  
 89 receiving or initiating a complaint, the commission shall determine if there are  
 90 reasonable grounds to believe that a violation of this chapter has occurred. If there are  
 91 found no reasonable grounds to believe that a violation has occurred, the complaint  
 92 shall be dismissed, subject to being reopened upon discovery of additional evidence or  
 93 relevant material. Upon good cause shown by the executive secretary, the commission  
 94 may allow a one-time extension of 180 days to complete an investigation. If the  
 95 commission determines that there are such reasonable grounds to believe that a  
 96 violation has occurred, it shall give notice by summoning the persons believed to have

97 committed the violation to a hearing. The hearing shall be conducted in all respects in  
 98 accordance with Chapter 13 of Title 50, the 'Georgia Administrative Procedure Act.'  
 99 The commission may file a complaint charging violations of this chapter, and any  
 100 person aggrieved by the final decision of the commission is shall be entitled to judicial  
 101 review in accordance with Chapter 13 of Title 50; provided, however, that nothing in  
 102 this Code section shall be construed to limit or encumber the right of the commission  
 103 to initiate on probable cause an investigation on its own cognizance as it deems  
 104 necessary to fulfill its obligations under this chapter."

105 **SECTION 4.**

106 Said chapter is further amended by revising Code Section 21-5-7, relating to initiation of  
 107 complaints, as follows:

108 "21-5-7.

109 (a) The commission shall not initiate any investigation or inquiry into any matter under its  
 110 jurisdiction based upon the complaint of any person unless that person shall produce the  
 111 same in writing and verify the same under oath to the best information, knowledge, and  
 112 belief of such person, the falsification of which shall be punishable as false swearing under  
 113 Code Section 16-10-71. The person against whom any complaint is made shall be  
 114 furnished by hand delivery or statutory overnight delivery or mailed by certified mail,  
 115 return receipt requested, a copy of the complaint by the commission within two business  
 116 days of the commission's receipt of such complaint and prior to any other public  
 117 dissemination of such complaint. Nothing in this Code section, however, shall be  
 118 construed to limit or encumber the right of the commission to initiate on probable cause an  
 119 investigation on its own cognizance as it deems necessary to fulfill its obligations under  
 120 this chapter.

121 (b) Within 180 days of receiving or initiating a complaint, the commission shall determine  
 122 if there are reasonable grounds to believe that a violation of this chapter has occurred.  
 123 Upon good cause shown by the executive secretary, the commission may allow a one-time  
 124 extension of 180 days to complete an investigation."

125 **SECTION 5.**

126 Said chapter is further amended by adding a new Code section to read as follows:

127 "21-5-16.

128 Funding for the commission shall be as provided in Article III, Section IX, Paragraph VI(o)  
 129 of the Constitution."

**SECTION 6.**

130  
131 Said chapter is further amended by revising subsection (k) of Code Section 21-5-34, relating  
132 to disclosure reports, as follows:

133 "(k)(~~†~~) In addition to other penalties provided under this chapter, a late fee of \$125.00 shall  
134 be imposed for each report that is filed late, and notice of such late fee shall be sent to the  
135 candidate and the candidate's committee by registered or certified mail or statutory  
136 overnight delivery, return receipt requested, and shall include the schedule of increasing  
137 late fees for late filings and the dates upon which such late fees shall be increased. In  
138 addition, a late fee of \$250.00 shall be imposed on the fifteenth day after the due date for  
139 such report if the report has not been filed by such date; provided, however, that a 15 day  
140 extension period shall be granted on the final report. A late fee of \$1,000.00 shall be  
141 imposed on the forty-fifth day after the due date for such report if such report has not been  
142 filed. Campaign committee funds shall not be used to pay such penalty. Notice by  
143 electronic means ~~does~~ shall not satisfy the requirements of this ~~paragraph~~ subsection; and  
144 any increased late fees shall be stayed until at least ten days after proper notice has been  
145 given as specified in this ~~paragraph~~ subsection.

146 ~~(2) The commission shall retain \$25.00 of the first late fee received for processing~~  
147 ~~pursuant to the provisions of Code Section 45-12-92.1."~~

**SECTION 7.**

148  
149 Said chapter is further amended by revising subsection (f) of Code Section 21-5-50, relating  
150 to financial disclosure statement filings by public officials, as follows:

151 "(f)(~~†~~) In addition to other penalties provided in this chapter, a late fee of \$125.00 shall be  
152 imposed for each financial disclosure statement that is filed late, and notice of such late fee  
153 shall be sent to the board member, candidate, and the candidate's committee by registered  
154 or certified mail or statutory overnight delivery, return receipt requested, and shall include  
155 the schedule of increasing late fees for late filings and the dates upon which such late fees  
156 shall be increased. In addition, a late fee of \$250.00 shall be imposed on the fifteenth day  
157 after the due date for such statement if such statement has not been filed. A late fee of  
158 \$1,000.00 shall be imposed on the forty-fifth day after the due date for such statement if  
159 ~~the~~ such statement has not been filed. Campaign committee funds shall not be used to pay  
160 such penalty. Notice by electronic means shall not satisfy the requirements of this  
161 ~~paragraph~~ subsection; and any increased late fees shall be stayed until at least ten days after  
162 proper notice has been given as specified in this ~~paragraph~~ subsection.

163 ~~(2) The commission shall retain \$25.00 of the first late fee received for processing~~  
164 ~~pursuant to the provisions of Code Section 45-12-92.1."~~

165 **SECTION 8.**

166 Said chapter is further amended by revising subparagraphs (f)(2)(D) and (F)(2)(E) of Code  
167 Section 21-5-71, relating to lobbyist registration, as follows:

168 "(D)(i) For reports filed when the General Assembly is not in session, in addition to  
169 other penalties provided under this chapter, a late fee of \$275.00 shall be imposed for  
170 each report that is filed late. In addition, a late fee of \$1,000.00 shall be imposed on the  
171 fifteenth day after the due date for such report if the report has not been filed. A late  
172 fee of \$10,000.00 shall be imposed on the forty-fifth day after the due date for such  
173 report if the report has not been filed.

174 ~~(ii) The commission shall retain \$25.00 of the first late fee received for processing  
175 pursuant to the provisions of Code Section 45-12-92.1.~~

176 (E)(i) For reports filed when the General Assembly is in session, in addition to other  
177 penalties provided under this chapter, a late fee of \$275.00 shall be imposed for each  
178 report that is filed late. In addition, a late fee of \$1,000.00 shall be imposed on the  
179 seventh day after the due date for such report if the report has not been filed. A late fee  
180 of \$10,000.00 shall be imposed on the twenty-first day after the due date for such report  
181 if the report has not been filed.

182 ~~(ii) The commission shall retain \$25.00 of the first late fee received for processing  
183 pursuant to the provisions of Code Section 45-12-92.1."~~

184 **SECTION 9.**

185 Title 45 of the Official Code of Georgia Annotated, relating to public officers and employees,  
186 is amended by revising paragraph (1) of subsection (a) of Code Section 45-1-6, relating to  
187 gifts to employees by vendors, as follows:

188 "(1) 'Commission' means the Georgia ~~Government Transparency and Campaign Finance~~  
189 Ethics Commission created under Code Section 21-5-4."

190 **SECTION 10.**

191 Said title is further amended by revising subsection (b) of Code Section 45-7-7, relating to  
192 compensation and allowances of certain officials not to be changed without giving public  
193 notice, as follows:

194 "(b) Subsection (a) of this Code section shall apply to the compensation and allowances  
195 of the commissioner of community affairs, the director of the Employees' Retirement  
196 System of Georgia, the director of the State Forestry Commission, the director of the  
197 Georgia Bureau of Investigation, the executive director of the Georgia Franchise Practices  
198 Commission, the commissioner of human services, the commissioner of economic  
199 development, the commissioner of natural resources, the commissioner of public safety,

200 the chancellor of the University System of Georgia, the president or executive director of  
201 the Georgia Student Finance Commission, the executive director of the State Soil and  
202 Water Conservation Commission, the executive secretary-treasurer of the Teachers  
203 Retirement System of Georgia, the commissioner of transportation, and the executive  
204 ~~director~~ secretary of the Georgia ~~Government Transparency and Campaign Finance~~ Ethics  
205 Commission."

206 **SECTION 11.**

207 Said title is further amended by revising subsection (a) of Code Section 45-10-26, relating  
208 to public officials and employees to file yearly disclosure statements concerning business  
209 transactions with the state, as follows:

210 "(a) Except as provided in subsection (b) of this Code section, any public official or  
211 employee, whether for himself, herself, or on behalf of any business, or any business in  
212 which such public official or employee or any member of his or her family has a substantial  
213 interest who transacts business with the state or any agency thereof shall disclose such  
214 transactions. Such disclosure shall be submitted prior to January 31 each year to the  
215 Georgia ~~Government Transparency and Campaign Finance~~ Ethics Commission on such  
216 forms as it shall prescribe and shall include an itemized list of the previous year's  
217 transactions with the dollar amount of each transaction reported and totaled. Such  
218 disclosure statements shall be public records."

219 **SECTION 12.**

220 This Act shall become effective on July 1, 2013; provided, however, that Sections 5 through  
221 8 of this Act shall become effective on January 1, 2015, only if a constitutional amendment  
222 authorizing the General Assembly to provide a fixed sum for the funding of the Georgia  
223 Ethics Commission is ratified at the November, 2014, general election. If such an  
224 amendment to the Constitution is not so ratified, then Sections 5 through 8 of this Act shall  
225 not become effective and shall stand repealed by operation of law on January 1, 2015.

226 **SECTION 13.**

227 All laws and parts of laws in conflict with this Act are repealed.