

Senate Bill 156

By: Senators Jeffares of the 17th, Rogers of the 21st, Williams of the 19th, Miller of the 49th, Albers of the 56th and others

**AS PASSED**

**A BILL TO BE ENTITLED  
AN ACT**

1 To amend Part 4 of Article 2 of Chapter 5 of Title 46 of the Official Code of Georgia  
2 Annotated, relating to the emergency telephone number 9-1-1 system, so as to provide for  
3 the removal of the requirements for certain audits; to require certain reports; to provide for  
4 the comprehensive regulation of 9-1-1 charges on prepaid wireless services; to provide for  
5 imposition, collection, and distribution of such charges; to provide for procedures,  
6 conditions, and limitations; to provide for powers, duties, and authority of counties,  
7 municipalities, and the state revenue commissioner; to repeal certain provisions relating to  
8 prepaid wireless service; to provide for related matters; to provide for effective dates; to  
9 repeal conflicting laws; and for other purposes.

10 **BE IT ENACTED BY THE GENERAL ASSEMBLY OF GEORGIA:**

11 **SECTION 1.**

12 Part 4 of Article 2 of Chapter 5 of Title 46 of the Official Code of Georgia Annotated,  
13 relating to the emergency telephone number 9-1-1 system, is amended in Code Section  
14 46-5-121, relating to legislative intent regarding 9-1-1 services, by adding a new subsection  
15 to read as follows:

16 "(e) The General Assembly further finds that the collection methodology for prepaid  
17 wireless telecommunications service should effectively capture 9-1-1 charges from prepaid  
18 users. It is the intent of the General Assembly to move the collection of existing 9-1-1  
19 charges on prepaid wireless service to the retail point of sale."

20 **SECTION 1.1.**

21 Said part is further amended by revising paragraph (1) of subsection (m) of Code Section  
22 46-5-134, relating to billing of subscribers, liability of subscriber for service charge, taxes  
23 on service, establishment of Emergency Telephone System Fund, records, and use of federal,  
24 state, municipal, or private funds, as follows:

25 "(m)(1) Any local government collecting or expending any 9-1-1 charges or wireless  
 26 enhanced 9-1-1 charges in any fiscal year beginning on or after July 1, 2005, shall ~~file an~~  
 27 ~~annual report of its collections and expenditures in conjunction with the annual audit~~  
 28 ~~required under Code Section 36-81-7. The form shall be designed by the state auditor~~  
 29 ~~and shall be distributed to local governments administering such funds. The annual~~  
 30 ~~report shall require certification by the recipient local government and by the local~~  
 31 ~~government auditor that~~ document the amount of funds collected and expended from such  
 32 charges. Any local government collecting or expending 9-1-1 funds shall certify in their  
 33 audit, as required under Code Section 36-81-7, that 9-1-1 funds were expended in  
 34 compliance with the expenditure requirements of this Code section."

35 **SECTION 2.**

36 Said part is further amended by repealing in its entirety Code Section 46-5-134.2, relating  
 37 to 9-1-1 charges for prepaid wireless service.

38 **SECTION 3.**

39 Said part is further amended by adding a new Code section to read as follows:

40 "46-5-134.2.

41 (a) As used in this Code section, the term:

42 (1) 'Commissioner' means the state revenue commissioner.

43 (2) 'Consumer' means a person who purchases prepaid wireless telecommunications  
 44 service in a retail transaction.

45 (3) 'Department' means the Department of Revenue.

46 (4) 'Prepaid wireless 9-1-1 charge' means the charge that is required to be collected by  
 47 a seller from a consumer in the amount established under subsection (b) of this Code  
 48 section.

49 (5) 'Prepaid wireless telecommunications service' has the same meaning as prepaid  
 50 wireless service as such term is defined in Code Section 46-5-122.

51 (6) 'Provider' means a person that provides prepaid wireless telecommunications service  
 52 pursuant to a license issued by the Federal Communications Commission.

53 (7) 'Retail transaction' means the purchase of prepaid wireless telecommunications  
 54 service from a seller for any purpose other than resale.

55 (8) 'Seller' means a person who sells prepaid wireless telecommunications service to  
 56 another person.

57 (9) 'Wireless telecommunications service' means commercial mobile radio service as  
 58 defined by Section 20.3 of Title 47 of the Code of Federal Regulations, as amended.

59 (b)(1) Counties and municipalities that operate a 9-1-1 public safety answering point,  
60 including counties and municipalities that operate multijurisdictional or regional 9-1-1  
61 systems or have created a joint authority pursuant to Code Section 46-5-138, are  
62 authorized to impose by ordinance or resolution a prepaid wireless 9-1-1 charge in the  
63 amount of 75 cents per retail transaction. Imposition of the fee authorized by this Code  
64 section by a county or municipality is contingent upon compliance with the requirements  
65 of paragraph (1) of subsection (j) of this Code section.

66 (2) Where a county or municipality that operates a 9-1-1 public safety answering point  
67 fails to comply with the requirements of paragraph (1) of subsection (j) of this Code  
68 section by December 31, 2011, on and after that date, the prepaid wireless 9-1-1 charge  
69 authorized by paragraph (1) of this subsection shall be imposed within the jurisdiction of  
70 such counties and municipalities as a state fee for state purposes.

71 (c) Where a county or municipality imposes a 9-1-1 charge as authorized by paragraph (1)  
72 of subsection (b) of this Code section, or the 9-1-1 charge is imposed by the State of  
73 Georgia by paragraph (2) of subsection (b) of this Code section, the prepaid wireless 9-1-1  
74 charge shall be collected by the seller from the consumer with respect to each retail  
75 transaction occurring in this state. The amount of the prepaid wireless 9-1-1 charge shall  
76 be either separately stated on an invoice, receipt, or other similar document that is provided  
77 to the consumer by the seller, or otherwise disclosed to the consumer.

78 (d) For the purposes of subsection (c) of this Code section, a retail transaction that is  
79 effected in person by a consumer at a business location of the seller shall be treated as  
80 occurring in this state if that business location is in this state, and any other retail  
81 transaction shall be treated as occurring in this state if the retail transaction is treated as  
82 occurring in this state for purposes of a prepaid wireless calling service as provided in  
83 paragraph (3) of subsection (e) of Code Section 48-8-77.

84 (e) The prepaid wireless 9-1-1 charge shall be the liability of the consumer and not of the  
85 seller or of any provider, except that the seller shall be liable to remit all prepaid wireless  
86 9-1-1 charges that the seller collects from consumers as provided in this Code section,  
87 including all such charges that the seller is deemed to collect where the amount of the  
88 charge has not been separately stated on an invoice, receipt, or other similar document  
89 provided to the consumer by the seller.

90 (f) The amount of the prepaid wireless 9-1-1 charge that is collected by a seller from a  
91 consumer, if such amount is separately stated on an invoice, receipt, or other similar  
92 document provided to the consumer by the seller, shall not be included in the base for  
93 measuring any tax, fee, surcharge, or other charge that is imposed by this state, any  
94 political subdivision of this state, or any intergovernmental agency.

- 95 (g) If a minimal amount of prepaid wireless telecommunications service is sold with a  
96 prepaid wireless device for a single, nonitemized price, then the seller may elect not to  
97 apply the amount specified in subsection (b) of this Code section to such transaction. For  
98 purposes of this subsection, the term 'minimal' means an amount of service denominated  
99 as ten minutes or less, or \$5.00 or less.
- 100 (h) Prepaid wireless 9-1-1 charges collected by sellers shall be remitted to the  
101 commissioner at the times and in the manner provided by Chapter 8 of Title 48 with respect  
102 to the sales and use tax imposed on prepaid wireless calling service. The commissioner  
103 shall establish registration and payment procedures that substantially coincide with the  
104 registration and payment procedures that apply to the sale of prepaid wireless calling  
105 service under Chapter 8 of Title 48. Audit and appeal procedures applicable under  
106 Chapter 8 of Title 48 shall apply to the prepaid wireless 9-1-1 charge. The commissioner  
107 shall establish procedures by which a seller of prepaid wireless telecommunications service  
108 may document that a sale is not a retail transaction, which procedures shall substantially  
109 coincide with the procedures for documenting sale for resale transactions under Chapter 8  
110 of Title 48. Nothing in this Code section shall authorize the commissioner to require that  
111 sellers of prepaid wireless calling services identify, report, or specify the jurisdiction within  
112 which the retail sale of such services occurred.
- 113 (i) A seller shall be permitted to deduct and retain 3 percent of prepaid wireless 9-1-1  
114 charges that are collected by the seller from consumers.
- 115 (j) Prepaid wireless 9-1-1 charges remitted to the commissioner as provided in this Code  
116 section shall be distributed to counties, municipalities, and the State of Georgia as follows:
- 117 (1) On or before the December 31 of the year prior to the first year that the fee is  
118 imposed, each county and municipal corporation levying the fee, including counties and  
119 municipalities levying the fee that operate multijurisdictional or regional 9-1-1 systems  
120 or have created a joint authority pursuant to Code Section 46-5-138, shall file with the  
121 commissioner a certified copy of the pertinent parts of all ordinances and resolutions and  
122 amendments thereto which levy the prepaid wireless 9-1-1 charge authorized by this  
123 Code section. The ordinance or resolution specified herein shall specify an effective  
124 date of January 1, 2012, and impose a fee in the amount specified in paragraph (1) of  
125 subsection (b) of this Code section. The filing required by this paragraph shall be a  
126 condition of the collection of the prepaid wireless 9-1-1 charge within any county or  
127 municipality.
- 128 (2)(A) Each county or municipality operating a public safety answering point that has  
129 levied the prepaid wireless 9-1-1 charge authorized by this Code section and complied  
130 with the filing requirement of paragraph (1) of this subsection shall receive an amount  
131 calculated by multiplying the total amount remitted to the commissioner during the

132 12 month period ending June 30 times a fraction, the numerator of which is the  
 133 population of the jurisdiction or jurisdictions operating the public safety answering  
 134 point and the denominator of which is the total population of the state. An amount  
 135 calculated by multiplying the total amount remitted to the commissioner during the 12  
 136 month period ending June 30 times a fraction, the numerator of which is the total  
 137 population of any jurisdiction or jurisdictions operating public safety answering points  
 138 that have not complied with the filing requirement of paragraph (1) of this subsection  
 139 and the denominator of which is the total population of this state, shall be deposited as  
 140 provided in paragraph (5) of this subsection.

141 (B) Notwithstanding the provisions of subparagraph (A) of this paragraph, the initial  
 142 distribution shall be calculated using the total amount remitted to the commissioner  
 143 during the six-month period beginning January 1, 2012, and ending June 30, 2012.

144 (C) For the purposes of this paragraph, population shall be measured by the United  
 145 States decennial census of 2010 or any future such census plus any corrections or  
 146 revisions contained in official statements by the United States Bureau of the Census  
 147 made prior to the first day of September immediately preceding the distribution of the  
 148 proceeds of such charges by the commissioner and any official census data received by  
 149 the commissioner from the United States Bureau of the Census or its successor agency  
 150 pertaining to any newly incorporated municipality. Such corrections, revisions, or  
 151 additional data shall be certified to the commissioner by the Office of Planning and  
 152 Budget on or before August 31 of each year.

153 (3) Funds shall be distributed annually on or before October 15 of each year. Such  
 154 distribution shall include any delinquent charges actually collected by the commissioner  
 155 for a previous fiscal year which have not been previously distributed.

156 (4) Prior to calculating the distributions to county and municipal governments as  
 157 provided in this subsection, the commissioner shall subtract an amount, not to exceed 2  
 158 percent of remitted charges, to defray the cost of administering and distributing funds  
 159 from the prepaid wireless 9-1-1 charge. Such amount shall be paid into the general fund  
 160 of the state treasury.

161 (5) Funds distributed to a county or municipality pursuant to this Code section shall be  
 162 deposited and accounted for in a separate restricted revenue fund known as the  
 163 Emergency Telephone System Fund, maintained by the local government pursuant to  
 164 paragraph (2) of subsection (d) of Code Section 46-5-134. The commissioner shall  
 165 deposit all funds received pursuant to paragraph (2) of subsection (b) of this Code  
 166 section, other than the funds received pursuant paragraph (4) of this subsection, into the  
 167 general fund of the state treasury in compliance with Article 4 of Chapter 12 of Title 45,  
 168 the 'Budget Act.' It is the intention of the General Assembly, subject to the appropriation

169 process, that an amount equal to the amount deposited into the general fund of the state  
 170 treasury as provided in this paragraph be appropriated each year to a program of state  
 171 grants to counties and municipalities administered by the department for the purpose of  
 172 supporting the operations of public safety answering points in the improvement of 9-1-1  
 173 service delivery. The department shall promulgate rules and regulations for the  
 174 administration of the 9-1-1 grant program.

175 (6) Notwithstanding a county's or municipality's failure to comply with the filing  
 176 requirement of paragraph (1) of this subsection prior to January 1, 2012, a county or  
 177 municipality that subsequently meets such filing requirements prior to January 1 of any  
 178 subsequent year shall become eligible to participate in the next succeeding distribution  
 179 of proceeds pursuant to subparagraph (A) of paragraph (2) of this subsection.

180 (k)(1) No provider or seller of prepaid wireless telecommunications service shall be  
 181 liable for damages to any person resulting from or incurred in connection with the  
 182 provision of, or failure to provide, 9-1-1 or enhanced 9-1-1 service, or for identifying, or  
 183 failing to identify, the telephone number, address, location, or name associated with any  
 184 person or device that is accessing or attempting to access 9-1-1 or enhanced 9-1-1  
 185 service.

186 (2) No provider or seller of prepaid wireless telecommunications service shall be liable  
 187 for damages to any person resulting from or incurred in connection with the provision of  
 188 any lawful assistance to any investigative or law enforcement officer of the United States,  
 189 this or any other state, or any political subdivision of this or any other state in connection  
 190 with any lawful investigation or other law enforcement activity by such law enforcement  
 191 officer.

192 (3) In addition to the liability provisions of paragraphs (1) and (2) of this subsection, the  
 193 provisions of Code Section 46-5-135 shall apply to sellers and providers of prepaid  
 194 wireless telecommunications service.

195 (l) The prepaid wireless 9-1-1 charge authorized by this Code section shall be the only  
 196 9-1-1 funding obligation imposed with respect to prepaid wireless telecommunications  
 197 service in this state, and no tax, fee, surcharge, or other charge shall be imposed by this  
 198 state, any political subdivision of this state, or any intergovernmental agency for 9-1-1  
 199 funding purposes upon any provider, seller, or consumer with respect to the sale, purchase,  
 200 use, or provision of prepaid wireless telecommunications service."

201 **SECTION 4.**

202 (a) This section and Section 5 of this Act shall become effective upon their approval by the  
 203 Governor or upon their becoming law without such approval.

204 (b) Section 3 of this Act shall become effective upon its approval by the Governor or upon  
205 its becoming law without such approval only for local administrative purposes but in no  
206 event shall a fee and charge be imposed prior to January 1, 2012. Section 3 shall become  
207 effective for all purposes on January 1, 2012.

208 (c) Sections 1 and 2 of this Act shall become effective on January 1, 2012.

209

**SECTION 5.**

210 All laws and parts of laws in conflict with this Act are repealed.