

The Senate Regulated Industries and Utilities Committee offered the following substitute to HB 168:

A BILL TO BE ENTITLED
AN ACT

1 To amend Chapter 5 of Title 46 of the Official Code of Georgia Annotated, relating to
2 telephone and telegraph service, so as to provide for legislative intent; to provide a short title;
3 to substantially revise the regulation of telecommunications; to modernize
4 telecommunications competition by curtailing unnecessary regulation; to provide for related
5 matters; to provide for an effective date; to repeal conflicting laws; and for other purposes.

6 BE IT ENACTED BY THE GENERAL ASSEMBLY OF GEORGIA:

SECTION 1.

8 It is the intent of the General Assembly to:

- 9 (1) Update and modernize Georgia's telecommunications laws to encourage competition
10 and bring about lower prices and better services for the consumer;
11 (2) Make Georgia a more attractive place for telecommunications investment and
12 encourage the deployment of advanced technologies;
13 (3) Create and preserve jobs for Georgia workers; and
14 (4) Reduce the subsidies paid by Georgia consumers.

15 It is not the intent of the General Assembly to impose any fee or other charge on Georgia
16 consumers.

SECTION 2.

18 This Act shall be known as and may be cited as the "Telecom Jobs and Investment Act."

SECTION 3.

20 Chapter 5 of Title 46 of the Official Code of Georgia Annotated, relating to telephone and
21 telegraph service, is amended by revising Code 46-5-166, relating to rates for basic local
22 exchange services, as follows:

23 "46-5-166.

24 ~~(a) An electing local exchange company shall have its rates for basic local exchange~~
 25 ~~services determined pursuant to this Code section.~~

26 ~~(b) Rates for basic local exchange services for residential and single line business~~
 27 ~~customers in effect on the date the local exchange company becomes subject to alternative~~
 28 ~~regulation described in this article shall be the maximum rates that the local exchange~~
 29 ~~company may charge for basic local exchange services for a period of five years, provided~~
 30 ~~that such maximum rates are subject to review by the commission pursuant to subsection~~
 31 ~~(f) of this Code section under rules promulgated by the commission. During such period,~~
 32 ~~the local exchange company may charge less than the authorized maximum rates for basic~~
 33 ~~local exchange services. Thereafter, rate adjustments for basic local exchange services~~
 34 ~~may be made pursuant to subsection (c) of this Code section.~~

35 ~~(c) Rates for basic local exchange services may be adjusted by the electing company~~
 36 ~~subject to an inflation based cap. Inflation shall be measured by the change in the GDP-PI.~~
 37 ~~The electing company is authorized to adjust the cap on an annual basis. The cap requires~~
 38 ~~that the annual percentage rate increase for basic local exchange services shall not exceed~~
 39 ~~the greater of one-half of the percentage change in the GDP-PI for the preceding year when~~
 40 ~~the percentage change in the GDP-PI exceeds 3 percent or the GDP-PI minus 2 percentage~~
 41 ~~points.~~

42 ~~(d) In the event the GDP-PI is no longer available, the commission shall elect a~~
 43 ~~comparable broad national measure of inflation calculated by the United States Department~~
 44 ~~of Commerce for its use.~~

45 ~~(e)(a) The local exchange company~~ An electing company, as defined in paragraph (5) of
 46 Code Section 46-5-162, shall set rates for all other local exchange services on a basis that
 47 does not unreasonably discriminate between similarly situated customers; provided,
 48 however, that all such rates are subject to a complaint process for abuse of market position
 49 in accordance with rules to be promulgated by the commission. ~~Competing local exchange~~
 50 ~~companies may resell local exchange services purchased from other local exchange~~
 51 ~~companies.~~

52 ~~(f)(1)(b)~~ (b) Except as otherwise provided in this subsection, the rates for switched access by
 53 each Tier 1 local exchange company shall be no higher than the rates charged for interstate
 54 access by the same local exchange company. The rates for switched access shall be
 55 negotiated in good faith between the parties. In the event that the rates for switched access
 56 cannot be negotiated between the parties, any party may petition the commission to set
 57 reasonable rates, terms, or conditions for switched access. The commission shall render
 58 a final decision in any proceeding initiated pursuant to the provisions of this ~~paragraph~~
 59 subsection no later than 60 days after the close of the record except that the commission,

60 by order, may extend such period in any case in which it shall find that the complexity of
 61 the issues and the length of the record require an extension of such period, in which event
 62 the commission shall render a decision at the earliest date practicable. In no event shall the
 63 commission delay the rendering of a final decision in such proceeding beyond the earlier
 64 of 120 days after the close of the record or 180 days from the filing of the notice of petition
 65 for determination of rates for switched access that initiated the proceeding.

66 ~~(2)(c) Each Beginning January 1, 2011, and ending December 30, 2015, each Tier 2 local~~
 67 ~~exchange company shall, prior to July 1, 2000, adjust in equal annual increments its~~
 68 ~~intrastate switched access charges to parity with its similar interstate switched access rates:~~
 69 ~~The commission shall have authority to govern the transition of Tier 2 local exchange~~
 70 ~~company switched access rates to their corresponding interstate levels and shall allow~~
 71 ~~adjustment of other rates, including those of basic local exchange services or universal~~
 72 ~~service access funds, as may be necessary to recover those revenues, based on calendar~~
 73 ~~year 2008, lost through the concurrent reduction of the intrastate switched access rates. In~~
 74 ~~no event shall such adjustments exceed the revenues associated with intrastate to interstate~~
 75 ~~access parity as of July 1, 1995. In addition, if access revenues have dropped below July~~
 76 ~~1, 1995, levels in subsequent years, the adjustment in those years will be based on the~~
 77 ~~reduced balance. Any intrastate to interstate switched access adjustments resulting in~~
 78 ~~increased local rates that have been capped under subsection (b) of this Code section will~~
 79 ~~be allowed and a new cap will be established pursuant to this Code section. In the event~~
 80 ~~that the rates for switched access cannot be negotiated in good faith between the parties,~~
 81 ~~the commission shall determine the reasonable rates for switched access in accordance with~~
 82 ~~the procedures provided in paragraph (1) of this subsection (b) of this Code section. Any~~
 83 ~~Tier 2 local exchange company that is an electing company may elect to become subject~~
 84 ~~to rate of return regulation by certification to the commission of this election no later than~~
 85 ~~December 31, 2010.~~

86 ~~(d) Beginning January 1, 2011, and ending December 31, 2020, each telecommunications~~
 87 ~~company holding a certificate of authority or otherwise authorized to provide~~
 88 ~~telecommunications services in this state other than a Tier 2 local exchange company shall~~
 89 ~~adjust in equal annual increments its intrastate switched access charges to parity with its~~
 90 ~~similar interstate switched access rates.~~

91 ~~(g)(e) In accordance with rules to be promulgated by the commission, any electing~~
 92 ~~telecommunications company providing intrastate switched access services shall file tariffs~~
 93 ~~with the commission for basic local exchange intrastate switched access services and other~~
 94 ~~local exchange applicable services that state the terms and conditions of such services and~~
 95 ~~the rates as established pursuant to this Code section.~~

96 (f) The commission shall review the intrastate switched access rates as set forth in
 97 subsections (c) and (d) of this Code section and shall report the results of its findings and
 98 any actions taken to the General Assembly by or before December 31, 2011. Thereafter,
 99 the commission shall include in its annual report to the General Assembly required under
 100 Code Section 46-5-174 the status of any intrastate switched access rate changes under this
 101 Code section."

102 SECTION 4.

103 Said chapter is further amended by revising Code Section 46-5-167, relating to the Universal
 104 Access Fund, as follows:

105 "46-5-167.

106 (a) The commission shall ~~create~~ administer a Universal Access Fund to assure the
 107 provision of reasonably priced access to basic local exchange services throughout Georgia.
 108 The fund shall be administered by the commission pursuant to this Code section and under
 109 rules to be promulgated by the commission as needed to assure that the fund operates in a
 110 competitively neutral manner between competing telecommunications providers.

111 ~~(b) The commission shall require all~~ All telecommunications companies ~~providing~~
 112 ~~telecommunications~~ holding a certificate of authority issued by the commission to provide
 113 services within Georgia to shall contribute quarterly to the fund ~~in a proportionate amount~~
 114 ~~to their gross revenues from sale to end users of such telecommunications services as~~
 115 ~~determined by rules to be promulgated by the commission as provided in this subsection.~~
 116 The commission shall determine the manner of contribution using either one or a
 117 combination of the following two contribution methodologies:

118 (1) A charge for each working telephone number; or

119 (2) A proportionate amount based on each company's gross intrastate revenues from the
 120 provision of telecommunications services to end users.

121 In calculating such contributions, the commission shall allow a local exchange company
 122 holding a certificate of authority issued by the commission that is not a universal access
 123 provider with primary headquarters in Georgia and more than 750 employees to utilize
 124 Georgia net operating losses on a full dollar-for-dollar basis to reduce up to 50 percent of
 125 their contribution to the Universal Access Fund, provided such losses have not expired and
 126 are not subsequently used to reduce Georgia taxable revenue. The commission may allow
 127 any telecommunications company certified as a competitive local exchange carrier to
 128 request a hearing seeking relief from this contribution requirement upon application,
 129 demonstration, and good cause shown that such competitive local exchange carrier does
 130 not receive a benefit from the reduction in intrastate switched access charges pursuant to
 131 subsection (c) of Code Section 46-5-166.

132 ~~(c) The commission may also require any telecommunications company to contribute to~~
 133 ~~the fund if, after notice and opportunity for hearing, the commission determines that the~~
 134 ~~company is providing private local exchange services or radio-based local exchange~~
 135 ~~services in this state that compete with a telecommunications service provided in this state~~
 136 ~~for which a contribution to the fund is required under this Code section.~~

137 ~~(d)(c) Contributions to the fund shall be determined by~~ if, after notice and opportunity for
 138 hearing, the commission based upon estimates as to calculates the difference in the
 139 reasonable actual costs of basic local exchange services throughout Georgia and the
 140 amounts established by law or regulations of the commission as to the maximum amounts
 141 that may be charged for such services and shall also account for reductions in intrastate
 142 switched access charges pursuant to subsection (c) of Code Section 46-5-166.

143 ~~(e) Moneys in the fund shall be distributed quarterly to all providers of basic local~~
 144 ~~exchange services upon application and demonstration that the reasonable costs as~~
 145 ~~determined by the commission to provide basic local exchange services exceed the~~
 146 ~~maximum fixed price permitted for such basic local exchange services. The commission~~
 147 ~~may take into account the possibility that a competing local exchange company is~~
 148 ~~providing or could provide lower cost basic local exchange services. Competitive providers~~
 149 ~~shall be entitled to obtain a similar subsidy from the fund to the extent that they provide~~
 150 ~~basic local exchange services; provided, however, that such subsidy shall not exceed 90~~
 151 ~~percent of the per line amount provided the incumbent local exchange company for existing~~
 152 ~~basic local exchange service or 100 percent of new basic local exchange service.~~

153 (d)(1) Nothing in this subsection shall require any Tier 2 local exchange company to
 154 raise any of its rates. Nothing in this subsection shall authorize any Tier 2 local exchange
 155 company to receive any subsidy from the Universal Access Fund. For purposes of this
 156 subsection, the term 'subsidy' means any payment authorized by paragraph (2) of this
 157 subsection in excess of the intrastate access charge reductions pursuant to subsection (c)
 158 of Code Section 46-5-166.

159 (2) After notice and opportunity for hearing, the commission shall determine the amount
 160 of moneys in the fund that shall be distributed quarterly. Such determination shall be
 161 made as follows:

162 (A) Distributions to carriers that have reduced intrastate switched access charges
 163 pursuant to subsection (c) of Code Section 46-5-166 shall be limited to an amount
 164 reflective of such access charge reductions and shall also be reduced by the amount per
 165 access line, which if added to the carrier's basic local exchange service rate results in
 166 an amount that would be equal to 110 percent of the July 1, 2009, residential state-wide
 167 weighted average rate for basic local exchange services imputed across all access lines
 168 and adjusted annually for inflation measured by the change in GDP-PI. Any

169 distributions pursuant to this subsection shall be limited to a period of no more than ten
 170 years; and

171 (B) Except for those distributions to Tier 2 local exchange companies that have
 172 reduced intrastate switched access charges pursuant to subsection (c) of Code Section
 173 46-5-166, distributions to a Tier 2 local exchange carrier subject to rate of return
 174 regulation shall also be reduced by the amount per access line, which if added to the
 175 carrier's basic local exchange service rate results in an amount that would be equal to
 176 110 percent of the July 1, 2009, residential state-wide weighted average rate for basic
 177 local exchange services imputed across all access lines and adjusted annually for
 178 inflation measured by the change in GDP-PI. The commission shall determine any
 179 such distributions upon application, demonstration, and good cause shown that the
 180 reasonable actual costs to provide basic local exchange services exceed the maximum
 181 fixed price permitted for such basic local exchange services.

182 ~~(f)~~(e) The commission shall require any local exchange company seeking reimbursement
 183 from the fund pursuant to subparagraph (d)(2)(B) of this Code section to file the
 184 information reasonably necessary to determine the actual and reasonable costs of providing
 185 basic local exchange services.

186 ~~(g)~~(f) The commission shall have the authority to make adjustments to the contribution or
 187 distribution levels based on yearly reconciliations and to order further contributions or
 188 distributions as needed between companies to equalize reasonably the burdens of providing
 189 basic local exchange service throughout Georgia.

190 ~~(h)~~(g) A local exchange company or other company shall not establish a surcharge on
 191 customers' bills to collect from customers' contributions required under this Code section."

192 **SECTION 5.**

193 Said chapter is further amended by revising subsection (a) of Code Section 46-5-222, relating
 194 to commission has no authority over setting of rates or terms and conditions for the offering
 195 of broadband service, voice over Internet protocol, or wireless service, as follows:

196 "(a) The Public Service Commission shall not have any jurisdiction, right, power,
 197 authority, or duty to impose any requirement or regulation relating to the setting of rates
 198 or terms and conditions for the offering of broadband service, VoIP, or wireless services.
 199 VoIP providers doing business in Georgia shall register with the Secretary of State every
 200 name under which the VoIP provider is doing business in this state and the address and
 201 telephone number of its business office."

202 **SECTION 6.**

203 Said chapter is further amended by adding a new article to read as follows:

204

"ARTICLE 9205 46-5-250.

206 As used in this article, the term 'retail telecommunications service' means the offering of
 207 two-way interactive communications for a fee directly to end users and does not include
 208 the obligations of an incumbent local exchange carrier as defined by 47 U.S.C. Section
 209 251, pursuant to 47 U.S.C. Sections 251, 252, and 271 and the Federal Communications
 210 Commission's rules and regulations implementing such sections.

211 46-5-251.

212 (a) Notwithstanding any other provision of law in this chapter or Chapter 2 of this title
 213 except the complaint process set forth in subsection (a) of Code Section 46-5-166, as of
 214 July 1, 2010, the Public Service Commission shall not have any jurisdiction, right, power,
 215 authority, or duty to impose or enforce any requirement, regulation, or rule relating to the
 216 setting of rates or terms and conditions for the offering of retail telecommunications service
 217 by a telecommunications company not subject to rate of return regulation.

218 (b) This Code section shall not be construed to affect:

- 219 (1) State laws of general applicability to all businesses, including, without limitation, tax
 220 laws, consumer protection laws, general references to utilities and the rights and
 221 obligations of utilities in other Code sections, and laws relating to restraint of trade;
 222 (2) Any authority of the Public Service Commission to receive consumer complaints; or
 223 (3) Any authority of the Public Service Commission to act in accordance with federal
 224 laws or regulations of the Federal Communications Commission, including, without
 225 limitation, jurisdiction granted to set rates, terms, and conditions for access to unbundled
 226 network elements, intercarrier compensation, and to arbitrate and enforce interconnection
 227 agreements.

228

SECTION 7.

229 This Act shall become effective on July 1, 2010.

230

SECTION 8.

231 All laws and parts of laws in conflict with this Act are repealed.