

House Bill 185 (RULES COMMITTEE SUBSTITUTE)

By: Representatives Willard of the 49th, Ralston of the 7th, Golick of the 34th, and Lindsey of the 54th

A BILL TO BE ENTITLED
AN ACT

1 To amend Article 3 of Chapter 3 of Title 38 of the Official Code of Georgia Annotated,
2 relating to emergency powers, so as to revise the courts to which a challenge of a quarantine
3 or vaccination order may be brought; to revise the manner of appealing orders concerning
4 such challenges; to remove the Chief Judge of the Court of Appeals from the definition of
5 authorized judicial officials; to extend the duration of a judicial emergency order when a
6 public health emergency exists; to provide for related matters; to repeal conflicting laws; and
7 for other purposes.

8 BE IT ENACTED BY THE GENERAL ASSEMBLY OF GEORGIA:

9 **SECTION 1.**

10 Article 3 of Chapter 3 of Title 38 of the Official Code of Georgia Annotated, relating to
11 emergency powers, is amended by revising subsection (i) of Code Section 38-3-51, relating
12 to emergency powers of the Governor, as follows:

13 "(i)(1) The Governor may direct the Department of Human Resources to coordinate all
14 matters pertaining to the response of the state to a public health emergency including
15 without limitation:

16 (A) Planning and executing public health emergency assessments, mitigation,
17 preparedness response, and recovery for the state;

18 (B) Coordinating public health emergency responses between state and local
19 authorities;

20 (C) Collaborating with appropriate federal government authorities, elected officials of
21 other states, private organizations, or private sector companies;

22 (D) Coordinating recovery operations and mitigation initiatives subsequent to public
23 health emergencies;

24 (E) Organizing public information activities regarding state public health emergency
25 response operations; and

26 (F) Providing for special identification for public health personnel involved in a public
27 health emergency.

28 (2) The following due process procedures shall be applicable to any quarantine or
29 vaccination program instituted pursuant to a declaration of a public health emergency:

30 (A) Consonant with maintenance of appropriate quarantine rules, the department shall
31 permit access to counsel in person or by such other means as practicable that do not
32 threaten the integrity of the quarantine;

33 (B) An order imposing a quarantine or a vaccination program may be appealed but
34 shall not be stayed during the pendency of the challenge. The burden of proof shall be
35 on the state to demonstrate that there exists a substantial risk of exposing other persons
36 to imminent danger. With respect to vaccination, the state's burden of proof shall be
37 met by clear and convincing evidence. With respect to quarantine, the state's burden
38 of proof shall be met by a preponderance of the evidence;

39 (C) An individual or a class may challenge the order before any available judge of ~~the~~
40 ~~state courts, the superior courts, the Court of Appeals, or the Supreme Court~~ in the
41 county where the individual or a member of the class resides or in Fulton County. Such
42 judge, upon attestation of the exigency of the circumstances, may proceed ex parte with
43 respect to the state or may appoint counsel to represent the interests of the state or other
44 unrepresented parties. The judge hearing the matter may consolidate a multiplicity of
45 cases or, on the motion of a party or of the court, proceed to determine the interests of
46 a class or classes. The rules of evidence applicable to civil cases shall be applied to the
47 fullest extent practicable taking into account the circumstances of the emergency. All
48 parties shall have the right to subpoena and cross-examine witnesses, but in
49 enforcement of its subpoena powers the court shall take into account the circumstances
50 of the emergency. All proceedings shall be transcribed to the extent practicable. Filing
51 fees shall be waived and all costs borne by the state;

52 (D) The judge hearing the matter may enter an appropriate order upholding or
53 suspending the quarantine or vaccination order. With respect to vaccination, the order
54 may be applicable on notice to the department or its agents administering the
55 vaccination, or otherwise in the court's discretion. With respect to quarantines, the
56 order shall be automatically stayed for 48 hours;

57 (E) The department or any party may immediately appeal any order ~~within 24 hours~~
58 ~~to the Court of Appeals, the Supreme Court pursuant to Code Section 5-6-34. The~~
59 Supreme Court, or to any available ~~judge~~ Justice thereof, in the event that
60 circumstances render a full court unavailable, shall consider the appeal on an expedited
61 basis and may suspend any time requirements for the parties to file briefs. If the trial
62 judge has proceeded ex parte or with counsel appointed for the state, the trial court shall

63 either direct the filing of an appeal in its order or itself certify the order for appeal.
 64 Filing fees for appeal shall be waived, all costs shall be borne by the state, and such
 65 appeals shall be heard expeditiously; and
 66 (F) No provisions of this paragraph shall be construed to limit or restrict the right of
 67 habeas corpus under the laws of the United States."

68 **SECTION 2.**

69 Said article is further amended by revising paragraph (1) of Code Section 38-3-60, relating
 70 to definitions regarding judicial emergencies, as follows:

71 "(1) 'Authorized judicial official' means any of the following officials when acting with
 72 regard to his or her respective jurisdiction:

73 (A) The Chief Justice of the Georgia Supreme Court;

74 ~~(B) The Chief Judge of the Georgia Court of Appeals;~~

75 ~~(C)~~(B) A chief judge of a Georgia superior court judicial circuit; or

76 ~~(D)~~(C) The replacement for or successor to any of the officials set forth in
 77 subparagraphs (A) ~~through (C)~~ and (B) of this paragraph, as determined by the
 78 applicable rules of incapacitation and succession, should such official become
 79 incapacitated or otherwise unable to act."

80 **SECTION 3.**

81 Said article is further amended by revising subsection (b) of Code Section 38-3-61, relating
 82 to declaration of judicial emergency, as follows:

83 "(b) An order declaring the existence of a judicial emergency shall be limited to an initial
 84 duration of not more than 30 days; provided, however, that the order may be modified or
 85 extended for no more than two periods not exceeding 30 days each unless a public health
 86 emergency exists as set forth in Code Section 38-3-51, in which case the Chief Justice of
 87 the Supreme Court of Georgia may extend the emergency order for so long as such
 88 emergency exists. Any modification or extension of the initial order shall require
 89 information regarding the same matters set forth in subsection (a) of this Code section for
 90 the issuance of the initial order."

91 **SECTION 4.**

92 All laws and parts of laws in conflict with this Act are repealed.