

Senate Bill 538

By: Senator Sims of the 12th

**AS PASSED SENATE**

**A BILL TO BE ENTITLED**

**AN ACT**

1 To provide for the consolidation and unification of the existing governments of the City of  
 2 Albany and Dougherty County; to provide for the creation of the consolidated government  
 3 of Albany-Dougherty County; to provide for the status, boundaries, and powers of the  
 4 consolidated government; to provide for the form of, administration of, and affairs of the  
 5 consolidated government; to provide for officers and employees, elections, courts, taxation,  
 6 and finance; to provide for other related matters; to provide for a referendum; to repeal  
 7 conflicting laws; and for other purposes.

8 **BE IT ENACTED BY THE GENERAL ASSEMBLY OF GEORGIA:**

9 The following provisions, exclusive of the Table of Contents which is included solely as a  
 10 convenience to the reader, shall constitute and may be referred to as the charter of the  
 11 consolidated government of Albany-Dougherty County.

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163 **ARTICLE I**  
 164 **CONSOLIDATION AND UNIFICATION, CREATION, BOUNDARIES, STATUS, AND**  
 165 **POWERS OF ALBANY-DOUGHERTY COUNTY**

166 **SECTION 1-101.**

- 167 Consolidation and unification of county and city; creation of consolidated government;  
 168 name.

- 169 (a) The governmental and corporate powers, duties, and functions now vested in the  
170 governing authority of the City of Albany, a municipal corporation incorporated by an Act  
171 of the General Assembly of Georgia, approved August 18, 1923 (Ga. L. 1923, p. 370), as  
172 amended, are consolidated and unified with the governmental and corporate powers, duties,  
173 and functions of Dougherty County. This consolidation and unification shall result in the  
174 creation and establishment of a single county-wide government with powers and jurisdiction  
175 throughout the territorial limits of Dougherty County. The consolidated government shall  
176 be a new political entity, a body politic and corporate, and a political subdivision of the state  
177 to be known as Albany-Dougherty County having all the governmental and corporate  
178 powers, duties, and functions previously held by and vested in the City of Albany and in  
179 Dougherty County and also the powers, duties, and functions provided in this charter.
- 180 (b) Albany-Dougherty County shall be a public corporation; shall have perpetual existence;  
181 shall adopt a common seal; shall, without the necessity or formality of a deed, bill of sale,  
182 or other instrument of transfer, own, possess, and hold all the properties of whatsoever kind  
183 or nature, assets, contracts, franchises, things, rights, privileges, immunities, and real and  
184 personal property theretofore owned, possessed, enjoyed, or held by the City of Albany or  
185 Dougherty County; and by the name of Albany-Dougherty County shall be capable of suing  
186 and being sued when authorized by this charter and by the Constitution and laws of the State  
187 of Georgia.
- 188 (c) On the effective date of this charter, the political subdivision known as Dougherty  
189 County and the municipal corporation known as the City of Albany shall be consolidated,  
190 unified, and merged into the new political entity created by this charter.
- 191 (d) The consolidation and unification of the governments of the City of Albany and  
192 Dougherty County is authorized pursuant to the provisions of Article IX, Section III,  
193 Paragraph II(a) of the Constitution of the State of Georgia of 1983, as amended.

194 **SECTION 1-102.**

195 **Boundaries.**

196 Albany-Dougherty County shall embrace the total area included within the existing territorial  
197 limits of Dougherty County as such limits are established on the effective date of this charter,  
198 provided that such limits may be altered and changed from time to time as provided by the  
199 Constitution and laws of the State of Georgia pertaining to counties.

200 **SECTION 1-103.**

201 Status as municipal corporation and county.

202 Albany-Dougherty County shall be deemed to be both a municipal corporation and a county  
203 throughout the total territorial limits of said government.

204 **SECTION 1-104.**

205 As used in this charter the term:

206 (1) 'Consolidated government' means the consolidated government of Albany-Dougherty  
207 County.

208 (2) 'Administrative entity' means any board, commission, authority, division, agency,  
209 bureau, office, department, or position of public employment of the consolidated  
210 government.

211 **SECTION 1-105.**

212 Powers of the consolidated government.

213 (a) Albany-Dougherty County shall have all rights, powers, duties, privileges, and authority,  
214 whether express or implied, that may now be vested in or hereafter granted to counties,  
215 municipal corporations, or both by the Constitution and laws of Georgia.

216 (b) In addition to the rights, duties, powers, privileges, and authority expressly conferred  
217 by this charter, the consolidated government shall have the right, duty, power, privilege, and  
218 authority to exercise and enjoy all other powers, duties, functions, rights, privileges, and  
219 immunities necessary and proper to promote or protect the safety, health, peace, security, and  
220 general welfare of the consolidated government and its inhabitants and to exercise all implied  
221 powers necessary to carry into execution all powers granted in this charter as fully and  
222 completely as if such powers were fully enumerated in this charter and to do and perform all  
223 of the acts pertaining to its property, affairs, and local government which are necessary or  
224 proper in the legitimate exercise of its corporate powers and governmental duties and  
225 functions.

226 (c) The consolidated government shall have and be vested with, to the same extent as if  
227 repeated in this charter, all rights, powers, duties, privileges, and authority that the mayor and  
228 Board of Commissioners of the City of Albany or the Board of Commissioners of Dougherty  
229 County, or both, have under the Constitution and general and local laws of the State of  
230 Georgia at the time of the adoption of this charter. Such authority shall include but not be  
231 limited to the authority to adopt home rule ordinances and resolutions as provided in Article  
232 IX, Section II of the Constitution of the State of Georgia.

233 (d) No enumeration of any right, power, privilege, or authority shall be construed as limiting  
 234 or abolishing any right, power, privilege, or authority set forth in this charter.

235 (e) In addition to and supplementary to all other powers which it may possess, and by way  
 236 of illustration and not of limitation, the consolidated government shall have the powers  
 237 specifically enumerated in Section 8-108 of this charter.

238 **SECTION 1-106.**

239 Establishment of services districts.

240

241 (a) Albany-Dougherty County will initially be divided into two services districts. At least  
 242 one of such districts shall be known as the General Services District. The General Services  
 243 District shall consist of the total area of Dougherty County. In addition, there shall be an  
 244 Urban Services District which shall initially include the territory of the former City of  
 245 Albany. The purpose of establishing services districts is to ensure that the citizens of  
 246 Albany-Dougherty County will pay for the services that they receive but will not pay for a  
 247 service that they are not receiving. The boundaries of the Urban and General Services  
 248 Districts; taxation, fees, and services within those districts; and the methods for changing  
 249 district boundaries or services and for creating new districts are set forth in this charter.

250 (b) Taxes and service fees shall be assessed, levied, and collected in accordance with the  
 251 kind, character, type, degree, and level of services provided by the government within said  
 252 service districts, and the rate and manner of taxation and service fees may vary in any one  
 253 district from that in another or other districts.

254 (c) The consolidated government may also establish special services districts which shall  
 255 embrace such territory or territories for which provision is made by the commission for  
 256 different types and levels of services or additional or higher levels of services provided by  
 257 the unified and consolidated government. In the establishment of special services districts,  
 258 the commission shall hold one or more public hearings thereon at which all interested  
 259 persons affected thereby shall have an opportunity to be heard. Notice of the time, place, and  
 260 date of such hearings shall be published in the official legal organ of Albany-Dougherty  
 261 County at least once a week during the two weeks immediately preceding the date of hearing.

262 (d) The consolidated government shall perform within the General Services District those  
 263 governmental duties, functions, and services which are generally available and accessible to  
 264 all residents throughout the total area of said government.

265 (e) The consolidated government shall perform within the Urban Services District those  
 266 additional, more comprehensive and intensive, and higher levels of governmental duties,  
 267 functions, and services which benefit primarily the residents of such Urban Services District.

268 (f) The consolidated government shall perform within its special services districts those  
269 different or additionally selected, more comprehensive and intensive, and higher levels of  
270 governmental duties, functions, and services which benefit primarily the residents of such  
271 special services districts.

272 (g) Except as otherwise provided by this charter, urban and special services districts of the  
273 consolidated government shall be created or modified only by an ordinance duly adopted by  
274 the commission under such general rules, procedures, regulations, requirements, and  
275 specifications as established by the commission; provided, however, that no new urban or  
276 special service district shall be created nor any existing urban or special services district  
277 abolished or modified without providing an opportunity for interested persons to be heard  
278 by publishing a notice of a public hearing on the proposed expansion, consolidation,  
279 reduction, or creation of an urban or special services district in the official legal organ of  
280 Albany-Dougherty County at least once a week during the two weeks immediately preceding  
281 the date of hearing. Such rules and regulations adopted by the commission shall set forth the  
282 manner and method for the creation of new urban and special services districts; the  
283 modification of existing urban or special services districts; requirements for defining  
284 functions and policies for rendering services; changes in levels of services within existing  
285 services districts; the transfer of territory from one services district to another; requirements  
286 for defining boundaries of services districts; procedures for the modification of existing  
287 services districts; and requirements for defining boundaries of services districts.

288 (h) The consolidated government is empowered to create new services and eliminate  
289 existing services by the same procedures and methods stated above.

290 (i) Citizens of any area in the county may request additional services by petitioning the  
291 consolidated government according to the rules, procedures, and guidelines established by  
292 the consolidated government.

293 **SECTION 1-107.**

294 **Construction.**

295 The powers of the consolidated government shall be construed liberally in favor of the  
296 consolidated government. The specific mention or failure to mention particular powers in this  
297 charter shall not be construed as limiting in any way the general powers of the consolidated  
298 government as provided in this article. It is the intention of this charter to grant to the  
299 consolidated government full power and right to exercise all governmental authority  
300 authorized by the Constitution and laws of Georgia which is necessary for the effective  
301 operation and conduct of the consolidated government within its territory and for the conduct  
302 of all of its affairs.



336 election and within the territorial limits of the district from which elected on the date of  
 337 qualifying for election. A member of the commission shall continue to reside within the  
 338 district from which elected during such member's term of office. Failure of a member to  
 339 continue to reside within the district from which elected or appointed during such member's  
 340 term of office shall result in forfeiture of office.

341 (c) No member of the commission, during that member's term of office, shall hold any other  
 342 federal, state, or local government elective office.

#### 343 **SECTION 2-104.**

#### 344 Salary and expenses of the commission.

345

346 (a) The members of the commission shall be compensated at the rate of \$15,000.00 per year  
 347 from funds of Albany-Dougherty County. Upon attaining certification as either a certified  
 348 county commissioner or as a certified municipal official pursuant to completion of a  
 349 voluntary course of training administered by the Carl Vinson Institute of Government, each  
 350 commissioner shall be compensated an additional \$15,000.00 per year. A commissioner who  
 351 is certified at the time of taking office shall automatically receive the higher rate of  
 352 compensation.

353 (b) In addition to the salary provided, any commissioner shall be reimbursed for actual  
 354 expenses incurred by such member in carrying out the responsibilities of the consolidated  
 355 government of Albany-Dougherty County. Procedures governing the reimbursement of  
 356 expenses shall be set by the commission.

357 (c) The salary and expense allowance of members of the commission may be changed by  
 358 ordinance, subject to the following conditions:

359 (1) No action to increase the salary or expense allowance of commissioners shall be taken  
 360 until notice of intent to take the action has been published in the official legal organ of  
 361 Albany-Dougherty County at least once a week for three successive weeks immediately  
 362 preceding the week during which the action is taken;

363 (2) Any action to increase the salary of commissioners shall not become effective until the  
 364 date of commencement of the terms of those commissioners elected at the next regular  
 365 election following such action; and

366 (3) No action to increase the salary of commissioners shall be taken during the period  
 367 between the date when candidates for election to the commission may first qualify as  
 368 candidates and the date when members of the Commission take office following their  
 369 election.

370

**SECTION 2-105.**

371

Organization; oath; rules, meetings; quorum; records.

372 (a) The commission shall hold its organizational meetings on the second Monday in January  
373 following the general election. At such meetings, the newly elected or reelected  
374 commissioners shall each take the following oath of office, to be administered by the judge  
375 of the probate court:

376 "I do solemnly swear (or affirm) that I will well and truly perform the duties of  
377 the office of commissioner of Albany-Dougherty County and that I will support  
378 and defend the charter thereof and the Constitution and laws of the State of  
379 Georgia and of the United States."

380 (b) The commission shall, by majority vote, adopt rules of procedure governing the conduct  
381 of meetings and the transaction of its business consistent with the provisions of this charter.  
382 The commission shall comply with the open and public meeting requirements of Chapter 14  
383 of Title 50 of the O.C.G.A. The commission shall provide for the keeping of minutes of its  
384 proceedings which shall be a public record.

385 (c) The commission shall hold at least one regular meeting each month. The Commission  
386 shall, at its first organization meeting, adopt by ordinance the time, date, and place for  
387 regular meetings.

388 (d) Special meetings of the commission may be called by the CEO or by any two  
389 commissioners upon no less than 24 hours' written notice to each member served personally  
390 or left at the usual place of business or residence of such member. Notice of a special  
391 meeting may be waived in writing by any member either before or after the meeting, and the  
392 requirement of notice of such meeting shall be deemed waived as to those commissioners  
393 attending such meeting. Special meetings must be preceded by a minimum of 24 hours'  
394 notice to the public of the time, place, and subject matter of the special meeting.

395 (e) Five members of the commission shall constitute a quorum for the transaction of  
396 business. No official act which is to have the force and effect of law shall be valid or binding  
397 unless adopted by the affirmative vote of at least five members of the board.

398 (f) All meetings of the Commission, except for those exceptions provided for in general law,  
399 shall be public and any citizen shall have access to the minutes and records thereof at  
400 reasonable times.

**SECTION 2-106.**

## Powers of the commission.

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(a) All legislative powers of the consolidated government of Albany-Dougherty County including any such powers which may hereafter be conferred by law upon said government, shall be vested exclusively in and exercised by the commission in accordance with the provisions of this charter.

(b) In addition to its legislative powers, the commission shall specifically have the power to:

(1) Approve, amend, or reject the budget;

(2) Appoint the manager and attorney and judge of the municipal court;

(3) Remove from office the manager and attorney and judge of the municipal court by majority vote of the entire commission; and

(4) Call special meetings of the commission upon agreement of any two commissioners.

(c) Except as otherwise provided by the Constitution or general or local law or this charter, the commission may appoint members to any external advisory committee, commission, or other body. Any commissioner may recommend appointments to such external committees, commissions, or other bodies of the consolidated government.

(d) In the exercise of its powers, the commission shall adopt and provide for the execution of such ordinances, resolutions, rules, and regulations, not inconsistent with this charter, as may be necessary or proper for the purpose of carrying into effect the powers conferred by this charter and for the promotion and protection of the safety, health, peace, security, and general welfare of the inhabitants of the consolidated government and may enforce such ordinances, resolutions, rules, and regulations by imposing penalties for violations thereof, as prescribed by ordinance, by a fine not exceeding \$1,000.00.

(e) Except as otherwise provided by the Constitution or general or local law or this charter, the commission may by ordinance create, change, alter, combine, abolish, consolidate, and redefine the manner of appointment, membership, powers, and duties of administrative entities of the consolidated government, including positions of public employment, and may transfer and delete functions and assign additional functions to any administrative entity. The commission may by ordinance transfer all the assets, liabilities, and obligations thereof to the consolidated government, which shall have the power, and its duty shall be, to perform and exercise all the functions and powers theretofore performed and exercised by the prior entity.

(f) Subsection (e) of this section shall not apply to any authorities or boards which were created by either a local constitutional amendment or by a local Act of the General Assembly.

437 (g) The commission shall have the power to conduct or cause to be conducted inquiries and  
438 investigations of an administrative entity of the consolidated government. In conducting  
439 inquiries and investigations, the commission shall have the right to administer oaths;  
440 subpoena witnesses, documents, records, or other evidence; take testimony; and require the  
441 production of evidence. The conduct of proceedings at commission inquiries and  
442 investigations shall be subject to such rules and regulations as the commission may prescribe  
443 by general ordinance.

444 (h) The commission shall provide for the form of oaths and the amount and condition of  
445 surety bonds as may be required of any officer or employee of the consolidated government.

446 (i) The commission shall have and exercise such other powers as conferred upon it by this  
447 charter and the laws of Georgia.

448 **SECTION 2-107.**

449 Filling of vacancies.

450 (a) The office of commissioner shall become vacant if a member ceases to reside in the  
451 district from which elected or upon a member's death, resignation, or removal from office  
452 or forfeiture of office upon the occurrence of any event specified by the Constitution of the  
453 State of Georgia, Title 45 of the O.C.G.A., or any other applicable law, now existing or  
454 hereafter enacted.

455 (b)(1) In the event that the office of commissioner becomes vacant for any reason, a  
456 successor shall be selected as provided in paragraphs (2) and (3) of this subsection.

457 (2) If there are more than six months remaining in the unexpired term, the position shall  
458 be filled by special election at the next permissible date for a special election. The special  
459 election shall be called by the judge of the probate court as provided by general law. Any  
460 person so elected must possess the same qualifications for election as set forth in  
461 subsection (b) of Section 2-103 of this charter.

462 (3) If less than six months remain in the unexpired term, the remaining members of the  
463 commission shall appoint a successor to fill the unexpired term. Any person so appointed  
464 must possess the same qualifications as for election as set forth in subsection (b) of Section  
465 2-103 of this charter.

466 Chapter 2  
467 Legislative procedure

468 **SECTION 2-201.**  
469 Legislation by ordinance.

470 Every official act of the commission which is to have the force and effect of law shall be by  
471 ordinance and shall begin with the words: "The Commission of Albany-Dougherty County  
472 hereby ordains". All other acts of the commission shall be by resolution or shall take such  
473 other form as prescribed by its rules.

474 **SECTION 2-202.**  
475 Introduction, consideration, and passage of ordinances and resolutions.

476 (a) Every proposed ordinance and every amendment shall contain not more than one subject  
477 which shall be clearly expressed in its title.

478 (b) Every proposed ordinance and every amendment shall be introduced in writing.

479 (c) Prior to the introduction of any ordinance, copies of it shall be prepared by the clerk and  
480 distributed to each member of the commission and to the attorney. It shall be the duty of the  
481 attorney to review the draftsmanship and impact of each ordinance. All proposed ordinances  
482 shall be filed with the clerk not later than noon of the prior business day before the meeting  
483 at which the ordinance is to be read for the first time.

484 (d) Before any ordinance shall be passed, the caption or title of the ordinance shall be read  
485 twice, and each reading shall be at separate meetings, regular or special, on separate days,  
486 provided that by unanimous consent of the members of the commission present, the second  
487 reading may be waived and the ordinance considered and voted upon at the first meeting at  
488 which the caption is read. Notwithstanding the foregoing, any commissioner may require the  
489 ordinance to be read in whole or in part prior to its passage.

490 (e) The adoption of any ordinance shall require an affirmative vote of at least five members  
491 of the commission.

492 (f) The passage of all ordinances shall be contingent upon the recording of the "ayes" and  
493 "nays" of each commissioner, and the names of the commissioners voting for and against  
494 each proposed ordinance or amendment, those abstaining, and those absent shall be entered  
495 upon the minutes of the proceedings of the commission.

496 (g) The provisions of this section shall also apply to resolutions, except that resolutions, or  
497 their captions or titles, need only be read one time and may be considered and voted upon at  
498 the same meeting.

499

**SECTION 2-203.**

500

Emergency ordinances.

501

502 To meet a public emergency threatening life, health, property, or public safety, the  
 503 commission may adopt emergency ordinances; provided, however, that such ordinances may  
 504 not be enacted to levy taxes; to grant, renew, or extend a franchise; to regulate the rate  
 505 charged for any public utility or service; or to authorize the borrowing of money unless it  
 506 shall be repaid in 30 days or less. An emergency ordinance shall be in the form prescribed  
 507 for ordinances generally except that it shall be plainly designated as an emergency ordinance  
 508 and shall contain a declaration stating what emergency exists. An emergency ordinance may  
 509 be adopted with or without amendment or it may be rejected at the meeting at which it is  
 510 introduced, but the affirmative vote of at least five members of the commission shall be  
 511 required for adoption. An emergency ordinance shall become effective upon adoption or at  
 512 such later time as it may specify. Every emergency ordinance shall automatically stand  
 513 repealed on the sixteenth day following the date on which it was adopted; but if the  
 514 emergency still exists, this shall not prevent reenactment of the ordinance in the manner  
 515 specified in this section. An emergency ordinance may also be repealed by adoption of a  
 516 repealing ordinance in the same manner specified in this section for adoption of emergency  
 517 ordinances.

518

**SECTION 2-204.**

519

Authentication; recording; effective date.

520 All ordinances which have become law shall immediately be deposited in the official  
 521 archives of the clerk. The clerk shall note on the face of the ordinance the date and time it has  
 522 become law and the ordinance shall become effective at noon on the day following its  
 523 becoming law or at such later time as it may specify. The clerk shall authenticate by his or  
 524 her signature each ordinance which has become law.

525

**SECTION 2-205.**

526

Codes of technical regulations.

527 (a) The commission may adopt any standard code of technical regulations by reference  
 528 thereto in an adopting ordinance. The procedure and requirements governing such adopting  
 529 ordinance shall be prescribed for ordinances generally except that:

530 (1) The requirements of subsection (c) of Section 2-202 of this charter for distribution of  
 531 copies of the ordinance to each commissioner and to the attorney shall be construed to

532 include copies of the code of technical regulations which shall be maintained in the clerk's  
533 office, as well as the adopting ordinance; and

534 (2) A copy of each adopted code of technical regulations, as well as the adopting  
535 ordinance, shall be authenticated and recorded by the clerk as provided in Section 2-204  
536 of this charter.

537 (b) Copies of any adopted code of technical regulations shall be made available by the clerk  
538 for public inspection and for purchase at a reasonable price as fixed by the commission.

539 **SECTION 2-206.**

540 Codification and printing of ordinances.

541 (a) The commission shall, within two years of the effective date of this charter, provide for  
542 the preparation of a general codification of all ordinances of a general or permanent nature.  
543 Such code shall be adopted by the commission by ordinance and shall be published promptly  
544 in loose-leaf form, together with all amendments thereto, this charter, any amendments  
545 hereto, and such codes of technical regulations and other rules and regulations as the  
546 commission may specify. This compilation shall be known and cited officially as the "Code  
547 of Albany-Dougherty County." As determined by the commission, copies of the code shall  
548 be furnished to officers, departments, and agencies of the consolidated government; placed  
549 in libraries and public offices for public reference; and made available for purchase by the  
550 public at a reasonable price.

551 (b) Following publication of the first Code of Albany-Dougherty County and from time to  
552 time thereafter, the ordinances and charter amendments shall be printed in substantially the  
553 same style as the code then in effect and shall be suitable in form for integration therein.

554 **SECTION 2-207.**

555 Prima-facie evidence.

556

557 A record or entry made by the clerk or a copy of such record or entry duly certified by the  
558 clerk shall be prima-facie evidence of the terms of every ordinance and its due publication.

559 Chapter 3  
560 Ethics and prohibited practices

561 **SECTION 2-301.**

562 Conflict of Interest.

563

564 No elected official, appointed officer, or employee of Albany-Dougherty County or any  
565 agency or political entity to which this charter applies shall knowingly:

566 (1) Engage in any business or transaction in which the person has a financial interest  
567 which is incompatible with the proper discharge of official duties;

568 (2) Disclose confidential information concerning the property, government, or affairs of  
569 the governmental body by which such person is engaged or is a member of without proper  
570 legal authorization or use that information to advance the financial or other private interest  
571 of such person or others;

572 (3) Accept any gift that has a value of \$100.00 or more from any person, firm, or  
573 corporation which to his or her knowledge is interested, directly or indirectly, in business  
574 dealings with the governmental body he or she is a member of or by which such person is  
575 engaged; provided, however, that an elected official who is a candidate for public office  
576 may accept campaign contributions and services in connection with any campaign;

577 (4) Represent private interests other than his or her own in any action or proceeding  
578 against Albany-Dougherty County or any portion of its government; or

579 (5) Vote or otherwise actively participate in the negotiation or the making of any contract  
580 between Albany-Dougherty County and any business or entity in which he or she has a  
581 financial interest.

582 **SECTION 2-302.**

583 Disclosure.

584 Any elected official, appointed officer, or employee of the consolidated government or of  
585 any administrative entity who shall have any private financial interest, direct or indirect, in  
586 any contract or matter pending before or within any department of the consolidated  
587 government shall disclose such private interest to the commission. Any commissioner who  
588 has a private interest in any matter pending before the commission shall disclose such private  
589 interest and such disclosure shall be entered on the records of the commission, and he or she  
590 shall disqualify himself or herself from participating in any decision or vote relating thereto.

591 **SECTION 2-303.**

592 Testimony of public officials relating to public affairs.

593 Any officer or employee of the consolidated and government or of any administrative entity  
 594 who is duly and properly called as a witness before any consolidated government, state, or  
 595 federal judicial or administrative tribunal and who shall before such tribunal fail to answer  
 596 any proper question concerning the performance of his or her official duties shall be guilty  
 597 of a violation of this charter.

598 **SECTION 2-304.**

599 Contracts voidable and rescindable.

600 Any contract between the consolidated government or any administrative entity thereof made  
 601 in violation of the provisions of this charter shall be voidable or rescindable at the option of  
 602 the commission at any time if any elected official, appointed officer, or employee of such  
 603 consolidated government or administrative entity has any interest in such contract and does  
 604 not disclose such interest in accordance with Section 2-302 of this charter.

605 **SECTION 2-305.**

606 Hearings and determinations; penalties for violation.

607

608 (a) Upon the sworn complaint of any person alleging facts which if true would constitute a  
 609 violation of this charter, the commission may conduct a public hearing at which the accused  
 610 shall be given an opportunity to be heard, either personally or through counsel. At the  
 611 conclusion of such hearing, the commission shall, in written findings of fact and conclusions  
 612 based thereon, make a determination concerning the propriety of the conduct of the official  
 613 or employee in question.

614 (b) Any officer or employee of the consolidated government or administrative entity who  
 615 is found to have knowingly concealed his or her personal financial interest or who is found  
 616 to have knowingly violated any of the requirements of this charter shall be deemed guilty of  
 617 malfeasance in office or position. If such decision is upheld after all reviews and appeals  
 618 provided by the merit system of the consolidated government have been exhausted, the  
 619 officer or employee shall be subject to such punishment as may be deemed appropriate by  
 620 the commission and which may include forfeiture of office or position.

621 (c) Any officer or employee of the consolidated government or of any administrative entity  
 622 who shall forfeit his or her office or position as described in subsection (b) of this section

623 shall be ineligible for appointment or election to or employment in a position in the  
624 consolidated government or of any administrative entity for a period of five years thereafter.

625 **ARTICLE III**  
626 **CHIEF ELECTED OFFICIAL**

627 **SECTION 3-101.**

628 Election; term; name.

629  
630 (a) There is created the office of "chief elected official (CEO) of Albany-Dougherty  
631 County." The office of CEO shall be full time. The CEO shall be elected from the  
632 consolidated government at large and shall serve for a term of four years and until a  
633 successor is elected and qualified. There shall be no limit on the number of terms an  
634 individual may serve as CEO.

635 (b) The chief elected official of Albany-Dougherty County is authorized and empowered to  
636 use the titles of "mayor" and "chairperson" at the discretion of the CEO.

637 **SECTION 3-102.**

638 Qualifications of office.

639 (a) To be eligible for election as CEO, a person on the date of election must:

640 (1) Have attained the age of 21 years;

641 (2) Have resided in the territory of the consolidated government for at least one year  
642 immediately preceding the date of election and must continue such residence therein during  
643 the term of office;

644 (3) Be a registered voter of the consolidated government; and

645 (4) Meet any other requirements as established by law.

646 (b) No person elected as CEO shall, during that person's term of office, hold any other  
647 federal, state, or local government office.

648 **SECTION 3-103.**

649 Compensation.

650 (a) The CEO shall receive as compensation for the services of this office an annual salary  
651 of \$25,000 per year, payable in equal monthly installments from funds of Albany-Dougherty  
652 County. Upon attaining certification as either a certified county commissioner or as a  
653 certified municipal official pursuant to completion of a voluntary course of training

654 administered by the Carl Vinson Institute of Government, the CEO shall be compensated an  
 655 additional \$25,000.00 per year. A CEO who is certified at the time of taking office shall  
 656 automatically receive the higher rate of compensation.

657 (b) In addition to the salary provided, the CEO shall be reimbursed for actual expenses  
 658 incurred in carrying out the responsibilities of the consolidated government of  
 659 Albany-Dougherty County. Procedures governing the reimbursement of expenses shall be  
 660 set by the commission.

661 (c) The salary and expense allowance of the CEO may be changed by ordinance, subject to  
 662 the following conditions:

663 (1) No action to increase the salary or expense allowance of the CEO shall be taken until  
 664 notice of intent to take the action has been published in the official legal organ of  
 665 Albany-Dougherty County at least once a week for three successive weeks immediately  
 666 preceding the week during which the action is taken;

667 (2) Any action to increase the salary of the CEO shall not become effective until the date  
 668 of commencement of the term of the CEO elected at the next regular election following  
 669 such action; and

670 (3) No action to increase the salary of the CEO shall be taken during the period between  
 671 the date when candidates for election to the office of CEO may first qualify as candidates  
 672 and the date when the newly elected CEO takes office following the election.

673 **SECTION 3-104.**

674 Powers and duties.

675 (a) The CEO shall have the power and the duty to:

676 (1) Serve as the official representative of the consolidated government, including serving  
 677 as the consolidated government's representative to federal, state, and local governmental  
 678 bodies and officials;

679 (2) Set the agenda, after receiving input from members of the commission, the manager,  
 680 and the public, for meetings of the commission;

681 (3) Preside over meetings of the commission;

682 (4) Execute all deeds, contracts, and obligations of the consolidated government, provided  
 683 such execution shall be attested to by the manager;

684 (5) Call special meetings of the commission as provided by this charter and by rules of the  
 685 commission;

686 (6) Recommend to the commission the adoption of such measures as deemed necessary  
 687 or expedient;

688 (7) Recommend to the commission the creation of and appointments to legislative  
689 committees and external committees or commissions;

690 (8) Vote on all matters before the commission in the same manner as any other  
691 commissioner. The CEO's authority and duty to vote shall specifically not be limited to  
692 voting only in the event of a tie and any reference in this charter or in the ordinances of the  
693 consolidated government to a vote of the commission shall be construed to mean a vote of  
694 the commission and the CEO; and

695 (9) Perform any other duties and exercise any other powers required by state or federal law  
696 or authorized by a duly adopted ordinance that is not in conflict with this charter.

697 (b) The CEO shall not have the power to veto any ordinance or resolution duly enacted or  
698 adopted by the commission.

699 **SECTION 3-105.**

700 Vacancy in office of CEO.

701 (a) In the event that the office of CEO shall be vacant by reason of death, resignation, or any  
702 other cause, the vacancy shall be filled by the CEO Pro Tempore who shall serve as CEO  
703 with all powers of the CEO until a new CEO is selected as provided below.

704 (b) If the term of the CEO will expire in less than six months, the CEO Pro Tempore shall  
705 serve as the CEO until the next general election when a CEO will be elected.

706 (c) If the term of the CEO will continue for more than six months, a special election shall  
707 be held as provided in general law to elect a new CEO for the remainder of the vacant CEO's  
708 term.

709 **SECTION 3-106.**

710 Chief Elected Official Pro Tempore.

711 (a) The position of Chief Elected Official (CEO) Pro Tempore shall rotate annually among  
712 the membership of the commission, beginning with the commissioner elected from District  
713 1, in January immediately following the first election. The term of Chief Elected Official Pro  
714 Tempore shall be of one year beginning at the first regular meeting of the commission each  
715 year. Whenever it becomes necessary to fill a vacancy in the office, the next commissioner  
716 who fills a vacancy rotation shall fill the vacancy for the remainder of that year. A  
717 commissioner who fills a vacancy of less than six months shall be eligible to serve the next  
718 year term as CEO Pro Tempore.

719 (b) In the absence of the CEO for any cause, the CEO Pro Tempore shall preside over  
 720 meetings and discharge the duties of CEO until either the return of the CEO or the election  
 721 of a new Chief Elected Official.

722 **ARTICLE IV**  
 723 **ADMINISTRATION**  
 724 **Chapter 1**  
 725 **Officers**

726 **SECTION 4-101.**

727 **Manager; appointment; qualifications; compensation; residence.**

728 (a) The manager shall be appointed by the commission. The appointment shall be by a  
 729 majority vote of the entire commission. The manager shall be prohibited from engaging in  
 730 any political activity, and the manager shall not be eligible to qualify as a candidate for an  
 731 elective office in Albany-Dougherty County for two years after leaving office. The manager  
 732 shall serve at the pleasure of the commission and may be removed from office by majority  
 733 vote of the entire commission. The compensation of the manager shall be set by resolution  
 734 or ordinance.

735 (b) The commission shall, prior to the appointment of a manager, establish and adopt  
 736 qualifications for appointment as manager specifically including but not limited to minimum  
 737 standards of education and professional experience.

738 (c) The manager need not be a resident of the consolidated government or of the State of  
 739 Georgia at the time of appointment but must establish residence in the consolidated  
 740 government within six months after appointment and must retain residence in the  
 741 consolidated government during his or her tenure as manager.

742 **SECTION 4-102.**

743 **Powers and duties of the manager.**

744 (a) The manager shall be responsible for:

- 745 (1) Appointment and removal of department heads;  
 746 (2) Management and supervision of the administration of all administrative entities of the  
 747 consolidated government except as otherwise provided by law, this charter, or ordinance;  
 748 (3) Preparation, with the assistance of department heads, of the proposed annual operating  
 749 and capital budgets and capital improvement program and submission to the commission;  
 750 (4) Submitting to the commission and making available to the public a complete report of

- 751 the finances and administrative activities of the consolidated government as of the end of  
752 the fiscal year and at such other times as the commission directs;
- 753 (5) Preparation and presentation of reports to the commission concerning the operations  
754 of administrative entities of the consolidated government subject to the manager's  
755 management and supervision as may be required by the commission;
- 756 (6) Keeping the commission fully advised as to the financial condition and future needs  
757 of the consolidated government and making such recommendations to the commission as  
758 he or she deems desirable;
- 759 (7) Having care and responsibility of all buildings and of all real and personal property of  
760 the consolidated government;
- 761 (8) Direction and supervision of the administration of the construction, maintenance, and  
762 operation of public streets, roads, bridges, drains, buildings, and other public works;
- 763 (9) Conferring with and assisting department directors of those departments not directly  
764 under the control of the commission but dependent upon appropriations from the  
765 commission;
- 766 (10) Conferring with and assisting department directors of those departments not directly  
767 under the control of the commission but who receive financial support from the  
768 consolidated government, such as the constitutional county officers;
- 769 (11) Examining the accounts, records, and operations of every administrative entity which  
770 receives appropriations from or which contributes revenue to the consolidated government;
- 771 (12) Prescribing, requiring, publishing, and implementing standards of administrative,  
772 management, and operating practices and procedures to be adhered to by all administrative  
773 entities of the consolidated government;
- 774 (13) Acting as purchasing agent of the consolidated government and overseeing the  
775 administration of the purchasing ordinances and purchasing system;
- 776 (14) Attending all meetings of the commission with the right to take part in discussions,  
777 but no right to vote. The manager is entitled to notice of all special meetings;
- 778 (15) Resolving all disputes or differences between administrative entities, except the  
779 commission, with all administrative entities directed to abide by decisions of the manager;  
780 and
- 781 (16) Performing such other duties as may be required by law, ordinance, or resolution of  
782 the commission.
- 783 (b) Except for purposes of inquiry and investigation, the commission shall deal with  
784 employees of the consolidated government who are subject to appointment and removal by  
785 the manager solely through the manager and shall not give directions or orders to any  
786 employee, publicly or privately or directly or indirectly.

787 **SECTION 4-103.**

788 Attorney.

789 (a) The attorney for Albany-Dougherty County shall be appointed and removed by vote of  
790 a majority of the commission. The attorney shall act as the chief legal adviser to the  
791 commission, the manager, and all administrative entities of Albany-Dougherty County and  
792 shall represent said government in all legal proceedings and perform such other duties  
793 prescribed by general law, by this charter, or by ordinance or resolution of the commission.

794 (b) The commission shall set the qualifications and compensation of the attorney and any  
795 other matters relative to the selection of the attorney.

796 **SECTION 4-104.**

797 Clerk.

798 (a) The clerk shall be appointed and removed by a majority vote of the commission.

799 (b) The clerk shall be responsible for maintaining all required records of the operations and  
800 activities of Albany-Dougherty County, including the minutes of all meetings of the  
801 Albany-Dougherty County Commission. Any additional duties of the clerk shall be  
802 prescribed by the commission.

803 (c) The qualifications and compensation of the clerk shall be as prescribed by the  
804 commission in a duly adopted ordinance or resolution.

805 **SECTION 4-105.**

806 Law enforcement; chief of police.

807 (a) The police departments of the City of Albany and Dougherty County shall be  
808 consolidated on the effective date of this charter. The chief of police of the consolidated  
809 government shall be appointed and removed by and subject to the jurisdiction of the  
810 manager.

811 (b) The chief of police shall discharge and perform the duties with reference to enforcement  
812 of the laws and ordinances of the consolidated government and shall perform such other  
813 duties as the commission may prescribe by ordinance or resolution.

814 **SECTION 4-106.**

815 Sheriff.

816 The sheriff of Dougherty County in office on the effective date of this charter shall be the  
817 sheriff of Albany-Dougherty County. The sheriff shall serve for the same term as provided  
818 by law, and the compensation shall be fixed as provided by law. Subsequent elections for the  
819 sheriff shall be on the same basis as provided by law for the election of sheriffs generally.  
820 The sheriff shall be responsible for the operation of the jail, the transport of prisoners, the  
821 service of process, and such other duties as are required of sheriffs by the Constitution and  
822 laws of Georgia.

823 **SECTION 4-107.**

824 Judge of the probate court.

825 The judge of the Probate Court of Dougherty County in office on the effective date of this  
826 charter shall be the judge of the Probate Court of Albany-Dougherty County. The judge of  
827 Probate Court of Albany-Dougherty County shall serve for the same term as provided by  
828 law, and the compensation shall be fixed as provided by law. Subsequent elections for the  
829 judge of the probate court shall be on the same basis as provided by law for the election of  
830 probate judges generally. The judge of the probate court shall perform the same duties and  
831 exercise the same powers as conferred on probate judges generally by the Constitution and  
832 laws of Georgia.

833 **SECTION 4-108.**

834 Clerk of superior court.

835

836 The clerk of Superior Court of Dougherty County in office on the effective date of this  
837 charter shall be the clerk of Superior Court of Albany-Dougherty County. The clerk of  
838 superior court shall serve for the same term as provided by law, and the compensation shall  
839 be fixed as provided by law. Subsequent elections for the clerk of superior court shall be on  
840 the same basis as provided by law for the election of clerks of superior court generally. The  
841 clerk of superior court shall perform the same duties and exercise the same powers as  
842 conferred on clerks of superior court generally by the Constitution and laws of Georgia.

843

**SECTION 4-109.**

844

Tax department; director.

845 (a) The tax department for the county, as authorized by local constitutional amendment (Ga.  
846 L. 1974, p. 1654) and continued in force and effect by an Act approved March 6, 1987 (Ga.  
847 L. 1987, p. 3835) shall continue to function as the tax department of the consolidated  
848 government of Albany-Dougherty County and shall have all of the duties and responsibilities  
849 as now provided by the laws of the state, or as hereafter provided by the laws of the state,  
850 pertaining to county tax collectors, county tax receivers, and county tax commissioners,  
851 except as provided in this charter.

852 (b) The head of the tax department shall be the tax director. The tax director in office on the  
853 effective date of this charter shall continue to serve as tax director of Albany-Dougherty  
854 County. The tax director shall be appointed by the manager and shall serve at the pleasure  
855 of the manager. The compensation of the tax director shall be set in the same manner as other  
856 employees of the consolidated government.

857

**SECTION 4-110.**

858

Coroner.

859 The coroner of Dougherty County in office on the effective date of this charter shall be the  
860 coroner of Albany-Dougherty County. The coroner shall serve for the same term as provided  
861 by law, and compensation shall be fixed as provided by law. Subsequent elections for  
862 coroner shall be on the same basis as provided by law for the election of coroners generally.  
863 The coroner shall perform the same duties and exercise the same powers as conferred on  
864 coroners generally by the Constitution and laws of Georgia.

865

**SECTION 4-111.**

866

Departments under state law.

867

868 All departments which are created pursuant to state or federal law and which administer  
869 various state and federal programs and services shall continue their operations without  
870 interruption resulting from the adoption of this charter.

871 Chapter 2

872 Personnel

873 **SECTION 4-201.**

874 Establishment of personnel system.

875 The commission shall establish a personnel system and pay plan for all employees under the  
876 control of the consolidated government. The system shall be consistent with all state and  
877 federal laws. The manager shall oversee the administration of the personnel system and pay  
878 plan.

879 **SECTION 4-202.**

880 Existing pension rights protected.

881 Persons who, on the effective date of this charter, are employed by any administrative entity  
882 of the former City of Albany or of the former Dougherty County shall retain all pension  
883 rights which have accrued to them under any existing pension system. The consolidated  
884 government shall continue in force and effect any existing pension system for city employees  
885 and any existing pension system for county employees covered thereby who are employed  
886 by Albany-Dougherty County, and the services of such employees shall not be deemed to  
887 have been interrupted by the adoption of this charter.

888 **SECTION 4-203.**

889 Establishment of new pension systems.

890 The commission is authorized and empowered to establish and maintain a new pension  
891 system or pension systems affecting new employees and such other employees as desire to  
892 be covered thereby and to revise, combine, consolidate, and unify any pension system in  
893 effect on the effective date of this charter; provided, however, that in no event shall any  
894 modification of any existing pension system in effect when this charter is adopted result in  
895 the curtailment or diminishment of any right accrued under any existing pension system to  
896 any person heretofore employed by the City of Albany, Dougherty County, or any  
897 administrative entity of such former governments.

898 Chapter 3  
899 Boards, commissions, and authorities

900 **SECTION 4-301.**

901 Certain boards, commissions, and authorities continued.

902

903 All existing boards, commissions, and authorities of either the City of Albany, Dougherty  
904 County, or both are continued without interruption on the effective date of this charter. As  
905 used in the Acts and amendments creating the existing boards, commissions, and authorities,  
906 the terms Albany City commission and Dougherty County Board of commissioners shall  
907 mean the commission of Albany-Dougherty County, Georgia, and the terms mayor of the  
908 City of Albany and chairman of the Dougherty County Board of commissioners shall mean  
909 the CEO of Albany-Dougherty County.

910 **SECTION 4-302.**

911 Boards, commissions, and authorities; appointments thereto.

912 Whenever general or local law provides for appointments to boards, commissions, or  
913 authorities from both the city and the county, all appointments shall be made by the  
914 Albany-Dougherty County commission and all appointees shall come from  
915 Albany-Dougherty County.

916 **SECTION 4-303.**

917 Water, gas, and light board.

918 (a) There shall be a board of water, gas, and light commissioners of Albany-Dougherty  
919 County, of which the CEO shall be ex officio chairman and shall be entitled to vote on all  
920 matters before the board in the same manner as any other member. In addition to the CEO,  
921 the board shall consist of four members elected by the commission from the citizens of  
922 Albany-Dougherty County. No member of the board shall sell any goods or services to the  
923 water, gas, and light department. Citizen members of the board shall be elected for a term of  
924 two years beginning on the second Monday in January. Those members in office on the  
925 effective date of this charter shall continue to serve for the remainder of the term for which  
926 they were elected. Successors to these members shall be elected at the expiration of each  
927 term for a term of two years. In the event of a vacancy, the Commission of  
928 Albany-Dougherty County shall elect a person to fill the unexpired term within 15 days after  
929 the vacancy occurs.

930 (b) The board of water, gas, and light commissioners shall take and subscribe an oath to  
931 faithfully and impartially discharge their duties during their continuance in office. The board  
932 shall keep a record of its acts and decisions and shall make a full report to the Commission  
933 of Albany-Dougherty County quarterly, or at such other interval as set by resolution of the  
934 commission. The books, vouchers, and papers of the board shall be subject to inspection at  
935 any time by the commission or the manager of Albany-Dougherty County.

936 (c) A majority of the board shall constitute a quorum for the transaction of business. All  
937 contracts and engagements and acts of said board within the scope of its authority shall be  
938 obligatory upon and be considered as if done by the Commission of Albany-Dougherty  
939 County, provided that no election held by the board will be valid unless all members of the  
940 board are present and vote.

941 (d) The general manager of the water, gas, and light commission shall be elected by the  
942 board and shall serve until a successor is named and qualified. The general manager shall be  
943 subject to removal after due notice of the nature of the charge, and for just cause, after a  
944 public hearing before the commission and only upon a majority vote of the board of the  
945 water, gas, and light commission. The manager shall be the administrative head of the water,  
946 gas, and light commission. The compensation of the general manager shall be set by the  
947 board of water, gas, and light commissioners.

948 (e) The general manager shall devote his or her time and attention to the affairs of the water,  
949 gas, and light commission and shall be responsible to the commission for the efficient  
950 administration of the affairs of the commission. The general manager shall have the power  
951 and duty:

- 952 (1) To see that all rules and regulations are enforced;
- 953 (2) To appoint and employ all employees of the commission and to set all salaries and  
954 compensation of commission employees employed by him or her, subject to supervision,  
955 control, or disapproval of the board;
- 956 (3) To exercise supervision and control of departments and divisions within the  
957 commission;
- 958 (4) To attend meetings of the water, gas, and light board and take part in the discussions  
959 but have no vote;
- 960 (5) To recommend to the board such measures as he or she deems necessary or expedient;
- 961 (6) To see that all terms and conditions imposed in favor of the board or residents of the  
962 consolidated government in any public utility franchise are faithfully kept and performed,  
963 and to call any violation thereof to the attention of the board;
- 964 (7) To act as budget manager and with such committee as the board may appoint to  
965 prepare and submit to the board a budget of proposed expenditures for the ensuing year;

966 (8) To keep the board fully advised as to the financial condition and needs of the water,  
967 gas, and light commission and to make a full written report to the board on the first of each  
968 month, showing the operations and expenditures of each department for the previous  
969 month;

970 (9) To act as purchasing and contracting agent for the commission. The general manager  
971 shall solicit competitive prices on all purchases except in the case of sole sources of supply  
972 and emergency purchases and approve all vouchers for purchases, provided that all  
973 contracts or agreements made by the general manager requiring the expenditure of  
974 \$40,000.00 or more shall be approved by the board of water, gas, and light commissioners,  
975 except emergency purchases; and

976 (10) To perform such other duties as required by the board of the water, gas, and light  
977 commissioners.

978 (f) The board of water, gas, and light commissioners shall regulate the distribution of water,  
979 gas, and electricity throughout its service area and shall have the power to establish a scale  
980 of utility rates, adopt and enforce rules for the collection of water, gas, and electric utility  
981 fees, adopt rules and regulations respecting the introduction of water, gas, and electricity into  
982 or upon any premises, and from time to time to regulate the use of water, gas, and electricity  
983 in such manner as shall seem necessary and proper. The board shall have power and authority  
984 to require payment in advance for use of water, gas, or electricity furnished and may shut off  
985 service for nonpayment. The board shall erect such number of public hydrants and stock  
986 founts in such places as the board shall see fit and the board shall select in what manner and  
987 for what purpose the same shall be used, and the board may charge for their use at its  
988 discretion; provided, that all hydrants, conduits, and appliances required and furnished for  
989 the extinguishment of fires shall be erected and placed as the Commission of  
990 Albany-Dougherty County may direct and shall be under commission's exclusive direction  
991 and control.

992 (g) The board of water, gas, and light commissioners shall enter into agreements annually  
993 with the commission of Albany-Dougherty County for the transfer of water, gas, and light  
994 revenues in excess of the operating costs of the water, gas, and light board to the Commission  
995 of Albany-Dougherty County. The water, gas, and light commission shall annually transfer  
996 to the Commission of Albany-Dougherty County, in equal monthly installments, each fiscal  
997 year, 7.5 percent of the total revenues, both metered and unmetered, of the water, gas and  
998 light commission for the preceding calendar year.

999 (h) The moneys received by water, gas, and light commission (WG&L) from the MEAG  
1000 Municipal Competitive Agreement created as of January 1, 1999, shall be kept separate from  
1001 the other funds of WG&L. WG&L shall maintain custody and control of 331/3 percent of  
1002 such funds; the balance of such funds shall be made available to the Commission of

1003 Albany-Dougherty County. This requires WG&L, whether such funds are in the form of  
 1004 credits or otherwise from MEAG, to turn over 66 2/3 percent of such amount to the  
 1005 Commission of Albany-Dougherty County. Without limiting the generality of the foregoing,  
 1006 such MEAG credits in favor of WG&L shall result in WG&L, within three business days of  
 1007 such credit, wire transferring to the commission of Albany-Dougherty County an amount of  
 1008 money equal to 66 2/3 percent of such credit.

1009 (i) The moneys specified in subsection (h) of this section shall be used solely for the benefit  
 1010 of the Urban Services District. Additionally, the moneys received by the WG&L for the sale  
 1011 of electricity, natural gas, fiber optic cable service, water, and any other goods and services  
 1012 shall be kept separate from those of Albany-Dougherty County and shall be applied as  
 1013 follows: first, for the maintenance, operation, and repair of said system; second, any and all  
 1014 indebtedness incurred in the operation of said system, including outstanding bonded  
 1015 indebtedness or notes, as well as any indebtedness legally incurred in the future; and third,  
 1016 the balance of such funds to be paid over to the commission of Albany-Dougherty County  
 1017 solely for the benefit of the Urban Services District.

## 1018 ARTICLE V

## 1019 JUDICIARY

### 1020 SECTION 5-101.

1021 Superior court and district attorney; unaffected by charter; redesignation.

1022 The Superior Court of Dougherty County, including the office of the district attorney, shall  
 1023 continue its operations without interruption resulting from the adoption of this charter, and  
 1024 nothing in this charter shall be construed as affecting the status of said court. The court shall  
 1025 be known as the Superior Court of Albany-Dougherty County.

### 1026 SECTION 5-102.

1027 State court and solicitor-general; unaffected by charter; redesignation.

1028  
 1029 The State Court of Dougherty County, including the office of the solicitor-general, shall  
 1030 continue its operations without interruption resulting from the adoption of this charter, and  
 1031 nothing in this charter shall be construed as affecting the status of said court. The court shall  
 1032 be known as the State Court of Albany-Dougherty County.

1033 **SECTION 5-103.**

1034 Juvenile court; unaffected by charter; redesignation.

1035 The Juvenile Court of Dougherty County shall continue its operations without interruption  
1036 resulting from the adoption of this charter, and nothing in this charter shall be construed as  
1037 affecting the status of said court. The court shall be known as the Juvenile Court of  
1038 Albany-Dougherty County.

1039 **SECTION 5-104.**

1040 Probate court; unaffected by charter; redesignation.

1041 The Probate Court of Dougherty County shall continue its operations without interruption  
1042 resulting from the adoption of this charter, and nothing in this charter shall be construed as  
1043 affecting the status of said court. The court shall be known as the Probate Court of  
1044 Albany-Dougherty County.

1045 **SECTION 5-105.**

1046 Magistrate court; unaffected by charter; redesignation.

1047 The Magistrate Court of Dougherty County shall continue its operations without interruption  
1048 resulting from the adoption of this charter, and nothing herein shall be construed as affecting  
1049 the status of said court. The court shall be known as the Magistrate Court of  
1050 Albany-Dougherty County.

1051 **SECTION 5-106.**

1052 Municipal Court of the City of Albany; continuation of  
1053 operations in the consolidated government.

1054 On the effective date of this charter the operations and employees of the Municipal Court of  
1055 the City of Albany shall continue as the operations and employees of a court of the  
1056 consolidated government of Albany-Dougherty County. The judge of the Municipal Court  
1057 of the City of Albany shall be authorized to serve as the judge of said court.

1058 **SECTION 5-107.**

1059 Circuit public defender's office.

1060

1061 The Dougherty Circuit Public Defender's Office shall continue its operations as required  
 1062 under state law without interruption resulting from the adoption of this charter, and nothing  
 1063 in this charter shall be construed as affecting the status of said office.

1064 **ARTICLE VI**

1065 **ELECTIONS**

1066 **SECTION 6-101.**

1067 Applicability of general laws.

1068 Except as otherwise provided by this charter, primaries and regular and special elections shall  
 1069 be conducted in accordance with provisions of Chapter 2 of Title 21 of the O.C.G.A., the  
 1070 "Georgia Election Code." As used in said code, the terms "election" or "general election"  
 1071 shall be construed to include the term "regular election" as provided in Section 6-102 of this  
 1072 charter; the term "governing authority" shall include the chairperson and the Commission  
 1073 of Albany-Dougherty County; the terms "municipal," "municipality," and "county" shall  
 1074 include Albany-Dougherty County; and the term "public office" shall include the elective  
 1075 offices of Albany-Dougherty County.

1076 **SECTION 6-102.**

1077 Regular election; time for holding; nonpartisan elections; voting.

1078 (a) The initial election for the commissioners and CEO shall be held at the November  
 1079 election in 2012. The commissioners shall be elected from eight districts, one member  
 1080 elected from each such district, those numbered districts as described in and attached to and  
 1081 by reference made part of this Act APPENDIX A and further identified as Plan Name:  
 1082 doughOPT1 Plan Type: LOCAL User: staff Administrator: LINDA. The members from the  
 1083 odd-numbered commission districts shall take office on the second Monday in January 2013,  
 1084 for an initial term of two years and until their successors are elected and qualified. The  
 1085 members from the even-numbered commission districts shall take office on the second  
 1086 Monday in January 2013, for an initial term of four years and until their successors are  
 1087 elected and qualified. The successor to the CEO and commissioners elected as set forth  
 1088 above shall be elected at the November election immediately proceeding the expiration of  
 1089 their respective terms of office and such successors shall take office on the second Monday

1090 in January immediately following their election for a term of four years and until their  
1091 successors are elected and qualified.

1092 (b) When used in the attached commission District Plan, the terms "Tract" and "BG" (Block  
1093 Group) shall mean and describe the same geographical boundaries as provided in the report  
1094 of the Bureau of the Census for the United States decennial census of 2000 for the State of  
1095 Georgia. The separate numeric designations in a Tract description which are underneath a  
1096 "BG" heading shall mean and describe individual Blocks within a Block Group as provided  
1097 in the report of the Bureau of the Census for the United States decennial census of 2000 for  
1098 the State of Georgia. Any part of Dougherty County which is not included in any such  
1099 district described in the attachment shall be included within that district contiguous to such  
1100 part which contains the least population according to the decennial census of 2000 for the  
1101 State of Georgia. Any part of Dougherty County which is described in the attachment as  
1102 being in a particular district shall nevertheless not be included within such district if such part  
1103 is not contiguous to such district. Such noncontiguous part shall instead be included within  
1104 that district contiguous to such part which contains the least population according to the  
1105 United States decennial census of 2000 for the State of Georgia. Except as otherwise  
1106 provided in the description of any district, whenever the description of any such district  
1107 refers to a named city, it shall mean the geographical boundaries of that city as shown on the  
1108 census map for the United States decennial census of 2000 for the State of Georgia.

1109 (c) Only electors who are residents of a commission district may vote for a member of the  
1110 commission for that district. All electors of the territory of Albany-Dougherty County may  
1111 vote for the office of CEO.

1112 (d) Except for special elections to fill vacancies in office, all officers who are required by  
1113 this charter to be elected shall be elected at the regular election immediately preceding the  
1114 expiration of such person's term of office.

1115 **SECTION 6-103.**

1116 Reapportionment of election districts.

1117

1118 (a) The election district boundaries of the consolidated government shall be reapportioned  
1119 following the publication of each federal decennial census of the population of  
1120 Albany-Dougherty County. Such reapportionment shall be accomplished by the adoption of  
1121 an amendment to this charter by the General Assembly of Georgia.

1122 (b) The reapportionment of election districts shall comply with the following specifications:

1123 (1) Each election district shall be formed of contiguous territory and its boundary lines  
1124 shall be the center lines of streets or other well-defined boundaries as utilized by the United  
1125 States Bureau of the Census; and

1126 (2) Such election districts shall apply to officials of the consolidated government elected  
 1127 at the next regular election following such reapportionment.

1128 **ARTICLE VII**

1129 **REVENUE AND FINANCE**

1130 **Chapter 1**

1131 **Taxation and other revenues**

1132 **SECTION 7-101.**

1133 Levy and collection of taxes, fees, charges, and assessments; appropriations.  
 1134

1135 (a) For the purpose of raising revenue for the support and maintenance of the consolidated  
 1136 government of Albany-Dougherty County, the commission shall have full power and  
 1137 authority to levy and collect taxes to the extent hereinafter provided and to appropriate funds  
 1138 and expend money:

1139 (1) For the purposes authorized by this charter;

1140 (2) For the discharge of the powers, duties, obligations, liabilities, and functions specified  
 1141 in this charter;

1142 (3) For any and all purposes and any and all subjects of taxation for which the City of  
 1143 Albany or Dougherty County may have been authorized and in accordance with those  
 1144 authorizations to levy and collect taxes and to appropriate and expend funds under the  
 1145 Constitution or any general or special law of Georgia applicable to the City of Albany or  
 1146 Dougherty County on the effective date of this charter; and

1147 (4) For any purpose authorized by the Constitution or any general or special law of  
 1148 Georgia applicable to municipal corporations and counties generally now of force or  
 1149 hereafter enacted.

1150 (b) The commission shall have full power and authority to levy and collect the following  
 1151 taxes, charges, and assessments:

1152 (1) Ad valorem taxes on all real and personal property situated within Albany-Dougherty  
 1153 County which is subject to taxation for state, county, and municipal purposes, or for any  
 1154 other public purpose, to the full extent permitted by the Constitution and laws of Georgia,  
 1155 whether local or general;

1156 (2) Occupation and business taxes and administrative and regulatory fees, as authorized  
 1157 by the Constitution and general laws of Georgia;

1158 (3) An excise tax on rooms, lodgings, or accommodations as now or hereafter provided  
 1159 by law for counties and municipalities;

- 1160 (4) License fees and taxes on insurance companies as authorized by Code Sections 33-8-8  
1161 through 33-8-8.6 of the O.C.G.A.;
- 1162 (5) A public utility franchise fee on each electric light and power company, gas company,  
1163 telephone and telegraph company, and other public utility making use of the roads, streets,  
1164 alleys, or other public ways of the consolidated government for the purpose of rendering  
1165 services therein;
- 1166 (6) Franchise fees on cable television systems as now or hereafter provided by law for  
1167 counties;
- 1168 (7) Fees, assessments, and charges for the cost of constructing, reconstructing, widening,  
1169 or improving any public way, street, sidewalk, curbing, gutters, storm sewers, drainage  
1170 structures, or other utility mains and appurtenances from the abutting property owners  
1171 under any terms and conditions as provided by ordinance;
- 1172 (8) Fees, assessments, charges, and tolls for sanitary and health services or any other  
1173 services rendered inside and outside the limits of the consolidated government under such  
1174 terms and conditions as provided by ordinance;
- 1175 (9) All other such taxes, charges, or assessments as the City of Albany or Dougherty  
1176 County were authorized and empowered to make and collect upon the effective date of this  
1177 charter, which powers may be exercised throughout the area of the consolidated  
1178 government, or appropriate portions thereof, including any tax now or hereafter authorized  
1179 by state law and the specific mention of any right, power, or authority in this charter shall  
1180 not be construed as limiting in any way the general powers of the commission to govern  
1181 its local affairs. When authorized by this charter or a statute or the Constitution of the State  
1182 of Georgia, the commission shall have full power and authority to assess, levy, charge, and  
1183 collect taxes, rentals, interest, fees, penalties, fines, and costs; to receive income on  
1184 investments; to accept funds, services, or property from other political subdivisions and  
1185 public agencies, either local, state, or national, and from private persons, firms, or  
1186 corporations; and to contract with them for any public purpose;
- 1187 (10) An excise tax upon the sale of distilled spirits or alcoholic beverages for beverage  
1188 purposes by the drink as now or hereafter provided by law for counties and municipalities;
- 1189 (11) An excise tax upon the sale, transfer, or dispensing of malt beverages and alcoholic  
1190 beverages within Albany-Dougherty County by wholesale or retail dealers as now or  
1191 hereafter provided by law for counties and municipalities. In addition, the commission shall  
1192 have the authority to impose, assess, levy, and collect an excise tax upon the sale, transfer,  
1193 or dispensing of wine by wholesale or retail dealers within Albany-Dougherty County as  
1194 now or hereafter provided by law for counties and municipalities; and
- 1195 (12) Such other taxes and charges as provided by law.

**SECTION 7-102.**

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Collection of delinquent taxes and fees.

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The collection of delinquent taxes and fees shall be as provided in state law for the collection

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of delinquent property taxes by counties.

**SECTION 7-103.**

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Homestead exemptions.

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The homestead exemptions provided under the Constitution and laws of Georgia presently

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in force or as hereafter amended shall be applicable to all such property subject to ad valorem

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taxes within Albany-Dougherty County.

**SECTION 7-104.**

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Taxing and services districts; taxation therein.

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(a) The General Services District as defined and authorized in 7-105 of this charter shall

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constitute a General Services Tax District wherein the commission shall levy and collect

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taxes and service fees and shall appropriate funds to perform and discharge those powers,

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functions, and services provided therein by the consolidated government.

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(b) The Urban Services District as authorized in 7-105 of this charter together with any

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enlargement or modification thereof pursuant to the provisions of this charter, shall constitute

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an Urban Services Tax District, wherein the commission may levy and collect additional

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taxes and service fees and may appropriate such additional funds to perform and discharge

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those additional powers, functions, and additional services provided therein by the

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consolidated government.

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(c) The assessment of real and personal property for ad valorem tax purposes shall be upon

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a uniform basis throughout the entire area of the consolidated government; provided,

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however, the rate and manner of additional taxation or fees of services districts may vary in

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any services tax district from that in another or other services tax districts in such a way as

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to reflect reasonably the kind, character, type, degree, and level of services afforded to such

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services tax district or districts.

**SECTION 7-105.**

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General, urban, and special services districts.

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1227 (a) In Albany-Dougherty County there shall be:

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(1) A General Services District which shall consist of the total area of Dougherty County as fixed and established upon the effective date of this charter or as hereafter modified according to law;

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(2) An Urban Services District which shall consist of the area embraced within the corporate limits of the City of Albany as the same exists upon the day immediately preceding the effective date of this charter or as such area may be hereafter expanded as herein provided; and

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(3) Such special services districts as the commission may hereafter establish.

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(b) All other tax districts existing in the City of Albany or Dougherty County immediately prior to the effective date of this charter are continued in effect by this charter.

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(c) Such services areas shall be tax districts wherein taxes and other assessments shall be assessed, levied, and collected by the consolidated government in accordance with the kind, character, type, and degree of services actually provided therein and may vary in any one services area from that of another or other areas in accordance with the provisions of this charter. The powers, authority, duties, liabilities, services, and functions of Albany-Dougherty County may vary in any services districts from that in another or other services district.

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(d) The consolidated government is hereby empowered to exercise and provide within the General Services District and within the Urban Services District established by this charter or by ordinance of the commission those powers, functions, and services which have theretofore been exercised and provided by Dougherty County or the City of Albany, or both; all powers, functions, and services authorized by this charter, and any amendments thereto; and all powers, functions, and services which counties and municipal corporations, or both, are now or hereafter authorized to exercise under the Constitution and laws of Georgia.

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(e) The consolidated government shall perform or procure the performance within the General Services District of those governmental duties, functions, and services which are generally available and accessible to all residents throughout the total territory of the consolidated government.

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(f) The consolidated government shall perform within its Urban Services District those additional, more comprehensive and intensive, and higher levels of governmental duties, functions, and services which benefit primarily the residents of such Urban Services District.

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1259 Chapter 2  
1260 Borrowing and indebtedness

1261 **SECTION 7-201.**

1262 Issuance of general obligation bonds.

1263 (a) The commission shall be authorized to issue and sell general obligation bonds, after  
1264 approval of the qualified voters, under the provisions of the Constitution and general laws  
1265 of Georgia for any public purpose for the benefit of the consolidated government or any tax  
1266 area or services district thereof; provided, however, that for the purpose of issuing and selling  
1267 such general obligation bonds, the consolidated government shall be deemed a county and  
1268 the provisions of the Constitution and laws of Georgia governing the limitations, terms, and  
1269 procedures for the issuance and sale of bonds by counties shall apply to the consolidated  
1270 government unless otherwise provided by this charter.

1271 (b) All general obligation bonds shall be issued in the name of Albany-Dougherty County  
1272 and shall be an obligation thereof, and the full faith and credit of the consolidated  
1273 government shall be pledged for all general obligation bonds issued thereunder which are  
1274 payable from ad valorem taxes, and, for such purpose, the commission shall have the  
1275 authority to levy and collect ad valorem taxes without limit as to rate or amount on all  
1276 taxable property within the territorial limits of the consolidated government.

1277 **SECTION 7-202.**

1278 Debt limitation; general obligation bonds.

1279 The total general obligation bond indebtedness of the consolidated government payable from  
1280 ad valorem taxes including all outstanding general obligation bonds of the former City of  
1281 Albany and Dougherty County on the effective date of this charter shall not exceed 10  
1282 percent of the assessed value of all taxable property within the territorial limits of the  
1283 consolidated government.

1284 **SECTION 7-203.**

1285 Revenue bonds.

1286 The commission shall be empowered and authorized to issue revenue bonds for the purposes  
1287 and in the manner as now or hereafter provided by Article 3 of Chapter 82 of Title 36 of the  
1288 O.C.G.A., the "Revenue Bond Law."

**SECTION 7-204.**

## Use of bond proceeds.

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1292 All revenue derived by the consolidated government from the issuance and sale of bonds  
1293 shall be used exclusively for the purposes for which such bonds were issued, and all ad  
1294 valorem taxes collected for the purpose of servicing or retiring such bonds shall be used  
1295 exclusively for the payment of principal and interest thereof.

**SECTION 7-205.**

## Allocation of indebtedness.

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1299 (a) All general indebtedness of Dougherty County, whether represented by general  
1300 obligation bonds or otherwise, which may be outstanding upon the effective date of this  
1301 charter, shall be allocated to the General Services District as defined in paragraph (1) of  
1302 subsection (a) of Section 7-105 of this charter, and is recognized as the obligation of the  
1303 General Services District of Albany-Dougherty County. All general indebtedness of the City  
1304 of Albany, whether represented by general obligation bonds or otherwise which may be  
1305 outstanding upon the effective date of this charter, shall be allocated to the Urban Services  
1306 District as is defined in paragraph (2) of subsection (a) of Section 7-105 of this charter. The  
1307 commission is hereby authorized to levy taxes and otherwise provide for the retirement  
1308 thereof, subject to the terms of this charter. Any funds in the control of the heretofore existent  
1309 City of Albany and Dougherty County, now consolidated into Albany-Dougherty County by  
1310 this charter, which theretofore had been allocated to the retirement of any bonded  
1311 indebtedness of said municipality and county shall be so applied by the commission.

1312 (b) All general obligation bonds issued prior to the effective date of this charter by  
1313 Dougherty County and all bonds authorized but unissued by the Dougherty County on the  
1314 effective date of this charter and thereafter issued by Albany-Dougherty County shall be  
1315 allocated to the General Services District, and the principal of and interest on such bonds  
1316 shall be paid from ad valorem taxes or other revenues collected in the General Services  
1317 District. All general obligation bonds issued prior to the effective date of this charter by the  
1318 City of Albany and all bonds authorized but unissued by the City of Albany on the effective  
1319 date of this charter and thereafter issued by Albany-Dougherty County shall be allocated to  
1320 the Urban Services District, and the principal and interest on such bonds shall be paid from  
1321 ad valorem taxes or other revenues collected in the Urban Services District.

1322 (c) Any revenue bonds issued prior to the effective date of this charter by the City of Albany  
1323 or Dougherty County under Article 3 of Chapter 82 of Title 36 of the O.C.G.A., the  
1324 "Revenue Bond Law," and any such revenue bonds authorized but unissued by the said city

1325 or county on the effective date of this charter and thereafter issued by Albany-Dougherty  
 1326 County shall be payable as to principal and interest from the revenues or sources and in the  
 1327 manner provided in the proceedings which authorized the issuance of such revenue bonds.

1328 (d) Neither the allocation of bonds to the General Services District nor any of the other  
 1329 provisions of this charter shall impair or diminish any of the rights, revenues, or security and  
 1330 source for payment of any of such bonds or revenue bonds issued by the City of Albany or  
 1331 by Dougherty County prior to the effective date of this charter, or authorized but unissued  
 1332 by the City of Albany or by Dougherty County on the effective date of this charter and  
 1333 thereafter issued by Albany-Dougherty County; and such holders of such bonds or revenue  
 1334 bonds shall have and be entitled to enforce any and all rights, remedies, and security and  
 1335 sources for payment granted such holders by the proceedings which authorized the issuance  
 1336 of such bonds or revenue bonds as fully and to the same extent as if this charter had not been  
 1337 adopted.

1338 (e) Notwithstanding the provisions of subsection (a) of this section, all general indebtedness  
 1339 of the WG&L Board, whether represented by general obligation bonds or otherwise, which  
 1340 may be outstanding on the effective date of this charter shall be allocated to the Urban  
 1341 Services District of Albany-Dougherty County, as defined in paragraph (2) of subsection (a)  
 1342 of Section 7-105 of this charter. The commission shall, within 90 days after taking office,  
 1343 determine whether and in what manner such indebtedness shall be reallocated. The  
 1344 commission is authorized to adopt an ordinance changing the allocation of such debt, after  
 1345 an examination of the records of the WG&L Board, and not less than two public hearings at  
 1346 which the issue is presented to the citizens of Albany-Dougherty County and the customers  
 1347 of the WG&L Board.

### 1348 Chapter 3

#### 1349 Financial administration

#### 1350 **SECTION 7-301.**

##### 1351 Fiscal year.

1352 The fiscal year of Albany-Dougherty County shall begin on the first day of July of each year  
 1353 and shall end on the thirtieth day of June next following. The commission may adopt a  
 1354 different fiscal year by ordinance, which shall not be effective until at least six months after  
 1355 the date of adoption thereof. The fiscal year shall constitute the budget year and the year for  
 1356 financial accounting and reporting of each and every administrative entity of the consolidated  
 1357 government, unless otherwise provided by state or federal law.

1358 **SECTION 7-302.**

1359 Preparation of budgets.

1360

1361 The preparation of an annual operating budget, a capital improvements budget, and such  
 1362 other budgets as required or authorized by state law shall be as prescribed by ordinance and  
 1363 provisions of this charter.

1364 **SECTION 7-303.**

1365 Scope of budgets.

1366 (a) There shall be at least two annual budgets:

1367 (1) The annual operating budget shall apply only to the operating expenses of the  
 1368 consolidated government;

1369 (2) The capital improvements budget shall apply only to capital improvement expenses of  
 1370 the consolidated government; and

1371 (3) Such other budgets as required or authorized by state law.

1372 (b) Each section of the annual operating and capital improvements and other budgets shall  
 1373 contain with respect to each of the funds of the government of Albany-Dougherty County to  
 1374 which they are applicable:

1375 (1) A reasonable estimate of cash revenues to be received during the ensuing year,  
 1376 classified according to source;

1377 (2) Proposed expenditures detailed by each administrative entity in accordance with an  
 1378 established classification of accounts, including those capital outlays which are to be  
 1379 financed from the revenues of the ensuing year and including all debt service requirements  
 1380 in full for such fiscal year; and

1381 (3) Such other information as may be considered necessary or desirable by the manager,  
 1382 the CEO, or the commission.

1383 (c) In no event shall the total proposed expenditures from any fund exceed the total  
 1384 anticipated revenues plus the estimated unappropriated surplus or fund balance and  
 1385 applicable reserves less any estimated deficit at the end of the current fiscal year.

1386 (d) The capital improvements budget shall describe capital projects anticipated, the proposed  
 1387 expenditures therefor, and the revenues or other sources of funds anticipated to finance such  
 1388 capital projects.

1389 **SECTION 7-304.**

1390 Submission of budgets to the commission.

1391

1392 (a) In advance of initiating preparations of the annual budgets, the commission shall develop  
 1393 a statement of the general fiscal policies of Albany-Dougherty County, the important features  
 1394 of the budgets, explanations of major changes recommended for the next fiscal year, a  
 1395 general summary of the budgets, and such other comments and information as may be  
 1396 deemed pertinent.

1397 (b) On or before a date fixed by the commission but not later than 60 days prior to the  
 1398 beginning of each fiscal year, the manager of the consolidated government shall submit to  
 1399 the commission a proposed operating budget and a proposed capital improvements budget  
 1400 and such other budgets as necessary for the ensuing fiscal year. Such budgets shall be  
 1401 accompanied by a message from the manager containing the important features of the  
 1402 budgets, explanations of major changes recommended for the next fiscal year, a general  
 1403 summary of the budgets, and such other comments and information as may be deemed  
 1404 pertinent. A summary of the budgets and the manager's message thereon shall be published  
 1405 in a newspaper of general circulation designated as the legal organ of the consolidated  
 1406 government. The operating budget and the capital improvements budget, the budget message,  
 1407 and all supporting schedules shall be filed in the clerk's office and shall be open to public  
 1408 inspection.

1409 **SECTION 7-305.**

1410 Adoption of budgets.

1411 (a) The commission may approve, amend, or reject the proposed operating budget. The  
 1412 budget as finally adopted must provide for all expenditures required by law or by other  
 1413 provisions of this charter and for all debt service requirements for the ensuing fiscal year.  
 1414 The total appropriations from any fund shall not exceed the estimated fund balance, reserves,  
 1415 and revenues, constituting the resources available of such fund.

1416 (b) The commission shall adopt the final annual operating budget for the ensuing fiscal year  
 1417 not later than the thirtieth day of June of each year and such budget shall be effective for the  
 1418 fiscal year beginning on the first day of July. In the event the commission fails to adopt the  
 1419 budget by this date, the amounts appropriated for current operation for the current fiscal year  
 1420 shall be deemed adopted for the ensuing fiscal year, with appropriate items prorated  
 1421 accordingly until such time as the commission shall adopt a budget for the ensuing fiscal  
 1422 year. Adoption of the annual operating budget shall take the form of an appropriation  
 1423 ordinance setting out estimated revenues in detail by source and making appropriations

1424 accordingly to fund organizational units, purposes, or activities as set forth in the budget  
1425 document.

1426 (c) The amount set out in the adopted operating budget for each organizational unit, purpose,  
1427 or activity shall constitute the annual appropriation for such item, and no expenditure shall  
1428 be made or encumbrance created in excess of the otherwise unencumbered balance of the  
1429 appropriation, or allotment thereof, to which it is chargeable.

1430 (d) The commission shall adopt by ordinance the capital improvements program and capital  
1431 budget for the ensuing fiscal year not later than the thirtieth day of June of each year. The  
1432 capital budget ordinance shall show in detail the capital expenditures intended to be made  
1433 or incurred in the ensuing fiscal year that are to be financed from funds subject to control or  
1434 appropriation by the commission and shall be in full conformity with that part of the capital  
1435 program applicable to the year which it covers. Amounts specified as intended to be spent  
1436 out of new appropriations shall, upon enactment of the capital budget ordinance, constitute  
1437 appropriations of such amounts.

1438 **SECTION 7-306.**

1439 Property tax levies.

1440 Following the adoption of the operating and capital improvements budgets for each fiscal  
1441 year:

1442 (1) The commission shall levy by ordinance a General Services District tax on all real and  
1443 personal property within the General Services District as provided by this charter. The tax  
1444 rate set by such ordinance shall be such that a reasonable estimate of cash revenues from  
1445 such levy shall be at least sufficient, together with other anticipated revenues, fund  
1446 balances, and applicable reserves, to equal the total amount appropriated for each of the  
1447 several funds set forth in the annual operating budget for defraying the expenses of the  
1448 General Services District for services to be rendered throughout the entire area of  
1449 Albany-Dougherty County;

1450 (2) The commission shall levy by ordinance an Urban Services District tax on all real and  
1451 personal property within the Urban Services District as authorized by this charter. The tax  
1452 rates set by such ordinance for each district shall be such that a reasonable estimate of cash  
1453 revenues from such levy shall be at least sufficient, together with other anticipated  
1454 revenues, fund balances, and applicable reserves, to equal the total amount appropriated  
1455 for each of the several funds set forth in the annual operating budget for defraying the  
1456 expenses of different types of services or a higher level of services to be rendered in Urban  
1457 Services; and

1458 (3) The commission shall levy by ordinance a special services district tax on all real and  
1459 personal property within any special services district as authorized by this charter. The tax  
1460 rates set by such ordinance for each district shall be such that a reasonable estimate of cash  
1461 revenues from such levy shall be at least sufficient, together with other anticipated  
1462 revenues, fund balances, and applicable reserves, to equal the total amount appropriated  
1463 for each of the several funds set forth in the annual operating budget for defraying the  
1464 expenses of different types of services or a higher level of services to be rendered in a  
1465 special services district.

1466 **SECTION 7-307.**

1467 Limitation of funds.

1468 Upon certification by the manager that the revenues or other resources actually realized with  
1469 respect to any fund will be less than was anticipated and will be insufficient to meet the  
1470 amounts appropriated from such fund, it shall be the duty of the manager upon the instruction  
1471 of the commission to limit such appropriations as may be necessary to prevent deficit  
1472 operation.

1473 **SECTION 7-308.**

1474 Transfer of funds.

1475 Upon recommendation of the manager, the commission may make interfund or  
1476 interdepartmental transfers in the current operating budget or capital improvements budget  
1477 at any regular or special meeting called for such purpose, provided funds are available.

1478 **SECTION 7-309.**

1479 Lapse of appropriations.

1480 All unencumbered balances of appropriations in the current operating budget at the end of  
1481 the fiscal year shall lapse into the unappropriated surplus or reserves of the fund or funds  
1482 from which such appropriations were made.

1483 Chapter 4  
1484 Procurement and disposition of property

1485 **SECTION 7-401.**

1486 Contracting procedures.

1487

1488 The commission shall prescribe by ordinance rules and regulations that must be followed in  
1489 the making of contracts in order to bind the government of Albany-Dougherty County.  
1490 Except where otherwise provided by law or by ordinance, all contracts of the government of  
1491 Albany-Dougherty County shall be signed by the CEO and authenticated by the manager.

1492 **SECTION 7-402.**

1493 Sale and disposition of property.

1494

1495 (a) The commission is authorized to sell any real or personal property owned or held by  
1496 Albany-Dougherty County and not needed for governmental or other public purposes in such  
1497 manner as is required in state law for counties, as provided for in Code Sections 36-9-2 and  
1498 36-9-3 of the O.C.G.A.

1499 (b) The commission is empowered to authorize the following transactions:

1500 (1) A transfer of any real or personal property owned by Albany-Dougherty County to  
1501 another governmental entity upon finding that such transfer is in the public interest;

1502 (2) A sale of any such property to another governmental entity; and

1503 (3) An exchange of such property for property that is owned privately or by some other  
1504 governmental entity. In each instance, whether the property is transferred, sold, or  
1505 exchanged, the requirements of a public sale shall not be required; but a statement thereof  
1506 shall be published in the newspaper designated as the legal organ of the consolidated  
1507 government once a week for the two weeks preceding the day in which such transaction  
1508 is to be concluded. Such statement shall contain a description of the property or properties  
1509 involved and the prices and estimated values as to each item of property.

1510 (c) Albany-Dougherty County may quitclaim any rights it may have in property not needed  
1511 for public purposes upon a report by the manager of the consolidated government and the  
1512 adoption by the commission of a resolution, both finding that the property is not needed for  
1513 public purposes and that the interest of the government of Albany-Dougherty County therein  
1514 has no readily ascertainable monetary value.

1515 (d) Whenever in opening, extending, or widening any street, avenue, alley, or public place  
1516 of Albany-Dougherty County a small parcel or tract of land is cut off or separated by such  
1517 work from a larger tract of land owned by Albany-Dougherty County, the commission may

1518 authorize the execution and deliverance in the name of the government of Albany-Dougherty  
 1519 County of a deed conveying said cut-off or separated parcel or tract of land to an abutting or  
 1520 adjoining property owner or owners in exchange for rights of way in said street, avenue,  
 1521 alley, or public place, or in settlement of any alleged damages sustained by said abutting or  
 1522 adjoining property owner. All deeds and conveyances so executed and delivered shall convey  
 1523 all title and interest the government of Albany-Dougherty County has in such property.

1524 **ARTICLE VIII**

1525 **GENERAL PROVISIONS**

1526 **SECTION 8-101.**

1527 Application of laws; laws in force.

1528 (a) The general laws of the State of Georgia and those general laws of local application  
 1529 through classification by population shall be applicable to and within the limits of  
 1530 Albany-Dougherty County.

1531 (b) Local Acts of the State of Georgia which apply specifically to either Dougherty County,  
 1532 the City of Albany, or both shall be applicable to the consolidated government of  
 1533 Albany-Dougherty County.

1534 (c) In construing the applicability of provisions of the Constitution and the general laws of  
 1535 Georgia which apply in general terms to either counties, municipalities, or both and local  
 1536 Acts of the General Assembly that apply specifically to Dougherty County, the City of  
 1537 Albany, or both, the following terms as used in such laws shall be construed to include  
 1538 Albany-Dougherty County as follows:

1539 (1) "County" shall be construed to include Albany-Dougherty County;

1540 (2) "City," "town," "municipal corporation," or "municipality" shall be construed to  
 1541 include Albany-Dougherty County, Georgia;

1542 (3) "Commissioners of roads and revenues," "board of county commissioners," "county  
 1543 commissioner," and "commissioner" shall be construed to include the commission and the  
 1544 commissioners of Albany-Dougherty County;

1545 (4) "Council," "mayor and council," "aldermen," "board of aldermen," and "city  
 1546 commission" shall be construed to include the commission and commissioners of  
 1547 Albany-Dougherty County, Georgia;

1548 (5) "Chairman of the commissioners of roads and revenues," "chairman of the board of  
 1549 county commissioners," and "commissioner" shall be construed to include the CEO of  
 1550 Albany-Dougherty County;

1551 (6) "Mayor" shall be construed to include the CEO of Albany-Dougherty County; and

1552 (7) Any other terms and provisions as used in such Acts to refer specifically to Dougherty  
 1553 County, the City of Albany, or both and the officers, employees, departments, and agencies  
 1554 thereof shall be construed to mean Albany-Dougherty County and its officers, employees,  
 1555 departments, and agencies.

1556 (d) In construing the applicability of laws in force to Albany-Dougherty County, the  
 1557 following order shall prevail:

1558 (1) The Constitution of the State of Georgia;

1559 (2) The general laws of uniform application now in force or hereafter enacted by the  
 1560 General Assembly, as distinguished from general laws of local application through  
 1561 classification by population, applicable to municipal corporations, counties, or both;

1562 (3) The general laws of local application through classification by population;

1563 (4) Special laws applicable to Dougherty County, not in conflict with this charter;

1564 (5) Special laws applicable to the City of Albany, not in conflict with this charter;

1565 (6) This charter and all ordinances and resolutions passed pursuant thereto; and

1566 (7) Existing ordinances and resolutions of the former City of Albany and existing  
 1567 ordinances and resolutions of the former County of Dougherty not in conflict with this  
 1568 charter.

1569 **SECTION 8-102.**

1570 Tort and nuisance liability.

1571

1572 The tort and nuisance liability of the consolidated government shall follow the law and rules  
 1573 of tort liability applicable to counties in Georgia.

1574 **SECTION 8-103.**

1575 Competitive bidding.

1576 All departments and agencies of the consolidated government shall utilize competitive  
 1577 bidding procedures, as specified in an ordinance of the commission, for all purchases in  
 1578 excess of an amount provided for in an ordinance of the commission, unless such purchase  
 1579 shall be otherwise approved by five commissioners at a regular or called meeting of the  
 1580 commission.

1581 **SECTION 8-104.**

1582 Execution of assessments.

1583 .

1584 Whenever any tax or special assessment is authorized or empowered to be levied or imposed  
 1585 by this charter which is required to be collected by the consolidated government and such is  
 1586 not paid within the time period specified by the commission and no specific provision is  
 1587 elsewhere provided in this charter for its collection, then the manager shall issue execution  
 1588 in the name of the consolidated government against such person, firm, or entity liable  
 1589 therefor or property subject thereto for such sums as may be due with interest at the legal rate  
 1590 from due date and penalties and costs. The consolidated government shall have the right to  
 1591 enforce payment of such execution by levy and sale as in the case of county taxes, and the  
 1592 purchaser at such sale shall acquire the same title and rights as a purchaser at a sale for  
 1593 county taxes. Executions issued by the manager of Albany-Dougherty County, Georgia, and  
 1594 the levy and sale thereunder shall be governed by general law.

1595 **SECTION 8-105.**

1596 Authority to deal with federal and state agencies.

1597

1598 The consolidated government shall have the power and authority to participate in, cooperate  
 1599 in, and take all necessary action with respect to any and all projects, programs and  
 1600 undertakings of any nature authorized by any statute, rule, or regulation of the United States,  
 1601 the State of Georgia, or any federal or state agency or instrumentality, including but not  
 1602 limited to community development, highways, aviation, aviation terminals, airports, airport  
 1603 facilities, municipal area or regional development, sewer and sewage disposal, public  
 1604 housing, housing for the aged, and transportation or mass transit or any phase thereof; to  
 1605 borrow money and issue promissory notes, general obligation bonds, or revenue bonds or a  
 1606 combination thereof for any such purposes in accordance with provisions of this charter; and  
 1607 to execute mortgages or deeds of trust in favor of any federal agency, secured by property  
 1608 of which the consolidated government is the legal or beneficial or equitable owner, or in  
 1609 favor of any private agency where the loan is guaranteed by a federal agency.

1610 **SECTION 8-106.**

1611 Federal and state aid.

1612

1613 For the purpose of determining its right to receive and for the purpose of receiving state aid  
 1614 or grant in aid from the State of Georgia or from the United States or from any agency or  
 1615 instrumentality thereof or from any other source, public or private, Albany-Dougherty

1616 County shall be deemed a county but shall also be deemed an incorporated municipality.  
 1617 When state aid or other grant in aid is distributed to any county or municipality on the basis  
 1618 of population, area, or both, then the entire population and the total area of  
 1619 Albany-Dougherty County and the population or the area of the Urban Services District or  
 1620 districts, respectively, shall be considered in calculating and determining the basis for such  
 1621 distribution. When state aid or other grant in aid is distributed to any county on the basis of  
 1622 rural area, rural road mileage, or rural population, or any combination thereof, then that area  
 1623 of the General Services District outside of the Urban Services District shall be deemed to  
 1624 constitute a rural area, its road mileage to constitute rural road mileage, and its population  
 1625 to constitute rural population.

1626 **SECTION 8-107.**

1627 Amending charter.

1628 This charter may be modified, rescinded, changed, or amended by only the following  
 1629 methods:

- 1630 (1) An Act of the General Assembly of Georgia; or  
 1631 (2) An ordinance adopted by the commission of Albany-Dougherty County, Georgia, as  
 1632 provided for in Article IX, Section II, Paragraph I of the Constitution of the State of  
 1633 Georgia.

1634 **SECTION 8-108.**

1635 Examples of powers.

1636  
 1637 The powers of Albany-Dougherty County, Georgia, shall include, but shall not be limited to,  
 1638 the following powers:

- 1639 (1) Ad valorem taxation: to levy, assess, and collect ad valorem taxes on all taxable  
 1640 property;  
 1641 (2) Other taxes: to levy, assess, and collect other taxes allowed by general law and in  
 1642 accordance therewith;  
 1643 (3) Business regulation and taxation: to levy, assess, and collect occupational taxes and to  
 1644 license and regulate occupations and businesses. Such taxes may be based on any criteria  
 1645 or combination of criteria permitted by general law;  
 1646 (4) Appropriations: to make appropriations and expend funds for support of the  
 1647 consolidated government and any other lawful purpose;  
 1648 (5) Debts: to borrow money and issue bonds as authorized by general law;  
 1649 (6) Property: to own property and interests in property;

- 1650 (7) Gifts: to accept gifts and grants for any purpose related to the powers and duties of the  
1651 consolidated government on such terms as the donor may impose;
- 1652 (8) Condemnation: to condemn property inside the consolidated government for present  
1653 or future use;
- 1654 (9) Public utilities: to acquire, lease, operate, and dispose of public utilities;
- 1655 (10) Franchises: to grant franchises or make contracts for public utilities and to prescribe  
1656 the conditions of such franchises and contracts;
- 1657 (11) Roadways: to open, maintain, improve, and close streets and roads and to grant  
1658 franchises and rights of way thereon;
- 1659 (12) Public facilities: to acquire, operate, and dispose of public buildings, public projects,  
1660 parks, cemeteries, recreational facilities, and other public improvements inside the  
1661 consolidated government;
- 1662 (13) Building regulation: to regulate the building trades and the construction of buildings  
1663 and to adopt and enforce building, housing, plumbing, electrical, gas, heating, and  
1664 air-conditioning codes;
- 1665 (14) Planning and zoning: to adopt land use plans and exercise the power of zoning,  
1666 subdivision regulation, and the like;
- 1667 (15) Police power: to exercise the police power for the public safety and well-being of the  
1668 citizens of the consolidated government;
- 1669 (16) Roadside regulation: to prohibit or regulate signs, billboards, and other items upon  
1670 or adjacent to streets and roads;
- 1671 (17) Health: to prescribe and enforce health and sanitation standards;
- 1672 (18) Pollution: to regulate emissions which pollute the air and water;
- 1673 (19) Fire safety: to fix fire limits and prescribe and enforce fire safety regulations;
- 1674 (20) Public hazards: to provide for the destruction or removal of public hazards;
- 1675 (21) Waste disposal: to provide for and regulate the collection, disposal, and recycling of  
1676 garbage and wastes;
- 1677 (22) Water and sewer fees: to fix and collect water and sewer fees;
- 1678 (23) Garbage fees: to fix and collect garbage fees;
- 1679 (24) Nuisances: to define and provide for the abatement of nuisances;
- 1680 (25) Property protection: to preserve and protect the property of the consolidated  
1681 government;
- 1682 (26) Prisoners: to provide for public work by prisoners and for their confinement;
- 1683 (27) Animal control: to regulate or prohibit the keeping of animals;
- 1684 (28) Motor vehicles: to regulate the operation and parking of motor vehicles;
- 1685 (29) Pensions: to provide and maintain a system of pensions and retirement for employees  
1686 and officers of the consolidated government;

- 1687 (30) Special assessments: to levy, assess, and collect special assessments to cover the cost  
 1688 of public improvements;
- 1689 (31) Contracts: to enter into lawful contracts and agreements;
- 1690 (32) Agencies: to create, alter, or abolish departments, boards, offices, commissions,  
 1691 authorities, and agencies of the consolidated government and to confer appropriate  
 1692 authority upon them;
- 1693 (33) Penalties: to provide penalties for violations of ordinances of the consolidated  
 1694 government;
- 1695 (34) Police and fire protection: to exercise the power of arrest through appointed  
 1696 policemen and to operate a fire department;
- 1697 (35) Emergencies: to provide for the determination, proclamation, and combating of  
 1698 emergencies;
- 1699 (36) Urban redevelopment: to organize and operate an urban redevelopment program; and  
 1700 (37) General health, safety, and welfare: to define, regulate, and prohibit any act, practice,  
 1701 conduct, or use of property which is detrimental to the health, sanitation, cleanliness,  
 1702 welfare, and safety of the inhabitants of the consolidated government.

1703 **ARTICLE IX**

1704 **TRANSITION PROVISIONS**

1705 **SECTION 9-101.**

1706 Provision of services during transition.

1707 In order to consolidate and unify the two governments and to assure the common and  
 1708 continued administration of services currently provided by both the City of Albany and  
 1709 Dougherty County, on the effective date of this charter all services currently provided by the  
 1710 county shall be provided through the General Services District to all residents of the county  
 1711 and all services provided by the city shall be provided through the Urban Services District  
 1712 to the current residents of the City of Albany. Assuming the continued availability of state  
 1713 and federal funds, these services arrangements shall apply until modified by the commission.

1714 **SECTION 9-102.**

1715 Existing employees.

1716 (a) All full-time employees of the City of Albany and Dougherty County and all full-time  
 1717 employees of any department, office, or agency thereof shall, upon the termination of the city

1718 and county governments and the inception of the consolidated government, become  
 1719 employees of the consolidated government or of a department, office, or agency thereof and  
 1720 shall be assigned to duties as similar in nature as may be practicable within the new  
 1721 government.

1722 (b) Elimination of the duplication of functions shall be addressed through attrition and  
 1723 reassignment. Therefore, no permanent full-time employee of the City of Albany and  
 1724 Dougherty County at the time of consolidation and unification shall suffer any reduction of  
 1725 salary resulting from the adoption of this charter. However, this salary protection shall not  
 1726 limit the authority of the commission to change employee benefit plans.

1727 (c) Within 12 months of the effective date of this charter the consolidated government shall  
 1728 have begun implementation of a plan that ensures that all employees performing the same  
 1729 functions and having the same responsibilities receive uniform salaries by the end of the third  
 1730 year of operation of the consolidated government.

1731 **SECTION 9-103.**

1732 Initial budget.

1733 (a) The initial budget of Albany-Dougherty County shall be limited to an amount equal to  
 1734 the combined final budgets of the City of Albany and Dougherty County immediately  
 1735 preceding consolidation and unification, for the same number of months as the initial budget  
 1736 up to a maximum of 12 months.

1737 (b) This initial budget limitation shall not apply to any increases needed to satisfy any new,  
 1738 unfunded state or federal mandates, expenses caused by the occurrence of a natural disaster,  
 1739 increases needed to fund any step raises due employees of the consolidated government, or  
 1740 increases needed to keep up with inflation as specified by the United States Consumer Price  
 1741 Index.

1742 **SECTION 9-104.**

1743 Number of employees.

1744  
 1745 For the first 12 month period after the effective date of this charter, the total number of  
 1746 employees of the consolidated government shall not exceed the combined number of  
 1747 employees authorized for the City of Albany and Dougherty County immediately prior to the  
 1748 effective date of this charter, except as otherwise specifically mandated by law.

1749 **SECTION 9-105.**

1750 Cooperation of former governments.

1751 (a) All officers, officials, and employees of the former City of Albany and Dougherty  
1752 County shall cooperate with and assist the commission, the manager, and other officers of  
1753 Albany-Dougherty County:

1754 (1) In planning the consolidation and unification of departments, boards, commissions, and  
1755 agencies of said former governments and in transferring the functions, duties, and  
1756 responsibilities of such departments, boards, commissions, authorities, and agencies to the  
1757 appropriate agencies of Albany-Dougherty County; and

1758 (2) In all other respects in order that the transfer of the governments be accomplished in  
1759 the most orderly manner possible. The officers of Albany-Dougherty County shall be  
1760 entitled to examine all records, files, and other data in the possession of the former  
1761 governments and of all officers, officials, employees, and departments thereof.

1762 (b) A schedule for activity during the transition period is contained in the Appendix B  
1763 attached to and made a part of this charter.

1764 **SECTION 9-106.**

1765 Existing ordinances and resolutions continued in effect.

1766 (a) Existing ordinances and resolutions of Dougherty County and existing rules and  
1767 regulations of county departments or agencies, not inconsistent with the provisions of this  
1768 charter, shall continue in effect as ordinances, resolutions, rules, or regulations of  
1769 Albany-Dougherty County or the appropriate department or agency thereof until they have  
1770 been repealed, modified, or amended. However, if there is a conflict between existing  
1771 ordinances and resolutions of Dougherty County and rules and regulations of county  
1772 departments or agencies and existing ordinances and resolutions of the City of Albany and  
1773 rules and regulations of city departments or agencies, those of Dougherty County shall only  
1774 apply to the area of Albany-Dougherty County which lies outside the Urban Services  
1775 District.

1776 (b) Existing ordinances and resolutions of the City of Albany and existing rules and  
1777 regulations of city departments or agencies, not inconsistent with the provisions of this  
1778 charter, shall continue in effect as ordinances and resolutions of Albany-Dougherty County,  
1779 Georgia, and shall apply only to the area included within the Urban Services District until  
1780 they have been repealed, modified, or amended.

1781 (c) In the event of a conflict between any of the ordinances or resolutions continued by this  
1782 section, the provisions thereof shall apply only to that territory of Albany-Dougherty County

1783 to which such ordinance or resolution applied prior to the effective date of this charter and  
 1784 until such ordinance or resolution is repealed, changed, or amended to eliminate the conflict.  
 1785 (d) Within 24 months of the effective date of the charter, the commission shall have  
 1786 reviewed all ordinances and resolutions and shall take whatever action is necessary to  
 1787 remove any conflicts continued by this section in order to produce a uniform body of  
 1788 ordinances and resolutions which is free of any conflicts and contradictions between such  
 1789 provisions.

1790 **SECTION 9-107.**

1791 Contracts and obligations.

1792 (a) Except as otherwise provided by this charter, all contracts, orders, leases, bonds, and  
 1793 other obligations or instruments entered into by Dougherty County or the City of Albany or  
 1794 for the benefit of either the county or the city prior to the effective date of this charter shall  
 1795 continue in effect according to the terms thereof as obligations and rights of  
 1796 Albany-Dougherty County; provided, however, any obligation created by Dougherty County  
 1797 or the City of Albany to become effective after the date of approval of this charter and prior  
 1798 to the effective date of this charter shall be subject to ratification and approval by the  
 1799 commission of Albany-Dougherty County within six months following the effective date of  
 1800 this charter.  
 1801 (b) No pending action or proceeding of any nature whether civil, criminal, judicial,  
 1802 administrative, or other by or against the City of Albany or Dougherty County or an agency  
 1803 or department thereof shall be abated or otherwise affected by the adoption of this charter,  
 1804 and Albany-Dougherty County shall stand substituted as a party in lieu thereof.

1805 **SECTION 9-108.**

1806 Dissolution of existing governments.

1807  
 1808 (a) On the effective date of this charter, the charter of the City of Albany, approved August  
 1809 18, 1923 (Ga. L. 1923, p. 370), as amended, is repealed in its entirety.  
 1810 (b) On the effective date of this charter, the Board of Commissioners of the City of Albany  
 1811 and the Board of Commissioners of the Dougherty County and all the officers thereof and  
 1812 the offices thereof not continued under this charter are abolished, and all emoluments  
 1813 appertaining thereto shall cease. Thereupon, the governments of Dougherty County and the  
 1814 City of Albany shall terminate as separate political entities and all powers, functions, duties,  
 1815 and obligations thereof shall be transferred to and vested in Albany-Dougherty County.

**SECTION 9-109.**

Transfer of records and equipment.

1816  
1817  
1818

1819 When an agency of the City of Albany or of Dougherty County is abolished or consolidated  
1820 by this charter, all books, papers, maps, charts, plans, records, other equipment, and personal  
1821 property in possession of the same shall be delivered to the agency to which its rights,  
1822 powers, duties, and obligations are transferred.

**SECTION 9-110.**

Officers serve until successors qualify.

1823  
1824

1825 Notwithstanding any other provision of this charter, any officer performing duties under the  
1826 government of the City of Albany or Dougherty County shall continue to perform the duties  
1827 thereof until a successor, whether under the same title of office or another, shall be elected  
1828 or appointed and qualified to perform the duties, it being the intention hereof that no duty or  
1829 services shall lapse or be abandoned because of lack of an officer to perform same.

**SECTION 9-111.**

Changes required by the United States Department of Justice.

1830  
1831

1832 The governing authorities of the City of Albany and Dougherty County shall through their  
1833 legal counsel cause this Act to be submitted for preclearance under the federal Voting Rights  
1834 Act of 1965, as amended; and such submission shall be made to the United States  
1835 Department of Justice or filed with the appropriate court no later than 45 days after the date  
1836 on which this Act is approved by the Governor or otherwise becomes law without such  
1837 approval. In order to ensure that a referendum on the question of the creation of the  
1838 consolidated government of Albany-Dougherty County will be held on the earliest possible  
1839 date, the General Assembly, as provided in Article IX, Section III, Paragraph II(a) of the  
1840 Constitution of the State of Georgia, hereby authorizes the members of the  
1841 Albany-Dougherty Governmental Charter commission in consultation with the Dougherty  
1842 County legislative delegation the power to amend the charter to satisfy any required changes  
1843 raised by the United States Department of Justice. Upon the receipt of federal preclearance  
1844 pursuant to this section, the clerk for the governing authority of Dougherty County and the  
1845 clerk for the governing authority for the City of Albany shall certify the proposed charter.

1846 **SECTION 9-112.**

1847 Referendum on the charter.

1848 (a) As soon as practicable after receipt of a copy of the certified proposed charter, it shall  
 1849 be the duty of the Dougherty County Superintendent of Elections to call a special election  
 1850 for approval or rejection of the proposed charter. The superintendent of elections shall cause  
 1851 the date and purpose of the election to be published once a week for two calendar weeks  
 1852 immediately preceding the date thereof in the official legal organ of Dougherty County. The  
 1853 ballot shall have written or printed thereon the following:

1854 "( ) YES Shall the charter reorganizing and consolidating the governments of the City  
 1855 of Albany and Dougherty County and creating a single county-wide  
 1856 ( ) NO government to supersede and replace those governments be approved?"

1857 (b) All persons desiring to vote for approval of the charter shall vote "YES," and those  
 1858 persons desiring to vote for rejection of the charter shall vote "NO." If more than one-half  
 1859 of the votes cast by the qualified voters of Dougherty County residing within the corporate  
 1860 limits of the City of Albany are for approval of the charter and if more than one-half of the  
 1861 total number of votes cast by all the qualified voters of Dougherty County are for approval  
 1862 of the charter, then the charter shall become effective. Otherwise, it shall be void and of no  
 1863 force and effect. The expense of such election shall be borne equally by the City of Albany  
 1864 and Dougherty County.

1865 (c) The special election shall be conducted pursuant to Chapter 2 of Title 21 of the  
 1866 O.C.G.A., the "Georgia Election Code".

1867 (d) A qualified voter, as used in this section, shall mean a voter of Dougherty County  
 1868 qualified to vote for members of the General Assembly of Georgia. The superintendent of  
 1869 elections shall certify the returns to the Secretary of State. The superintendent of elections  
 1870 shall also furnish a copy of the certified charter to the Secretary of State. The Secretary of  
 1871 State shall issue a proclamation showing and declaring the result of the election on the  
 1872 approval or rejection of the charter. One copy of the proclamation shall be attached to the  
 1873 copy of the certified charter provided to the Secretary of State. One copy of the proclamation  
 1874 shall be delivered to the clerk of the governing authority of the City of Albany who shall  
 1875 attach the same to the copy of the certified charter. One copy of the proclamation shall be  
 1876 delivered to the clerk of the governing authority of Dougherty County who shall attach the  
 1877 same to the copy of the certified charter.

1878 (e) Whenever a charter for the consolidation and unification of the governments of the City  
 1879 of Albany and Dougherty County has been accepted, the above-certified copies thereof, with  
 1880 the proclamation of the Secretary of State of Georgia attached thereto, shall be deemed  
 1881 duplicate original copies of the charter for all purposes. The certified copy of the charter and

1882 proclamation deposited with the clerk of the governing authority of the City of Albany and  
 1883 the certified copy of the charter and proclamation deposited with the clerk of the governing  
 1884 authority of Dougherty County shall subsequently be delivered by them to the successor  
 1885 government. The successor government may issue certified copies of the charter and any  
 1886 copy so certified shall be deemed a duplicate original copy of the charter for all purposes.  
 1887 The Secretary of State is authorized to issue certified copies of the charter on file, and copies  
 1888 so certified shall be deemed duplicate original copies of the charter of Albany-Dougherty  
 1889 County for all purposes.

1890 **ARTICLE X**  
 1891 **GENERAL PROVISIONS**

1892 **SECTION 10-101.**

1893 Effect of repeals.

1894 No law heretofore repealed, expressly or by implication, shall be revived by the repeal herein  
 1895 of the repealing Act or by any provision of this charter that disclaims an intention to repeal  
 1896 or affect enumerated laws.

1897 **SECTION 10-102.**

1898 Severability clause.

1899  
 1900 If any provision of this charter or the application thereof to any person or circumstance is  
 1901 held invalid, such invalidity shall not affect other provisions or applications of this charter  
 1902 which can be given effect without the invalid provision or application, and to this end the  
 1903 provisions of this charter are declared to be severable.

1904 **SECTION 10-103.**

1905 Effective date of charter.

1906 Sections 9-111 and 9-112 shall become effective upon the signature of the Governor or upon  
 1907 this Act's otherwise becoming law. If the referendum provided for in Section 9-112 is  
 1908 approved by the voters, the remaining sections of this Act shall become effective January 1,  
 1909 2011. If the referendum provided for in Section 9-112 fails to be approved by the voters this  
 1910 Act shall be immediately repealed in its entirety.

1911

**SECTION 10-104.**

1912

Repeal of conflicting laws.

1913 All laws and parts of laws in conflict with this Act are repealed.

1914 Appendix A  
1915 Commission districts

1916 For the purpose of electing the eight members of the commission from commissioner  
1917 districts the territory of Albany-Dougherty County shall be divided into the following  
1918 districts as set forth in Plan Name: doughOPT1 Plan Type: LOCAL User: staff  
1919 Administrator: LINDA

1920 Appendix B  
1921 Transition plan and schedule

1922 The following transition plan shall govern the implementation of this Act:

1923 Stage 1: Referendum on charter to initial election.

1924 (a) Upon approval of the consolidation and unification of the City of Albany and Dougherty  
1925 County in a referendum as provided in Section 9-113, a transition team shall be formed. The  
1926 transition team will be appointed and charged with anticipating implementation  
1927 responsibilities, issues, and opportunities related to the consolidation and unification of the  
1928 two governments. Their effort will involve collecting data, assembling facts, and presenting  
1929 options to the officials of Albany-Dougherty County when they take office. The transition  
1930 team shall not have any decision-making power and shall serve in an advisory function to the  
1931 new government only until such time as the newly elected officials assume the  
1932 responsibilities described below.

1933 (b) The transition team shall consist of: the city manager; the county administrator; two  
1934 appointees of the Board of commissioners of the City of Albany; two appointees of the Board  
1935 of commissioners of Dougherty County; three members of the Albany-Dougherty County  
1936 Governmental Charter commission, one member selected by the Mayor of the City of  
1937 Albany; one member selected by the Chairperson of the Board of commissioners of  
1938 Dougherty County; and one member selected jointly by the Mayor and Chairman, who shall  
1939 serve as chair of the transition team.

1940 Stage 2: Initial election to taking office.

1941 The newly elected government assumes limited powers to plan for the new government.

1942 During this time, the board of commissioners may exercise the following powers:

1943 (1) Begin preparation for the appointment of the manager and attorney;

1944 (2) Hold meetings, establish committees, plan the establishment of boundaries of the  
1945 General and Urban Services Districts, and plan for and schedule the initial organization of  
1946 Albany-Dougherty County in accordance with the applicable provisions of this charter. The

1947 commission shall be authorized to receive and expend appropriations from the Board of  
1948 commissioners of the City of Albany and the Board of commissioners of Dougherty  
1949 County for the purposes of performing its responsibilities as provided in this charter;

1950 (3) Begin preparation of the initial budget; and

1951 (4) Begin preparation of plans and schedules for the consolidation and unification of the  
1952 various departments and agencies of the City of Albany and Dougherty County;

1953 Stage 3: Taking office under initial budget to begin combining operations.

1954 The Commission of Albany-Dougherty County takes office operating under the initial budget  
1955 as provided for in this charter. The budget for Fiscal Year 2011 is prepared. During this  
1956 period the government would begin combining operations.

1957 Stage 4: Begin continuing operations under the first consolidated government budget.

1958 The consolidated government begins operations under the first consolidated government  
1959 budget.