

The House Committee on Banks and Banking offers the following substitute to SB 361:

A BILL TO BE ENTITLED  
AN ACT

1 To amend Article 34 of Chapter 1 of Title 10 of the Official Code of Georgia Annotated,  
2 relating to protection from identity theft, so as to provide for security freezes on consumer  
3 credit accounts; to provide for definitions; to provide for procedures for placing, removing,  
4 and temporarily lifting a security freeze; to provide for fees; to provide for a penalty for  
5 violations; to provide for notice to consumers; to provide for related matters; to provide an  
6 effective date; to repeal conflicting laws; and for other purposes.

7 BE IT ENACTED BY THE GENERAL ASSEMBLY OF GEORGIA:

8 **SECTION 1.**

9 Article 34 of Chapter 1 of Title 10 of the Official Code of Georgia Annotated, relating to  
10 identity theft, is revised by adding new Code sections to read as follows:

11 "10-1-913.

12 As used in this Code section and in Code Section 10-1-914, the term:

13 (1) 'Consumer' means a natural person residing in this state.

14 (2) 'Consumer credit report' means a 'consumer report' as defined in 15 U.S.C. Section  
15 1681a(d) that a consumer reporting agency furnishes to a person which it has reason to  
16 believe intends to use the information as a factor in establishing the consumer's eligibility  
17 for credit to be used primarily for personal, family, or household purposes.

18 (3) 'Consumer credit reporting agency' means any person who, for monetary fees, dues,  
19 or on a cooperative nonprofit basis, regularly engages in whole or in part in the practice  
20 of assembling or evaluating consumer credit information or other information on  
21 consumers for the purpose of furnishing consumer credit reports to third parties.

22 (4) 'Normal business hours' means any day, between the hours of 8:00 A.M. and 9:30  
23 P.M., Eastern Standard Time.

24 (5) 'Person' means any individual, partnership, corporation, trust, estate, cooperative,  
25 association, government, or governmental subdivision or agency, or other entity.

1 (6) 'Proper identification' means information generally deemed sufficient to identify a  
2 person for consumer reporting agency purposes under 15 U.S.C. Section 1681 et seq.

3 (7) 'Security freeze' means a restriction placed on a consumer credit report at the request  
4 of the consumer that prohibits a consumer credit reporting agency from releasing all or  
5 any part of the consumer's consumer credit report or any information derived from the  
6 consumer's consumer credit report for a purpose relating to the extension of credit  
7 without the express authorization of the consumer.

8 10-1-914.

9 (a) A consumer may place a security freeze on the consumer's credit report by making a  
10 request in writing by certified mail to a consumer credit reporting agency. No later than  
11 August 1, 2008, a consumer credit reporting agency shall make available to consumers an  
12 Internet based method of requesting a security freeze and a toll-free telephone number for  
13 consumers to use to place a security freeze, temporarily lift a security freeze, or completely  
14 remove a security freeze. A security freeze shall prohibit, subject to exceptions in  
15 subsection (m) of this Code section, the consumer credit reporting agency from releasing  
16 the consumer's credit report or credit score without the prior express authorization of the  
17 consumer as provided in subsection (d) or (e) of this Code section. Nothing in this  
18 subsection prevents a consumer credit reporting agency from advising a third party that a  
19 security freeze is in effect with respect to the consumer's credit report.

20 (b) A consumer credit reporting agency shall place a security freeze on a consumer's credit  
21 report no later than three business days after receiving the consumer's written request sent  
22 by certified mail.

23 (c) The consumer credit reporting agency shall send a written confirmation of the security  
24 freeze to the consumer within ten business days of placing the security freeze and at the  
25 same time shall provide the consumer with a unique personal identification number or  
26 password, other than the consumer's social security number, to be used by the consumer  
27 when providing authorization for the release of the consumer's credit report for a specific  
28 period of time.

29 (d) If the consumer wishes to allow the consumer's credit report to be accessed for a  
30 specific period of time while a security freeze is in place, the consumer shall contact the  
31 consumer credit reporting agency through the contact method established by the consumer  
32 credit reporting agency, request that the security freeze be temporarily lifted, and provide  
33 all of the following:

34 (1) Proper identification;

35 (2) The unique personal identification number or password provided by the consumer  
36 credit reporting agency pursuant to subsection (c) of this Code section;

1 (3) The proper information regarding the time period for which the report shall be  
2 available to users of the consumer credit report; and

3 (4) The proper payment as may be required by the consumer credit reporting agency.

4 (e) A consumer credit reporting agency shall develop procedures involving the use of  
5 telephone, facsimile, the Internet, or other electronic media to receive and process a request  
6 from a consumer to temporarily lift a security freeze on a consumer credit report pursuant  
7 to subsection (d) of this Code section.

8 (f) A consumer credit reporting agency that receives a request from a consumer to  
9 temporarily lift a security freeze on a consumer credit report pursuant to subsection (d)  
10 or (e) of this Code section shall comply with the request:

11 (1) No later than three business days after receiving a written request; or

12 (2) Within 15 minutes after the request and payment are received by telephone or  
13 electronically by the contact method chosen by the consumer reporting agency during  
14 normal business hours and the request includes the consumer's proper identification,  
15 correct personal identification number or password, and the proper payment as may be  
16 required by the consumer credit reporting agency.

17 (g) A consumer reporting agency need not remove a security freeze within 15 minutes, as  
18 specified in paragraph (2) of subsection (f) of this Code section, if:

19 (1) The consumer fails to satisfy the requirements of subsection (d) of this Code section;  
20 or

21 (2) The consumer credit reporting agency's ability to remove the security freeze within  
22 15 minutes is prevented by:

23 (A) An act of God, including fire, earthquakes, hurricanes, storms, or similar natural  
24 disaster or phenomenon;

25 (B) Unauthorized or illegal acts by a third party, including terrorism, sabotage, riot,  
26 vandalism, labor strikes or disputes disrupting operations, or similar occurrence;

27 (C) Operational interruption, including electrical failure, unanticipated delay in  
28 equipment or replacement part delivery, computer hardware or software failures  
29 inhibiting response time, or similar disruption;

30 (D) Governmental action, including emergency orders or regulations, judicial or law  
31 enforcement action, or similar directives;

32 (E) Regularly scheduled maintenance or updates, during other than normal business  
33 hours, to the consumer reporting agency's systems;

34 (F) Commercially reasonable maintenance of, or repair to, the consumer reporting  
35 agency's systems that is unexpected or unscheduled; or

36 (G) Receipt of a removal request outside of normal business hours.

1 (h) A consumer credit reporting agency shall only remove or temporarily lift a security  
2 freeze placed on a consumer's credit report:

3 (1) Upon the consumer's request, in compliance with the requirements of this Code  
4 section; or

5 (2) If the consumer's credit report was frozen due to a material misrepresentation of fact  
6 by the consumer. If a consumer credit reporting agency intends to remove a security  
7 freeze upon a consumer's credit report pursuant to this paragraph, the consumer credit  
8 reporting agency shall notify the consumer in writing prior to removing the security  
9 freeze on the consumer's credit report.

10 (i) If a third party requests access to a consumer credit report on which a security freeze  
11 is in effect and this request is in connection with an application for credit or any other use  
12 related to the extension of credit and the consumer does not allow the consumer's credit  
13 report to be accessed for that specific period of time, the third party may treat the  
14 application as incomplete.

15 (j) If a consumer requests a security freeze pursuant to this Code section, the consumer  
16 credit reporting agency shall disclose to the consumer the process of placing and  
17 temporarily lifting a security freeze and the process for allowing access to information from  
18 the consumer's credit report for a specific period of time while the security freeze is in  
19 place.

20 (k) A security freeze shall remain in place until the consumer requests that the security  
21 freeze be removed. A consumer credit reporting agency shall remove a security freeze  
22 within three business days of receiving a request for removal from the consumer. The  
23 consumer shall provide all of the following:

24 (1) Proper identification;

25 (2) The unique personal identification number or password provided by the consumer  
26 credit reporting agency pursuant to subsection (c) of this Code section; and

27 (3) The proper fee as may be required by the consumer credit reporting agency.

28 (l) A consumer credit reporting agency shall require proper identification of the person  
29 making a request to place, temporarily lift, or remove a security freeze.

30 (m) By way of example only, and not intending to be exclusive, the provisions of this  
31 Code section shall not apply to the use of a consumer credit report by any of the following:

32 (1) A person, or the person's subsidiary, affiliate, agent, subcontractor, or assignee with  
33 whom the consumer has, or prior to assignment had, an account, contract, or  
34 debtor-creditor relationship for the purposes of reviewing the active account or collecting  
35 the financial obligation owing for the account, contract, or debt;

- 1 (2) A subsidiary, affiliate, agent, assignee, or prospective assignee of a person to whom  
2 access has been granted under subsection (d) of this Code section for purposes of  
3 facilitating the extension of credit or other permissible use;
- 4 (3) Any person acting pursuant to a court order, warrant, or subpoena;
- 5 (4) A state or local agency, or its agents or assigns, which administers a program for  
6 establishing and enforcing child support obligations;
- 7 (5) A state or local agency, or its agents or assigns, acting to investigate fraud, including  
8 Medicaid fraud; acting to investigate or collect delinquent taxes or assessments, including  
9 interest, penalties, and unpaid court orders; or acting to fulfill any of its other statutory  
10 responsibilities;
- 11 (6) A federal, state, or local governmental entity, including a law enforcement agency,  
12 court, or its agents or assigns;
- 13 (7) Any person for the use of a credit report for purposes permitted under 15 U.S.C.  
14 Section 1681b(c);
- 15 (8) Any person for the sole purpose of providing a credit file monitoring subscription  
16 service to which the consumer has subscribed;
- 17 (9) Any person for the purpose of providing a consumer with a copy of the consumer's  
18 credit report or credit score upon the consumer's request;
- 19 (10) Any depository financial institution for checking, savings, and investment accounts;  
20 or
- 21 (11) Any person or entity for insurance purposes, including use in setting or adjusting  
22 a rate, adjusting a claim, or underwriting.
- 23 (n) If a security freeze is in place, a consumer credit reporting agency shall not change any  
24 of the following official information in a credit report without sending a written  
25 confirmation of the change to the consumer within 30 days of the change being posted to  
26 the consumer's file: name, date of birth, social security number, and address. Written  
27 confirmation is not required for technical modifications of a consumer's official  
28 information, including name and street abbreviations, complete spellings, or transposition  
29 of numbers or letters. In the case of an address change, the written confirmation shall be  
30 sent to both the new address and the former address.
- 31 (o) The following persons shall not be required to place a security freeze in a consumer  
32 credit report pursuant to this Code section; provided, however, that any person that shall  
33 not be required to place a security freeze on a consumer credit report under the provisions  
34 of paragraph (3) of this subsection shall be subject to any security freeze placed on a  
35 consumer credit report by another consumer credit reporting agency from which it obtains  
36 information:

1 (1) A check services or fraud prevention services company, including reports on  
2 incidents of fraud, or authorizations for the purpose of approving or processing negotiable  
3 instruments, electronic funds transfers, or similar methods of payment;

4 (2) A deposit account information service company, which issues reports regarding  
5 account closures due to fraud, substantial overdrafts, automated teller machine abuse, or  
6 other similar negative information regarding a consumer to inquiring banks or other  
7 financial institutions for use only in reviewing a consumer request for a deposit account  
8 at the inquiring bank or financial institution;

9 (3) Resellers of consumer credit report information that assemble and merge information  
10 contained in a data base of one or more consumer credit reporting agencies and do not  
11 maintain a permanent data base of consumer credit information from which new  
12 consumer credit reports are produced; or

13 (4) A consumer credit reporting agency's data base or file which consists of information  
14 concerning, and used for, one or more of the following: criminal record information,  
15 fraud prevention or detection, personal claim loss history information, and employment,  
16 tenant, or individual background screening.

17 (p) This Code section shall not prevent a consumer credit reporting agency from charging  
18 a fee of no more than \$3.00 to a consumer for each security freeze placement, any  
19 permanent removal of the security freeze, or any temporary lifting of the security freeze  
20 for a period of time. A consumer credit reporting agency shall not charge a person age 65  
21 or over for the placement of a security freeze. A consumer credit reporting agency shall  
22 not charge any fee to a victim of identity theft who has submitted a copy of a valid  
23 investigative or incident report or complaint with a law enforcement agency about the  
24 unlawful use of the victim's identifying information by another person that was filed with  
25 the law enforcement agency no more than 90 days prior to the consumer's request for a  
26 security freeze. A consumer credit reporting agency may charge a fee of no more than  
27 \$5.00 to a consumer for each replacement of a unique personal identification number or  
28 password.

29 (q) The fees provided for in subsection (p) of this Code section shall be subject to review  
30 upon the request of a consumer reporting agency to the commissioner of banking and  
31 finance. If a consumer credit reporting agency provides evidence based on the actual costs  
32 of placing and removing security freezes that an increase in the fees is justified, the  
33 commissioner may increase the fees under his or her rule-making authority. The fees  
34 provided for in subsection (p) of this Code section shall not exceed \$10.00 without  
35 legislative approval.

1 (r) A person that violates this Code section may be investigated and prosecuted under the  
2 provisions of the Fair Business Practices Act, Code Section 10-1-390, et seq., and may be  
3 fined not more than \$100.00 for a violation concerning a specific consumer.

4 10-1-915.

5 At any time that a consumer is required to receive a summary of rights required by 15  
6 U.S.C. Section 1681g(d) of the federal Fair Credit Reporting Act, the consumer shall also  
7 be provided with the following notice:

8 'Georgia Consumers Have the Right to Obtain a Security Freeze.

9 You have a right to place a "security freeze" on your credit report, which will prohibit  
10 a consumer reporting agency from releasing information in your credit report without  
11 your express authorization. A security freeze must be requested in writing by certified  
12 mail or by electronic means as provided by a consumer reporting agency. The security  
13 freeze is designed to prevent credit, loans, and services from being approved in your  
14 name without your consent. If you are actively seeking a new credit, loan, utility,  
15 telephone, or insurance account, you should understand that the procedures involved in  
16 lifting a security freeze may slow your applications for credit. You should plan ahead  
17 and lift a freeze in advance of actually applying for new credit. When you place a  
18 security freeze on your credit report, you will be provided a personal identification  
19 number or password to use if you choose to remove the freeze on your credit report or  
20 authorize the release of your credit report for a period of time after the freeze is in place.

21 To provide that authorization you must contact the consumer reporting agency and  
22 provide all of the following:

- 23 (1) The personal identification number or password.
- 24 (2) Proper identification to verify your identity.
- 25 (3) The proper information regarding the period of time for which the report shall be  
26 available.

27 A consumer reporting agency must authorize the release of your credit report no later  
28 than fifteen (15) minutes after receiving the above information.

29 A security freeze does not apply to a person or entity, or its affiliates, or collection  
30 agencies acting on behalf of the person or entity, with which you have an existing  
31 account, that requests information in your credit report for the purposes of reviewing or  
32 collecting the account. Reviewing the account includes activities related to account  
33 maintenance. You have a right to bring civil action against anyone, including a consumer  
34 reporting agency, who improperly obtains access to a file, knowingly or willfully misuses  
35 file data, or fails to correct inaccurate file data. Unless you are a victim of identity theft  
36 with a police report or other official document acceptable to a consumer reporting agency

1 to verify the crimes, or you are 65 or older, a consumer reporting agency has the right to  
2 charge you a reasonable fee, to place a freeze on your credit report.”

3 **SECTION 2.**

4 This Act shall become effective on August 1, 2008.

5 **SECTION 3.**

6 All laws and parts of laws in conflict with this Act are repealed.