House Bill 50

By: Representatives Forster of the 3<sup>rd</sup>, Oliver of the 83<sup>rd</sup>, Manning of the 32<sup>nd</sup>, Mumford of the 95<sup>th</sup>, Lindsey of the 54<sup>th</sup>, and others

# A BILL TO BE ENTITLED AN ACT

- 1 To amend Chapter 3 Title 39 of the Official Code of Georgia Annotated, relating to the
- 2 Interstate Compact on Juveniles, so as to provide for repeal of said compact; to enact The
- 3 Interstate Compact for Juveniles; to provide for implementation of said compact; to provide
- 4 for the Georgia State Council for Interstate Juvenile Supervision; to provide for a compact
- 5 administrator; to provide for related matters; to provide effective dates; to repeal conflicting
- 6 laws; and for other purposes.

#### 7 BE IT ENACTED BY THE GENERAL ASSEMBLY OF GEORGIA:

8 SECTION 1.

- 9 Chapter 3 of Title 39 of the Official Code of Georgia Annotated, relating to the Interstate
- 10 Compact on Juveniles, is amended by designating the existing provisions of said chapter as
- 11 Article 1 thereof and adding a new article to read as follows:
- 12 "ARTICLE 2.
- 13 39-3-10.
- 14 This article shall be known and may be cited as 'The Interstate Compact for Juveniles.'
- 15 39-3-11.
- 16 The Governor of this state is authorized and directed to execute a compact on behalf of the
- 17 State of Georgia with any of the United States legally joining therein in the form
- substantially as follows:
- 19 'ARTICLE I.
- 20 PURPOSE.
- 21 The compacting states to this Interstate Compact recognize that each state is responsible for
- 22 the proper supervision or return of juveniles, delinquents and status offenders who are on

1 probation or parole and who have absconded, escaped or run away from supervision and

- 2 control and in so doing have endangered their own safety and the safety of others. The
- 3 compacting states also recognize that each state is responsible for the safe return of juveniles
- 4 who have run away from home and in doing so have left their state of residence. The
- 5 compacting states also recognize that Congress, by enacting the Crime Control Act, 4 U.S.C.
- 6 Section 112 (1965), has authorized and encouraged compacts for cooperative efforts and
- 7 mutual assistance in the prevention of crime. It is the purpose of this compact, through means
- 8 of joint and cooperative action among the compacting states to:
- 9 (A) Ensure that the adjudicated juveniles and status offenders subject to this compact are
- provided adequate supervision and services in the receiving state as ordered by the
- adjudicating judge or parole authority in the sending state;
- 12 (B) Ensure that the public safety interests of the citizens, including the victims of juvenile
- offenders, in both the sending and receiving states are adequately protected;
- 14 (C) Return juveniles who have run away, absconded or escaped from supervision or
- 15 control or have been accused of an offense to the state requesting their return;
- 16 (D) Make contracts for the cooperative institutionalization in public facilities in member
- states for delinquent youth needing special services;
- 18 (E) Provide for the effective tracking and supervision of juveniles;
- 19 (F) Equitably allocate the costs, benefits and obligations of the compacting states;
- 20 (G) Establish procedures to manage the movement between states of juvenile offenders
- 21 released to the community under the jurisdiction of courts, juvenile departments, or any
- other criminal or juvenile justice agency which has jurisdiction over juvenile offenders;
- 23 (H) Insure immediate notice to jurisdictions where defined offenders are authorized to
- travel or to relocate across state lines;
- 25 (I) Establish procedures to resolve pending charges (detainers) against juvenile offenders
- 26 prior to transfer or release to the community under the terms of this compact;
- 27 (J) Establish a system of uniform data collection on information pertaining to juveniles
- subject to this compact that allows access by authorized juvenile justice and criminal
- 29 justice officials, and regular reporting of Compact activities to heads of state executive,
- judicial, and legislative branches and juvenile and criminal justice administrators;
- 31 (K) Monitor compliance with rules governing interstate movement of juveniles and initiate
- interventions to address and correct noncompliance;
- 33 (L) Coordinate training and education regarding the regulation of interstate movement of
- juveniles for officials involved in such activity; and
- 35 (M) Coordinate the implementation and operation of the compact with the Interstate
- 36 Compact for the Placement of Children, the Interstate Compact for Adult Offender
- 37 Supervision and other compacts affecting juveniles particularly in those cases where

1 concurrent or overlapping supervision issues arise. It is the policy of the compacting states

- 2 that the activities conducted by the Interstate Commission created herein are the formation
- of public policies and therefore are public business. Furthermore, the compacting states
- 4 shall cooperate and observe their individual and collective duties and responsibilities for
- 5 the prompt return and acceptance of juveniles subject to the provisions of this compact. The
- 6 provisions of this compact shall be reasonably and liberally construed to accomplish the
- 7 purposes and policies of the compact.

8 ARTICLE II.

9 DEFINITIONS.

- 10 As used in this compact, unless the context clearly requires a different construction:
- 11 A. "By-laws" means those by-laws established by the Interstate Commission for its
- 12 governance, or for directing or controlling its actions or conduct.
- B. "Compact Administrator" means the individual in each compacting state appointed
- pursuant to the terms of this compact, responsible for the administration and management
- of the state's supervision and transfer of juveniles subject to the terms of this compact, the
- rules adopted by the Interstate Commission and policies adopted by the State Council under
- this compact.
- 18 C. "Compacting State" means any state which has enacted the enabling legislation for this
- 19 compact.
- 20 D. "Commissioner" means the voting representative of each compacting state appointed
- 21 pursuant to Article III of this compact.
- E. "Court" means any court having jurisdiction over delinquent, neglected, or dependent
- children.
- 24 F. "Deputy Compact Administrator" means the individual, if any, in each compacting state
- appointed to act on behalf of a Compact Administrator pursuant to the terms of this
- 26 compact responsible for the administration and management of the state's supervision and
- 27 transfer of juveniles subject to the terms of this compact, the rules adopted by the Interstate
- 28 Commission and policies adopted by the State Council under this compact.
- G. "Interstate Commission" means the Interstate Commission for Juveniles created by
- 30 Article III of this compact.
- 31 H. "Juvenile" means any person defined as a juvenile in any member state or by the rules
- of the Interstate Commission, including:
- 33 (1) Accused Delinquent a person charged with an offense that, if committed by an
- adult, would be a criminal offense;

1 (2) Adjudicated Delinquent – a person found to have committed an offense that, if

- 2 committed by an adult, would be a criminal offense;
- 3 (3) Accused Status Offender a person charged with an offense that would not be a
- 4 criminal offense if committed by an adult;
- 5 (4) Adjudicated Status Offender a person found to have committed an offense that
- 6 would not be a criminal offense if committed by an adult; and
- 7 (5) Non-Offender a person in need of supervision who has not been accused or
- 8 adjudicated a status offender or delinquent.
- 9 I. "Non-Compacting state" means any state which has not enacted the enabling legislation
- 10 for this compact.
- J. "Probation or Parole" means any kind of supervision or conditional release of juveniles
- authorized under the laws of the compacting states.
- 13 K. "Rule" means a written statement by the Interstate Commission promulgated pursuant
- 14 to Article VI of this compact that is of general applicability, implements, interprets or
- prescribes a policy or provision of the Compact, or an organizational, procedural, or
- practice requirement of the Commission, and has the force and effect of statutory law in
- 17 a compacting state, and includes the amendment, repeal, or suspension of an existing rule.
- 18 L. "State" means a state of the United States, the District of Columbia (or its designee), the
- 19 Commonwealth of Puerto Rico, the U.S. Virgin Islands, Guam, American Samoa, and the
- 20 Northern Marianas Islands.

21 ARTICLE III.

#### 22 INTERSTATE COMMISSION FOR JUVENILES.

- A. The compacting states hereby create the 'Interstate Commission for Juveniles.' The
- commission shall be a body corporate and joint agency of the compacting states. The
- commission shall have all the responsibilities, powers and duties set forth herein, and such
- additional powers as may be conferred upon it by subsequent action of the respective
- 27 legislatures of the compacting states in accordance with the terms of this compact.
- 28 B. The Interstate Commission shall consist of commissioners appointed by the appropriate
- appointing authority in each state pursuant to the rules and requirements of each
- 30 compacting state and in consultation with the State Council for Interstate Juvenile
- 31 Supervision created hereunder. The commissioner shall be the compact administrator,
- deputy compact administrator or designee from that state who shall serve on the Interstate
- Commission in such capacity under or pursuant to the applicable law of the compacting
- 34 state.

1 C. In addition to the commissioners who are the voting representatives of each state, the 2 Interstate Commission shall include individuals who are not commissioners, but who are 3 members of interested organizations. Such non-commissioner members must include a 4 member of the national organizations of governors, legislators, state chief justices, 5 attorneys general, Interstate Compact for Adult Offender Supervision, Interstate Compact 6 for the Placement of Children, juvenile justice and juvenile corrections officials, and crime 7 victims. All non-commissioner members of the Interstate Commission shall be ex-officio 8 (non-voting) members. The Interstate Commission may provide in its by-laws for such additional ex-officio (non-voting) members, including members of other national 9 organizations, in such numbers as shall be determined by the commission. 10 D. Each compacting state represented at any meeting of the commission is entitled to one 11 12 vote. A majority of the compacting states shall constitute a quorum for the transaction of business, unless a larger quorum is required by the by-laws of the Interstate Commission. 13 14 E. The commission shall meet at least once each calendar year. The chairperson may call 15 additional meetings and, upon the request of a simple majority of the compacting states, shall call additional meetings. Public notice shall be given of all meetings and meetings 16 17 shall be open to the public. 18 F. The Interstate Commission shall establish an executive committee, which shall include 19 commission officers, members, and others as determined by the by-laws. The executive 20 committee shall have the power to act on behalf of the Interstate Commission during 21 periods when the Interstate Commission is not in session, with the exception of rulemaking 22 and/or amendment to the compact. The executive committee shall oversee the day-to-day 23 activities of the administration of the compact managed by an executive director and 24 Interstate Commission staff; administers enforcement and compliance with the provisions 25 of the compact, its by-laws and rules, and performs such other duties as directed by the 26 Interstate Commission or set forth in the by-laws. 27 G. Each member of the Interstate Commission shall have the right and power to cast a vote to which that compacting state is entitled and to participate in the business and affairs of 28 29 the Interstate Commission. A member shall vote in person and shall not delegate a vote to another compacting state. However, a commissioner, in consultation with the state council, 30 shall appoint another authorized representative, in the absence of the commissioner from 31 32 that state, to cast a vote on behalf of the compacting state at a specified meeting. The by-laws may provide for members' participation in meetings by telephone or other means 33 of telecommunication or electronic communication. 34 H. The Interstate Commission's by-laws shall establish conditions and procedures under 35 which the Interstate Commission shall make its information and official records available 36 to the public for inspection or copying. The Interstate Commission may exempt from 37

disclosure any information or official records to the extent they would adversely affect

- 2 personal privacy rights or proprietary interests.
- 3 I. Public notice shall be given of all meetings and all meetings shall be open to the public,
- 4 except as set forth in the Rules or as otherwise provided in the Compact. The Interstate
- 5 Commission and any of its committees may close a meeting to the public where it
- 6 determines by two-thirds vote that an open meeting would be likely to:
- 7 1. Relate solely to the Interstate Commission's internal personnel practices and
- 8 procedures;
- 9 2. Disclose matters specifically exempted from disclosure by statute;
- 3. Disclose trade secrets or commercial or financial information which is privileged or
- 11 confidential;
- 4. Involve accusing any person of a crime, or formally censuring any person;
- 5. Disclose information of a personal nature where disclosure would constitute a clearly
- unwarranted invasion of personal privacy;
- 6. Disclose investigative records compiled for law enforcement purposes;
- 7. Disclose information contained in or related to examination, operating or condition
- 17 reports prepared by, or on behalf of, or for the use of, the Interstate Commission with
- respect to a regulated person or entity for the purpose of regulation or supervision of such
- 19 person or entity;
- 8. Disclose information, the premature disclosure of which would significantly endanger
- 21 the stability of a regulated person or entity; or
- 9. Specifically relate to the Interstate Commission's issuance of a subpoena, or its
- participation in a civil action or other legal proceeding.
- J. For every meeting closed pursuant to this provision, the Interstate Commission's legal
- counsel shall publicly certify that, in the legal counsel's opinion, the meeting may be
- 26 closed to the public, and shall reference each relevant exemptive provision. The Interstate
- 27 Commission shall keep minutes which shall fully and clearly describe all matters discussed
- in any meeting and shall provide a full and accurate summary of any actions taken, and the
- 29 reasons therefore, including a description of each of the views expressed on any item and
- 30 the record of any roll call vote (reflected in the vote of each member on the question). All
- documents considered in connection with any action shall be identified in such minutes.
- 32 K. The Interstate Commission shall collect standardized data concerning the interstate
- movement of juveniles as directed through its rules which shall specify the data to be
- 34 collected, the means of collection and data exchange and reporting requirements. Such
- 35 methods of data collection, exchange and reporting shall insofar as is reasonably possible
- 36 conform to up-to-date technology and coordinate its information functions with the
- appropriate repository of records.

1 ARTICLE IV.

## 2 POWERS AND DUTIES OF THE INTERSTATE COMMISSION.

- 3 The commission shall have the following powers and duties:
- 4 1. To provide for dispute resolution among compacting states.
- 5 2. To promulgate rules to effect the purposes and obligations as enumerated in this
- 6 compact, which shall have the force and effect of statutory law and shall be binding in the
- 7 compacting states to the extent and in the manner provided in this compact.
- 8 3. To oversee, supervise, and coordinate the interstate movement of juveniles subject to the
- 9 terms of this compact and any by-laws adopted and rules promulgated by the Interstate
- 10 Commission.
- 4. To enforce compliance with the compact provisions, the rules promulgated by the
- 12 Interstate Commission, and the by-laws, using all necessary and proper means, including
- but not limited to the use of judicial process.
- 5. To establish and maintain offices which shall be located within one or more of the
- 15 compacting states.
- 16 6. To purchase and maintain insurance and bonds.
- 17 7. To borrow, accept, hire or contract for services of personnel.
- 8. To establish and appoint committees and hire staff which it deems necessary for the
- 19 carrying out of its functions including, but not limited to, an executive committee as
- 20 required by Article III which shall have the power to act on behalf of the Interstate
- 21 Commission in carrying out its powers and duties hereunder.
- 9. To elect or appoint such officers, attorneys, employees, agents, or consultants, and to fix
- their compensation, define their duties and determine their qualifications; and to establish
- 24 the Interstate Commission's personnel policies and programs relating to, inter alia, conflicts
- of interest, rates of compensation, and qualifications of personnel.
- 26 10. To accept any and all donations and grants of money, equipment, supplies, materials,
- and services, and to receive, utilize, and dispose of it.
- 28 11. To lease, purchase, accept contributions or donations of, or otherwise to own, hold,
- 29 improve or use any property, real, personal, or mixed.
- 30 12. To sell, convey, mortgage, pledge, lease, exchange, abandon, or otherwise dispose of
- 31 any property, real, personal or mixed.
- 32 13. To establish a budget and make expenditures and levy dues as provided in Article VIII
- of this compact.
- 34 14. To sue and be sued.
- 35 15. To adopt a seal and by-laws governing the management and operation of the Interstate
- 36 Commission.

1 16. To perform such functions as may be necessary or appropriate to achieve the purposes

- 2 of this compact.
- 3 17. To report annually to the legislatures, governors, judiciary, and state councils of the
- 4 compacting states concerning the activities of the Interstate Commission during the
- 5 preceding year. Such reports shall also include any recommendations that may have been
- 6 adopted by the Interstate Commission.
- 7 18. To coordinate education, training and public awareness regarding the interstate
- 8 movement of juveniles for officials involved in such activity.
- 9 19. To establish uniform standards of the reporting, collecting and exchanging of data.
- 10 20. The Interstate Commission shall maintain its corporate books and records in accordance
- with the By-laws.
- 12 ARTICLE V.
- ORGANIZATION AND OPERATION OF THE INTERSTATE COMMISSION.
- 14 Section A. By-laws
- 15 1. The Interstate Commission shall, by a majority of the members present and voting,
- within twelve months after the first Interstate Commission meeting, adopt by-laws to
- govern its conduct as may be necessary or appropriate to carry out the purposes of the
- compact, including, but not limited to:
- a. Establishing the fiscal year of the Interstate Commission;
- b. Establishing an executive committee and such other committees as may be necessary;
- c. Provide for the establishment of committees governing any general or specific
- delegation of any authority or function of the Interstate Commission;
- d. Providing reasonable procedures for calling and conducting meetings of the Interstate
- Commission, and ensuring reasonable notice of each such meeting;
- e. Establishing the titles and responsibilities of the officers of the Interstate Commission;
- 26 f. Providing a mechanism for concluding the operations of the Interstate Commission and
- 27 the return of any surplus funds that may exist upon the termination of the Compact after
- the payment and/or reserving of all of its debts and obligations.
- g. Providing 'start-up' rules for initial administration of the compact; and
- 30 h. Establishing standards and procedures for compliance and technical assistance in
- 31 carrying out the compact.
- 32 Section B. Officers and Staff
- 1. The Interstate Commission shall, by a majority of the members, elect annually from
- among its members a chairperson and a vice chairperson, each of whom shall have such

authority and duties as may be specified in the by-laws. The chairperson or, in the 1

- 2 chairperson's absence or disability, the vice-chairperson shall preside at all meetings of the
- 3 Interstate Commission. The officers so elected shall serve without compensation or
- 4 remuneration from the Interstate Commission; provided that, subject to the availability of
- 5 budgeted funds, the officers shall be reimbursed for any ordinary and necessary costs and
- 6 expenses incurred by them in the performance of their duties and responsibilities as officers
- 7 of the Interstate Commission.
- 8 2. The Interstate Commission shall, through its executive committee, appoint or retain an
- 9 executive director for such period, upon such terms and conditions and for such
- compensation as the Interstate Commission may deem appropriate. The executive director 10
- 11 shall serve as secretary to the Interstate Commission, but shall not be a Member and shall
- 12 hire and supervise such other staff as may be authorized by the Interstate Commission.
- Section C. Qualified Immunity, Defense and Indemnification 13
- 1. The Commission's executive director and employees shall be immune from suit and 14
- liability, either personally or in their official capacity, for any claim for damage to or loss 15
- 16 of property or personal injury or other civil liability caused or arising out of or relating to
- 17 any actual or alleged act, error, or omission that occurred, or that such person had a
- 18 reasonable basis for believing occurred within the scope of Commission employment,
- 19 duties, or responsibilities; provided, that any such person shall not be protected from suit
- 20 or liability for any damage, loss, injury, or liability caused by the intentional or willful and
- 21 wanton misconduct of any such person.
- 2. The liability of any commissioner, or the employee or agent of a commissioner, acting 22
- 23 within the scope of such person's employment or duties for acts, errors, or omissions
- 24 occurring within such person's state may not exceed the limits of liability set forth under
- 25 the Constitution and laws of that state for state officials, employees, and agents. Nothing
- 26 in this subsection shall be construed to protect any such person from suit or liability for any
- damage, loss, injury, or liability caused by the intentional or willful and wanton misconduct 27
- 28 of any such person.

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- 29 3. The Interstate Commission shall defend the executive director or the employees or
- 30 representatives of the Interstate Commission and, subject to the approval of the Attorney
- 31 General of the state represented by any commissioner of a compacting state, shall defend
- 32 such commissioner or the commissioner's representatives or employees in any civil action
- seeking to impose liability arising out of any actual or alleged act, error or omission that 33
- occurred within the scope of Interstate Commission employment, duties or responsibilities,
- 35 or that the defendant had a reasonable basis for believing occurred within the scope of
- 36 Interstate Commission employment, duties, or responsibilities, provided that the actual or

alleged act, error, or omission did not result from intentional or willful and wanton

- 2 misconduct on the part of such person.
- 3 4. The Interstate Commission shall indemnify and hold the commissioner of a compacting
- 4 state, or the commissioner's representatives or employees, or the Interstate Commission's
- 5 representatives or employees, harmless in the amount of any settlement or judgment
- 6 obtained against such persons arising out of any actual or alleged act, error, or omission
- 7 that occurred within the scope of Interstate Commission employment, duties, or
- 8 responsibilities, or that such persons had a reasonable basis for believing occurred within
- 9 the scope of Interstate Commission employment, duties, or responsibilities, provided that
- the actual or alleged act, error, or omission did not result from intentional or willful and
- wanton misconduct on the part of such persons.

#### 12 ARTICLE VI.

#### RULEMAKING FUNCTIONS OF THE INTERSTATE COMMISSION.

- 14 A. The Interstate Commission shall promulgate and publish rules in order to effectively and
- 15 efficiently achieve the purposes of the compact.
- B. Rulemaking shall occur pursuant to the criteria set forth in this article and the by-laws
- and rules adopted pursuant thereto. Such rulemaking shall substantially conform to the
- principles of the "Model State Administrative Procedures Act," 1981 Act, Uniform Laws
- 19 Annotated, Vol. 15, p.1 (2000), or such other administrative procedures act, as the
- 20 Interstate Commission deems appropriate consistent with due process requirements under
- 21 the U.S. Constitution as now or hereafter interpreted by the U.S. Supreme Court. All rules
- and amendments shall become binding as of the date specified, as published with the final
- version of the rule as approved by the Commission.
- 24 C. When promulgating a rule, the Interstate Commission shall, at a minimum:
- 1. Publish the proposed rule's entire text stating the reason(s) for that proposed rule;
- 26 2. Allow and invite any and all persons to submit written data, facts, opinions and
- arguments, which information shall be added to the record, and be made publicly
- available;

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- 3. Provide an opportunity for an informal hearing if petitioned by ten (10) or more
- 30 persons; and
- 4. Promulgate a final rule and its effective date, if appropriate, based on input from state
- or local officials, or interested parties.
- D. Allow, not later than sixty days after a rule is promulgated, any interested person to file
- a petition in the United States District Court for the District of Columbia or in the Federal
- 35 District Court where the Interstate Commission's principal office is located for judicial

review of such rule. If the court finds that the Interstate Commission's action is not

- 2 supported by substantial evidence in the rulemaking record, the court shall hold the rule
- 3 unlawful and set it aside. For purposes of this subsection, evidence is substantial if it would
- 4 be considered substantial evidence under the Model State Administrative Procedures Act.
- 5 E. If a majority of the legislatures of the compacting states rejects a rule, those states may,
- 6 by enactment of a statute or resolution in the same manner used to adopt the compact,
- 7 cause that such rule shall have no further force and effect in any compacting state.
- 8 F. The existing rules governing the operation of The Interstate Compact on Juveniles
- 9 superseded by this act shall be null and void twelve (12) months after the first meeting of
- the Interstate Commission created hereunder.
- G. Upon determination by the Interstate Commission that a state-of-emergency exists, it
- may promulgate an emergency rule which shall become effective immediately upon
- adoption, provided that the usual rulemaking procedures provided hereunder shall be
- retroactively applied to said rule as soon as reasonably possible, but no later than ninety
- 15 (90) days after the effective date of the emergency rule.

#### 16 ARTICLE VII.

## 17 OVERSIGHT, ENFORCEMENT AND DISPUTE RESOLUTION BY THE

### INTERSTATE COMMISSION.

19 Section A. Oversight

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- 20 1. The Interstate Commission shall oversee the administration and operations of the
- 21 interstate movement of juveniles subject to this compact in the compacting states and shall
- 22 monitor such activities being administered in non-compacting states which may
- significantly affect compacting states.
- 24 2. The courts and executive agencies in each compacting state shall enforce this compact
- and shall take all actions necessary and appropriate to effectuate the compact's purposes
- and intent. The provisions of this compact and the rules promulgated hereunder shall be
- 27 received by all the judges, public officers, commissions, and departments of the state
- 28 government as evidence of the authorized statute and administrative rules. All courts shall
- 29 take judicial notice of the compact and the rules. In any judicial or administrative

proceeding in a compacting state pertaining to the subject matter of this compact which

- may affect the powers, responsibilities or actions of the Interstate Commission, it shall be
- entitled to receive all service of process in any such proceeding, and shall have standing
- 33 to intervene in the proceeding for all purposes.

- 1 Section B. Dispute Resolution
- 2 1. The compacting states shall report to the Interstate Commission on all issues and
- 3 activities necessary for the administration of the compact as well as issues and activities
- 4 pertaining to compliance with the provisions of the compact and its bylaws and rules.
- 5 2. The Interstate Commission shall attempt, upon the request of a compacting state, to
- 6 resolve any disputes or other issues which are subject to the compact and which may arise
- 7 among compacting states and between compacting and non-compacting states. The
- 8 commission shall promulgate a rule providing for both mediation and binding dispute
- 9 resolution for disputes among the compacting states.
- 10 3. The Interstate Commission, in the reasonable exercise of its discretion, shall enforce the
- provisions and rules of this compact using any or all means set forth in Article XI of this
- 12 compact.

13 ARTICLE VIII.

14 FINANCE.

- 15 A. The Interstate Commission shall pay or provide for the payment of the reasonable
- expenses of its establishment, organization and ongoing activities.
- 17 B. The Interstate Commission shall levy on and collect an annual assessment from each
- compacting state to cover the cost of the internal operations and activities of the Interstate
- 19 Commission and its staff which must be in a total amount sufficient to cover the Interstate
- 20 Commission's annual budget as approved each year. The aggregate annual assessment
- amount shall be allocated based upon a formula to be determined by the Interstate
- 22 Commission, taking into consideration the population of each compacting state and the
- volume of interstate movement of juveniles in each compacting state and shall promulgate
- a rule binding upon all compacting states which governs said assessment.
- 25 C. The Interstate Commission shall not incur any obligations of any kind prior to securing
- the funds adequate to meet the same; nor shall the Interstate Commission pledge the credit
- of any of the compacting states, except by and with the authority of the compacting state.
- 28 D. The Interstate Commission shall keep accurate accounts of all receipts and
- 29 disbursements. The receipts and disbursements of the Interstate Commission shall be
- 30 subject to the audit and accounting procedures established under its by-laws. However, all
- 31 receipts and disbursements of funds handled by the Interstate Commission shall be audited
- yearly by a certified or licensed public accountant and the report of the audit shall be
- included in and become part of the annual report of the Interstate Commission.

ARTICLE IX.

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THE STATE COUNCIL.

Each member state shall create a State Council for Interstate Juvenile Supervision. While each state may determine the membership of its own state council, its membership must include at least one representative from the legislative, judicial, and executive branches of government, victims groups, and the compact administrator, deputy compact administrator or designee. Each compacting state retains the right to determine the qualifications of the compact administrator or deputy compact administrator. Each state council will advise and may exercise oversight and advocacy concerning that state's participation in Interstate Commission activities and other duties as may be determined by that state, including but not limited to, development of policy concerning operations and procedures of the compact within that state.

13 ARTICLE X.

#### COMPACTING STATES, EFFECTIVE DATE AND AMENDMENT.

- 15 A. Any state, the District of Columbia (or its designee), the Commonwealth of Puerto
- Rico, the U.S. Virgin Islands, Guam, American Samoa, and the Northern Marianas Islands
- as defined in Article II of this compact is eligible to become a compacting state.
- 18 B. The compact shall become effective and binding upon legislative enactment of the
- compact into law by no less than 35 of the states. The initial effective date shall be the later
- of July 1, 2004 or upon enactment into law by the 35th jurisdiction. Thereafter it shall
- become effective and binding as to any other compacting state upon enactment of the
- compact into law by that state. The governors of non-member states or their designees shall
- be invited to participate in the activities of the Interstate Commission on a nonvoting basis
- prior to adoption of the compact by all states and territories of the United States.
- 25 C. The Interstate Commission may propose amendments to the compact for enactment by
- 26 the compacting states. No amendment shall become effective and binding upon the
- 27 Interstate Commission and the compacting states unless and until it is enacted into law by
- unanimous consent of the compacting states.

#### 1 ARTICLE XI.

2 WITHDRAWAL, DEFAULT, TERMINATION AND JUDICIAL ENFORCEMENT.

#### 3 Section A. Withdrawal

- 4 1. Once effective, the compact shall continue in force and remain binding upon each and
- 5 every compacting state; provided that a compacting state may withdraw from the compact
- 6 by specifically repealing the statute which enacted the compact into law.
- 7 2. The effective date of withdrawal is the effective date of the repeal.
- 8 3. The withdrawing state shall immediately notify the chairperson of the Interstate
- Commission in writing upon the introduction of legislation repealing this compact in the 9
- 10 withdrawing state. The Interstate Commission shall notify the other compacting states of
- 11 the withdrawing state's intent to withdraw within sixty days of its receipt thereof.
- 12 4. The withdrawing state is responsible for all assessments, obligations and liabilities
- incurred through the effective date of withdrawal, including any obligations, the 13
- 14 performance of which extend beyond the effective date of withdrawal.
- 5. Reinstatement following withdrawal of any compacting state shall occur upon the 15
- withdrawing state reenacting the compact or upon such later date as determined by the 16
- 17 Interstate Commission.
- Section B. Technical Assistance, Fines, Suspension, Termination and Default 18
- 19 1. If the Interstate Commission determines that any compacting state has at any time
- 20 defaulted in the performance of any of its obligations or responsibilities under this
- 21 compact, or the by-laws or duly promulgated rules, the Interstate Commission may impose
- 22 any or all of the following penalties:
- 23 a. Remedial training and technical assistance as directed by the Interstate Commission;
- 24 b. Alternative Dispute Resolution;
- c. Fines, fees, and costs in such amounts as are deemed to be reasonable as fixed by the 25
- 26 Interstate Commission; and

33

- 27 d. Suspension or termination of membership in the compact, which shall be imposed only
- after all other reasonable means of securing compliance under the by-laws and rules have 28
- 29 been exhausted and the Interstate Commission has therefore determined that the
- 30 offending state is in default. Immediate notice of suspension shall be given by the
- Interstate Commission to the Governor, the Chief Justice or the Chief Judicial Officer of 31
- the state, the majority and minority leaders of the defaulting state's legislature, and the 32
- state council. The grounds for default include, but are not limited to, failure of a 34 compacting state to perform such obligations or responsibilities imposed upon it by this
- compact, the by-laws, or duly promulgated rules and any other grounds designated in 35

1 commission by-laws and rules. The Interstate Commission shall immediately notify the

- defaulting state in writing of the penalty imposed by the Interstate Commission and of the
- default pending a cure of the default. The commission shall stipulate the conditions and
- 4 the time period within which the defaulting state must cure its default. If the defaulting
- 5 state fails to cure the default within the time period specified by the commission, the
- 6 defaulting state shall be terminated from the compact upon an affirmative vote of a
- 7 majority of the compacting states and all rights, privileges and benefits conferred by this
- 8 compact shall be terminated from the effective date of termination.
- 9 2. Within sixty days of the effective date of termination of a defaulting state, the
- 10 Commission shall notify the Governor, the Chief Justice or Chief Judicial Officer, the
- 11 Majority and Minority Leaders of the defaulting state's legislature, and the state council
- of such termination.
- 13 3. The defaulting state is responsible for all assessments, obligations and liabilities incurred
- through the effective date of termination including any obligations, the performance of
- which extends beyond the effective date of termination.
- 4. The Interstate Commission shall not bear any costs relating to the defaulting state unless
- otherwise mutually agreed upon in writing between the Interstate Commission and the
- defaulting state.
- 19 5. Reinstatement following termination of any compacting state requires both a
- 20 reenactment of the compact by the defaulting state and the approval of the Interstate
- 21 Commission pursuant to the rules.
- 22 Section C. Judicial Enforcement
- The Interstate Commission may, by majority vote of the members, initiate legal action in
- 24 the United States District Court for the District of Columbia or, at the discretion of the
- 25 Interstate Commission, in the federal district where the Interstate Commission has its
- offices, to enforce compliance with the provisions of the compact, its duly promulgated
- 27 rules and by-laws, against any compacting state in default. In the event judicial
- enforcement is necessary the prevailing party shall be awarded all costs of such litigation
- including reasonable attorneys fees.
- 30 Section D. Dissolution of Compact
- 31 1. The compact dissolves effective upon the date of the withdrawal or default of the
- 32 compacting state, which reduces membership in the compact to one compacting state.
- 2. Upon the dissolution of this compact, the compact becomes null and void and shall be
- of no further force or effect, and the business and affairs of the Interstate Commission shall
- be concluded and any surplus funds shall be distributed in accordance with the by-laws.

1 ARTICLE XII.

#### 2 SEVERABILITY AND CONSTRUCTION.

3 A. The provisions of this compact shall be severable, and if any phrase, clause, sentence

- 4 or provision is deemed unenforceable, the remaining provisions of the compact shall be
- 5 enforceable.
- 6 B. The provisions of this compact shall be liberally construed to effectuate its purposes.

#### 7 ARTICLE XIII.

#### 8 BINDING EFFECT OF COMPACT AND OTHER LAWS.

- 9 Section A. Other Laws
- 1. Nothing herein prevents the enforcement of any other law of a compacting state that is
- 11 not inconsistent with this compact.
- 12 2. All compacting states' laws other than state Constitutions and other interstate compacts
- 13 conflicting with this compact are superseded to the extent of the conflict.
- 14 Section B. Binding Effect of the Compact
- 15 1. All lawful actions of the Interstate Commission, including all rules and by-laws
- promulgated by the Interstate Commission, are binding upon the compacting states.
- 17 2. All agreements between the Interstate Commission and the compacting states are binding
- in accordance with their terms.
- 19 3. Upon the request of a party to a conflict over meaning or interpretation of Interstate
- 20 Commission actions, and upon a majority vote of the compacting states, the Interstate
- 21 Commission may issue advisory opinions regarding such meaning or interpretation.
- 4. In the event any provision of this compact exceeds the constitutional limits imposed on
- 23 the legislature of any compacting state, the obligations, duties, powers or jurisdiction
- sought to be conferred by such provision upon the Interstate Commission shall be
- 25 ineffective and such obligations, duties, powers or jurisdiction shall remain in the
- compacting state and shall be exercised by the agency thereof to which such obligations,
- 27 duties, powers or jurisdiction are delegated by law in effect at the time this compact
- 28 becomes effective.'
- 29 39-3-12.
- Pursuant to the compact, the Governor is authorized and empowered to designate an officer
- 31 who shall be the compact administrator and who, acting jointly with like officers of other
- party states, shall promulgate rules and regulations to carry out more effectively the terms

of the compact. The compact administrator shall serve subject to the pleasure of the

- 2 Governor. The compact administrator is authorized, empowered, and directed to cooperate
- 3 with all departments, agencies, and officers of and in the government of this state and its
- 4 subdivisions in facilitating the proper administration of the compact or of any
- 5 supplementary agreement or agreements entered into by this state hereunder.
- 6 39-3-13.
- Funds appropriated to any department, division, or agency of this state may be expended
- 8 for the purpose of carrying out this article. Such department, division, or agency, in all
- 9 programs carried out pursuant to this article involving allocation or expenditure of funds,
- shall be governed and controlled by Part 1 of Article 4 of Chapter 12 of Title 45, the
- 11 'Budget Act,' and by any appropriation acts and all other laws pertaining to the handling
- and expenditure of state funds. Subject to this Code section, the compact administrator is
- authorized to make or arrange to make any payments necessary to discharge any financial
- obligations imposed upon this state by the compact or any supplementary agreement
- 15 entered into thereunder.
- 16 39-3-14.
- 17 The courts, departments, agencies, and officers of this state and its subdivisions shall
- enforce this compact and shall do all things appropriate to the effectuation of its purposes
- and intent which may be within their respective jurisdictions.
- 20 39-3-15.
- In addition to any procedure provided in the compact for the return of any runaway
- juvenile, the particular states, the juvenile or his or her parents, the courts, or other legal
- 23 custodian involved may agree upon and adopt any other plan or procedure legally
- authorized under the laws of this state and the other respective party states for the return
- of any such runaway juvenile.
- 26 39-3-16.
- With respect to The Interstate Compact for Juveniles set out in Code Section 39-3-11:
- 28 (1) The Governor shall by executive order establish the initial composition, terms, and
- 29 compensation of the Georgia State Council for Interstate Juvenile Supervision required
- 30 by Article IX of that compact, with the Governor making the appointments to those
- 31 positions; except that any appointment to a position representing the legislative branch
- shall be made jointly by the Speaker of the House of Representatives and the President

of the Senate and any appointment to a position representing the judicial branch shall be

- 2 made by the Chief Justice of the Supreme Court;
- 3 (2) The Governor shall by executive order establish the qualifications, term, and
- 4 compensation of the compact administrator required by Article III of that compact, with
- 5 the state council making the appointment of the compact administrator;
- 6 (3) The Governor shall by executive order provide for any other matters necessary for
- 7 implementation of the compact at the time that it becomes effective; and
- 8 (4) Except as otherwise provided for in this Code section, the Board of Juvenile Justice
- 9 may promulgate rules or regulations necessary to implement and administer the compact,
- subject to the provisions of Chapter 13 of Title 50, the 'Georgia Administrative Procedure
- 11 Act.'"

SECTION 2.

- 13 Said chapter is further amended by repealing and reserving Article 1, relating to the Interstate
- 14 Compact on Juveniles.

SECTION 3.

- 16 (a) This section and Section 4 of this Act shall become effective on July 1, 2007.
- 17 (b) Section 1 of this Act shall become effective on July 1, 2007, or upon enactment by no
- 18 fewer than 35 states of The Interstate Compact for Juveniles in substantially the form set out
- 19 in Section 1 of this Act, whichever occurs last. For purposes of this subsection, the term
- 20 "state" shall have the meaning provided by Section 1 of this Act.
- 21 (c) The Governor is authorized and directed to renounce the compact provided by Code
- 22 Section 39-3-2 by giving six month's notice of withdrawal in accordance with Article XIV
- 23 of said compact within 30 days after Section 1 of this Act has become effective as provided
- 24 in subsection (b) of this section. In determining whether or not Section 1 of this Act has
- become effective as provided in subsection (b) of this section, the Governor is authorized to
- 26 rely upon the written representation of the Council of State Governments.
- 27 (d) Section 2 of this Act shall become effective upon the effective date of the Governor's
- 28 withdrawal from the compact provided by Code Section 39-3-2 in accordance with
- 29 subsection (c) of this section.

30 **SECTION 4.** 

31 All laws and parts of laws in conflict with this Act are repealed.