

The Senate State and Local Governmental Operations Committee offered the following substitute to HB 1585:

A BILL TO BE ENTITLED  
AN ACT

1 To create the Brunswick-Glynn County Joint Water and Sewer Commission; to provide a  
2 short title; to define certain terms; to provide for membership, appointment, terms,  
3 cooperation, quorums, and officers of the commission; to provide for a director; to provide  
4 for purposes; to provide for powers; to expressly prohibit the exercise of eminent domain by  
5 the commission; to provide for ordinance proposals; to provide for tax exemption; to provide  
6 for construction; to provide for cumulative nature of powers; to provide for a referendum;  
7 to provide effective dates; to provide for contingent repeal; to repeal conflicting laws; and  
8 for other purposes.

9 BE IT ENACTED BY THE GENERAL ASSEMBLY OF GEORGIA:

10 **SECTION 1.**

11 This Act shall be known and may be cited as the "Brunswick-Glynn County Joint Water and  
12 Sewer Commission Act."

13 **SECTION 2.**

14 There is hereby created a body corporate and politic, to be known as the Brunswick-Glynn  
15 County Joint Water and Sewer Commission, which shall be a political subdivision of the  
16 State of Georgia and a public corporation, and by that name, style, and title said body may  
17 contract and be contracted with, sue and be sued, implead and be impleaded, complain and  
18 defend in all courts of law and equity. The commission shall have perpetual existence, and  
19 shall be deemed a governmental body within the meaning of the Georgia Revenue Bond  
20 Law, Article 3 of Chapter 82 of Title 36 of the Official Code of Georgia Annotated,  
21 specifically under subparagraph (2)(C) of Code Section 36-82-61.

22 **SECTION 3.**

23 As used in this Act, the following words and terms shall have the following meanings:

1 (1) 'Commission' shall mean the Brunswick-Glynn County Joint Water and Sewer  
2 Commission created by Section 2 of this Act.

3 (2) 'City' shall mean the City of Brunswick.

4 (3) 'County' shall mean Glynn County, Georgia.

5 (4) 'Project' shall mean the acquisition, construction, and equipping of a water system,  
6 sewer system, or combined water and sewer system and all property used or useful in  
7 connection therewith.

8 (5) 'Revenue bonds' and 'bonds' shall mean revenue bonds, certificates, and other  
9 obligations of the commission, as defined and provided for in Article 3 of Chapter 82 of  
10 Title 36 of the O.C.G.A., the "Revenue Bond Law," and such type of obligations may be  
11 issued by the commission under this Act and as authorized under said article.

12 (6) 'System' means any water system or sewer system or combined water and sewer  
13 system of the commission.

14 (7) 'Unified system' shall mean the combined water and sewer systems of the City of  
15 Brunswick and Glynn County.

#### 16 SECTION 4.

17 (a) The commission shall consist of five members. The governing authorities of the county  
18 and the city shall each appoint two of their members to the commission. The initial terms  
19 of one of the members appointed by the city and one of the members appointed by the county  
20 shall be one year from the date of appointment, and all succeeding terms shall be for a period  
21 of two years. The terms of all other members of the commission shall be two years from the  
22 date of appointment except that no member appointed to one of these four positions or their  
23 successors in office shall serve beyond their term in office as a member of the respective  
24 appointing body. There shall be no limit to the number of terms a person may serve as a  
25 member of the commission. A majority of the four original commission members shall  
26 select and name a fifth member to serve on the commission within 30 days of its first  
27 meeting. The fifth member shall be a resident of the county and shall serve a term of two  
28 years from the date of appointment. Successors in office to the original fifth member shall  
29 be selected in the same manner by a majority of members of the commission then sitting.  
30 The commission may declare that any member missing three consecutive meetings of the  
31 commission has vacated his or her office. The commission may for good cause shown excuse  
32 any absence of an individual member so that it does not count toward this limit. If the  
33 commission declares an office vacated, it may request the county or the city, as appropriate,  
34 to name a successor to serve the balance of that former member's term. Within 30 days of  
35 receiving such a request, the governing commission of the county or the city shall appoint  
36 a successor. In the case of the fifth member, the four members of the commission that are

1 also members of the governing authorities of the county and the city may name a successor  
 2 to serve the balance of the member's term. Members of the commission shall be officers of  
 3 the commission when performing the functions of those offices and shall not be deemed to  
 4 be officers of the city or county.

5 (b) All members shall be reimbursed for their actual expenses necessarily incurred in the  
 6 performance of their duties, including mileage reimbursed at the standard business mileage  
 7 rate as determined by the Internal Revenue Service and adopted by the commission.

8 (c) A quorum of the members of the commission shall be required to transact any business.  
 9 Three members of the commission shall constitute a quorum. A quorum of the commission  
 10 must include at least one member who is a member of the governing commission of the city  
 11 and at least one member who is a member of the governing commission of the county.  
 12 Meetings of the commission shall be conducted in accordance with *Robert's Rules of Order*.

13 (d) The commission shall elect a chairperson from its members to serve a one year term.  
 14 There shall be no limit to the number of terms, consecutive or otherwise, that the chairperson  
 15 may serve.

#### 16 **SECTION 5.**

17 The commission shall contract with an individual to serve as director to manage the unified  
 18 system as its employee. The director shall not be a member of the commission and shall not  
 19 be deemed to be an employee of either the county or the city.

#### 20 **SECTION 6.**

21 Without limiting the generality of any provisions of this Act, the general purposes of the  
 22 commission are declared to be those of acquiring, constructing, equipping, maintaining, and  
 23 operating adequate water supply, treatment, and distribution facilities and sewerage  
 24 collection, treatment, and distribution facilities; making such facilities and services available  
 25 to public and private consumers and users located in the city and the county; and extending  
 26 and improving such facilities as necessary.

#### 27 **SECTION 7.**

28 After holding a public hearing regarding and prior to entering into an operational agreement  
 29 with the city and county to operate the unified system and subsequently entering into such  
 30 an agreement, the commission shall have the following powers and duties:

- 31 (1) To have a seal and to alter same at its pleasure;
- 32 (2) To operate a water and sewer system or systems including a unified water and sewer  
 33 system utilizing the systems and assets of both the county and the city water and sewer  
 34 systems and to provide water and sewer services to all citizens and customers in the

1 county and the city and to citizens and customers in either political subdivision. The  
2 commission shall operate its system or systems in conformity with all applicable  
3 regulations, licenses, and permits and shall be liable to pay any fines or assessments  
4 resulting from failure to conform to same;

5 (3) To acquire by purchase, lease, gift, or otherwise and to hold, lease, and dispose of  
6 real and personal property of every kind and character for its corporate purposes;

7 (4) To acquire real or personal property in its own name by purchase, lease, exchange,  
8 gift, or otherwise on such terms and conditions and in such a manner as it may deem  
9 proper, necessary, or convenient for its corporate purposes, and to use the same so long  
10 as its corporate existence shall continue, and to lease or make contracts with respect to  
11 the use of, or dispose of the same in any manner it deems to the best advantage of the  
12 commission, and no property shall be acquired under the provisions of this Act upon  
13 which any lien or other encumbrance exists unless at the time such property is so  
14 acquired a sufficient sum of money shall be deposited in trust to pay and reduce the face  
15 value of such lien or encumbrance.

16 (5) To appoint, select, and employ such officers, agents, and employees as shall be  
17 necessary in the judgment of the commission to accomplish the purposes of the  
18 commission, including accountants, auditors, attorneys, consulting engineers, and other  
19 professionals; to fix their respective compensation; and to provide for pension and  
20 retirement plans for these officers, agents, and employees. After the commission enters  
21 into an agreement to operate the unified system, existing water and sewer employees of  
22 the county and the city and former employees of the county who are employees of the  
23 company operating the county's water and sewer system shall be offered employment  
24 with the commission. The position offered to such persons and the terms of  
25 compensation are entirely within the discretion of the commission;

26 (6) To formulate and adopt an annual operating budget of all its revenues and expenses.  
27 On or before May 1 of each year the commission shall submit its proposed budget to the  
28 county and the city for their comments before its adoption by the commission;

29 (7) To make contracts and leases and to execute all instruments necessary or convenient,  
30 including contracts for construction of projects and leases of projects or contracts with  
31 respect to the use of projects which it causes to be constructed, erected, or acquired. Any  
32 and all persons, firms, and corporations and any and all political subdivisions,  
33 departments, institutions, or agencies of the state are authorized to enter into contracts,  
34 leases, or agreements with the commission upon such terms and for such purposes as they  
35 deem advisable;

36 (8) To construct, erect, acquire, own, repair, remodel, maintain, add to, extend, improve,  
37 equip, operate, and manage projects, as defined in this Act and to pay the cost of the

1 project in whole or in part from the proceeds of revenue bonds of the commission or from  
2 such proceeds and any grant or contribution from the United States of America or any  
3 agency or instrumentality thereof or from the State of Georgia or any political  
4 subdivision, agency, or instrumentality thereof;

5 (9) To borrow money for any of its corporate purposes and to issue revenue bonds  
6 payable solely from funds pledged for that purpose and to provide for the payment of the  
7 same and for the rights of the holders thereof;

8 (10) To exercise any power usually possessed by private corporations performing similar  
9 functions, including the power to make short-term loans and approve, execute, and  
10 deliver appropriate evidence of such indebtedness, provided no such power is in conflict  
11 with the Constitution or general laws of this state;

12 (11) To enter into an operational agreement with the county and the city detailing the  
13 power of the commission to operate the unified system and the rights of the county, the  
14 city, and the commission during the period of such operation. The term of such agreement  
15 shall not exceed 50 years;

16 (12) To be liable for payment of all charges and expenses of operating the unified system  
17 and to receive all income from the operation of the unified system, except that the county  
18 and the city shall continue to receive income necessary to retire any existing indebtedness  
19 of their systems;

20 (13) To prescribe, fix, and collect rates, fees, tolls, or charges and to revise from time to  
21 time and collect such rates, fees, tolls, or charges, provided that such rates, fees, tolls, or  
22 charges shall be calculated to cover only the cost of providing services; to provide capital  
23 to expand facilities; to maintain, replace, or expand existing facilities; to provide a  
24 reasonable reserve for operations; to fund bond sinking funds; or to fund sinking funds  
25 for other debt of the county or the city incurred to provide capital portions of their water  
26 or sewer system. The commission shall not operate the unified system at a profit;

27 (14) To accept grants of money, materials, or property of any kind from the United States  
28 of America or any agency or instrumentality thereof upon terms and conditions as the  
29 United States of America or such agency or instrumentality may impose;

30 (15) To accept grants of money, materials, or property of any kind from the State of  
31 Georgia or any agency or instrumentality or political subdivision thereof upon terms and  
32 conditions as the State of Georgia or such agency or instrumentality or political  
33 subdivision may impose;

34 (16) To accept grants of money, materials, or property of any kind from the city, the  
35 county, or any agency or instrumentality thereof upon terms and conditions as the city,  
36 the county, or such agency or instrumentality may impose;

1 (17) To accept grants of money, materials, or property of any kind from any other  
2 source, private or public, provided that such grant or gift is not encumbered with any  
3 terms or conditions;

4 (18) To insure its interest and the interest of the county and the city or any other entity  
5 with which it contracts in all assets leased or utilized by it; and

6 (19) To do all things necessary or convenient to carry out the powers and duties  
7 expressly given in this Act.

#### 8 **SECTION 8.**

9 The commission shall not have or exercise any power of eminent domain.

#### 10 **SECTION 9.**

11 The commission shall be charged with formulating a proposal for the standardization of  
12 county and city ordinances relating to water and sewer services. Such ordinances shall  
13 become effective only upon adoption by the governing authorities of the county and the city.

#### 14 **SECTION 10.**

15 The commission, or any commission, authority, or other entity or body which has or which  
16 may in the future succeed to the powers, duties, and liabilities vested in the commission  
17 created in this Act, shall have power and is authorized at one time, or from time to time, to  
18 borrow money for the purpose of paying all or any part of the cost, as defined in this Act, of  
19 any one or more projects and to provide by resolution for issuance of revenue bonds for that  
20 purpose. The bonds of each issue shall be dated, shall mature at such time or times not  
21 exceeding 40 years from their date or dates, shall be payable in such medium of payment as  
22 to both principal and interest as may be determined by the commission, and may be made  
23 redeemable before maturity, at the option of the commission, at such price or prices and  
24 under such terms and conditions as may be fixed by the commission in the resolution  
25 providing for the issuance of the bonds. The interest rate or rates to be borne by any bonds  
26 and the time of payment of such interest shall be fixed, and with respect to any interest rate  
27 which floats in response to a variable, the method of calculation shall be fixed by the  
28 commission in the resolution providing for the issuance of all bonds.

**SECTION 11.**

1  
2 The commission is authorized to provide by resolution for the issuance of refunding bonds  
3 of the commission for the purpose of refunding any revenue bonds issued under the  
4 provisions of this Act and then outstanding, together with accrued interest thereon, and to  
5 refund any revenue bonds issued by the city, the county, or the commission with respect to  
6 any facilities to be acquired by the commission from the city, county, or other political  
7 subdivision or authority.

**SECTION 12.**

8  
9 Any action to protect or enforce any rights under the provisions of this Act or any action  
10 against the commission shall be brought in the Superior Court of Glynn County, Georgia, and  
11 any action pertaining to validation of any bonds issued under the provisions of this Act shall  
12 likewise be brought in such court, which shall have exclusive, original jurisdiction of such  
13 actions.

**SECTION 13.**

14  
15 Bonds of the commission shall be confirmed and validated in accordance with the procedure  
16 provided for in Article 3 of Chapter 82 of Title 36 of the O.C.G.A., the "Revenue Bond  
17 Law," as now or hereafter amended.

**SECTION 14.**

18  
19 The properties of the commission, both real and personal, are declared to be public properties  
20 used for the benefit and welfare of the people of the city and county and not for purposes of  
21 private or corporate benefit and income. Such properties and the commission shall be  
22 exempt from all taxes of any city, county, the state, or any political subdivision thereof.

**SECTION 15.**

23  
24 This Act, being for the welfare of various political subdivisions of the state and its  
25 inhabitants, shall be liberally construed to effect the purposes thereof.

**SECTION 16.**

26  
27 This Act does not in any way take from the county or the city the authority to own, operate,  
28 and maintain water, sanitary sewerage, and water pollution control facilities or to issue  
29 revenue bonds as provided by Chapter 82 of Title 36 of the O.C.G.A., the "Revenue Bond  
30 Law"; but the powers granted by this Act to the commission shall be in addition to and  
31 cumulative of all other powers now or hereafter given to any municipal corporation or  
32 political subdivision of this state.



**SECTION 20.**

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- 2 All laws and parts of laws in conflict with this Act are repealed.