

The House Committee on Special Rules offers the following substitute to HB 988:

A BILL TO BE ENTITLED
AN ACT

1 To amend Chapter 12 of Title 50 of the Official Code of Georgia Annotated, relating to state
2 government commissions and other agencies, so as to provide for the establishment of the
3 War of 1812 Bicentennial Commission; to provide for the membership of the commission
4 and the powers and duties of the commission; to provide for expenses subject to available
5 funds; to provide for matters relating to commemorating the historic events that preceded and
6 are associated with the War of 1812; to provide for abolition of the commission; to provide
7 for repeal of the laws relating to such commission and the powers and duties of the
8 commission; to create the War of 1812 Commemoration Commission and provide for its
9 membership, powers, duties, and operations; to provide for related matters; to provide an
10 effective date; to repeal conflicting laws; and for other purposes.

11 BE IT ENACTED BY THE GENERAL ASSEMBLY OF GEORGIA:

12 **SECTION 1.**

13 Chapter 12 of Title 50 of the Official Code of Georgia Annotated, relating to state
14 government commissions and other agencies, is amended by adding a new article to read as
15 follows:

16 "ARTICLE 9

17 50-12-140.

18 This article shall be known and may be cited as the 'War of 1812 Bicentennial Commission
19 Act.'

20 50-12-141.

21 (a) The General Assembly finds and declares that the War of 1812 was a perilous time in
22 our young nation's history. The war was essentially fought over our nation's sovereign
23 right to free trade and the inviolability of our nation's vessels on the high seas; it serves as

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1 a timeless reminder of the vulnerability of Georgia's coastline and land borders to attack
2 by elements of a hostile foreign power. During the war period, July 18, 1812, through
3 February 18, 1815, there were 39 counties in Georgia those being: Baldwin, Bryan,
4 Bulloch, Burke, Camden, Chatham, Clarke, Columbia, Effingham, Elbert, Emanuel;
5 Franklin, Glynn, Greene, Hancock, Jackson, Jasper, Jefferson, Jones, Laurens, Liberty,
6 Lincoln, Madison, McIntosh, Montgomery, Morgan, Oglethorpe, Pulaski, Putnam,
7 Richmond, Screven, Tattnall, Telfair, Twiggs, Warren, Washington, Wayne, Wilkes, and
8 Wilkinson; Emanuel was added on Dec. 10, 1812. Although not designated within the
9 borders of the state, there existed during the war period territory that would eventually be
10 designated as counties of Georgia; in addition to which, new counties were created from
11 existing counties, and some counties whose boundaries were later redefined were the site
12 of historically significant activity during the War of 1812. Among those counties, but not
13 specifically limited to those now mentioned, are: Appling, Bibb, Bleckley, Charlton,
14 Coffee, Crawford, Crisp, Dodge, Dooly, Early, Lee, Monroe, Muscogee, Pierce, Talbot,
15 Taylor, Ware, Wilcox, Worth, and Upson. While not all counties suffered combat, each
16 of the 39 aforementioned counties contributed troops to the state militia; some had
17 fortifications situated within their respective boundaries; and all had militia training
18 grounds. Various regions of Georgia were affected by the War of 1812 in different ways:
19 coastal regions were subject to combat with British forces, British raiding parties, and the
20 interdiction of coastal shipping between the ports of Savannah and St. Marys; beyond Fort
21 Hawkins (the present day City of Macon), Georgia settlers and troops were subject to raids
22 by rebel elements of the Creek nation allied to Great Britain. Georgia territory occupied
23 by British forces included Brunswick, Cumberland Island, Jekyll Island, St. Marys, and St.
24 Simons Island. The same naval and military forces that burned Washington, D.C., and
25 attacked Fort McHenry, inspiring Francis Scott Key to write the poem which became
26 known as the 'Star Spangled Banner,' also invaded Cumberland Island, attacked St. Marys
27 and the Battery at Cantonment Point Petre, and wreaked havoc along Georgia's coast. The
28 final combat between British military forces and American military forces, specifically the
29 Georgia Militia, took place on the St. Marys River, near Coleraine, on February 23, 1815,
30 and the final shots fired in anger between British naval forces and American naval forces
31 in American territorial sea took place in Georgia waters on March 16, 1815, off Wassaw
32 Island.

33 (b) The bicentennial commemoration period offers an excellent opportunity to enhance
34 educational programs, add to the general knowledge of that era, and engender history and
35 heritage based tourism within the state. Therefore, it is in the interest of the state to provide
36 appropriate commemorative activities to maximize public understanding of the meaning
37 of the War of 1812 in the history of Georgia.

(c) The purpose of the commission is to ensure a suitable state-wide observance of the War of 1812 by complementing, cooperating with, and providing assistance to the programs and activities of the various counties involved in the commemoration. The commission is to encourage War of 1812 observances that provide an excellent visitor experience and beneficial interaction between visitors and the natural and cultural resources of the various War of 1812 sites. The commission is to engage the state archeologist in compiling an inventory of War of 1812 archeological assets on land and in waters under Georgia jurisdiction or control and work in concert with the appropriate federal government agencies when warranted to accomplish that goal.

(d) The commission is also to welcome international involvement in the War of 1812 observances; contribute to, coordinate with, participate in, and enhance the activities of the National War of 1812 Bicentennial Commission; foster and promote the protection of War of 1812 resources; and assist in the appropriate development of heritage and history based tourism and economic benefits to the State of Georgia.

50-12-142.

As used in this article, the term:

(1) 'Commemoration' means commemoration of the War of 1812.

(2) 'Commission' means the War of 1812 Bicentennial Commission established in this article.

(3) 'Commissioner' means the commissioner of natural resources.

(4) 'Counties' means those counties mentioned in subsection (a) of Code Section 50-12-141, to wit: Appling, Baldwin, Bibb, Bleckley, Bryan, Bulloch, Burke, Camden, Charlton, Chatham, Clarke, Coffee, Columbia, Crawford, Crisp, Dodge, Dooly, Early, Effingham, Elbert, Emanuel, Franklin, Glynn, Greene, Hancock, Jackson, Jasper, Jefferson, Jones, Laurens, Lee, Liberty, Lincoln, Madison, McIntosh, Montgomery, Monroe, Morgan, Muscogee, Oglethorpe, Pierce, Pulaski, Putnam, Richmond, Screven, Talbot, Tattnall, Taylor, Telfair, Twiggs, Ware, Warren, Washington, Wayne, Wilcox, Wilkes, Wilkinson, Worth, and Upson, and includes agencies and entities of each county.

(5) 'Qualified resident' means any resident of the State of Georgia with an interest in, support for, and expertise appropriate to the commemoration.

50-12-143.

(a) The commission shall be composed of 28 members as follows:

(1) Thirteen members shall be qualified residents appointed by the commissioner after consideration of nominations submitted by the county commissioners of Baldwin, Bibb,

1 Camden, Chatham, Crawford, Crisp, Fulton, Glynn, Liberty, McIntosh, Pulaski, Telfair,
2 and Twiggs counties;

3 (2) Three members shall be qualified residents appointed by the commissioner after
4 consideration of nominations submitted by the mayors of the City of Savannah, City of
5 Macon, and the City of St. Marys;

6 (3) Three members shall be employees of the Department of Natural Resources
7 appointed by the commissioner;

8 (4) One shall be an employee of the Georgia Department of Defense;

9 (5) One shall be an employee of the Department of Economic Development, Tourism
10 Division;

11 (6) One shall be an employee of the University System of Georgia from a department of
12 history;

13 (7) One shall be an employee of the Department of Education;

14 (8) Four shall be qualified residents appointed by the commissioner, of whom:

15 (A) One shall be recommended by the majority leader of the Senate;

16 (B) One shall be recommended by the minority leader of the Senate;

17 (C) One shall be recommended by the majority leader of the House of Representatives;
18 and

19 (D) One shall be recommended by the minority leader of the House of Representatives;
20 and

21 (9) One member shall be appointed by the commissioner from among individuals with
22 experience in the history of the War of 1812.

23 (b) Those residents of Georgia nominated by the Governor to serve on the National War
24 of 1812 Bicentennial Commission shall ensure the coordination of efforts by the State of
25 Georgia War of 1812 Bicentennial Commission with the efforts of the National War of
26 1812 Bicentennial Commission.

27 (c) The appointments of members of the commission shall be made not later than 120 days
28 after the date of enactment of this article.

29 (d) A member shall be appointed for the life of the commission.

30 (e) A vacancy on the commission:

31 (A) Shall not affect the powers of the commission; and

32 (B) Shall be filled in the same manner as the original appointment was made.

33 (f) The commission shall act only on an affirmative vote of a majority of the members of
34 the commission.

35 (g) A majority of the members of the commission shall constitute a quorum.

36 (h) The commission shall select a chairperson and a vice chairperson from among the
37 members of the commission.

- (i) The commission shall hold its initial meeting no later than 60 days after the date on which all members of the commission have been appointed.
- (j) During the years 2006 through 2011, not less than three times a year the commission shall meet at the call of the chairperson or a majority of the members of the commission.
- (k) During the years 2012 through 2015, not less than two times a year the commission shall meet at the call of the chairperson or a majority of the members of the commission.
- (l) The commission shall:
- (1) Plan, encourage, develop, execute, and coordinate programs, observances, and activities commemorating the historic events that preceded and are associated with the War of 1812;
 - (2) Facilitate the commemoration throughout the State of Georgia;
 - (3) Coordinate the activities of the commission with appropriate private, city, and federal agencies including, but not limited to, the National Park Service and the federal Department of Defense;
 - (4) Encourage civic, patriotic, historical, educational, religious, economic, tourism, and other organizations throughout the State of Georgia to organize and participate in the commemoration to expand the understanding and appreciation of the significance of the War of 1812;
 - (5) Provide technical assistance to counties, cities, localities, the Department of Natural Resources, and nonprofit organizations to further the commemoration and commemorative events;
 - (6) Subject to available funds, direct the following regional development centers to coordinate the efforts of the participating counties within their respective regions: Coastal Georgia, Central Savannah River, Heart of Georgia, Atlanta Regional Commission, Southeast Georgia, Northeast Georgia, Middle Georgia, Middle Flint Lower Chattahoochee, South Georgia, and Southwest Georgia;
 - (7) Subject to available funds, direct the aforementioned regional development centers to provide a calendar of events to the state Departments of Transportation, Economic Development, and Education no later than six months prior to the event date;
 - (8) Design, develop, and provide, during the commemoration period January 1, 2012, through May 30, 2015, for the purposes of education and tourism, a website that shall include a calendar of commemoration festivities state wide and an explanation of events preceding and associated with the War of 1812 as it was prosecuted on Georgia soil, in Georgia waters, and by military and naval units associated with the State of Georgia deployed in other states or territories;
 - (9) Design, develop, and provide, during the commemoration period January 1, 2012, through May 30, 2015, an exhibit that will travel throughout the state to interpret events

1 of the War of 1812 for the educational benefit of the residents of and tourists to the State
2 of Georgia;

3 (10) Subject to available funds, direct the state archeologist to produce an inventory of
4 historically significant structures and, upon completion of said inventory, shall execute
5 surveys of sites associated with the War of 1812;

6 (11) Subject to available funds, direct the state archeologist to produce, with the
7 assistance of a state historian, an inventory of historically significant shipwrecks in
8 Georgia waters and, upon completion of said inventory, shall, with the cooperation of
9 appropriate state and federal agencies, execute surveys of significant shipwrecks
10 associated with the War of 1812 in Georgia waters;

11 (12) Subject to available funds, direct a state historian to provide not later than July 18,
12 2011, information relating the location of battlegrounds, fortifications, historic sites,
13 routes, trails, and other places of interest to the State Department of Transportation so that
14 agency may produce a 'War of 1812 Trail' map which shall be made available for the
15 Georgia War of 1812 Bicentennial period: July 18, 2012, through March 16, 2015;

16 (13) Subject to available funds, direct a state historian to compile for distribution to
17 appropriate state historic sites and Georgia schools a pamphlet including the biographies
18 of notable War of 1812 era Georgians: citizens, military figures, political figures, and
19 namesakes for Georgia counties;

20 (14) Ensure that the War of 1812 commemorations provide a lasting legacy and
21 long-term public benefit leading to protection of the natural and cultural resources
22 associated with the War of 1812; and

23 (15) Examine and review essential facilities and infrastructure at War of 1812 sites and
24 enable necessary improvements to enhance and maximize visitor experience at the sites.

25 (m) The commission shall prepare a strategic plan and annual performance plans for any
26 activity carried out by the commission under this article.

27 (n) The commission shall have no authority to obligate state funds or to require any unit
28 of state or local government to expend or obligate funds. Where any provisions of this
29 article make any power or duty of the commission subject to availability of funding, such
30 provisions are intended to make the exercise of such power or duty contingent on the
31 commission having received grants, donations, or contract funds sufficient for such
32 purpose.

33 50-12-144.

34 (a) The commission shall submit to the General Assembly an annual report that contains
35 a list of each gift, bequest, or devise to the commission or a member of the commission

1 with a value of more than \$250.00, together with the identity of the donor of each gift,
2 bequest, or devise.

3 (b) Not later than September 30, 2015, the commission shall submit to the commissioner
4 and the General Assembly a final report that includes:

- 5 (1) A summary of the activities of the commission;
6 (2) A final accounting of any funds received or expended by the commission; and
7 (3) The final disposition of any historically significant item acquired by the commission
8 and other properties not previously reported.

9 50-12-145.

10 (a) The commission may:

- 11 (1) Solicit, accept, use, and dispose of gifts or donations of money, services, and real and
12 personal property related to the commemoration;
13 (2) Appoint such advisory committees as the commission determines to be necessary to
14 carry out this article;
15 (3) Authorize any member or employee of the commission to take any action the
16 commission is authorized to take under this article;
17 (4) Use the United States mails in the same manner and under the same conditions as
18 other agencies of the state government; and
19 (5) Make grants to communities, nonprofit commemorative commissions or
20 organizations, and research and scholarly organizations to develop programs and products
21 to assist in researching, publishing, marketing, and distributing information relating to the
22 commemoration.

23 (b) In carrying out this Code section, the commission may:

- 24 (1) Procure supplies, services, and property; and
25 (2) Make or enter into contracts, leases, or other legal agreements.

26 (c) Any contract, lease, or other legal agreement made or entered into by the commission
27 shall not extend beyond the date of termination of the commission.

28 (d) The commission may secure directly from a state agency such information as the
29 commission considers to be necessary to carry out this Code section and, upon request of
30 the chairperson of the commission, the head of the agency shall provide information to the
31 commission.

32 50-12-146.

33 (a) Except as provided in subsection (b) of this Code section, a member of the commission
34 shall serve without compensation.

(b) A member of the commission who is an officer or employee of the State of Georgia shall serve without compensation in addition to the compensation received for the services of the member as an officer or employee of the State of Georgia.

(c) Subject to available funds, a member of the commission shall be allowed travel expenses, including per diem in lieu of subsistence, at rates authorized for an employee of an agency under the law while away from the home or regular place of business of the member in the performance of the duties of the commission.

(d) Subject to available funds, the chairperson of the commission may, without regard to merit system laws, including regulations, appoint and terminate an executive director and such other additional personnel as are necessary to enable the commission to perform the duties of the commission.

(e) Subject to available funds, the employment of an executive director shall be subject to confirmation by the commission.

(f) Subject to available funds, the chairperson of the commission may fix the compensation of the executive director and other personnel without regard to the provisions of the law relating to classification of positions and general schedule pay rates.

(g) At the request of the commission and subject to available funds, the head of any state agency may assign, on a reimbursable or nonreimbursable basis, any of the personnel of the agency to the commission to assist the commission in carrying out the duties of the commission under this article.

(h) The assignment of an employee under subsection (g) of this Code section shall be without loss of merit system status or privilege.

(i) The commission may:

(1) Accept the services of personnel assigned from counties and cities; and

(2) Subject to available funds, reimburse counties and cities for the services of assigned personnel.

(j) The commission may accept and use such voluntary and uncompensated services as the commission determines necessary.

(k) Subject to available funds, the commissioner shall provide to the commission, on a reimbursable basis, such administrative support services as the commission may request.

(l) Subject to available funds, the chairperson of the commission may procure temporary and intermittent services at rates for individuals that do not exceed the daily equivalent of the annual rate.

(m) Nothing in this Code section supersedes the authority of the counties or the Department of Natural Resources concerning the commemoration.

(n) Nothing in this article shall be construed to require state appropriations.

1 50-12-147.

2 (a) The commission shall terminate on December 31, 2015.

3 (b) Not later than the date of termination, the commission shall transfer any documents,
4 materials, books, manuscripts, miscellaneous printed matter, memorabilia, relics, and
5 exhibits and any materials donated to the commission that relate to the War of 1812 to the
6 Fort Morris (Fort Defiance) State Historic Site.

7 (c) Any funds held by the commission on the date of termination shall be deposited in the
8 general fund of the treasury.

9 (d) This article shall stand repealed in its entirety December 31, 2015."

10 **SECTION 2.**

11 This Act shall become effective upon its approval by the Governor or upon its becoming law
12 without such approval.

13 **SECTION 3.**

14 All laws and parts of laws in conflict with this Act are repealed.