

The House Committee on Insurance offers the following substitute to HB 1359:

A BILL TO BE ENTITLED  
AN ACT

To amend Title 33 of the Official Code of Georgia Annotated, relating to insurance, so as to create the Georgia Assignment Pool Underwriting Authority; to provide alternative mechanism coverage for the availability of individual health insurance; to provide definitions; to provide for an assignment pool underwriting board; to provide for powers, duties, and authority of the board; to provide for the selection of an administrator or administrators; to provide for the duties of the Commissioner of Insurance with respect to the board and assignment pool; to provide for the establishment of rates; to provide for eligibility for and termination of coverage; to provide for minimum assignment pool benefits; to provide for certain exclusions for preexisting conditions; to provide for funding; to provide for assessments under certain circumstances; to provide for complaint procedures; to provide for audits; to provide for certain reports; to provide for applicability; to provide for related matters; to repeal the Georgia High Risk Health Insurance Plan; to provide effective dates; to repeal conflicting laws; and for other purposes.

BE IT ENACTED BY THE GENERAL ASSEMBLY OF GEORGIA:

**SECTION 1.**

Title 33 of the Official Code of Georgia Annotated, relating to insurance, is amended by striking subparagraph (b)(15)(D) of Code Section 33-6-4, relating to the enumeration of unfair methods of competition and unfair or deceptive acts or practices, and inserting in lieu thereof a new subparagraph (b)(15)(D) to read as follows:

"(D) It is unfairly discriminatory to terminate group coverage for a ~~subject of family violence dependent~~ because coverage was originally issued in the name of the ~~perpetrator of the family violence insured~~ and the ~~perpetrator insured~~ has divorced, separated from, or lost custody of the ~~subject of family violence, or the perpetrator's dependent and the insured's~~ coverage has terminated voluntarily or involuntarily. If termination results from an act or omission of the ~~perpetrator insured~~, the ~~subject of family violence dependent~~ shall be deemed a qualifying eligible individual under Code

H. B. 1359 (SUB)

1 Section 33-24-21.1 or 33-29A-2 and may obtain continuation and ~~conversion of such~~  
 2 ~~coverages~~ alternative mechanism coverage for the availability of individual health  
 3 insurance coverage, as contemplated by Section 2741 of the federal Public Health  
 4 Service Act, 42 U.S.C. Section 300gg-41, notwithstanding the act or omission of the  
 5 perpetrator. ~~A person may request and receive family violence information to~~  
 6 ~~implement the continuation and conversion of coverages under this subparagraph~~  
 7 insured."

## 8 SECTION 2.

9 Said title is further amended by striking Code Section 33-24-21.1, relating to group accident  
 10 and sickness contracts, and inserting in lieu thereof a new Code Section 33-24-21.1 to read  
 11 as follows:

12 "33-24-21.1.

13 (a) As used in this Code section, the term:

14 (1) 'Creditable coverage' under another health benefit plan means medical expense  
 15 coverage with no greater than a 90 day gap in coverage under any of the following:

16 (A) Medicare or Medicaid;

17 (B) An employer based accident and sickness insurance or health benefit arrangement;

18 (C) An individual accident and sickness insurance policy, including coverage issued  
 19 by a health maintenance organization, nonprofit hospital or nonprofit medical service  
 20 corporation, health care corporation, or fraternal benefit society;

21 (D) A spouse's benefits or coverage under medicare or Medicaid or an employer based  
 22 health insurance or health benefit arrangement;

23 (E) A conversion policy;

24 (F) A franchise policy issued on an individual basis to a member of a true association  
 25 as defined in subsection (b) of Code Section 33-30-1;

26 (G) A health plan formed pursuant to 10 U.S.C. Chapter 55;

27 (H) A health plan provided through the Indian Health Service or a tribal organization  
 28 program or both;

29 (I) A state health benefits risk pool;

30 (J) A health plan formed pursuant to 5 U.S.C. Chapter 89;

31 (K) A public health plan; or

32 (L) A Peace Corps Act health benefit plan.

33 (2) 'Eligible dependent' means a person who is entitled to medical benefits coverage  
 34 under a group contract or group plan by reason of such person's dependency on or  
 35 relationship to a group member.

1 (3) 'Group contract or group plan' is synonymous with the term 'contract or plan' and  
2 means:

3 (A) A group contract of the type issued by a nonprofit medical service corporation  
4 established under Chapter 18 of this title;

5 (B) A group contract of the type issued by a nonprofit hospital service corporation  
6 established under Chapter 19 of this title;

7 (C) A group contract of the type issued by a health care plan established under  
8 Chapter 20 of this title;

9 (D) A group contract of the type issued by a health maintenance organization  
10 established under Chapter 21 of this title; or

11 (E) A group accident and sickness insurance policy or contract, as defined in  
12 Chapter 30 of this title.

13 (4) 'Group member' means a person who has been a member of the group for at least six  
14 months and who is entitled to medical benefits coverage under a group contract or group  
15 plan and who is an insured, certificate holder, or subscriber under the contract or plan.

16 (5) 'Insurer' means an insurance company, health care corporation, nonprofit hospital  
17 service corporation, medical service nonprofit corporation, health care plan, or health  
18 maintenance organization.

19 (6) 'Qualifying eligible individual' means:

20 (A) A Georgia domiciliary, for whom, as of the date on which the individual seeks  
21 coverage under this Code section, the aggregate of the periods of creditable coverage  
22 is 18 months or more; and

23 (B) Who is not eligible for coverage under any of the following:

24 (i) A group health plan, including continuation rights under this Code section or the  
25 federal Consolidated Omnibus Budget Reconciliation Act of 1986 (COBRA);

26 (ii) Part A or Part B of Title XVIII of the federal Social Security Act; or

27 (iii) The state plan under Title XIX of the federal Social Security Act or any  
28 successor program.

29 (b) Each group contract or group plan delivered or issued for delivery in this state, other  
30 than a group accident and sickness insurance policy, contract, or plan issued in connection  
31 with an extension of credit, which provides hospital, surgical, or major medical coverage,  
32 or any combination of these coverages, on an expense incurred or service basis, excluding  
33 contracts and plans which provide benefits for specific diseases or accidental injuries only,  
34 shall provide that members and qualifying eligible individuals whose insurance under the  
35 group contract or plan would otherwise terminate shall be entitled to continue their  
36 hospital, surgical, and major medical insurance coverage under that group contract or plan  
37 for themselves and their eligible dependents.

(c) Any group member or qualifying eligible individual whose coverage has been terminated and who has been continuously covered under the group contract or group plan, and under any contract or plan providing similar benefits which it replaces, for at least six months immediately prior to such termination, shall be entitled to have his or her coverage and the coverage of his or her eligible dependents continued under the contract or plan. Such coverage must continue for the fractional policy month remaining, if any, at termination plus three additional policy months upon payment of the premium by cash, certified check, or money order, at the option of the employer, to the policyholder or employer, at the same rate for active group members set forth in the contract or plan, on a monthly basis in advance as such premium becomes due during this coverage period. Such premium payment must include any portion of the premium paid by a former employer or other person if such employer or other person no longer contributes premium payments for this coverage. At the end of such period, the group member shall have the same conversion rights that were available on the date of termination of coverage in accordance with the conversion privileges contained in the group contract or group plan.

(d)(1) A group member shall not be entitled to have coverage continued if: (A) termination of coverage occurred because the employment of the group member was terminated for cause; (B) termination of coverage occurred because the group member failed to pay any required contribution; ~~or~~ (C) any discontinued group coverage is immediately replaced by similar group coverage including coverage under a health benefits plan as defined in the federal Employee Retirement Income Security Act of 1974, 29 U.S.C. Section 1001, et seq.; or (D) ~~Further, a group member shall not be entitled to have coverage continued if the group contract or group plan was terminated in its entirety or was terminated with respect to a class to which the group member belonged. This subsection shall not affect conversion rights available to a qualifying eligible individual under any contract or plan.~~

(2) A qualifying eligible individual shall not be entitled to have coverage continued if the most recent creditable coverage within the coverage period was terminated based on one of the following factors: (A) failure of the qualifying eligible individual to pay premiums or contributions in accordance with the terms of the health insurance coverage or failure of the issuer to receive timely premium payments; (B) the qualifying eligible individual has performed an act or practice that constitutes fraud or made an intentional misrepresentation of material fact under the terms of coverage; or (C) any discontinued group coverage is immediately replaced by similar group coverage including coverage under a health benefits plan as defined in the federal Employee Retirement Income Security Act of 1974, 29 U.S.C. Section 1001, et seq. This subsection shall not affect conversion rights available to a group member under any contract or plan.

(e) If the group contract or group plan terminates while any group member or qualifying eligible individual is covered or whose coverage is being continued, the group administrator, as prescribed by the insurer, must notify each such group member or qualifying eligible individual that he or she must exercise his or her conversion rights and rights to alternative mechanism coverage for the availability of individual health insurance coverage, as contemplated by Section 2741 of the federal Public Health Service Act, 42 U.S.C. Section 300gg-41, within:

(1) Thirty days of such notice for group members who are not qualifying eligible individuals; or

(2) Sixty-three days of such notice for qualifying eligible individuals.

(f) Every group contract or group plan, other than a group accident and sickness insurance policy, contract, or plan issued in connection with an extension of credit, which provides hospital, surgical, or major medical expense insurance, or any combination of these coverages, on an expense incurred or service basis, excluding policies which provide benefits for specific diseases or for accidental injuries only, shall contain a conversion privilege provision.

(g) Eligibility for the converted policies or contracts shall be as follows:

~~(1) Any qualifying eligible individual whose insurance and its corresponding eligibility under the group policy, including any continuation available, elected, and exhausted under this Code section or the federal Consolidated Omnibus Budget Reconciliation Act of 1986 (COBRA), has been terminated for any reason, including failure of the employer to pay premiums to the insurer, other than fraud or failure of the qualifying eligible individual to pay a required premium contribution to the employer or, if so required, to the insurer directly and who has at least 18 months of creditable coverage immediately prior to termination shall be entitled, without evidence of insurability, to convert to individual or group based coverage covering such qualifying eligible individual and any eligible dependents who were covered under the qualifying eligible individual's coverage under the group contract or group plan. Such conversion coverage must be, at the option of the individual, retroactive to the date of termination of the group coverage or the date on which continuation or COBRA coverage ended, whichever is later. The insurer must offer qualifying eligible individuals at least two distinct conversion options from which to choose. One such choice of coverage shall be comparable to comprehensive health insurance coverage offered in the individual market in this state or comparable to a standard option of coverage available under the group or individual health insurance laws of this state. The other choice may be more limited in nature but must also qualify as creditable coverage. Each coverage shall be filed, together with applicable rates, for~~

1 ~~approval by the Commissioner. Such choices shall be known as the 'Enhanced~~  
2 ~~Conversion Options';~~

3 ~~(2) Premiums for the enhanced conversion options for all qualifying eligible individuals~~  
4 ~~shall be determined in accordance with the following provisions:~~

5 ~~(A) Solely for purposes of this subsection, the claims experience produced by all~~  
6 ~~groups covered under comprehensive major medical or hospitalization accident and~~  
7 ~~sickness insurance for each insurer shall be fully pooled to determine the group pool~~  
8 ~~rate. Except to the extent that the claims experience of an individual group affects the~~  
9 ~~overall experience of the group pool, the claims experience produced by any individual~~  
10 ~~group of each insurer shall not be used in any manner for enhanced conversion policy~~  
11 ~~rating purposes;~~

12 ~~(B) Each insurer's group pool shall consist of each insurer's total claims experience~~  
13 ~~produced by all groups in this state, regardless of the marketing mechanism or~~  
14 ~~distribution system utilized in the sale of the group insurance from which the qualifying~~  
15 ~~eligible individual is converting. The pool shall include the experience generated under~~  
16 ~~any medical expense insurance coverage offered under separate group contracts and~~  
17 ~~contracts issued to trusts, multiple employer trusts, or association groups or trusts,~~  
18 ~~including trusts or arrangements providing group or group-type coverage issued to a~~  
19 ~~trust or association or to any other group policyholder where such group or group-type~~  
20 ~~contract provides coverage, primarily or incidentally, through contracts issued or issued~~  
21 ~~for delivery in this state or provided by solicitation and sale to Georgia residents~~  
22 ~~through an out-of-state multiple employer trust or arrangement; and any other~~  
23 ~~group-type coverage which is determined to be a group shall also be included in the~~  
24 ~~pool for enhanced conversion policy rating purposes; and~~

25 ~~(C) Any other factors deemed relevant by the Commissioner may be considered in~~  
26 ~~determination of each enhanced conversion policy pool rate so long as it does not have~~  
27 ~~the effect of lessening the risk-spreading characteristic of the pooling requirement.~~  
28 ~~Duration since issue and tier factors may not be considered in conversion policy rating.~~  
29 ~~Notwithstanding subparagraph (A) of this paragraph, the total premium calculated for~~  
30 ~~all enhanced conversion policies may deviate from the group pool rate by not more than~~  
31 ~~plus or minus 50 percent based upon the experience generated under the pool of~~  
32 ~~enhanced conversion policies so long as rates do not deviate for similarly situated~~  
33 ~~individuals covered through the pool of enhanced conversion policies;~~

34 ~~(3) Any group member who is not a qualifying eligible individual and whose insurance~~  
35 ~~under the group policy has been terminated for any reason, including failure of the~~  
36 ~~employer to pay premiums to the insurer, other than eligibility for medicare (reaching a~~  
37 ~~limiting age for coverage under the group policy) or failure of the group member to pay~~

1 a required premium contribution, and who has been continuously covered under the  
2 group contract or group plan, and under any contract or plan providing similar benefits  
3 which it replaces, for at least six months immediately prior to termination shall be  
4 entitled, without evidence of insurability, to convert to individual or group coverage  
5 covering such group member and any eligible dependents who were covered under the  
6 group member's coverage under the group contract or group plan. Such conversion  
7 coverage must be, at the option of the individual, retroactive to the date of termination  
8 of the group coverage or the date on which continuation or COBRA coverage ended,  
9 whichever is later. The premium of the basic converted policy shall be determined in  
10 accordance with the insurer's table of premium rates applicable to the age and  
11 classification of risks of each person to be covered under that policy and to the type and  
12 amount of coverage provided. This form of conversion coverage shall be known as the  
13 'Basic Conversion Option'; and

14 ~~(4)~~(2) Nothing in this Code section shall be construed to prevent an insurer from offering  
15 additional options to qualifying eligible individuals or group members.

16 (h) Each group certificate issued to each group member or qualifying eligible individual,  
17 in addition to setting forth any conversion rights, shall set forth the continuation right in a  
18 separate provision bearing its own caption. The provisions shall clearly set forth a full  
19 description of the continuation and conversion rights available, including all requirements,  
20 limitations, and exceptions, the premium required, and the time of payment of all premiums  
21 due during the period of continuation or conversion.

22 (i) This Code section shall not apply to limited benefit insurance policies. For the  
23 purposes of this Code section, the term 'limited benefit insurance' means accident and  
24 sickness insurance designed, advertised, and marketed to supplement major medical  
25 insurance. The term limited benefit insurance includes accident only, CHAMPUS  
26 supplement, dental, disability income, fixed indemnity, long-term care, medicare  
27 supplement, specified disease, vision, and any other accident and sickness insurance other  
28 than basic hospital expense, basic medical-surgical expense, and comprehensive major  
29 medical insurance coverage.

30 (j) The Commissioner shall adopt such rules and regulations as he or she deems necessary  
31 for the administration of this Code section. Such rules and regulations may prescribe  
32 various conversion plans, including minimum conversion standards and minimum benefits,  
33 but not requiring benefits in excess of those provided under the group contract or group  
34 plan from which conversion is made, scope of coverage, preexisting limitations, optional  
35 coverages, reductions, notices to covered persons, and such other requirements as the  
36 Commissioner deems necessary for the protection of the citizens of this state.

(k) This Code section shall apply to all group plans and group contracts delivered or issued for delivery in this state on or after July 1, 1998, and to group plans and group contracts then in effect on the first anniversary date occurring on or after July 1, 1998."

### SECTION 3.

Said title is further amended by striking Chapter 29A, relating to individual health insurance coverage availability and assignment systems, and inserting a new Chapter 29A to read as follows:

### "CHAPTER 29A

#### 33-29A-1.

(a) It is the intention of this chapter to provide an acceptable alternative mechanism for the availability of individual health insurance coverage, as contemplated by Section 2741 of the federal Public Health Service Act, 42 U.S.C. Section 300gg-41. This chapter shall be construed and administered so as to accomplish such intention.

(b) Any reference in this chapter to any federal statute shall refer to that federal statute as it existed on January 1, 1997, including its amendment by the federal Health Insurance Portability and Accountability Act of 1996, P.L. 104-191.

#### 33-29A-2.

(a) As used in this chapter, the term:

(1) 'Administrator' as used in this chapter shall have the same meaning as the term 'administrator' as defined in Code Section 33-23-100.

(2) 'Assignment pool' means the assignment pool administered by the Georgia Assignment Pool Underwriting Authority.

(3) 'Assignment pool coverage' means coverage offered by plan administrators on behalf of the assignment pool to eligible persons.

(4) 'Board' means the board of directors of the Georgia Assignment Pool Underwriting Authority created under this chapter.

(5) 'Commissioner' means the Commissioner of Insurance.

(6) 'Covered person' means any individual resident of this state, excluding dependents, who is eligible to receive benefits from any insurer.

(7) 'Creditable coverage' and 'eligible individual' have the same meaning as specified in Sections 2701 and 2741 of the federal Public Health Service Act, 42 U.S.C. Sections 300gg and 300gg-41.

(8) 'Department' means the Georgia Department of Insurance.



1 (9) 'Dependent' shall have the same meaning as provided in subparagraph (3) of  
2 subsection (a) of Code Section 33-29-2 or paragraph (4) of Code Section 33-30-4.

3 (10) 'Family member' means a parent, grandparent, brother, or sister, whether such  
4 relationship is established by birth or by law.

5 (11) 'Health insurance' means any hospital or medical expense incurred policy, nonprofit  
6 health care services plan contract, health maintenance organization, subscriber contract,  
7 or any other health care plan or insurance arrangement that pays for or furnishes medical  
8 or health care services, whether by insurance or otherwise, when sold to an individual or  
9 as a group policy. This term does not include limited benefit insurance policies. For the  
10 purposes of this Code section, the term 'limited benefit insurance' means accident and  
11 sickness insurance designed, advertised, and marketed to supplement major medical  
12 insurance. The term 'limited benefit insurance' includes accident only, CHAMPUS  
13 supplement, dental, disability income, fixed indemnity, long-term care, medicare  
14 supplement, specified disease, vision, limited benefit, or credit insurance; coverage issued  
15 as a supplement to liability insurance; insurance arising out of a workers' compensation  
16 or similar law; automobile medical-payment insurance; or insurance under which benefits  
17 are payable with or without regard to fault and which is statutorily required to be  
18 contained in any liability insurance policy or equivalent self-insurance, and includes any  
19 other accident and sickness insurance other than basic hospital expense, basic  
20 medical-surgical expense, and comprehensive major medical insurance coverage.

21 (12) 'Health insurance issuer' and 'health maintenance organization' have the same  
22 meaning as specified in Section 2791 of the federal Public Health Service Act, 42 U.S.C.  
23 Section 300gg-92.

24 (13) 'Health insurer' means any health insurance issuer which is not a managed care  
25 organization.

26 (14) 'Insurance arrangement' or 'self-insurance arrangement' means a plan, program,  
27 contract, or other arrangement through which health care services are provided by an  
28 employer to its officers, employees, or other personnel, but does not include health care  
29 services covered through an insurer.

30 (15) 'Insured' means a person who is a legal resident of this state and who is eligible to  
31 receive benefits from the assignment pool. The term 'insured' may include dependents  
32 and family members.

33 (16) 'Managed care organization' means a health maintenance organization or a nonprofit  
34 health care corporation.

35 (17) 'Market share' means the percentage of the total number of covered persons living  
36 in Georgia included in health insurance and health plans insured, reinsured, and  
37 administered by a payor.

1 (18) 'Medicare' means coverage provided by Part A and Part B of Title XVIII of the  
2 federal Social Security Act, 42 U.S.C. Section 1395c, et seq.

3 (19) 'Payor' means any entity that is authorized in this state to write health insurance or  
4 that provides health insurance in this state. For the purposes of this chapter, the term  
5 'payor' includes an insurance company; nonprofit health care services plan; health care  
6 corporation or surviving health care corporation as defined in Code Section 33-20-3;  
7 fraternal benefits society; health maintenance organization; any other entity providing a  
8 plan of health insurance or health benefits subject to state insurance regulation;  
9 association plans; and any administrator paying or processing health benefit claims in  
10 Georgia.

11 (20) 'Physician' means a person licensed to practice medicine in Georgia.

12 (21) 'Plan administrator' means a payor selected by the Georgia Assignment Pool  
13 Underwriting Authority to provide administrative services or accept assignments of  
14 insureds as defined in paragraph (15) of this subsection.

15 (22) 'Plan of operation' means the plan of operation of the assignment pool and includes  
16 the articles, bylaws, and operating rules of the assignment pool that are adopted by the  
17 board.

18 (23) 'Resident' means an individual who has been legally domiciled in Georgia for a  
19 minimum of 24 months; provided, however, that, for a federally defined eligible  
20 individual, there shall be no such time period requirement to establish residency.

21 (b) Any other term which is used in this chapter and which is also defined in Section 2791  
22 of the federal Public Health Service Act, 42 U.S.C. Section 300gg-92, and not otherwise  
23 defined in this chapter shall have the same meaning specified in said Section 2791.

24 33-29A-3.

25 (a) There is created a body corporate to be known as the 'Georgia Assignment Pool  
26 Underwriting Authority' which shall be deemed to be a public corporation. The Georgia  
27 Assignment Pool Underwriting Authority shall have perpetual existence, and any change  
28 in the name or composition of the assignment pool or Georgia Assignment Pool  
29 Underwriting Authority shall in no way impair the obligations of any contracts existing  
30 under this chapter.

31 (b) The Commissioner, the Speaker of the House of Representatives, and the Senate  
32 Committee on Assignments shall each appoint two members of the authority for staggered  
33 four-year terms as provided by this Code section. One of the authority members appointed  
34 by each of the above persons or officers shall have a two-year initial term and one shall  
35 have a four-year initial term as designated by the person or officer making such

1 appointment at the time of such appointment. Thereafter, successors to such members shall  
2 be appointed to and serve four-year terms.

3 (c) Such appointees shall be persons affiliated with payors admitted and authorized to  
4 write health insurance in this state or who are otherwise familiar with health insurance  
5 matters.

6 (d) The Governor shall appoint three members for staggered four-year terms as provided  
7 by this subsection. One appointee shall be a person representing the medical provider  
8 community, such as a physician licensed to practice medicine in this state, who shall serve  
9 a four-year initial term and the other two appointees shall be persons representing  
10 consumers. One of the authority members representing consumers appointed by the  
11 Governor shall have a two-year initial term, and one shall have a four-year initial term as  
12 designated by the Governor at the time of such appointment. Thereafter, successors to such  
13 members shall be appointed to and serve four-year terms.

14 (e) The appointed members of the authority shall elect one of their own members to serve  
15 as chairperson.

16 (f) If a vacancy occurs on the authority, the person or officer who made the appointment  
17 shall fill the vacancy for the unexpired term with a person who has the appropriate  
18 qualifications to fill that position on the authority.

19 (g) A member of the authority shall not be liable for an action or omission performed in  
20 good faith in the performance of the powers and duties under this chapter and a cause of  
21 action shall not arise against a member for such action or omission.

22 33-29A-4.

23 (a) The initial members of the Georgia Assignment Pool Underwriting Authority shall  
24 submit to the Commissioner a plan of operation for the assignment pool that will assure the  
25 fair, reasonable, and equitable administration of the assignment pool.

26 (b) In addition to the other requirements of this chapter, the plan of operation must include  
27 procedures for:

28 (1) Operation of the assignment pool;

29 (2) Selecting a plan administrator or multiple plan administrators;

30 (3) Creating a fund, under management of the authority, for administrative expenses;

31 (4) Handling, accounting, and auditing of money and other assets of the assignment pool;

32 (5) Developing and implementing a program to publicize the existence of the assignment  
33 pool, the eligibility requirements for coverage under the assignment pool, and the  
34 enrollment procedures, and to foster public awareness of the plan;

(6) Creation of a grievance committee to review complaints presented by applicants for coverage from the assignment pool and insureds who receive coverage from the assignment pool; and

(7) Other matters as may be necessary and proper for the execution of the board's powers, duties, and obligations under this chapter.

(c) After notice and hearing, the Commissioner shall approve the plan of operation if it is determined that the plan is suitable to assure the fair, reasonable, and equitable administration of the assignment pool.

(d) The plan of operation shall become effective on the date it is approved by the Commissioner.

(e) If the initial members of the authority fail to submit a suitable plan of operation within 180 days following the appointment of the initial members, the Commissioner, after notice and hearing, may adopt all necessary and reasonable rules to provide a plan for the assignment pool. The rules adopted under this subsection shall continue in effect until the initial members submit, and the Commissioner approves, a plan of operation as provided under this Code section.

(f) The authority shall amend the plan of operation as necessary to carry out the provisions of this chapter. All amendments to the plan of operation shall be submitted to the Commissioner for approval before becoming part of the plan.

33-29A-5.

(a) The Georgia Assignment Pool Underwriting Authority is authorized to exercise any of the authority that a corporation in this state may exercise under the laws of this state.

(b) As part of its authority, the Georgia Assignment Pool Underwriting Authority shall have the authority to:

(1) Develop a means in this chapter referred to as the assignment pool, through the assignment of risks to provide health benefits coverage to persons who are eligible for that coverage under this chapter;

(2) Enter into contracts that are necessary to carry out its powers and duties under this chapter including, with the approval of the Commissioner, entering into contracts with similar pools in other states for the joint performance of common administrative functions or with other organizations for the performance of administrative functions;

(3) Sue and be sued, including taking any legal action necessary or proper to recover or collect assessments due the assignment pool;

(4) Institute any legal action necessary to recover any amounts erroneously or improperly paid by the assignment pool, to recover any amounts paid by the assignment pool as a mistake of fact or law, and to recover other amounts due the assignment pool;

1 (5) Establish appropriate rates, rate schedules, rate adjustments, expense allowance, and  
2 agents' referral fees, and perform any actuarial function appropriate to the operation of  
3 the assignment pool;

4 (6) Adopt policy forms, endorsements, and riders and applications for coverage;

5 (7) Develop a means for plan administrators to issue insurance policies subject to this  
6 chapter and the plan of operation;

7 (8) Appoint appropriate legal, actuarial, and other committees that are necessary to  
8 provide technical assistance in operating the assignment pool and performing any of the  
9 functions of the assignment pool;

10 (9) Employ and set the compensation of any persons necessary to assist the assignment  
11 pool in carrying out its responsibilities and functions;

12 (10) Borrow money as necessary to implement the purposes of the assignment pool; and

13 (11) Require plan administrators to employ cost containment measures and requirements,  
14 including, but not limited to, preadmission screening, second surgical opinion, concurrent  
15 utilization case management, disease-state management, and other risk reduction  
16 practices for the purpose of maximizing effectiveness and cost savings to the assignment  
17 pool, its insureds, and payers. Plan administrators shall report at least annually on these  
18 programs and document savings and improved health outcomes for eligible individuals.

19 (c) Not later than June 30 of each year, the board shall make an annual report to the  
20 Governor, the Senate Insurance and Labor Committee, the House Committee on Insurance,  
21 and the Commissioner. The report shall summarize the activities of the assignment pool  
22 in the preceding calendar year, including information regarding net written and earned  
23 premiums, plan enrollment, administration expenses, and paid and incurred losses of plan  
24 administrators on behalf of persons eligible for coverage under the assignment pool.

25 (e) The board shall establish a methodology to assure that the widest practicable and  
26 equitable distribution of risk among payors is achieved and that a variety of plan design  
27 offerings are available through plan administrators.

28 (f) The board shall establish in its plan of operation means by which to compensate plan  
29 administrators for accepting assignments from the assignment pool.

30 33-29A-6.

31 (a) After completing a competitive bidding process as provided by the plan of operation,  
32 the board may select one or more payors or plan administrators certified by the board to  
33 administer the assignment pool and offer assignment pool coverage.

34 (b) The board shall establish criteria for evaluating the bids submitted. The criteria shall  
35 include:

1 (1) A payor's or plan administrator's proven ability to handle accident and sickness  
2 insurance;

3 (2) The efficiency of a payor's or plan administrator's claims paying procedures;

4 (3) An estimate of total charges for administering the assignment pool;

5 (4) A payor's or plan administrator's ability to administer the assignment pool in a  
6 cost-efficient manner; and

7 (5) The financial condition and stability of the payor or plan administrator.

8 (c) The plan administrator shall perform such functions relating to the assignment pool as  
9 may be assigned to it, including:

10 (1) Providing health benefits coverage according to specifications adopted by the board  
11 to persons who are eligible for that coverage under this chapter;

12 (2) Performing eligibility and administrative claims payment functions for the  
13 assignment pool;

14 (3) Establishing a billing procedure for collection of premiums from persons insured by  
15 the assignment pool;

16 (4) Performing functions necessary to assuring timely payment of benefits to persons  
17 covered under the assignment pool, including:

18 (A) Providing information relating to the proper manner of submitting a claim for  
19 benefits to the assignment pool and distributing claim forms; and

20 (B) Evaluating the eligibility of each claim for payment by the assignment pool;

21 (5) Submitting regular reports to the board relating to the operation of the assignment  
22 pool; and

23 (6) Determining after the close of each calendar year the net written and earned  
24 premiums, expenses of administration, and paid and incurred losses of the assignment  
25 pool for that calendar year and reporting such information to the board and the  
26 Commissioner on forms prescribed by the Commissioner.

27 33-29A-7.

28 The Commissioner may by rule and regulation establish additional powers and duties of  
29 the board and may adopt other rules and regulations as are necessary and proper to  
30 implement this chapter. The Commissioner by rule and regulation shall provide the  
31 procedures, criteria, and forms necessary to implement, collect, and deposit assessments  
32 made and collected under Code Section 33-29A-12.

33-29A-8.

(a) Rates and rate schedules may be adjusted for appropriate risk factors, including age and variation in claim costs, and the board may consider appropriate risk factors in accordance with established actuarial and underwriting practices.

(b) The Georgia Assignment Pool Underwriting Authority shall determine the standard risk rate by considering the premium rates charged by insurers offering health insurance coverage to individuals. The standard risk rate shall be established using reasonable actuarial techniques and shall reflect anticipated experience and expenses for such coverage. The initial assignment pool rate may not be less than 125 percent and may not exceed 150 percent of rates established as applicable for individual standard rates. Subsequent rates shall be established to provide fully for the expected costs of claims, including recovery of prior losses, expenses of operation, investment income of claim reserves, and any other cost factors subject to the limitations described in this subsection; however, in no event shall assignment pool rates exceed 150 percent of rates applicable to individual standard risks.

(c) All rates and rate schedules shall be submitted to the Commissioner for approval, and the Commissioner must approve the rates and rate schedules of the plans offered by the plan administrators on behalf of the assignment pool before assignment of risks to such plan's use by the assignment pool. The Commissioner in evaluating the rates and rate schedule of the assignment pool shall consider the factors provided for in this Code section.

33-29A-9.

(a) Any individual person who is and continues to be a legal resident of Georgia as defined in paragraph (22) of subsection (a) of Code Section 33-29A-2 shall be eligible for coverage from the assignment pool if evidence is provided of:

(1) A notice of rejection or refusal to issue substantially similar insurance for health reasons by two insurers. A rejection or refusal by an insurer offering only stop-loss, excess loss, or reinsurance coverage with respect to the applicant shall not be sufficient evidence under this subsection;

(2) A refusal by an insurer to issue insurance except at a rate exceeding the assignment pool rate;

(3) In the case of an individual who is eligible for coverage under the federal Health Insurance Portability and Accountability Act of 1996, P. L. 104-191, the individual's maintenance of health insurance coverage for the previous 18 months with no gap in coverage greater than 90 days of which the most recent coverage was through an employer sponsored plan;

(4) In the case of an individual who is eligible for coverage under the federal Health Insurance Portability and Accountability Act of 1996, P. L. 104-191, the individual's maintenance of health insurance coverage through this state's 'Enhanced Conversion Options,' 'Georgia Health Insurance Assignment System,' or 'Georgia Health Benefits Assignment System' at a rate exceeding the assignment pool rate with no gap in coverage since such coverage lapsed of more than 90 days; or

(5) Legal domicile in Georgia and eligibility for the credit for health insurance costs under Section 35 of the federal Internal Revenue Code of 1986.

(b) Each dependent of a person who is eligible for coverage from the assignment pool shall also be eligible for coverage from the assignment pool unless that person is enrolled in or is eligible to enroll in any form of health insurance or insurance arrangement, whether public or private. In the case of a child who is the primary insured, resident family members shall also be eligible for coverage if they are the siblings, parents, or guardians of the child.

(c) A person may maintain assignment pool coverage for the period of time the person is satisfying a preexisting waiting period under another health insurance policy or insurance arrangement intended to replace the assignment pool policy.

(d) A person is not eligible for coverage from the assignment pool if the person;

(1) Has in effect on the date assignment pool coverage takes effect, or is eligible to enroll in, health insurance coverage from an insurer or insurance arrangement;

(2) Is eligible for other health care benefits at the time application is made to the assignment pool, including COBRA continuation, except:

(A) Coverage, including COBRA continuation, other continuation, or conversion coverage, maintained for the period of time the person is satisfying any preexisting condition waiting period under an assignment pool policy; or

(B) Individual coverage conditioned by the limitation described by paragraphs (1) through (3) of subsection (a) of this Code section;

(3) Has terminated coverage in the assignment pool within 12 months of the date that application is made to the assignment pool, unless the person demonstrates a good faith reason for the termination;

(4) Is confined in a county jail or imprisoned in a state or federal prison;

(5) Has premiums that are paid for or reimbursed under any government sponsored program or by any government agency or health care provider, except as an otherwise qualifying full-time employee, or dependent thereof, of a government agency or health care provider, except as provided in paragraph (6) of subsection (a) of this Code section;

(6) Has premiums that are paid for or reimbursed by a nongovernmental third-party organization with interest in placing individuals in high risk pools or similar pools;



(7) Has had prior coverage with the assignment pool terminated for nonpayment of premiums or fraud; or

(8) Has voluntarily terminated coverage outside the assignment pool within six months of the date that application is made to the assignment pool unless the person demonstrates a good faith reason for the termination. If a person otherwise eligible for assignment pool coverage has declined or terminated COBRA continuation or other continuation or conversion coverage, except for basic conversion coverage as provided in subsection (g) of Code Section 33-24-21.1, such person is still eligible to apply for assignment pool coverage, but a preexisting condition exclusion shall apply and last for a period of 18 months.

(e) Assignment pool coverage shall cease:

(1) On the date a person is no longer a resident of this state, except for a child who is a dependent according to provisions of paragraph (3) of subsection (a) of Code Section 33-29-2 or paragraph (4) of Code Section 33-30-4 and who is financially dependent upon the parent, a child for whom a person may be obligated to pay child support, or a child of any age who is disabled and dependent upon the parent;

(2) On the date a person requests coverage to end;

(3) Upon the death of the covered person;

(4) On the date state law requires cancellation of the policy;

(5) At the option of the assignment pool, 30 days after the assignment pool sends to the person any inquiry concerning the person's eligibility, including an inquiry concerning the person's residence, to which the person does not reply;

(6) On the thirty-first day after the day on which a premium payment for assignment pool coverage becomes due if the payment is not made before that date; or

(7) At such time as the person ceases to meet the eligibility requirements of this Code section.

(f) A person who ceases to meet the eligibility requirements of this Code section may have his or her coverage terminated by the payor or plan administrator at the end of the policy period.

33-29A-10.

(a) The assignment pool shall offer assignment pool coverage consistent with major medical expense coverage to each eligible person who is not eligible for medicare. The board, with the approval of the Commissioner, shall establish:

(1) The coverages to be provided by the assignment pool;

(2) At least two health benefit products to be offered by the assignment pool;

(3) The applicable schedules of benefits; and

1 (4) Any exclusions to coverage and other limitations.

2 (b) The benefits provisions of the assignment pool's health benefits coverages shall  
3 include the following:

4 (1) All required or applicable definitions;

5 (2) A list of any exclusions or limitations to coverage;

6 (3) A description of covered services required under the assignment pool; and

7 (4) The deductibles, coinsurance options, and copayment options that are required or  
8 permitted under the assignment pool.

9 (c) The board may adjust deductibles and the time periods governing preexisting  
10 conditions to preserve the financial integrity of the assignment pool. Plan administrators  
11 may petition the board in a manner provided for in rules adopted by the board and  
12 approved by the Commissioner to address solvency concerns and matters affecting the  
13 financial integrity of coverage provided by plan administrators. If the board makes such  
14 an adjustment, it shall report in writing that adjustment together with its reasons for the  
15 adjustment to the Commissioner. The report shall be submitted not later than the thirtieth  
16 day after the date the adjustment is made.

17 (d) Benefits otherwise payable under assignment pool coverage shall be reduced by  
18 amounts paid or payable through any other health insurance or insurance arrangement and  
19 by all hospital and medical expense benefits paid or payable under any workers'  
20 compensation coverage, automobile insurance whether provided on the basis of fault or  
21 no-fault, and by any hospital or medical benefits paid or payable under or provided  
22 pursuant to any state or federal law or program.

23 (e) The assignment pool and the plan administrators shall have a cause of action against  
24 an eligible person for the recovery of the amount of benefits paid that are not for covered  
25 expenses. Benefits due from the assignment pool and plan administrators may be reduced  
26 or refused as an offset against any amount recoverable under this subsection.

27 (f) Notwithstanding other provisions of this Code section and as long as the minimum  
28 standards set forth in this Code section are met, the board and plan administrators may  
29 offer additional major medical plans of coverage to eligible individuals that reflect those  
30 otherwise available to the private health insurance market, including, but not limited to,  
31 high deductible health plans (HDHP), health savings account eligible health plans (HSA),  
32 and other such plans as may be designed in the future to meet the need for affordable  
33 coverage for eligible individuals.

1 33-29A-11.

2 (a) Except as otherwise provided by this Code section, assignment pool coverage shall  
3 exclude charges or expenses incurred during the first 12 months following the effective  
4 date of coverage with regard to any condition for which medical advice, care, or treatment  
5 was recommended or received during the six-month period preceding the effective date of  
6 coverage.

7 (b) The preexisting conditions limitation provided in this Code section shall be reduced  
8 by aggregated creditable coverage that was in effect up to a date not more than 90 days  
9 before application for coverage in the assignment pool.

10 (c) An eligible individual who is eligible for enrollment in the assignment pool as a result  
11 of the federal Health Insurance Portability and Accountability Act of 1996, P. L. 104-191,  
12 and has 18 months of prior creditable coverage, the most recent of which is employer  
13 sponsored coverage, shall be eligible for coverage without regard to the 12-month  
14 preexisting conditions limitation.

15 (d) An eligible individual who is eligible for the credit for health insurance under  
16 Section 35 of the federal Internal Revenue Code of 1986 shall be eligible for coverage  
17 without regard to the 12-month preexisting conditions limitation only if he or she had three  
18 months of prior creditable coverage as of the date on which the individual seeks to enroll  
19 in assignment pool coverage, not counting any period prior to a 63-day break in coverage.

20 33-29A-12.

21 (a) Payors shall participate in the assignment pool by accepting direct assignments of  
22 eligible individuals for coverage or by contributing to the cost of claims beyond premiums  
23 collected by plan administrators that accept direct assignment of risks from the assignment  
24 pool.

25 (b) The board with review and approval of the Commissioner shall develop an accounting  
26 method to estimate future and determine actual claims of payors accepting direct  
27 assignment of risks from the assignment pool along with administrative costs of the  
28 assignment pool and plan administrators and collect assessments from all payors using an  
29 equitable formula based on market share.

30 (c) If the claims or anticipated claims of payors exceed premiums collected from  
31 subscribers, the board, by July 1 of that year, shall assess payors in accordance with this  
32 subsection an amount necessary for the continued operation of the assignment pool for the  
33 next fiscal year. Assessments shall be due not less than 30 days after the end of each  
34 calendar quarter and shall accrue interest at a rate not to exceed 12 percent per annum on  
35 and after the due date. Each payor shall be assessed an amount established by the board  
36 not to exceed \$2.00 per covered person per payor per month, excluding persons covered

1 under limited benefit insurance policies as defined in paragraph (11) of subsection (a) of  
2 Code Section 33-29A-2. Health insurance and health plans established by federal, state,  
3 or local governments shall not be included in such assessments unless such state or local  
4 government has contracted with payors to provide insurance, stop-loss insurance, or plan  
5 administrator services.

6 (d) Plan administrators accepting direct assignment of risks from the assignment pool shall  
7 be allowed credit for actual claims of eligible individuals that exceed assessments that  
8 would otherwise be payable based on market share.

9 (e) To the extent not otherwise prohibited by law, each payor may itemize the cost of this  
10 assessment in statements or invoices to employers or covered persons.

11 (f) The board shall make reasonable efforts designed to ensure that each covered person  
12 is counted only once with respect to any assessment. For that purpose, the board shall  
13 require each payor that obtains excess or stop-loss insurance to include in its count of  
14 covered persons all individuals whose coverage is insured, including by way of excess or  
15 stop-loss coverage, in whole or in part. The board shall allow a payor to exclude from its  
16 number of covered persons those who have been counted by the primary payor or by the  
17 primary excess or stop-loss insurer for the purposes of determining its market share under  
18 this Code section.

19 (g) Each payor's assessment may be verified by the board based on annual statements and  
20 other reports deemed to be necessary by the board. The board may use any reasonable  
21 method of estimating the number of covered persons of a payor if the specific number is  
22 unknown.

23 (h) If assessments and other receipts by the assignment pool, board, or plan administrator  
24 exceed the actual losses and administrative expenses of the plan, the excess shall be held  
25 at interest and used by the board to offset future losses or to reduce plan premiums. Future  
26 losses shall include reserves for claims incurred but not reported.

27 (i) The Commissioner may suspend or revoke, after notice and hearing, the certificate of  
28 authority to transact insurance in this state of any payor that fails to pay an assessment. As  
29 an alternative, the Commissioner may levy a forfeiture on any payor that fails to pay an  
30 assessment when due. Such forfeiture may not exceed 5 percent of the unpaid assessment  
31 per month, but no forfeiture shall be less than \$100.00 per month.

32 (j) The funding mechanism outlined in this Code section shall be modified only by general  
33 law.

34 (k) Notwithstanding other provisions of this chapter, a payor may accept, with board and  
35 Commissioner approval, direct assignments based on market share from the assignment  
36 pool without regard to recovery for claims as long as the payor does not attempt to  
37 discriminate or select which risks it will accept from the assignment pool. In addition, a

payor meeting the qualifications of this subsection may seek approval to market new benefit plans that include, but are not limited to:

(1) Product or benefits designs to offer affordable coverage options to eligible individuals; or

(2) Risk reductions methodologies through disease-state management.

(l) Any plans offered as provided in subsection (k) of this Code section shall be approved as suitable for the purposes of this chapter by relevant federal authorities prior to enrollment of eligible individuals.

(m) Payors accepting direct assignment of risks as provided in subsection (k) of this Code section shall not be subject to assessments and their market share shall not be included in market share calculations for the purpose of assessments.

(n) The Commissioner and the board shall determine the period or periods of time plans authorized for assignments under subsection (k) of this Code section shall be offered except that no payor shall be permitted to elect to change its manner of participation in the assignment pool more than once in a two-year period.

33-29A-13.

An applicant or participant in coverage from the assignment pool is entitled to have complaints against the assignment pool reviewed by a grievance committee appointed by the board. The grievance committee shall report to the board after completion of the review of each complaint. The board shall retain all written complaints regarding the assignment pool at least until the third anniversary of the date the assignment pool received the complaint.

33-29A-14.

(a) The state auditor shall conduct annually a special audit of the assignment pool. The state auditor's report shall include a financial audit and an economy and efficiency audit.

(b) The state auditor shall report the cost of each audit conducted under this chapter to the board. The board shall then promptly remit that amount to the state auditor for deposit to the general fund.

33-29A-15.

Notwithstanding other changes in law contained in this chapter, persons eligible as a result of the federal Health Insurance Portability and Accountability Act of 1996, P. L. 104-191, shall continue to be issued health insurance coverage through this state's 'Georgia Health Insurance Assignment System,' 'Georgia Health Benefits Assignment System,' or 'Enhanced Conversion Options,' under rules and procedures established under this chapter

1 or under Code Section 33-24-21.1 prior to July 1, 2006, until December 31, 2006, or such  
2 time as the assignment pool is able to issue coverage to eligible individuals, whichever  
3 occurs later.

4 33-29A-16.

5 Coverages available under the assignment pool must be made available not later than  
6 January 1, 2007, except as provided in Code Section 33-29A-15."

#### 7 **SECTION 4.**

8 Said title is further amended by striking paragraph (2) of subsection (b) of Code Section  
9 33-30-15, relating to continuation of similar coverage, and inserting in lieu thereof a new  
10 paragraph (2) to read as follows:

11 "(2) Once such creditable coverage terminates, including termination of such creditable  
12 coverage after any period of continuation of coverage required under Code Section  
13 33-24-21.1 or the provisions of Title X of the Omnibus Budget Reconciliation Act of  
14 1986, the insurer must ~~offer a conversion policy~~ provide notice of eligibility for coverage  
15 under the state's alternative mechanism of the availability of individual health insurance  
16 coverage as provided under Chapter 29A of this title, as contemplated by Section 2741  
17 of the federal Public Health Service Act, 42 U.S.C. Section 300gg-41, to the eligible  
18 employee, member, subscriber, enrollee, or dependent."

#### 19 **SECTION 5.**

20 Said title is further amended by repealing and reserving Chapter 44, relating to high risk  
21 health insurance plans.

#### 22 **SECTION 6.**

23 This Act shall become effective on July 1, 2006.

#### 24 **SECTION 7.**

25 All laws and parts of laws in conflict with this Act are repealed.