

House Bill 1286

By: Representative Scott of the 153<sup>rd</sup>

A BILL TO BE ENTITLED  
AN ACT

1 To amend Chapter 2 of Title 21 of the Official Code of Georgia Annotated, relating to  
2 primaries and elections generally, so as to provide that challenges to absentee voters must  
3 be made no later than 12:00 Noon on the Monday prior to a primary, election, or runoff; to  
4 provide that a DRE unit that is accessible to disabled voters shall be provided at sites where  
5 absentee ballots are cast in person; to provide that the outer envelopes of absentee ballots  
6 may be opened on the Monday prior to a primary, election, or runoff; to provide in certain  
7 circumstances that the county election superintendent may begin the tabulation of absentee  
8 ballots prior to the close of the polls on the day of a primary, election, or runoff; to provide  
9 procedures for such tabulation; to provide that absentee ballots that are enclosed in an outer  
10 envelope but not contained in an inner envelope shall be counted; to provide that a person  
11 may cancel his or her absentee ballot under certain circumstances; to provide for related  
12 matters; to repeal conflicting laws; and for other purposes.

13 BE IT ENACTED BY THE GENERAL ASSEMBLY OF GEORGIA:

14 style="text-align:center">**SECTION 1.**

15 Chapter 2 of Title 21 of the Official Code of Georgia Annotated, relating to primaries and  
16 elections generally, is amended by striking subsection (a) of Code Section 21-2-230, relating  
17 to challenge of persons on list of electors by other electors, and inserting in lieu thereof a new  
18 subsection (a) to read as follows:

19 "(a) Any elector of the county or municipality may challenge the right of any other elector  
20 of the county or municipality, whose name appears on the list of electors, to vote in an  
21 election. Such challenge shall be in writing and specify distinctly the grounds of such  
22 challenge. Such challenge may be made at any time prior to the elector whose right to vote  
23 is being challenged voting at the elector's polling place or, if such elector cast an absentee  
24 ballot, prior to ~~5:00 P.M.~~ 12:00 Noon on the ~~day before~~ Monday immediately prior to the  
25 primary, election, or runoff in which such elector is voting; provided, however, that  
26 challenges to persons voting by absentee ballot in person at the office of the registrars or

1 the absentee ballot clerk whose vote is cast on a DRE unit must be made prior to such  
2 person's voting."

3 **SECTION 2.**

4 Said chapter title is further amended by striking subsection (b) of Code Section 21-2-383,  
5 relating to casting absentee ballots in person using DRE units, and inserting in lieu thereof  
6 a new subsection (b) to read as follows:

7 "(b) Notwithstanding any other provision of this Code section, direct recording electronic  
8 voting systems may be used for casting absentee ballots in person at a registrar's office or  
9 in accordance with Code Section 21-2-382, providing for additional sites. ~~In such cases,~~  
10 ~~the absentee ballots shall be coded in such a way that the ballot of a challenged voter can~~  
11 ~~be separated from other valid ballots at the time of tabulation until the challenge is~~  
12 ~~resolved.~~ In such cases, there shall be at least one direct recording electronic voting unit  
13 that is accessible to disabled electors at each such site."

14 **SECTION 3.**

15 Said chapter is further amended by striking Code Section 21-2-386, relating to safekeeping,  
16 certification, and validation of absentee ballots, rejection of ballots, and delivery of ballots  
17 to manager, and inserting in lieu thereof a new Code Section 21-2-386 to read as follows:

18 "21-2-386.

19 (a)(1)(A) The board of registrars or absentee ballot clerk shall keep safely and  
20 unopened all official absentee ballots received from absentee electors prior to the  
21 closing of the polls on the day of the primary or election except as otherwise provided  
22 in this subsection.

23 (B) Upon receipt of each ballot, a registrar or clerk shall write the day and hour of the  
24 receipt of the ballot on its envelope. The registrar or clerk shall then compare the  
25 identifying information on the oath with the information on file in his or her office,  
26 shall compare the signature or mark on the oath with the signature or mark on the  
27 absentee elector's application for absentee ballot or a facsimile of said signature or  
28 mark taken from said application, and shall, if the information and signature appear to  
29 be valid, so certify by signing or initialing his or her name below the voter's oath. Each  
30 elector's name so certified shall be listed by the registrar or clerk on the numbered list  
31 of absentee voters prepared for his or her precinct.

32 (C) If the elector has failed to sign the oath, or if the signature does not appear to be  
33 valid, or if the elector has failed to furnish required information or information so  
34 furnished does not conform with that on file in the registrar's or clerk's office, or if the  
35 elector is otherwise found disqualified to vote, the registrar or clerk shall write across

1 the face of the envelope 'Rejected,' giving the reason therefor. The board of registrars  
2 or absentee ballot clerk shall promptly notify the elector of such rejection, a copy of  
3 which notification shall be retained in the files of the board of registrars or absentee  
4 ballot clerk for at least one year.

5 (D) An elector who registered to vote by mail, but did not comply with subsection (c)  
6 of Code Section 21-2-220, and who votes for the first time in this state by absentee  
7 ballot shall include with his or her application for an absentee ballot or in the outer oath  
8 envelope of his or her absentee ballot either one of the forms of identification listed in  
9 subsection (a) of Code Section 21-2-417 or a copy of a current utility bill, bank  
10 statement, government check, paycheck, or other government document that shows the  
11 name and address of such elector. If such elector does not provide any of the forms of  
12 identification listed in this subparagraph with his or her application for an absentee  
13 ballot or with the absentee ballot, such absentee ballot shall be deemed to be a  
14 provisional ballot and such ballot shall only be counted if the registrars are able to  
15 verify current and valid identification of the elector as provided in this subparagraph  
16 within the time period for verifying provisional ballots pursuant to Code Section  
17 21-2-419.

18 (E) Three copies of the numbered list of voters shall also be prepared for such rejected  
19 absentee electors, giving the name of the elector and the reason for the rejection in each  
20 case. Three copies of the numbered list of certified absentee voters and three copies of  
21 the numbered list of rejected absentee voters for each precinct shall be turned over to  
22 the poll manager in charge of counting the absentee ballots and shall be distributed as  
23 required by law for numbered lists of voters.

24 (F) All absentee ballots returned to the board or absentee ballot clerk after the closing  
25 of the polls on the day of the primary or election shall be safely kept unopened by the  
26 board or absentee ballot clerk and then transferred to the appropriate clerk for storage  
27 for the period of time required for the preservation of ballots used at the primary or  
28 election and shall then, without being opened, be destroyed in like manner as the used  
29 ballots of the primary or election. The board of registrars or absentee ballot clerk shall  
30 promptly notify the elector by first-class mail that the elector's ballot was returned too  
31 late to be counted and that the elector will not receive credit for voting in the primary  
32 or election. All such late absentee ballots shall be delivered to the appropriate clerk and  
33 stored as provided in Code Section 21-2-390.

34 (G) Notwithstanding any provision of this chapter to the contrary, until the United  
35 States Department of Defense notifies the Secretary of State that the Department of  
36 Defense has implemented a system of expedited absentee voting for those electors  
37 covered by this subparagraph, absentee ballots cast in a primary, election, or runoff by

1 eligible absentee electors who reside outside the county or municipality in which the  
 2 primary, ~~runoff or election,~~ or runoff is held and are members of the armed forces of  
 3 the United States, members of the merchant marine of the United States, spouses or  
 4 dependents of members of the armed forces or merchant marine residing with or  
 5 accompanying such members, or overseas citizens that are postmarked by the date of  
 6 such primary, election, or runoff and are received within the ~~three-day~~ three-day period  
 7 following such primary, election, or runoff, if proper in all other respects, shall be valid  
 8 ballots and shall be counted and included in the certified election results.

9 (2) ~~After 12:00 Noon and until the closing of the polls on~~ Beginning at 12:00 Noon on  
 10 the Monday immediately prior to the day of the primary, or election, or runoff, the  
 11 registrars or absentee ballot clerks shall be authorized to open the outer envelope on  
 12 which is printed the oath of the elector in such a manner as not to destroy the oath printed  
 13 thereon; provided, however, that the registrars or absentee ballot clerk shall not be  
 14 authorized to remove the contents of such outer envelope or to open the inner envelope  
 15 marked 'Official Absentee Ballot,' except as otherwise provided in this Code section. At  
 16 least three persons who are registrars, deputy registrars, poll workers, or absentee ballot  
 17 clerks must be present before commencing and three persons who are registrars, deputy  
 18 registrars, or absentee ballots clerks shall be present at all times while the outer envelopes  
 19 are being opened. After opening the outer envelopes, the ballots shall be safely and  
 20 securely stored until the time for tabulating such ballots.

21 (3) ~~If the A county election superintendent desires to open the inner envelopes containing~~  
 22 ~~the absentee ballots after 3:00 P.M., but before 7:00 P.M., may, in his or her discretion,~~  
 23 ~~after 7:00 A.M. on the day of the primary, election, or runoff, the election superintendent~~  
 24 ~~shall petition in writing the chief judge of the superior court of the county or, if such~~  
 25 ~~judge is a candidate in such election, such petition shall be submitted to the~~  
 26 ~~administrative judge of the judicial administrative district in which such county is located~~  
 27 ~~who shall assign such petition to a judge of the district who is not a candidate in such~~  
 28 ~~election at least seven days prior to the election for permission to open the inner~~  
 29 ~~envelopes in accordance with the procedures prescribed in this subsection. Such petition~~  
 30 ~~shall contain the names of persons designated to act as monitors of the process of opening~~  
 31 ~~the inner envelopes by the election superintendent or his or her designee. The~~ and begin  
 32 tabulating the absentee ballots. If the county election superintendent chooses to open the  
 33 inner envelopes and begin tabulating such ballots prior to the close of the polls on the day  
 34 of the primary, election, or runoff, the superintendent shall notify in writing, at least  
 35 seven days prior to the primary, election, or runoff, the county executive committee or,  
 36 if there is no organized county executive committee, the state executive committee of  
 37 each political party and political body having candidates whose names appear on the

1 ballot for such election in such county and each independent and nonpartisan candidate  
 2 whose name appears on the ballot for such primary, election, or runoff in such county of  
 3 the superintendent's intent to begin the absentee ballot tabulation prior to the close of the  
 4 polls and their right to appoint monitors to observe the tabulation. Such committee shall  
 5 have the right to designate two persons and each independent and nonpartisan candidate  
 6 whose name appears on the ballot for such election in such county shall have the right to  
 7 designate one person to act as monitors. ~~Such executive committees and candidates shall~~  
 8 ~~be given notice by the election superintendent of the superintendent's intent to request~~  
 9 ~~permission to open the inner envelopes early and their right to designate monitors. The~~  
 10 ~~executive committees and candidates shall be given at least seven days after the notice~~  
 11 ~~by the election superintendent to designate monitors for inclusion in the petition for such~~  
 12 process. In the event that the only issue to be voted upon in an election is a referendum  
 13 question, the chief judge of the superior court of the county shall appoint two electors of  
 14 the county to monitor such process.

15 (4) ~~The chief judge, after considering the petition, shall authorize the opening of the~~  
 16 ~~inner envelope of the absentee ballots provided that the names of the persons to serve as~~  
 17 ~~monitors on behalf of the political parties, political bodies, independent candidates, and~~  
 18 ~~nonpartisan candidates are submitted in the petition by the election superintendent. The~~  
 19 ~~judge shall:~~ The county election superintendent shall publish a written notice in the  
 20 superintendent's office of the superintendent's intent to begin the absentee ballot  
 21 tabulation prior to the close of the polls and publish such notice at least one week prior  
 22 to the primary, election, or runoff in the legal organ of the county.

23 (A) ~~Designate the location where the inner envelopes shall be opened within the~~  
 24 ~~county;~~

25 (B) ~~Designate additional monitors for the process to be present during the opening of~~  
 26 ~~the inner envelopes, if the judge deems such persons necessary;~~

27 (C) ~~Administer an oath to each person who shall serve as a monitor and to each~~  
 28 ~~election official who shall participate in any manner in the process of opening the inner~~  
 29 ~~envelopes to which such persons shall swear or affirm that no inner envelopes shall be~~  
 30 ~~opened unless all monitors are present in the location designated by the judge, unless~~  
 31 ~~such monitor shall specifically give his or her permission for such process to continue~~  
 32 ~~in his or her absence; that no attempt shall be made to ascertain how any ballot was~~  
 33 ~~voted or to view the contents of any ballot; that no monitor shall handle, touch, or~~  
 34 ~~possess any ballot; and that no discussion of the procedure or of anything viewed~~  
 35 ~~during the opening of the envelopes will be held with any person who is not a part of~~  
 36 ~~the opening process before 7:00 P.M. on the day of the election;~~

1 ~~(D) Designate no less than two persons to take possession of and keep secure all such~~  
 2 ~~opened envelopes and ballots at all times prior to such envelopes and ballots being~~  
 3 ~~released to the manager of the absentee ballot precinct for counting, and~~

4 ~~(E) Provide such additional conditions and requirements as he or she deems necessary~~  
 5 ~~to preserve the integrity and confidentiality of such process, including instructions to~~  
 6 ~~monitors and election officials for the reporting of any unauthorized activity.~~

7 ~~Intentional and willful violation of such oath shall be a felony punishable pursuant to~~  
 8 ~~Code Section 21-2-600.~~

9 (5) The process for opening the inner envelopes of and tabulating absentee ballots after  
 10 ~~12:00 Noon and before 7:00 P.M.~~ on the day of an a primary, election, or runoff as  
 11 provided in this subsection shall be a confidential process to maintain the secrecy of all  
 12 ballots and to protect the disclosure of any balloting information before 7:00 P.M. on  
 13 election day. No absentee ballots shall be ~~counted~~ tabulated before 7:00 P.M. A.M. on  
 14 the day of a primary, election, or runoff day.

15 (6) All persons conducting the tabulation of absentee ballots during the day of a primary,  
 16 election, or runoff, including the vote review panel required by Code Section 21-2-483,  
 17 and all monitors and observers shall be sequestered until the time for the closing of the  
 18 polls. All such persons shall have no contact with the news media; shall have no contact  
 19 with other persons not involved in monitoring, observing, or conducting the tabulation;  
 20 shall not use any type of communication device including radios, telephones, and cellular  
 21 telephones; shall not utilize computers for the purpose of electronic mail, instant  
 22 messaging, or other forms of communication; and shall not communicate any information  
 23 concerning the tabulation until the time for the closing of the polls; provided, however,  
 24 that supervisory and technical assistance personnel shall be permitted to enter and leave  
 25 the area in which the tabulation is being conducted but shall not communicate any  
 26 information concerning the tabulation to anyone other than the county election  
 27 superintendent; the staff of the superintendent; those persons conducting, observing, or  
 28 monitoring the tabulation; and those persons whose technical assistance is needed for the  
 29 tabulation process to operate.

30 (7) The absentee ballots shall be tabulated in accordance with the procedures of this  
 31 chapter for the tabulation of absentee ballots. As such ballots are tabulated, they shall be  
 32 placed into locked ballot boxes and may be transferred to locked ballot bags, if needed,  
 33 for security. The persons conducting the tabulation of the absentee ballots shall not cause  
 34 the tabulating equipment to produce any count, partial or otherwise, of the absentee votes  
 35 cast until the time for the closing of the polls.

36 (b) As soon as practicable after ~~12:00 Noon~~ 7:00 A.M. on the day of the primary, ~~or~~  
 37 ~~election,~~ or runoff, in precincts other than those in which optical scanning tabulators are

1 used, a registrar or absentee ballot clerk shall deliver the official absentee ballot of each  
2 certified absentee elector, each rejected absentee ballot, applications for such ballots, and  
3 copies of the numbered lists of certified and rejected absentee electors to the manager in  
4 charge of the absentee ballot precinct of the county or municipality, which shall be located  
5 in the precincts containing the county courthouse or polling place designated by the  
6 municipal superintendent. In those precincts in which optical scanning tabulators are used,  
7 such absentee ballots shall be taken to the tabulation center or other place designated by  
8 the superintendent, and the official receiving such absentee ballots shall issue his or her  
9 receipt therefor. ~~In~~ Except as otherwise provided in this Code section, in no event shall the  
10 counting of the ballots begin before the polls close.

11 (c) Except as otherwise provided in this Code section, after the close of the polls on the  
12 day of the primary, ~~or election, or runoff,~~ a manager shall then open the outer envelope in  
13 such manner as not to destroy the oath printed thereon and shall deposit the inner envelope  
14 marked 'Official Absentee Ballot' in a ballot box reserved for absentee ballots. In the event  
15 that an outer envelope is found to contain an absentee ballot that is not in an inner  
16 envelope, the ballot shall be sealed in an inner envelope, initialed and dated by the person  
17 sealing the inner envelope, and deposited in the ballot box and counted in the same manner  
18 as other absentee ballots, provided that such ballot is otherwise proper. Such manager with  
19 two assistant managers, appointed by the superintendent, with such clerks as the manager  
20 deems necessary shall count the absentee ballots following the procedures prescribed by  
21 this chapter for other ballots, insofar as practicable, and prepare an election return for the  
22 county or municipality showing the results of the absentee ballots cast in such county or  
23 municipality.

24 (d) Any other provision of law to the contrary notwithstanding, if at any primary, general,  
25 or special election in any county any question is to be voted on involving any political  
26 subdivision which includes less than the entire county, all absentee ballots shall be  
27 separated by precinct for counting purposes; and separate returns shall be certified for each  
28 precinct in which absentee ballots were cast.

29 (e) If an absentee elector's right to vote has been challenged for cause, a poll officer shall  
30 open the envelopes and write 'Challenged,' the elector's name, and the alleged cause of  
31 challenge on the back of the ballot, without disclosing the markings on the face thereof, and  
32 shall deposit the ballot in the box; and it shall be counted as other challenged ballots are  
33 counted. Where direct recording electronic voting systems are used for absentee balloting  
34 and a challenge to an elector's right to vote is made prior to the time that the elector votes,  
35 the elector shall vote on a paper or optical scanning ballot and such ballot shall be handled  
36 as provided in this subsection. The board of registrars or absentee ballot clerk shall  
37 promptly notify the elector of such challenge.

1 (f) It shall be unlawful at any time prior to the close of the polls for any person to disclose  
 2 or for any person to receive any information regarding the results of the tabulation of  
 3 absentee ballots except as expressly provided by law."

#### 4 SECTION 4.

5 Said chapter is further amended by striking Code Section 21-2-388, relating to cancellation  
 6 of absentee ballots of electors who are present in the election precinct during primaries and  
 7 elections, and inserting in lieu thereof a new Code Section 21-2-388 to read as follows:

8 "21-2-388.

9 When an absentee ballot which has been voted shall be returned to and received by the  
 10 board of registrars, it shall be deemed to have been voted then and there; and no other  
 11 ~~absentee~~ ballot shall be issued to the same elector. ~~However, if~~ If an elector ~~who~~ has  
 12 requested to vote by absentee ballot ~~based upon the reason that the elector is required to be~~  
 13 ~~absent from the elector's precinct during the time of the primary or election in which the~~  
 14 ~~elector desires to vote is present in the precinct of the elector's residence during the time~~  
 15 ~~the polls are open in any primary, election, or runoff for which the elector has requested~~  
 16 ~~an absentee ballot or if the elector's circumstances change and the elector is no longer~~  
 17 ~~eligible to vote by absentee ballot under Code Section 21-2-380~~ and has not received such  
 18 absentee ballot, has such ballot in his or her possession, or has returned such ballot but the  
 19 registrars have not received such ballot, such elector ~~shall~~ may have the absentee ballot  
 20 canceled and vote in person on the day of the primary, election, or runoff in one of the  
 21 following ways:

22 (1) ~~By~~ If the elector is in possession of the ballot, by surrendering the absentee ballot to  
 23 the poll manager of the precinct in which the elector's name appears on the electors list  
 24 and then being permitted to vote the regular ballot. The poll manager shall mark  
 25 'Canceled' and the date and time across the face of the absentee ballot and shall initial  
 26 same. The poll manager shall also make appropriate notations beside the name of the  
 27 elector on the electors list. All such canceled absentee ballots shall be returned with other  
 28 ballots to the superintendent; or

29 (2) ~~By~~ If the elector has not received the ballot or if the elector has returned the ballot  
 30 but the registrars have not received the ballot, by appearing in person before the registrars  
 31 or the absentee ballot clerk and requesting in writing that the envelope containing the  
 32 elector's absentee ballot be marked 'Canceled.' After having satisfied themselves as to  
 33 the identity of such elector, the registrars or the absentee ballot clerk shall grant the  
 34 request and shall notify the managers of the elector's precinct as to such action so as to  
 35 permit the elector to vote in person in that precinct. ~~If the absentee ballot is in the~~  
 36 ~~possession of the registrars or the absentee ballot clerk, it shall be promptly marked~~

1 ~~'Canceled' and the date and time written across the face of the envelope.~~ If the absentee  
2 ballot is in the mail or its exact location is unknown, the registrar or the absentee ballot  
3 clerk shall write 'Canceled' beside the elector's name on the master list of absentee voters  
4 and shall cancel the ballot itself as soon as it is received. Canceled absentee ballots shall  
5 be disposed of in the same manner as provided in subsection (a) of Code Section  
6 21-2-386 for absentee ballots returned too late to be cast."

7 **SECTION 5.**

8 All laws and parts of laws in conflict with this Act are repealed.