

House Bill 1192

By: Representatives Willard of the 49th, Wilkinson of the 52nd, Geisinger of the 48th, and Lindsey of the 54th

A BILL TO BE ENTITLED
AN ACT

1 To create the City of Sandy Springs Public Facilities Authority and to provide for the
2 appointment of members of the authority; to confer powers upon the authority; to authorize
3 the issuance of revenue bonds of the authority payable from the revenues, tolls, fees, charges,
4 and earnings of the authority, contract payments to the authority, and from other moneys
5 pledged therefor and to authorize the collection and pledging of the revenues, tolls, fees,
6 charges, earnings, and contract payments of the authority for the payment of such revenue
7 bonds; to authorize the execution of resolutions and trust indentures to secure the payment
8 of the revenue bonds of the authority and to define the rights of the holders of such
9 obligations; to make the revenue bonds of the authority exempt from taxation; to fix and
10 provide the venue and jurisdiction of actions relating to any provisions of this Act; to provide
11 for the validation of bonds; to provide for the separate enactment of each provision of this
12 Act; to provide for related matters; to provide for an effective date; to repeal conflicting
13 laws; and for other purposes.

14 BE IT ENACTED BY THE GENERAL ASSEMBLY OF GEORGIA:

15 **SECTION 1.**
16 Short Title.

17 This Act shall be known and may be cited as the "City of Sandy Springs Public Facilities
18 Authority Act."

19 **SECTION 2.**
20 City of Sandy Springs Public Facilities Authority.

21 (a) There is hereby created a public body corporate and politic to be known as the "City of
22 Sandy Springs Public Facilities Authority," which shall be deemed to be a political
23 subdivision of the state and a public corporation, and by that name, style, and title said body

1 may contract and be contracted with, sue and be sued, implead and be impleaded, and
 2 complain and defend in all courts of law and equity. The authority shall have perpetual
 3 existence.

4 (b) The authority shall consist of seven members who shall be appointed by the mayor and
 5 council of the City of Sandy Springs. City councilmembers may be appointed as members
 6 of the authority. With respect to the initial appointment by the mayor and council of the City
 7 of Sandy Springs, three members shall be appointed for a term of three years, three members
 8 shall be appointed for a term of two years, and one member shall be appointed for a term of
 9 one year. Thereafter, all appointments shall be made for terms of three years and until
 10 successors are appointed and qualified. Immediately after such appointments the members
 11 of the authority shall enter upon their duties. To be eligible for appointment as a member of
 12 the authority a person shall be at least 21 years of age, shall be a resident of the City of Sandy
 13 Springs, Georgia, for at least two years prior to the date of his or her appointment, and shall
 14 not have been convicted of a felony. Any member of the authority may be selected and
 15 appointed to succeed himself or herself.

16 (c) The mayor and council of the City of Sandy Springs may provide by resolution for
 17 compensation for the services of the members of the authority in such amounts as they may
 18 deem appropriate; provided, however, that such members shall be reimbursed for their actual
 19 expenses necessarily incurred in the performance of their duties.

20 (d) The members of the authority shall elect one of their number as chairperson and another
 21 as a vice chairperson. The members of the authority shall also elect a secretary, who need
 22 not be a member of the authority, and may also elect a treasurer, who need not be a member
 23 of the authority. The secretary may also serve as treasurer. If the secretary and treasurer are
 24 not members of the authority, such officers shall have no voting rights. Each of such officers
 25 shall serve for a period of one year and until their successors are duly elected and qualified.

26 (e) Four members of the authority shall constitute a quorum. No vacancy on the authority
 27 shall impair the right of the quorum to exercise all of the rights and perform all of the duties
 28 of the authority.

29 **SECTION 3.**

30 **Definitions.**

31 As used in this Act, the term:

32 (1) "Authority" means the City of Sandy Springs Public Facilities Authority created by
 33 this Act.

34 (2) "Costs of the project" means and embraces the cost of construction; the cost of all
 35 lands, properties, rights, easements, and franchises acquired; the cost of all machinery and

1 equipment; financing charges; interest prior to and during construction and for six months
 2 after completion of construction; the cost of engineering, architectural, fiscal agents' and
 3 legal expenses, plans and specifications, and other expenses necessary or incidental to
 4 determining the feasibility or practicability of the project; administrative expenses and
 5 such other expenses as may be necessary or incident to the financing herein authorized;
 6 working capital; and all other costs necessary to acquire, construct, add to, extend,
 7 improve, equip, operate, and maintain the project.

8 (3) "Project" means:

9 (A) All buildings, facilities, and equipment necessary or convenient for the efficient
 10 operation of the City of Sandy Springs, Georgia, or any department, agency, division,
 11 or commission thereof; and

12 (B) Any undertaking permitted by the Revenue Bond Law.

13 (4) "Revenue Bond Law" means the Revenue Bond Law of the State of Georgia
 14 (codified at O.C.G.A. Section 36-82-62 et seq., as amended), or any other similar law
 15 hereinafter enacted.

16 (5) "Revenue bonds" means revenue bonds authorized to be issued pursuant to this Act.

17 (6) "Self-liquidating" means any project which the revenues and earnings to be derived
 18 by the authority therefrom, including but not limited to any contractual payments with
 19 governmental or private entities, and all properties used, leased, and sold in connection
 20 therewith, together with any grants, will be sufficient to pay the costs of operating,
 21 maintaining, and repairing the project and to pay the principal and interest on the revenue
 22 bonds or other obligations which may be issued for the purpose of paying the costs of the
 23 project.

24 (7) "State" means the State of Georgia.

25 **SECTION 4.**

26 **Powers.**

27 The authority shall have the power:

28 (1) To have a seal and alter the same at its pleasure;

29 (2) To acquire by purchase, lease, gift, condemnation, or otherwise, and to hold, operate,
 30 maintain, lease, and dispose of real and personal property of every kind and character for
 31 its corporate purposes;

32 (3) To acquire in its own name by purchase, on such terms and conditions and in such
 33 manner as it may deem proper, or by condemnation in accordance with the provisions of
 34 any and all existing laws applicable to the condemnation of property for public use, real
 35 property or rights or easements therein, or franchises necessary or convenient for its

1 corporate purposes, and to use the same so long as its corporate existence shall continue,
2 and to lease or make contracts with respect to the use of or dispose of the same in any
3 manner it deems to the best advantage of the authority, the authority being under no
4 obligation to accept and pay for any property condemned under this Act, except from the
5 funds provided under the authority of this Act, and in any proceedings to condemn, such
6 orders may be made by the court having jurisdiction of the suit, action, or proceedings
7 as may be just to the authority and to the owners of the property to be condemned, and
8 no property shall be acquired under the provisions of this Act upon which any lien or
9 encumbrance exists, unless at the time such property is so acquired a sufficient sum of
10 money is to be deposited in trust to pay and redeem the fair value of such lien or
11 encumbrance;

12 (4) To appoint, select, and employ officers, agents, and employees, including
13 engineering, architectural, and construction experts, fiscal agents, and attorneys, and fix
14 their respective compensations;

15 (5) To execute contracts, leases, installment sale agreements, and other agreements and
16 instruments necessary or convenient in connection with the acquisition, construction,
17 addition, extension, improvement, equipping, operation, or maintenance of a project; and
18 any and all persons, firms and corporations, and the City of Sandy Springs, Georgia, are
19 hereby authorized to enter into contracts, leases, installment sale agreements, and other
20 agreements or instruments with the authority upon such terms and for such purposes as
21 they deem advisable and as they are authorized by law;

22 (6) To acquire, construct, add to, extend, improve, equip, hold, operate, maintain, lease,
23 and dispose of projects;

24 (7) To pay the costs of the project with the proceeds of revenue bonds or other
25 obligations issued by the authority or from any grant or contribution from the United
26 States of America or any agency or instrumentality thereof or from the state or any
27 agency or instrumentality or other political subdivision thereof or from any other source
28 whatsoever;

29 (8) To accept loans or grants of money or materials or property of any kind from the
30 United States of America or any agency or instrumentality thereof, upon such terms and
31 conditions as the United States of America or such agency or instrumentality may
32 require;

33 (9) To accept loans or grants of money or materials or property of any kind from the state
34 or any agency or instrumentality or political subdivision thereof, upon such terms and
35 conditions as the state or such agency or instrumentality or political subdivision may
36 require;

1 (10) To borrow money for any of its corporate purposes and to issue revenue bonds, and
2 to provide for the payment of the same and for the rights of the holders thereof;

3 (11) To exercise any power usually possessed by private corporations performing similar
4 functions, including the power to incur short-term debt and to approve, execute, and
5 deliver appropriate evidence of any such indebtedness; and

6 (12) To do all things necessary or convenient to carry out the powers expressly given in
7 this Act.

8 **SECTION 5.**

9 Revenue bonds.

10 The authority, or any authority or body which has or which may in the future succeed to the
11 powers, duties, and liabilities vested in the authority created hereby, shall have power and
12 is hereby authorized to provide by resolution for the issuance of revenue bonds of the
13 authority for the purpose of paying all or any part of the costs of the project and for the
14 purpose of refunding revenue bonds or other obligations previously issued. The principal of
15 and interest on such revenue bonds shall be payable solely from the special fund hereby
16 provided for such payment. The revenue bonds of each issue shall be dated, shall bear
17 interest at such rate or rates per annum, payable at such time or times, shall mature at such
18 time or times not exceeding 40 years from their date or dates, shall be payable in such
19 medium of payment as to both principal and interest as may be determined by the authority,
20 and may be redeemable before maturity, at the option of the authority, at such price or prices
21 and under such terms and conditions as may be fixed by the authority in the resolution for
22 the issuance of such revenue bonds.

23 **SECTION 6.**

24 Same; form; denomination; registration; place of payment.

25 The authority shall determine the form of the revenue bonds and shall fix the denomination
26 or denominations of the revenue bonds. The revenue bonds may be issued in coupon or
27 registered form, or both, as the authority may determine, and provision may be made for
28 registration and exchangeability privileges. The authority shall fix the place or places of
29 payment of principal and interest thereon.

SECTION 7.

Same; signatures; seal.

3 All such revenue bonds shall bear the manual or facsimile signature of the chairperson or
4 vice chairperson of the authority and the attesting manual or facsimile signature of the
5 secretary, assistant secretary, or secretary-treasurer of the authority, and the official seal of
6 the authority shall be impressed or imprinted thereon. Any coupons attached thereto shall
7 bear the manual or facsimile signatures of the chairperson or vice chairperson and the
8 secretary, assistant secretary, or secretary-treasurer of the authority. Any revenue bonds or
9 coupons attached thereto may bear the manual or facsimile signature of such persons as at
10 the actual time of the execution of such revenue bonds or coupons shall be duly authorized
11 or hold the proper office, although at the date of issuance of such revenue bonds such person
12 may not have been so authorized or shall not have held such office. In case any officer
13 whose signature shall appear on any revenue bond or any coupon shall cease to be such
14 officer before the delivery of such revenue bond, such signature shall nevertheless be valid
15 and sufficient for all purposes, the same as if that person had remained in office until such
16 delivery.

SECTION 8.

Same; negotiability; exemption from taxation.

19 All revenue bonds shall have and are hereby declared to have all the qualities and incidents
20 of negotiable instruments under the laws of the state. All revenue bonds, their transfer, and
21 the income therefrom shall be exempt from all taxation within the state.

SECTION 9.

Same; sale; price; proceeds.

24 The authority may sell revenue bonds in such manner and for such price as it may determine
25 to be in the best interest of the authority. The proceeds derived from the sale of revenue
26 bonds shall be used solely for the purpose or purposes provided in the resolutions and
27 proceedings authorizing the issuance of such revenue bonds.

SECTION 10.

Same; interim receipts and certificates or temporary bonds.

Prior to the preparation of any definitive revenue bonds, the authority may, under like restrictions, issue interim receipts, interim certificates, or temporary revenue bonds, with or without coupons, exchangeable for definitive revenue bonds upon the issuance of the latter.

SECTION 11.

Same; replacement of lost or mutilated bonds.

The authority may provide for the replacement of any revenue bonds or coupons which shall become mutilated or be destroyed or lost.

SECTION 12.

Same; conditions precedent to issuance.

The authority shall adopt a resolution authorizing the issuance of the revenue bonds. In the resolution, the authority shall determine that the project financed with the proceeds of the revenue bonds is self-liquidating. Revenue bonds may be issued without any other proceedings or the happening of any other conditions or things other than those proceedings, conditions, and things which are specified or required by this Act. Any resolution providing for the issuance of revenue bonds under the provisions of this Act shall become effective immediately upon its passage and need not be published or posted, and any such resolution may be passed at any regular or special or adjourned meeting of the authority by a majority of its members.

SECTION 13.

Credit not pledged.

Revenue bonds shall not be deemed to constitute a debt of the City of Sandy Springs, Georgia, nor a pledge of the faith and credit of the city, but such revenue bonds shall be payable solely from the fund provided for in this Act. The issuance of such revenue bonds shall not directly, indirectly, or contingently obligate the city to levy or to pledge any form of taxation whatsoever for payment of such revenue bonds or to make any appropriation for their payment, and all such revenue bonds shall contain recitals on their face covering substantially the foregoing provisions of this section. Notwithstanding the foregoing provisions, this Act shall not affect the ability of the authority and any political subdivision

1 or municipality to enter into an intergovernmental contract pursuant to which the political
2 subdivision or municipality agrees to pay amounts sufficient to pay operating charges and
3 other costs of the authority or any project including, without limitation, the principal of and
4 interest on revenue bonds in consideration for services or facilities of the authority.

5 **SECTION 14.**

6 Trust indenture as security.

7 In the discretion of the authority, any issuance of revenue bonds may be secured by a trust
8 indenture by and between the authority and a corporate trustee, which may be any trust
9 company or bank having the powers of a trust company inside or outside the state. Either the
10 resolution providing for the issuance of the revenue bonds or such trust indenture may
11 contain such provisions for protecting and enforcing the rights and remedies of the
12 bondholders as may be reasonable and proper and not in violation of law, including
13 covenants setting forth the duties of the authority in relation to the acquisition and
14 construction of the project, the maintenance, operation, repair, and insuring of the project,
15 and the custody, safeguarding, and application of all moneys.

16 **SECTION 15.**

17 To whom proceeds of bonds shall be paid.

18 In the resolution providing for the issuance of revenue bonds or in the trust indenture, the
19 authority shall provide for the payment of the proceeds of the sale of the revenue bonds to
20 any officer or person who, or any agency, bank, or trust company which, shall act as trustee
21 of such funds and shall hold and apply the same to the purposes thereof, subject to such
22 regulations as this Act and such resolution or trust indenture may provide.

23 **SECTION 16.**

24 Sinking fund.

25 The moneys received pursuant to an intergovernmental contract and the revenues, fees, tolls,
26 charges, and earnings derived from any particular project or projects, regardless of whether
27 or not such revenues, fees, tolls, fines, charges, and earnings were produced by a particular
28 project for which revenue bonds have been issued, unless otherwise pledged and allocated,
29 may be pledged and allocated by the authority to the payment of the principal and interest
30 on revenue bonds of the authority as the resolution authorizing the issuance of the revenue
31 bonds or in the trust indenture may provide, and such funds so pledged from whatever source

1 received shall be set aside at regular intervals as may be provided in the resolution or trust
2 indenture into a sinking fund, which sinking fund shall be pledged to and charged with the
3 payment of:

- 4 (1) The interest upon such revenue bonds as such interest shall fall due;
- 5 (2) The principal or purchase price of such revenue bonds as the same shall fall due;
- 6 (3) Any premium upon such revenue bonds as the same shall fall due;
- 7 (4) The purchase of such revenue bonds in the open market; and
- 8 (5) The necessary charges of the paying agent for paying principal and interest.

9 The use and disposition of such sinking fund shall be subject to such regulations as may be
10 provided in the resolution authorizing the issuance of the revenue bonds or in the trust
11 indenture, but, except as may otherwise be provided in such resolution or trust indenture,
12 such sinking fund shall be maintained as a trust account for the benefit of all revenue bonds
13 without distinction or priority of one over another.

14 **SECTION 17.**

15 Remedies of bondholders.

16 Any holder of revenue bonds or any of the coupons appertaining thereto, and the trustee
17 under the trust indenture, if any, except to the extent the rights herein given may be restricted
18 by resolution passed before the issuance of the revenue bonds or by the trust indenture, may,
19 either at law or in equity, by suit, action, mandamus, or other proceedings, protect and
20 enforce any and all rights under the laws of the state, including specifically but without
21 limitation the Revenue Bond Law, or granted hereunder or under such resolution or trust
22 indenture, and may enforce and compel performance of all duties required by this Act or by
23 such resolution or trust indenture to be performed by the authority or any officer thereof,
24 including the fixing, charging, and collecting of revenues, fees, tolls, fines, and other charges
25 for the use of the facilities and services furnished.

26 **SECTION 18.**

27 Validation.

28 Revenue bonds and the security therefor shall be confirmed and validated in accordance with
29 the procedure of the Revenue Bond Law. The petition for validation shall also make party
30 defendant to such action the state; any institution, department, or other agency thereof; and
31 any county, municipality, school district, or other political subdivision or authority of the
32 state which has contracted with the authority for services or facilities relating to the project
33 for which revenue bonds are to be issued and sought to be validated, and such defendant shall

1 be required to show cause, if any exists, why such contract or contracts shall not be
2 adjudicated as a part of the basis for the security for the payment of any such revenue bonds.
3 The revenue bonds, when validated, and the judgment of validation shall be final and
4 conclusive with respect to such revenue bonds and the security for the payment thereof and
5 interest thereon and against the authority and all other defendants.

6 **SECTION 19.**

7 Venue and jurisdiction.

8 Any action to protect or enforce any rights under the provisions of this Act or any suit or
9 action against such authority shall be brought in the Superior Court of Fulton County,
10 Georgia, and any action pertaining to validation of any revenue bonds issued under the
11 provisions of this Act shall likewise be brought in said court which shall have exclusive,
12 original jurisdiction of such actions.

13 **SECTION 20.**

14 Interest of bondholders protected.

15 While any of the revenue bonds issued by the authority remain outstanding, the powers,
16 duties, or existence of the authority or its officers, employees, or agents shall not be
17 diminished or impaired in any manner that will affect adversely the interests and rights of the
18 holders of such revenue bonds, and no other entity, department, agency, or authority will be
19 created which will compete with the authority to such an extent as to affect adversely the
20 interest and rights of the holders of such revenue bonds, nor will the state itself so compete
21 with the authority. The provisions of this Act shall be for the benefit of the authority and the
22 holders of any such revenue bonds and, upon the issuance of such revenue bonds under the
23 provisions hereof, shall constitute a contract with the holders of such revenue bonds.

24 **SECTION 21.**

25 Moneys received considered trust funds.

26 All moneys received pursuant to the authority of this Act, whether as proceeds from the sale
27 of revenue bonds, as grants or other contributions, or as revenue, income, fees, and earnings,
28 shall be deemed to be trust funds to be held and applied solely as provided in this Act.

SECTION 22.

Purpose of the authority.

Without limiting the generality of any provision of this Act, the general purpose of the authority is declared to be that of providing buildings, facilities, equipment, and services for the citizens in the City of Sandy Springs, Georgia.

SECTION 23.

Rates, charges, and revenues; use.

The authority is hereby authorized to prescribe and fix rates and to revise same from time to time and to collect revenues, tolls, fees, and charges for the services, facilities, and commodities furnished and, in anticipation of the collection of the revenues, to issue revenue bonds or other types of obligations as herein provided to finance, in whole or in part, the costs of the project, and to pledge to the punctual payment of said revenue bonds or other obligations all or any part of the revenues.

SECTION 24.

Rules, regulations, service policies, and procedures for operation of projects.

It shall be the duty of the authority to prescribe or cause to be prescribed rules, regulations, service policies, and procedures for the operation of any project or projects constructed or acquired under the provisions of this Act. The authority may adopt bylaws.

SECTION 25.

Tort immunity.

To the extent permitted by law, the authority shall have the same immunity and exemption from liability for torts and negligence as the City of Sandy Springs, Georgia; and the officers, agents, and employees of the authority when in the performance of the work of the authority shall have the same immunity and exemption from liability for torts and negligence as the officers, agents, and employees of the City of Sandy Springs, Georgia, when in the performance of their public duties or the work of the city.

SECTION 26.

Tax-exempt status of the authority.

The properties of the authority, both real and personal, are declared to be public properties used for the benefit and welfare of the people of the state and not for purposes of private or corporate benefit and income, and such properties and the authority shall be exempt from all taxes and special assessments of any municipality, county, or the state and any political subdivision thereof.

SECTION 27.

Effect on other governments.

This Act shall not and does not in any way take from the City of Sandy Springs, Georgia, or any political subdivision or municipality the authority to own, operate, and maintain public facilities or to issue revenue bonds as provided by the Revenue Bond Law.

SECTION 28.

Liberal construction of Act.

This Act, being for the welfare of various political subdivisions and municipalities of the state and its inhabitants, shall be liberally construed to effect the purposes hereof.

SECTION 29.

Severability; effect of partial invalidity of Act.

The provisions of this Act are severable, and if any of its provisions shall be held unconstitutional by any court of competent jurisdiction, the decision of such court shall not affect or impair any of the remaining provisions.

SECTION 30.

Effective date.

This Act shall become effective upon its approval by the Governor or upon its becoming law without such approval.

1

SECTION 31.

2

Repeal.

3

All laws and parts of laws in conflict with this Act are repealed.