

The Senate Judiciary Committee offered the following substitute to SR 184:

A RESOLUTION

1 Creating the Georgia Capital Punishment Study Commission to study the death penalty; to
2 provide for the powers, duties, and compensation of its members; to urge the suspension of
3 executions until such time as a report from such study commission is submitted to the
4 General Assembly and the Governor act in response to
5 recommendations from the study commission; and for other purposes.

6 WHEREAS, life is the most valuable possession of a human being; and

7 WHEREAS, the state should exercise utmost care to protect its residents' lives from
8 homicide, accident, or arbitrary or wrongful taking of life by the state; and

9 WHEREAS, there has been increasing public awareness of cases of individuals wrongfully
10 convicted of murder, in Georgia and elsewhere in the nation; and

11 WHEREAS, the General Assembly is troubled that the possibility of mistake in the death
12 penalty process may undermine public confidence in our criminal justice system; and

13 WHEREAS, the execution of an innocent person by the State of Georgia would be a grave
14 and irreversible injustice; and

15 WHEREAS, there is public concern that racial and socioeconomic factors influence decisions
16 to seek or impose the death penalty; and

17 WHEREAS, there is a lack of any meaningful procedure to ensure uniform application of the
18 death penalty in each county throughout the state; and

19 WHEREAS, the experience of this state with the death penalty has been characterized by
20 significant expenditures of money and time; and

1 WHEREAS, in order for the state to protect its moral and ethical integrity, the state must
2 ensure a justice system which is impartial, uncorrupted, equitable, competent, and in line
3 with evolving standards of decency.

4 NOW, THEREFORE, BE IT RESOLVED BY THE GENERAL ASSEMBLY OF
5 GEORGIA:

6 **SECTION 1.**

7 There is created the Georgia Capital Punishment Study Commission. The commission shall
8 be composed of 13 members. Appointments should reflect the diversity of the population
9 of Georgia. Members shall be appointed as follows: three members appointed by the
10 Governor, two of whom shall be appointed from the religious community in Georgia and one
11 from the social work profession; two members appointed by the Senate Committee on
12 Assignments; two members appointed by the Speaker of the House of Representatives; the
13 director of the Office of the Georgia Capital Defender or his or her designee; the director of
14 the Georgia Public Defender Standards Council or his or her designee; the director of District
15 Attorneys' Association of Georgia or his or her designee; the Attorney General or his or her
16 designee; the president of the State Bar of Georgia or his or her designee; and the director
17 of Murder Victims' Families for Reconciliation or his or her designee. Members shall be
18 appointed within three months of enactment of this resolution. The commission shall choose
19 a chairperson from among its members. Any vacancy in the membership shall be filled in
20 the same manner as the original appointment.

21 **SECTION 2.**

22 (a) The commission shall study all aspects of the death penalty as currently administered in
23 the State of Georgia, including, but not limited to, the following issues:

- 24 (1) Whether the selection of defendants in Georgia for capital trials is arbitrary, unfair,
25 or discriminatory in any way and whether there is unfair, arbitrary, or discriminatory
26 variability in the sentencing phase or at any stage of the process including, but not limited
27 to, the issue of race, socioeconomic status, or geography;
- 28 (2) Whether there is a significant difference in the crimes of those selected for the
29 punishment of death as opposed to those who receive life in prison;
- 30 (3) Whether the death penalty is serving the needs of families of victims and the general
31 safety needs of the public, taking into account any other services that might better serve
32 their needs and whether those services are being provided;
- 33 (4) Whether the death penalty rationally serves a legitimate penological interest such as
34 deterrence;

1 (5) Whether the death penalty as it is currently applied is consistent with evolving
2 standards of decency; and

3 (6) Whether there is a significant difference between the cost of the death penalty from
4 indictment to execution and the cost of life in prison without parole. In considering the
5 overall cost of the death penalty in Georgia, the cost of all the capital trials that result in
6 life sentences as well as the death sentences that are reversed on appeal must be factored
7 into the equation.

8 (b) The commission shall review:

9 (1) The June, 2001, Protocols of the American Bar Association Section of Individual
10 Rights and Responsibilities;

11 (2) Mandatory Justice: Eighteen Reforms to the Death Penalty, a report of The
12 Constitution Project's bipartisan, blue ribbon commission of capital punishment
13 supporters and opponents; and

14 (3) Other nonpartisan, academic, or government inquiries into the administration of
15 capital punishment at state and national levels.

16 (c) The commission shall make recommendations to guarantee that the application and
17 administration of capital punishment in this state and the public policy of this state regarding
18 capital punishment is free from bias and error and designed to guarantee fairness and
19 accuracy and propose new legislation, if appropriate.

20 SECTION 3.

21 The commission is entitled to the assistance and service of the employees of any state,
22 county, or municipal department, board, bureau, commission, or agency as it may require and
23 as may be available to it for its purposes and to employ stenographic and clerical assistance.

24 SECTION 4.

25 The commission shall undertake a study of the conditions, needs, issues, and problems
26 mentioned above or related thereto and recommend to the Governor and the General
27 Assembly any action or legislation which the commission deems necessary or appropriate.
28 The commission may conduct such meetings at such places and at such times as it deems
29 necessary or convenient to enable it to exercise fully and effectively its powers, perform its
30 duties, and accomplish the objectives and purposes of this resolution. The legislative
31 members of the commission shall receive the allowances provided for in Code Section
32 28-1-8 of the Official Code of Georgia Annotated. Citizen members shall receive a daily
33 expense allowance in the amount specified in subsection (b) of Code Section 45-7-21 of the
34 Official Code of Georgia Annotated as well as the mileage or transportation allowance
35 authorized for state employees. Members of the commission who are state officials, other

1 than legislative members, and state employees shall receive no compensation for their
2 services on the commission, but they shall be reimbursed for expenses incurred by them in
3 the performance of their duties as members of the commission in the same manner as they
4 are reimbursed for expenses in their capacities as state officials or employees. The funds
5 necessary for the reimbursement of the expenses of state officials, other than legislative
6 members, and state employees shall come from funds appropriated to or otherwise available
7 to their respective departments. All other funds necessary to carry out the provisions of this
8 resolution shall come from funds appropriated to the House of Representatives and the
9 Senate. The expenses and allowances authorized by this resolution shall not be received by
10 any member of the commission for more than five days unless additional days are authorized.
11 The commission shall make a report of its findings and recommendations, with suggestions
12 for proposed legislation, if any; such report shall be made on or before December 31, 2006.
13 The commission shall stand abolished on December 31, 2006.

14 **SECTION 5.**

15 The General Assembly acknowledges the seriousness of the questions raised herein. The
16 General Assembly also acknowledges that the commission will need to dispassionately
17 examine all questions surrounding the use of the death penalty in the State of Georgia. It is
18 further acknowledged that the pressures of a pending execution might affect the deliberations
19 of the commission. It is therefore recommended that no execution shall be carried out until
20 the commission has completed its report. The General Assembly urges the State Board of
21 Pardons and Paroles to issue appropriate stays of execution so that no execution shall be
22 carried out prior to the issuance of the report and final action of the General Assembly and
23 the Governor in response to the Georgia Capital Punishment Study Commission's report and
24 recommendations.