Senate Bill 9 - Prefile

By: Senators Thomas of the 54th, Reed of the 35th and Stoner of the 6th

## A BILL TO BE ENTITLED AN ACT

offenses against public health and morals, so as to enact the "Georgia Smokefree Air Act of
offenses against public health and morals, so as to chaet the Georgia Shokence this feet of
2005"; to prohibit smoking in certain facilities and areas; to state findings; to provide for
definitions; to provide for exceptions; to provide for posting of signs; to provide for
violations, penalties, and state and local government enforcement and administration; to
provide for construction; to provide that this prohibition shall be cumulative to other general
or local acts, rules, and regulations; to repeal a former prohibition against smoking in public
places; to provide for related matters; to repeal conflicting laws; and for other purposes.
BE IT ENACTED BY THE GENERAL ASSEMBLY OF GEORGIA:
SECTION 1.
This Act shall be known and may be cited as the "Georgia Smokefree Air Act of 2005."
SECTION 2.
Chapter 12 of Title 16 of the Official Code of Georgia Annotated, relating to offenses against
public health and morals, is amended by adding a new Article 8 to read as follows:
"ARTICLE 8
16-12-180.
16-12-180. The General Assembly finds that:
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The General Assembly finds that: (1) Numerous studies have found that tobacco smoke is a major contributor to indoor air pollution, and that breathing secondhand smoke (also known as environmental tobacco smoke) is a cause of disease in healthy nonsmokers, including heart disease, stroke,

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(2) The Public Health Service's National Toxicology Program has listed secondhand smoke as a known carcinogen;

3 (3) Secondhand smoke is particularly hazardous to elderly people, individuals with
4 cardiovascular disease, and individuals with impaired respiratory function, including
5 asthmatics and those with obstructive airway disease. Children exposed to secondhand
6 smoke have an increased risk of asthma, respiratory infections, sudden infant death
7 syndrome, developmental abnormalities, and cancer;

8 (4) The federal Americans with Disabilities Act of 1990, which requires that disabled
9 persons have access to public places and workplaces, deems impaired respiratory function
10 to be a disability;

(5) The U.S. Surgeon General has determined that the simple separation of smokers and
nonsmokers within the same air space may reduce, but does not eliminate, the exposure
of nonsmokers to secondhand smoke. The Environmental Protection Agency has
determined that secondhand smoke cannot be reduced to safe levels in businesses by high
rates of ventilation. Air cleaners, which are only capable of filtering the particulate matter
and odors in smoke, do not eliminate the known toxins in secondhand smoke;

- 17 (6) A significant amount of secondhand smoke exposure occurs in the workplace.
  18 Employees who work in smoke-filled businesses suffer a 25-50 percent higher risk of
  19 heart attack and higher rates of death from cardiovascular disease and cancer, as well as
  20 increased acute respiratory disease and measurable decrease in lung function;
- (7) Smoke-filled workplaces result in higher worker absenteeism due to respiratory
   disease, lower productivity, higher cleaning and maintenance costs, increased health
   insurance rates, and increased liability claims for diseases related to exposure to
   secondhand smoke;
- (8) Numerous economic analyses examining restaurant and hotel receipts and controlling
  for economic variables have shown either no difference or a positive economic impact
  after enactment of laws requiring workplaces to be smokefree. Creation of smokefree
  workplaces is sound economic policy and provides the maximum level of employee
  health and safety;
- 30 (9) Smoking is a potential cause of fires; cigarette and cigar burns and ash stains on
   31 merchandise and fixtures causes economic damage to businesses; and
- (10) The purposes of this article are (A) to protect the public health and welfare by
  prohibiting smoking in public places and places of employment; and (B) to guarantee the
  right of nonsmokers to breathe smokefree air, and to recognize that the need to breathe
  smokefree air shall have priority over the desire to smoke.

1 16-12-181.

2 As used in this article, the term:

(1) 'Bar' means an establishment that is devoted to the serving of alcoholic beverages for
consumption by guests on the premises and in which the serving of food is only
incidental to the consumption of those beverages, including, but not limited to, taverns,
nightclubs, cocktail lounges, and cabarets.

7 (2) 'Business' means a sole proprietorship, partnership, joint venture, corporation, or
8 other business entity formed for profit-making purposes, including retail establishments
9 where goods or services are sold as well as professional corporations and other entities
10 where legal, medical, dental, engineering, architectural, or other professional services are
11 delivered.

(3) 'Employee' means a person who is employed by an employer in consideration for
direct or indirect monetary wages or profit, and a person who volunteers his or her
services for a nonprofit entity.

(4) 'Employer' means a person, business, partnership, association, corporation, including
 a municipal corporation, trust, or nonprofit entity, that employs the services of one or
 more individuals.

- (5) 'Enclosed area' means all space between a floor and ceiling that is enclosed on all
  sides by solid walls or windows, exclusive of doorways, which extend from the floor to
  the ceiling.
- 21 (6) 'Health care facility' means an office or institution providing care or treatment of 22 diseases, whether physical, mental, or emotional, or other medical, physiological, or 23 psychological conditions, including, but not limited to, hospitals, rehabilitation hospitals or other clinics, including weight control clinics, nursing homes, homes for the aging or 24 25 chronically ill, laboratories, and offices of surgeons, chiropractors, physical therapists, 26 physicians, dentists, and all specialists within these professions. This definition shall include all waiting rooms, hallways, private rooms, semiprivate rooms, and wards within 27 health care facilities. 28

(7) 'Place of employment' means an area under the control of a public or private
employer that employees normally frequent during the course of employment, including,
but not limited to, work areas, employee lounges, restrooms, conference rooms, meeting
rooms, classrooms, employee cafeterias, hallways, and vehicles. A private residence is
not a place of employment unless it is used as a child care, adult day-care, or health care
facility.

(8) 'Public place' means an enclosed area to which the public is invited or in which the
 public is permitted, including, but not limited to, banks, bars, educational facilities, health
 care facilities, laundromats, public transportation facilities, reception areas, restaurants,

retail food production and marketing establishments, retail service establishments, retail
 stores, shopping malls, sports arenas, theaters, and waiting rooms. A private residence
 is not a public place unless it is used as a child care, adult day-care, or health care
 facility.

(9) 'Restaurant' means an eating establishment, including, but not limited to, coffee
shops, cafeterias, sandwich stands, and private and public school cafeterias, which gives
or offers for sale food to the public, guests, or employees, as well as kitchens and catering
facilities in which food is prepared on the premises for serving elsewhere. The term
shall include a bar area within the restaurant.

(10) 'Retail tobacco store' means a retail store utilized primarily for the sale of tobacco
 products and accessories and in which the sale of other products is merely incidental.

(11) 'Service line' means an indoor line in which one or more persons are waiting for or
 receiving service of any kind, whether or not the service involves the exchange of money.

(12) 'Shopping mall' means an enclosed public walkway or hall area that serves toconnect retail or professional establishments.

(13) 'Smoking' means inhaling, exhaling, burning, or carrying any lighted cigar,
 cigarette, pipe, weed, plant, or other combustible substance in any manner or in any form.

- (14) 'Sports arena' means sports pavilions, stadiums, gymnasiums, health spas, boxing
   arenas, swimming pools, roller and ice rinks, bowling alleys, and other similar places
- 20 where members of the general public assemble to engage in physical exercise, participate
- 21 in athletic competition, or witness sports or other events.

16-12-182.

23 All enclosed facilities of, including buildings and vehicles owned, leased, or operated by,

the State of Georgia, any unit of local government of the state, or any entity of state or local
government shall be subject to this article.

26 16-12-183.

Smoking shall be prohibited in all enclosed public places in this state, including, but notlimited to, the following places:

- 29 (1) Aquariums, galleries, libraries, and museums;
- 30 (2) Areas available to and customarily used by the general public in businesses and
  31 nonprofit entities patronized by the public, including, but not limited to, professional
  32 offices, banks, laundromats, hotels, and motels;
- 33 (3) Bars;
- 34 (4) Bingo facilities when a bingo game is in progress;
- 35 (5) Convention facilities;

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- 1 (6) Elevators; 2 (7) Facilities primarily used for exhibiting a motion picture, stage, drama, lecture, 3 musical recital, or other similar performance; 4 (8) Health care facilities; 5 (9) Licensed child care and adult day-care facilities; 6 (10) Lobbies, hallways, and other common areas in apartment buildings, condominiums, 7 trailer parks, retirement facilities, nursing homes, and other multiple-unit residential facilities; 8 9 (11) Polling places; 10 (12) Public transportation facilities, including buses and taxicabs, and ticket, boarding, and waiting areas of public transit depots; 11 12 (13) Restaurants; 13 (14) Restrooms, lobbies, reception areas, hallways, and other common use areas; 14 (15) Retail stores; 15 (16) Rooms, chambers, and places of meeting or public assembly when a public meeting 16 is in progress; 17 (17) Service lines; 18 (18) Shopping malls; and 19 (19) Sports arenas, including enclosed places in outdoor arenas. 20 21 16-12-184. 22 (a) Smoking shall be prohibited in all enclosed facilities within places of employment 23 without exception, including, but not limited to, common work areas, auditoriums, 24 classrooms, conference and meeting rooms, private offices, elevators, hallways, medical 25 facilities, cafeterias, employee lounges, stairs, restrooms, vehicles, and all other enclosed 26 facilities. (b) Such prohibition on smoking shall be communicated to all existing employees by July 27 28 1, 2004, and to all prospective employees upon their application for employment. 29 16-12-185. 30 Smoking shall be prohibited within a reasonable distance of 25 feet, unless such area is a 31 public roadway or is property owned by another individual or entity, outside an enclosed 32 area where smoking is prohibited, so as to ensure that tobacco smoke does not enter the
- 33 area through entrances, windows, ventilation systems, or other means.

- 1 16-12-186. 2 Notwithstanding any other provision of this article, the following areas shall be exempt 3 from the provisions of Code Sections 16-12-183 and 16-12-184: 4 (1) Private residences, except when used as a licensed child care, adult day-care, or 5 health care facility; 6 (2) Hotel and motel rooms that are rented to guests and are designated as smoking 7 rooms; provided, however, that not more than 20 percent of rooms rented to guests in a 8 hotel or motel may be so designated; 9 (3) Retail tobacco stores, provided that smoke from such stores does not infiltrate into 10 areas where smoking is prohibited under the provisions of this article; (4) Private and semiprivate rooms in nursing homes and long-term care facilities that are 11 12 occupied by one or more persons, all of whom are smokers and have requested in writing 13 to be placed in a room where smoking is permitted; 14 (5) Outdoor areas of places of employment except those covered by the provisions of 15 Code Section 16-12-185; 16 (6) Smoking areas in international airports, as such areas are designated by the airport 17 operator; and 18 (7) Corporate offices of tobacco manufacturers.
- 19 16-12-187.

Notwithstanding any other provision of this article, an owner, operator, manager, or other person in control of an establishment, facility, or outdoor area may declare that entire establishment, facility, or outdoor area as a nonsmoking place. Smoking shall be prohibited in any place in which a sign conforming to the requirements of subsection (a) of Code

25 In any place in which a sign conforming to the requirements of subsection (a)

24 Section 16-12-188 is posted.

25 16-12-188.

(a) 'No Smoking' signs or the international 'No Smoking' symbol consisting of a pictorial
representation of a burning cigarette enclosed in a red circle with a red bar across it shall
be clearly and conspicuously posted by the owner, operator, manager, or other person in
control in every public place and place of employment where smoking is prohibited by this
article.

- 31 (b) Every public place and place of employment where smoking is prohibited by this
- 32 article shall have posted at every entrance a conspicuous sign clearly stating that smoking33 is prohibited
- is prohibited.

- 1 (c) All ashtrays and other smoking paraphernalia shall be removed by the owner, operator,
- 2 manager, or other person in control from any area where smoking is prohibited by this
- 3 article.
- 4 16-12-189.

No person or employer shall discharge, refuse to hire, or in any manner retaliate against an
employee, applicant for employment, or customer because that employee, applicant, or
customer exercises any rights afforded by this article or attempts to prosecute a violation
of this article.

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10 16-12-190.

(a) This article shall be enforced by the appropriate local government agency or agenciesdesignated by each unit of local government in this state.

(b) Each unit of local government in this state that issues business licenses shall givenotice of the provisions of this article to all applicants for a business license.

(c) Any citizen who desires to register a complaint under this article may initiateenforcement with the agency designated by a unit of local government for enforcement.

- 17 (d) The health department and fire department of any unit of local government shall, while
- an establishment is undergoing otherwise mandated inspections, inspect for compliancewith this article.

20 (e) An owner, manager, operator, or employee of an establishment regulated by this article

21 shall inform persons violating this article of the appropriate provisions of this article.

22 (f) Any employee or private citizen may bring a legal action to enforce this article.

23 (g) In addition to any other remedy provided by law, a local government agency or any

- person aggrieved by the failure of the owner, operator, or other person in control of a public place or place of employment to comply with the provisions of this article may apply for injunctive relief to enforce those provisions in any court of competent jurisdiction.
- 28 16-12-191.

29 (a) A person who smokes tobacco in any form in an area where smoking is prohibited by

30 the provisions of this article shall be guilty of a misdemeanor and, upon conviction, shall

31 be punished by a fine of not less than \$50.00 nor more than \$100.00.

32 (b) A person who owns, manages, operates, or otherwise controls a public place or place33 of employment and who fails to comply with the provisions of this article shall be guilty

34 of a misdemeanor and, upon conviction, shall be punished as follows:

35 (1) For a first violation, a fine not exceeding \$100.00;

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(2) For a second violation within one year, a fine not exceeding \$200.00; and

2 (3) For each additional violation within one year, a fine not exceeding \$500.00.

(c) In addition to the fines established by this Code section, violation of this article by a
person who owns, manages, operates, or otherwise controls a public place or place of
employment may result in the suspension or revocation of any permit or license issued to
the person for the premises on which the violation occurred.

7 (d) Each day on which a violation of this article occurs shall be considered a separate and8 distinct violation.

9 16-12-192.

10 The Department of Community Health and the agency designated by each unit of local 11 government in this state shall engage in a continuing program to explain and clarify the 12 purposes and requirements of this article to citizens affected by it and to guide owners, 13 operators, and managers in their compliance with it. The program may include publication 14 of a brochure for affected businesses and individuals explaining the provisions of this 15 article.

16 16-12-193.

17 The agency designated by each unit of local government in this state shall annually request 18 other governmental and educational agencies having facilities within the area of the local 19 government to establish local operating procedures in cooperation and compliance with this

20 article.

21 16-12-194.

This article shall not be construed to permit smoking where it is otherwise restricted byother applicable laws.

24 16-12-195.

25 This article shall be cumulative to and shall not prohibit the enactment of any other general

26 or local laws, rules, and regulations of state or local agencies or local ordinances

27 prohibiting smoking which are more restrictive than this article.

28 16-12-196.

29 This article shall be liberally construed so as to further its purposes."

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## **SECTION 3.**

- 2 Said chapter is further amended by repealing Code Section 16-12-2, relating to prohibited
- 3 smoking in public places. This repeal shall not, however, abate the prosecution of any 4 offense committed prior to July 1, 2005
- 4 offense committed prior to July 1, 2005.

## **SECTION 4.**

6 All laws and parts of laws in conflict with this Act are repealed.