

House Bill 1676 (AS PASSED HOUSE AND SENATE)

By: Representative Heath of the 18th

A BILL TO BE ENTITLED
AN ACT

1 To create the Haralson County School Building Authority and to provide for the appointment
2 of members of the authority; to define certain terms; to confer powers upon the authority; to
3 authorize the issuance of revenue bonds of the authority payable from the revenues, tolls,
4 fees, charges, and earnings of the authority, contract payments to the authority, and other
5 moneys pledged therefor and to authorize the collection and pledging of the revenues, tolls,
6 fees, charges, and earnings of the authority for the payment of such revenue bonds; to
7 provide for procedures related thereto; to authorize the execution of resolutions and trust
8 indentures to secure the payment of the revenue bonds of the authority and to define the
9 rights of the holders of such obligations; to provide that certain credit is not pledged; to make
10 the revenue bonds of the authority exempt from taxation; to provide for a sinking fund; to fix
11 and provide the venue and jurisdiction of actions relating to any provisions of this Act; to
12 provide for tort immunity; to provide for tax-exempt status of the authority; to provide for
13 effects on other governments; to provide for construction; to provide for the validation of
14 bonds; to provide for automatic repeal; to provide for related matters; to repeal conflicting
15 laws; and for other purposes.

16 BE IT ENACTED BY THE GENERAL ASSEMBLY OF GEORGIA:

17 **SECTION 1.**

18 Short title.

19 This Act shall be known and may be cited as the "Haralson County School Building
20 Authority Act."

21 **SECTION 2.**

22 Haralson County School Building Authority.

23 (a) There is hereby created a public body corporate and politic to be known as the "Haralson
24 County School Building Authority," which shall be deemed to be a political subdivision of

1 the state and a public corporation, and by that name, style, and title said body may contract
2 and be contracted with, sue and be sued, implead and be impleaded, and complain and defend
3 in all courts of law and equity. The authority shall have perpetual existence. Such
4 corporation shall be separate and distinct from any public corporation heretofore created by
5 the General Assembly and shall be an instrumentality of the State of Georgia exercising
6 governmental powers.

7 (b) The authority shall consist of three members who shall be appointed by the governing
8 authority of the Haralson County School District. With respect to the initial appointment by
9 the governing authority of the Haralson County School District, one member shall be
10 appointed for a term of three years; one member shall be appointed for a term of two years;
11 and one member shall be appointed for a term of one year. Thereafter, all appointments shall
12 be made for terms of three years and until successors are appointed and qualified.
13 Immediately after such appointments, the members of the authority shall enter upon their
14 duties. To be eligible for appointment as a member of the authority, a person shall be at least
15 21 years of age and a resident of Haralson County, Georgia, for at least two years prior to the
16 date of his or her appointment and shall not have been convicted of a felony. Any member
17 of the authority may be selected and appointed to succeed himself or herself.

18 (c) The governing authority of the Haralson County School District may provide by
19 resolution that such members shall be reimbursed for their actual expenses necessarily
20 incurred in the performance of their duties.

21 (d) The members of the authority shall elect one of their number as chairperson and another
22 as vice chairperson. The members of the authority shall also elect a secretary, who need not
23 be a member of the authority, and may also elect a treasurer, who need not be a member of
24 the authority. The secretary may also serve as treasurer. If the secretary or treasurer is not a
25 member of the authority, such officer shall have no voting rights. Each of such officers shall
26 serve for a period of one year and until their successors are duly elected and qualified.

27 (e) Two members of the authority shall constitute a quorum. No vacancy on the authority
28 shall impair the right of the quorum to exercise all of the rights and perform all of the duties
29 of the authority.

30 (f) The authority shall make rules and regulations for its own governance. Any change in
31 the name or composition of the authority shall in no way affect the vested rights of any
32 person under the provisions of this Act or impair the obligations of any contracts under this
33 Act.

SECTION 3.

Definitions.

As used in this Act, the term:

(1) "Authority" means the Haralson County School Building Authority created by this Act.

(2) "Costs of the project" means and embraces the cost of construction; the cost of all lands, properties, rights, easements, and franchises acquired; the cost of all machinery and equipment; financing charges; interest prior to and during construction and for six months after completion of construction; the cost of engineering, architectural, fiscal agents' expenses, legal expenses, plans and specifications, and other expenses necessary or incidental to determining the feasibility or practicability of the project; administrative expenses and such other expenses as may be necessary or incident to the financing authorized in this Act; working capital; and all other costs necessary to acquire, construct, add to, extend, improve, equip, operate, and maintain the project.

(3) "Project" means the repair, renovation, and improvement of Haralson County High School as authorized by the Georgia Department of Education pursuant to the Qualified Zone Academy Bond (QZAB) Program.

(4) "Revenue Bond Law" means the Revenue Bond Law of the State of Georgia, codified at Article 3 of Chapter 82 of Title 36 of the O.C.G.A., as amended, or any other similar law hereinafter enacted.

(5) "Revenue bonds" means revenue bonds authorized to be issued pursuant to this Act.

(6) "Self-liquidating" means any project from which the revenues and earnings to be derived by the authority therefrom, including but not limited to any contractual payments with governmental or private entities, and all properties used, leased, and sold in connection therewith, together with any grants, will be sufficient to pay the costs of operating, maintaining, and repairing the project and to pay the principal and interest on the revenue bonds or other obligations which may be issued for the purpose of paying the costs of the project.

(7) "State" means the State of Georgia.

SECTION 4.

Powers.

The authority shall have the power:

(1) To have a seal and alter the same at its pleasure;

1 (2) To acquire by purchase, lease, gift, or otherwise and to hold, operate, maintain, lease,
2 and dispose of real and personal property of every kind and character for its corporate
3 purposes;

4 (3) To acquire in its own name by purchase on such terms and conditions and in such
5 manner as it may deem proper, real property or rights or easements therein or franchises
6 necessary or convenient for its corporate purposes, to use the same so long as its
7 corporate existence shall continue, to lease or make contracts with respect to the use of
8 the same, or to dispose of the same in any manner it deems to the best advantage of the
9 authority. No property shall be acquired under the provisions of this Act upon which any
10 lien or encumbrance exists, unless, at the time such property is so acquired, a sufficient
11 sum of money is to be deposited in trust to pay and redeem the fair value of such lien or
12 encumbrance. If the authority shall deem it expedient to construct any project on lands
13 which are subject to the control of the Haralson County School District, the school
14 district is authorized to convey such lands to the authority for such consideration as may
15 be agreed upon by the authority and the Haralson County School District, taking into
16 consideration the public benefit to be derived from such conveyance;

17 (4) To exercise the powers conferred upon a "public corporation" or "public authority"
18 by Article IX, Section III, Paragraph I of the Constitution of Georgia, such authority
19 being hereby expressly declared to be a "public corporation" or "public authority" within
20 the meaning of such provision of the Constitution of Georgia;

21 (5) To appoint, select, and employ officers, agents, and employees, including
22 engineering, architectural, and construction experts, fiscal agents, and attorneys, and fix
23 their respective compensations;

24 (6) To execute contracts, leases, agreements, and instruments necessary or convenient
25 in connection with the acquisition, construction, addition, extension, improvement,
26 equipping, operation, or maintenance of the project; and any and all persons, firms,
27 corporations, and the Haralson County School District are each authorized to enter into
28 contracts, leases, agreements, or instruments with the authority upon such terms and for
29 such purposes as it may deem advisable and as it is authorized to enter into by law;
30 provided, however, that any contract for any professional, administrative, or financial
31 services of whatever value in connection with the issuance of any debt instrument in a
32 principal amount of \$100,000.00 or more or the incurrence of any other debt of such
33 amount by the authority shall be subject to the contracting and bidding requirements
34 provided by Article 2 of Chapter 91 of Title 36 of the O.C.G.A., the same as if they were
35 public works construction contracts in an amount subject to the requirements of such
36 article;

(7) To acquire, construct, add to, extend, improve, equip, operate, and maintain the project;

(8) To pay the costs of the project with the proceeds of revenue bonds or other obligations issued by the authority or from any grant or contribution from the United States of America or any agency or instrumentality thereof or from the state or any agency or instrumentality or other political subdivision thereof or from any other source whatsoever;

(9) To accept loans or grants of money or materials or property of any kind from the United States of America or any agency or instrumentality thereof upon such terms and conditions as the United States of America or such agency or instrumentality may require;

(10) To accept loans or grants of money or materials or property of any kind from the state or any agency or instrumentality or political subdivision thereof upon such terms and conditions as the state or such agency or instrumentality or political subdivision may require;

(11) To borrow money for any of its corporate purposes, to issue revenue bonds, and to provide for the payment of the same and for the rights of the holders thereof;

(12) To exercise any power usually possessed by private corporations performing similar functions, including the power to incur short-term debt and to approve, execute, and deliver appropriate evidence of any such indebtedness; and

(13) To do all things necessary or convenient to carry out the powers expressly given in this Act.

SECTION 5.

Revenue bonds.

The authority, or any authority or body which has or which may in the future succeed to the powers, duties, and liabilities vested in the authority created by this Act, shall have power and is authorized to provide by resolution for the issuance of revenue bonds of the authority for the purpose of paying all or any part of the costs of the project and for the purpose of refunding revenue bonds or other obligations previously issued. The principal of and interest on such revenue bonds shall be payable solely from the special fund provided for such payment. The revenue bonds of each issue shall be dated, shall bear interest at such rate or rates per annum payable at such time or times, shall mature at such time or times not exceeding 40 years from their date or dates, shall be payable in such medium of payment as to both principal and interest as may be determined by the authority, and may be redeemable before maturity, at the option of the authority, at such price or prices and under such terms

1 and conditions as may be fixed by the authority in the resolution for the issuance of such
2 revenue bonds.

3 **SECTION 6.**

4 Same; form; denomination; registration; place of payment.

5 The authority shall determine the form of the revenue bonds and shall fix the denomination
6 or denominations of the revenue bonds. The revenue bonds may be issued in coupon or
7 registered form, or both, as the authority may determine, and provision may be made for
8 registration and exchangeability privileges. The authority shall fix the place or places of
9 payment of principal and interest thereon, which may be at any bank or trust company within
10 or outside the state.

11 **SECTION 7.**

12 Same; signatures; seal.

13 All such revenue bonds shall bear the manual or facsimile signature of the chairperson or
14 vice chairperson of the authority and the attesting manual or facsimile signature of the
15 secretary, assistant secretary, or secretary-treasurer of the authority, and the official seal of
16 the authority shall be impressed or imprinted thereon. Any coupons attached thereto shall
17 bear the manual or facsimile signatures of the chairperson or vice chairperson and the
18 secretary, assistant secretary, or secretary-treasurer of the authority. Any revenue bonds or
19 coupons attached thereto may bear the manual or facsimile signatures of such persons as at
20 the actual time of the execution of such revenue bonds or coupons shall be duly authorized
21 or hold the proper office, although at the date of issuance of such revenue bonds such persons
22 may not have been so authorized or shall not have held such office. In case any officer whose
23 signature shall appear on any revenue bond or any coupon shall cease to be such officer
24 before the delivery of such revenue bond, such signature shall nevertheless be valid and
25 sufficient for all purposes in the same manner as if that person had remained in office until
26 such delivery.

27 **SECTION 8.**

28 Same; negotiability; exemption from taxation.

29 All revenue bonds shall have and are declared to have all the qualities and incidents of
30 negotiable instruments under the laws of the state. All revenue bonds and their transfer and
31 the income therefrom shall be exempt from all taxation within the state.

SECTION 9.

Same; sale; price; proceeds.

The authority may sell revenue bonds in such manner and for such price as it may determine to be in the best interest of the authority. The proceeds derived from the sale of revenue bonds shall be used solely for the purpose provided in the resolutions and proceedings authorizing the issuance of such revenue bonds.

SECTION 10.

Same; interim receipts and certificates or temporary bonds.

Prior to the preparation of any definitive revenue bonds, the authority may, under like restrictions, issue interim receipts, interim certificates, or temporary revenue bonds, with or without coupons, exchangeable for definitive revenue bonds upon the issuance of the latter.

SECTION 11.

Same; replacement of lost or mutilated bonds.

The authority may provide for the replacement of any revenue bonds or coupons which shall become mutilated or be destroyed or lost.

SECTION 12.

Same; conditions precedent to issuance.

The authority shall adopt a resolution authorizing the issuance of the revenue bonds. In the resolution, the authority shall determine that the project financed with the proceeds of the revenue bonds is self-liquidating. Revenue bonds may be issued without any other proceedings or the happening of any other conditions or things other than those proceedings, conditions, and things which are specified or required by this Act. Any resolution providing for the issuance of revenue bonds under the provisions of this Act shall become effective immediately upon its passage and need not be published or posted, and any such resolution may be passed at any regular or special or adjourned meeting of the authority by a majority of its members.

SECTION 13.

Credit not pledged.

Revenue bonds of the authority shall not be deemed to constitute a debt of Haralson County, Georgia, or the Haralson County School District, nor a pledge of the faith and credit of said county or school district, but such revenue bonds shall be payable solely from the fund hereinafter provided for. The issuance of such revenue bonds shall not directly, indirectly, or contingently obligate said county to levy or to pledge any form of taxation whatsoever for payment of such revenue bonds or to make any appropriation for their payment, and all such revenue bonds shall contain recitals on their face covering substantially the foregoing provisions of this section. Notwithstanding the foregoing provisions, this Act shall not affect the ability of the authority and the Haralson County School District to enter into an intergovernmental contract pursuant to which the Haralson County School District agrees to pay amounts sufficient to pay operating charges and other costs of the authority or any project including, without limitation, the principal of and interest on revenue bonds in consideration for services or facilities of the authority.

SECTION 14.

Trust indenture as security.

In the discretion of the authority, any issuance of revenue bonds may be secured by a trust indenture by and between the authority and a corporate trustee, which may be any trust company or bank having the powers of a trust company within or outside the state. Either the resolution providing for the issuance of the revenue bonds or such trust indenture may contain such provisions for protecting and enforcing the rights and remedies of the bondholders as may be reasonable and proper and not in violation of law, including covenants setting forth the duties of the authority in relation to the acquisition and construction of the project, the maintenance, operation, repair, and insuring of the project, and the custody, safeguarding, and application of all moneys.

SECTION 15.

To whom proceeds of bonds shall be paid.

In the resolution providing for the issuance of revenue bonds or in the trust indenture, the authority shall provide for the payment of the proceeds of the sale of the revenue bonds to any officer or person who, or any agency, bank, or trust company which, shall act as trustee

1 of such funds and shall hold and apply the same to the purposes thereof, subject to such
2 regulations as this Act and such resolution or trust indenture may provide.

3 **SECTION 16.**

4 Sinking fund.

5 The moneys received pursuant to an intergovernmental contract and the revenues, fees, tolls,
6 fines, charges, and earnings derived from any particular project or projects, regardless of
7 whether or not such revenues, fees, tolls, fines, charges, and earnings were produced by a
8 particular project for which revenue bonds have been issued, unless otherwise pledged and
9 allocated, may be pledged and allocated by the authority to the payment of the principal and
10 interest on revenue bonds of the authority as the resolution authorizing the issuance of the
11 revenue bonds or the trust indenture may provide. Such funds so pledged from whatever
12 source received shall be set aside at regular intervals as may be provided in the resolution or
13 trust indenture into a sinking fund, which sinking fund shall be pledged to and charged with
14 the payment of:

- 15 (1) The interest upon such revenue bonds as the same shall fall due;
- 16 (2) The principal or purchase price of such revenue bonds as the same shall fall due;
- 17 (3) Any premium upon such revenue bonds as the same shall fall due;
- 18 (4) The purchase of such revenue bonds in the open market; and
- 19 (5) The necessary charges of the paying agent for paying principal and interest.

20 The use and disposition of such sinking fund shall be subject to such regulations as may be
21 provided in the resolution authorizing the issuance of the revenue bonds or in the trust
22 indenture, but, except as may otherwise be provided in such resolution or trust indenture,
23 such sinking fund shall be maintained as a trust account for the benefit of all revenue bonds
24 without distinction or priority of one over another.

25 **SECTION 17.**

26 Remedies of bondholders.

27 Any holder of revenue bonds or any of the coupons appertaining thereto and the trustee under
28 the trust indenture, if any, except to the extent the rights given in this Act may be restricted
29 by resolution passed before the issuance of the revenue bonds or by the trust indenture, may,
30 either at law or in equity, by suit, action, mandamus, or other proceedings, protect and
31 enforce any and all rights under the laws of the state, including specifically but without
32 limitation, the Revenue Bond Law, or granted under this Act or under such resolution or trust
33 indenture, and may enforce and compel performance of all duties required by this Act or by

1 such resolution or trust indenture to be performed by the authority or any officer thereof,
2 including the fixing, charging, and collecting of revenues, fees, tolls, fines, and other charges
3 for the use of the facilities and services furnished.

4 **SECTION 18.**

5 Validation.

6 Revenue bonds and the security therefor shall be confirmed and validated in accordance with
7 the procedure of the Revenue Bond Law. The petition for validation shall also make party
8 defendant to such action the state and any institution, department, or other agency of the state
9 and any county, municipality, school district, or other political subdivision or authority of the
10 state which has contracted with the authority for services or facilities relating to the project
11 for which revenue bonds are to be issued and sought to be validated. Such defendant shall
12 be required to show cause, if any exists, why such contract or contracts shall not be
13 adjudicated as a part of the basis for the security for the payment of any such revenue bonds.
14 The revenue bonds, when validated, and the judgment of validation shall be final and
15 conclusive with respect to such revenue bonds and the security for the payment thereof and
16 interest thereon and against the authority and all other defendants.

17 **SECTION 19.**

18 Venue and jurisdiction.

19 Any action to protect or enforce any rights under the provisions of this Act or any suit or
20 action against such authority shall be brought in the Superior Court of Haralson County,
21 Georgia, and any action pertaining to validation of any revenue bonds issued under the
22 provisions of this Act shall likewise be brought in said court which shall have exclusive,
23 original jurisdiction of such actions.

24 **SECTION 20.**

25 Interest of bondholders protected.

26 While any of the revenue bonds issued by the authority remain outstanding, the powers,
27 duties, or existence of said authority or its officers, employees, or agents shall not be
28 diminished or impaired in any manner that will affect adversely the interests and rights of the
29 holders of such revenue bonds, and no other entity, department, agency, or authority shall be
30 created which will compete with the authority to such an extent as to affect adversely the
31 interest and rights of the holders of such revenue bonds nor shall the state itself so compete

1 with the authority. The provisions of this Act shall be for the benefit of the authority and the
2 holders of any such revenue bonds and, upon the issuance of such revenue bonds under the
3 provisions of this Act, shall constitute a contract with the holders of such revenue bonds.

4 **SECTION 21.**

5 Moneys received considered trust funds.

6 All moneys received pursuant to the authority of this Act, whether as proceeds from the sale
7 of revenue bonds, as grants or other contributions, or as revenue, income, fees, and earnings,
8 shall be deemed to be trust funds to be held and applied solely as provided in this Act.

9 **SECTION 22.**

10 Purpose of the authority.

11 Without limiting the generality of any provision of this Act, the general purpose of the
12 authority is declared to be that of providing buildings, facilities, and services for the citizens
13 in Haralson County, Georgia.

14 **SECTION 23.**

15 Rates, charges, and revenues; use.

16 The authority is authorized to prescribe and fix rates and to revise same from time to time
17 and to collect revenues, tolls, fees, and charges for the services, facilities, and commodities
18 furnished and, in anticipation of the collection of the revenues, to issue revenue bonds or
19 other types of obligations as provided in this Act to finance, in whole or in part, the costs of
20 the project and to pledge to the punctual payment of said revenue bonds or other obligations
21 all or any part of the revenues.

22 **SECTION 24.**

23 Rules, regulations, service policies, and
24 procedures for operation of projects.

25 It shall be the duty of the authority to prescribe rules, regulations, service policies, and
26 procedures for the operation of any project or projects constructed or acquired under the
27 provisions of this Act, including the basis upon which recreational services and facilities and
28 other public services and facilities shall be furnished. The authority may adopt bylaws.

SECTION 25.

Tort immunity.

To the extent permitted by law, the authority shall have the same immunity and exemption from liability for torts and negligence as Haralson County, Georgia; and the officers, agents, and employees of the authority when in the performance of the work of the authority shall have the same immunity and exemption from liability for torts and negligence as the officers, agents, and employees of Haralson County, Georgia, when in the performance of their public duties or work of the county.

SECTION 26.

Tax-exempt status of authority.

The properties of the authority, both real and personal, are declared to be public properties used for the benefit and welfare of the people of the state and not for purposes of private or corporate benefit and income, and such properties and the authority shall be exempt from all taxes and special assessments of any municipality or county or the state or any political subdivision thereof.

SECTION 27.

Effect on other governments.

This Act shall not and does not in any way take from Haralson County, Georgia, or any county or municipality the authority to own, operate, and maintain facilities or to issue revenue bonds as provided by the Revenue Bond Law.

SECTION 28.

Liberal construction of Act.

This Act, being for the welfare of various political subdivisions of the state and its inhabitants, shall be liberally construed to effect the purposes hereof.

SECTION 29.

Automatic repeal of this Act.

1 Upon the final payment of principal and interest on any revenue bonds issued in connection
2 with undertaking the project, the authority shall then cease to exist, and this Act shall stand
3 repealed as of the June 30 following such final payment of principal and interest.

4 **SECTION 30.**
5 General repealer.

6 All laws and parts of laws in conflict with this Act are repealed.