House Bill 1047 (COMMITTEE SUBSTITUTE)

By: Representatives Hudson of the 95th, Purcell of the 122nd, McBee of the 74th, Houston of the 139th, Morris of the 120th, and others

A BILL TO BE ENTITLED AN ACT

1	To amend Title 43 of the Official Code of Georgia Annotated, relating to professions and
2	businesses, so as to regulate the practice of soil science; to provide for a short title; to provide
3	for legislative purpose; to define certain terms; to provide for inapplicability; to provide for
4	the State Licensing Board for Professional Soil Scientists; to provide for board powers and
5	duties; to provide for certain records; to provide for filing and service of documents; to
6	provide for applications; to provide for eligibility; to provide for licensing; to provide for
7	refusal and discipline; to provide for seals; to provide for a code of professional conduct; to
8	provide for charges of violations; to require utilization of licensees by government entities;
9	to provide for a legal adviser; to provide for exemptions; to make certain acts unlawful; to
10	provide punishment for violations; to provide a provisional effective date; to repeal
11	conflicting laws; and for other purposes.
12	BE IT ENACTED BY THE GENERAL ASSEMBLY OF GEORGIA:
13	SECTION 1.
14	Title 43 of the Official Code of Georgia Annotated, relating to professions and businesses,
15	is amended by inserting a new chapter to read as follows:
16	"CHAPTER 43B
17	43-43B-1.
18	This chapter shall be known and may be cited as the 'Soil Scientists Licensing Act of 2004.'
19	43-43B-2.
20	The purpose of this chapter is to protect life, property, health, and public welfare through
21	regulation of the practice of soil science in the state; to define the practice of soil science
22	as a profession by establishing minimum standards of ethical conduct and professional
23	responsibility and by establishing professional education and experience requirements; and

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1 to prevent abuses in the practice of soil science by untrained or unprincipled individuals.

2 This action recommends itself through benefits to the people of this state and promotion

3 of the public welfare. These benefits are in the field of soil science as related to on-site

4 disposal of domestic waste water (septic systems), land treatment of various waste waters,

- 5 byproducts, and residual solids on land, bioremediation, erosion and sedimentation, soil
- 6 productivity, protection of surface and ground water, identification of wetlands and unique
- 7 natural resources, and other soil matters of concern to the people of the state.

8 43-43B-3.

9 As used in this chapter, the term:

10 (1) 'Board' means the State Licensing Board for Professional Soil Scientists.

(2) 'License' means a certificate issued by the board to an individual who satisfies the
 requirements established for a licensed soil scientist under this chapter and the rules and
 regulations adopted pursuant to this chapter.

- (3) 'Licensed soil scientist' means a person who is licensed as a soil scientist under thischapter.
- (4) 'Public practice of soil science' means any service or work, the adequate performance 16 17 of which requires education in the physical, chemical, and biological sciences, as well as 18 soil science; training and experience in the application of special knowledge of these 19 sciences to the use and management of soils by accepted principles and methods; 20 investigation, evaluation, and consultation in the use and management of soils; and in 21 which the performance is related to the public welfare by safeguarding life, health, 22 property, and the environment. The term includes, but is not limited to, investigating and evaluating the interaction between water, soil, nutrients, plants, and other living 23 24 organisms that are used to prepare soil scientists' reports for subsurface ground 25 absorption systems, including infiltration galleries; land application of residuals such as sludge, septage, and other wastes; spray irrigation of waste water; soil remediation at 26 conventional rates; land application of agricultural products and processing residues; 27 28 bioremediation and volatilization; soil erodibility and sedimentation; and identification 29 of hydric soil and redoximorphic features.
- 30 (5) 'Responsible charge of work' means the independent control and direction, by the use
 31 of initiative, skill, and independent judgment, of soil science work or the supervision of
 32 such work.

(6) 'Soil' means the unconsolidated mineral or organic matter on the surface of the earth
that has been subjected to and influenced by genetic and environmental factors of parent
material, climate (including water and temperature effects), microorganisms, and
topography, all acting over time and producing a product that differs from the material

1 from which it is derived in many physical, chemical, biological, and morphological 2 properties and characteristics. 3 (7) 'Soil science' means the science dealing with soils as an environmental resource. Soil 4 science includes soil characterization, classification, and mapping; the physical, chemical, 5 hydrologic, mineralogical, biological, and microbiological analysis of soil; and the 6 assessment, analysis, modeling, testing, evaluation, and use of soil for the benefit of 7 mankind. Soil science does not include design or creative works, the adequate performance of which requires extensive geological, engineering, land surveying, 8 9 forestry, or landscape architecture education, training, and experience or requires registration as a geologist under Chapter 19 of this title, professional engineer or land 10 surveyor under Chapter 15 of this title, or forester under Part 2 of Article 1 of Chapter 6 11 12 of Title 12 or licensing as a landscape architect under Chapter 23 of this title.

(8) 'Soil scientist-in-training' means a person who has passed the examination and
satisfied all other requirements for licensure under this chapter except for the professional
work experience requirement.

16 (9) 'Subordinate' means any person who assists a licensed soil scientist in the practice of

17 soil science without assuming the responsible charge of work.

18 43-43B-4.

19 This chapter does not apply to the following individuals:

20 (1) An officer or employee of:

- 21 (A) The federal government;
- 22 (B) The state government; or
- 23 (C) Any local government
- while such officer or employee is providing soil science services for the officer's or
 employee's employer;

26 (2) An individual engaged solely in soil science research or the instruction of soil
 27 science;

- 28 (3) An individual not engaged in the public practice of soil science;
- (4) A professional engineer registered under Chapter 15 of this title who applies soil
 science to the practice of engineering;
- 31 (5) A professional geologist registered under Chapter 19 of this title who applies soil
 32 science to the practice of geology;
- 33 (6) A professional forester registered under Part 2 of Article 1 of Chapter 6 of Title 12
- 34 who applies soil science to the practice of forestry;

- 1 (7) A person who is a certified professional in erosion and sediment control (CPESC) or
- soil conservationist who uses soil science in making land use decisions for the
 conservation of soil and water resources;
- 4 (8) A professional wetlands specialist who applies soil science to make wetland
 5 delineations or determinations; or
- 6 (9) A person who conducts soil sampling solely for the purpose of determining plant
 7 nutrient and lime application rates for gardening and agricultural purposes.
- 8 43-43B-5.
- 9 (a) The State Licensing Board for Professional Soil Scientists is created, whose duty it10 shall be to administer this chapter. The board shall be comprised of:
- (1) Five members who shall be eligible for licensure under this chapter and who on and
 after July 1 of the year following the effective date of this chapter shall be soil scientists
 licensed under this chapter, one of whom shall be an academic soil scientist, one a
 governmental soil scientist, one a salaried company soil scientist, one an independent or
 consultant soil scientist, and one a soil scientist at large;
- (2) A sixth member who shall be appointed from the public at large and who shall have
 no connection whatsoever with the practice of professional soil science; and
- 18 (3) The commissioner of human resources, ex officio, or his or her designated agent.
- (b) The members of the board provided for in paragraphs (1) and (2) of subsection (a) of this Code section shall be appointed by the Governor, subject to approval as to qualifications by the Secretary of State and confirmation by the Senate, for terms of five years and until their successors are appointed and qualified. On the expiration of the term of any member, the member's successor shall be appointed in the same manner as regular appointments.
- (c) Each member of the board shall be a citizen of the United States and a resident of theState of Georgia.
- 27 (d) No person shall serve as a member of the board for more than one consecutive28 five-year term.
- 29 (e) The Governor may remove any member of the board pursuant to the authority of Code
- 30 Section 43-1-17. Vacancies in the membership of the board shall be filled for the unexpired
- 31 term by appointment by the Governor as provided for in this chapter.
- 32 (f) The members of the board shall, before entering upon the discharge of their duty,
- 33 subscribe to and file with the office of the Governor the required oath of office, whereupon
- 34 the Governor shall issue to each appointee a certificate of appointment.
- (g) Each member of the board shall be reimbursed as provided for in subsection (f) ofCode Section 43-1-2.

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1 43-43B-6. 2 (a) In addition to other powers and duties specified in this chapter, the board shall: 3 (1) Promulgate, adopt, amend, and repeal all rules and regulations necessary for its 4 government and for carrying this chapter into effect for the regulation of proceedings 5 before the board. The board and all of its rules, regulations, and procedures are subject 6 to and shall comply with Chapter 13 of Title 50, the 'Georgia Administrative Procedure 7 Act'; 8 (2) Adopt and have an official seal; 9 (3) Elect from its membership a chairperson, a vice chairperson, and any other officers 10 deemed necessary who shall hold office for a term of one year; 11 (4) Issue, renew, refuse to renew, deny, suspend, revoke, and reinstate licenses or 12 otherwise discipline licensees under this chapter; 13 (5) Initiate investigations for the purpose of discovering violations of this chapter; (6) Hold hearings on all matters properly brought before the board and, in conjunction 14 15 therewith, to administer oaths, receive evidence, make necessary findings, and enter 16 orders consistent with the findings. The board may designate one or more of its members 17 as its hearing officer; 18 (7) Adopt a code of professional conduct; 19 (8) Establish and receive fees as required by this chapter; 20 (9) Examine and determine the qualifications and fitness of applicants for licenses to 21 practice soil science in this state; 22 (10) Bring proceedings in the courts for the enforcement of this chapter or any rules or 23 regulations promulgated pursuant to this chapter; 24 (11) Establish reasonable standards for continuing professional education for soil 25 scientists; provided, however, that no examination shall be required for a renewal of a 26 license; and 27 (12) Have such other powers and duties as are necessary to effectuate the purposes of 28 this chapter. 29 (b) The board shall be assigned to the office of the Secretary of State for administrative purposes, shall operate under the jurisdiction of the division director, and shall operate in 30 accordance with and pursuant to the provisions of Chapter 1 of this title, as applicable. 31 43-43B-7. 32 All appeals from a decision of the board, all documents or applications required by law to 33 be filed with the board, and any notice or legal process to be served upon the board shall 34 be filed with or served upon the division director at his or her office. 35

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1 43-43B-8.

An application for licensing as a soil scientist shall be made under oath and shall show the applicant's education and a detailed summary of the applicant's professional work experience as a soil scientist. The application shall be accompanied by an application fee fixed by the board.

6 43-43B-9.

7 (a) To be eligible for a license as a soil scientist in this state, an applicant shall meet each8 of the following minimum qualifications:

9 (1) Be of good ethical character;

(2) Hold at least a bachelor's degree in science from an accredited college or university
with a major in soil science or a related field of science. Such degree shall include a
minimum of 30 semester hours or equivalent quarter credit hours in agricultural,
biological, chemical, physical, or earth sciences, with a minimum of 15 semester credit
hours or equivalent quarter credit hours in soil science courses;

15 (3) Have at least four years of professional work experience as a soil scientist under the supervision of a licensed soil scientist or a soil scientist who is eligible for licensure 16 17 under this chapter. An applicant may substitute an advanced degree in soil science for a 18 portion of the professional work experience requirement. The board, in its discretion, may 19 allow an applicant to substitute a master's degree in soil science for one year of 20 professional work experience and to substitute a doctoral degree in soil science for two 21 years of professional work experience. The board, in its discretion, may allow an 22 applicant to substitute experience gained through teaching upper-level soil science courses at the college or university level or research in soil science for all or any portion 23 24 of the professional work experience requirement if the board finds the teaching or 25 research to be equivalent to the responsible charge of work by a soil scientist; and

(4) Successfully pass such examinations as are established by the board and which are
designed to demonstrate that the applicant has the necessary knowledge and skill to
exercise the responsibilities of the public practice of soil science.

(b) The board shall designate an applicant who meets all the requirements for a license
under this chapter except the professional work experience requirement as a soil
scientist-in-training. A soil scientist-in-training may apply for a license upon completion
of the professional work experience requirement.

33 (c)(1) The board shall waive examination requirements for licensing for an individual
34 who, on the effective date of this chapter, is certified as a soil scientist or soil classifier
35 by:

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- 1 (A) The American Registry of Certified Professionals in Agronomy, Crops, and Soils 2
 - (ARCP ACS); or
- 3 (B) The Department of Human Resources.
- 4 (2) Examinations shall be held at least annually.

5 (3) The board shall determine the fee for and the scope, form, and content of the 6 examinations provided for under this chapter.

- (d) A person holding a license to engage in the practice of soil science on the basis of 7 8 comparable licensing requirements issued to him or her by a proper authority of another
- 9 state, territory, or possession of the United States or the District of Columbia and who, in
- 10 the opinion of the board, otherwise meets the requirements of this chapter based on verified
- evidence may be licensed upon application without further examination. 11
- 12 43-43B-10.

(a) The board shall issue a license, upon payment of the license fee set by the board, to any 13 14 applicant who, in the opinion of the board, has satisfactorily met the requirements of this 15 chapter.

- (b) All licenses shall be renewable biennially at such time as may be designated by the 16
- 17 board. All applications for renewal shall be filed with the board prior to the expiration date,

18 accompanied by the renewal fee prescribed by the board. A license which has expired for

19 failure to renew may only be reinstated after application and payment of the prescribed

- 20 reinstatement fee within six months of the expiration date, provided that the applicant
- 21 meets such requirements as the board may establish by rule.
- 22 (c) A new license to replace any license that is lost, destroyed, or mutilated may be issued
- subject to the rules of the board and payment of a fee set by the board. 23

43-43B-11. 24

(a) The board shall have the authority to refuse to grant a license to an applicant therefor 25 or to revoke or suspend the license of a person licensed by the board or to otherwise 26 27 discipline a person licensed by the board the same as provided in Code Section 43-1-19 for professional licensing boards. 28

29 (b) The action by the board in granting or refusing to grant or renew a license under this 30 chapter or in revoking or suspending or in refusing to revoke or suspend such a license may 31 be appealed in accordance with Chapter 13 of Title 50, the 'Georgia Administrative Procedure Act,' to the superior court of the county of domicile of the board; provided, 32 however, that if the findings of the board are supported by any evidence, such findings 33 34 shall be accepted by the court.

43-43B-12.

2 Each licensee under this chapter may use a seal of such design as is authorized by the 3 board, bearing the licensee's name and the legend 'Licensed Professional Soil Scientist.' 4 All drawings, reports, or other papers or documents involving the practice of soil science, 5 as defined in this chapter, which shall have been prepared or approved by a licensed soil 6 scientist or a subordinate employee under his or her direction for the use of or for delivery 7 to any person or for public record within this state shall be signed by him or her and 8 impressed with the seal provided for in this Code section or the seal of a nonresident 9 practicing under this chapter, either of which shall indicate his or her responsibility for them. 10

11 43-43B-13.

The board shall keep a record and shall publish annually a roster showing the names, places 12 of business, and residence addresses of all soil scientists licensed under this chapter. Copies 13 of such roster shall be made available to the public upon request and payment of a 14 reasonable fee, established by the board, for copying. 15

16 43-43B-14.

17 The board shall prepare and adopt by rule a code of professional conduct that shall be made 18 known in writing to every licensee and applicant for licensing under this chapter and shall 19 be published by the board. Publication of the code of professional conduct shall be due 20 notice to all licensees of its contents. The board may revise and amend such code of 21 professional conduct. Prior to adoption of any revision or amendments, all licensed 22 members and the public shall receive due notice and an opportunity to be heard.

23 43-43B-15.

24 Any person may file written charges of violations of this chapter or any rules adopted 25 pursuant to this chapter with the board against any licensee. Any charges or allegations 26 shall be in writing, shall be sworn to by the person making them, and shall be filed with 27 the board. The board shall investigate reasonably all valid complaints.

- 43-43B-16. 28
- 29 On and after January 1 of the year following the effective date of this chapter, this state and
- 30 its political subdivisions, such as a county, a municipality, or a legally constituted board,
- 31 district, commission, or authority, shall contract for soil science services only with persons
- 32 licensed under this chapter or with a firm employing a licensed soil scientist.

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1 43-43B-17. 2 (a) This chapter shall not prohibit one or more soil scientists from practicing through the 3 medium of a sole proprietorship, partnership, limited liability company, or corporation. In a partnership, limited liability company, or corporation whose primary activity consists of 4 5 soil science services, at least one partner, member, or officer shall be a licensed soil 6 scientist. 7 (b) This chapter shall not prevent or prohibit an individual, firm, company, association, or 8 corporation whose principal business is other than the public practice of soil science from 9 employing a unlicensed soil scientist to perform nonpublic soil science services necessary to the conduct of its business. 10 (c) This chapter shall not be construed to prevent or to affect: 11 12 (1) The practice of any profession or trade for which a license is required under any other 13 provision of this Code; 14 (2) The practice of registered professional engineers from lawfully practicing soils 15 mechanics, foundation engineering, and other professional engineering as provided in this 16 title: or 17 (3) The practice of a person who is not a resident of and has no established place of 18 business in this state or who has recently become a resident hereof practicing or offering 19 to practice the profession of soil science herein for more than 30 days in any calendar 20 year if the person shall have filed with the board an application for a license and shall 21 have paid the fee required by this chapter. Such practice shall continue only for such time 22 as the board requires for the consideration of the applicant for licensing. 23 43-43B-18. 24 (a) It shall be unlawful for any person other than a licensed soil scientist or a subordinate 25 under the soil scientist's direction and not otherwise exempt under this chapter to conduct or participate in any practice of soil science or prepare any soil science reports, maps, or 26

- documents related to the public welfare or the safeguarding of life, health, property, or theenvironment.
- (b) It shall be unlawful for any person, including a soil scientist-in-training or a
 subordinate, to practice, or offer to practice, soil science in this state or to use in connection
 with his or her name, otherwise assume, or advertise any title or description tending to
 convey the impression that he or she is a licensed soil scientist unless that person has been
 duly licensed or is exempted under the provisions of this chapter.
 (c) It shall be unlawful for anyone other than a licensed soil scientist to stamp or seal any
- soils related plans, maps, reports, or other soils related documents with the seal or stamp

- 1 of a licensed soil scientist or use in any manner the title 'soil scientist' unless that person
- 2 is licensed under this chapter.
- 3 (d) It shall be unlawful for any person to affix his or her signature to, stamp, or seal any
- soils related plans, maps, reports, or other soils related documents after the license of the
 person has expired or been suspended or revoked.
- 6 (e) It shall be unlawful for a licensed soil scientist to prepare plats and maps so as to
 7 engage in the practice of land surveying as defined in Code Section 43-15-2 unless the
 8 licensed soil scientist is also a registered land surveyor under Chapter 15 of this title.
- 9 (f) It shall be unlawful for a licensed soil scientist to engage in the design of engineering
- works and systems unless the licensed soil scientist is also a registered professional
 engineer under Chapter 15 of this title.
- 12 (g) It shall be unlawful for a licensed soil scientist to engage in the practice of geology
- 13 unless the licensed soil scientist is also a registered geologist under Chapter 19 of this title.
- 14 (h) Subsections (a) and (b) of this Code section shall apply only to acts committed on or
- 15 after January 1 of the year following the effective date of this chapter.
- 16 43-43B-19.
- 17 (a) A person who:
- 18 (1) Willfully practices soil science or offers to practice soil science for any other person
- in this state without being licensed and who is not otherwise exempt in accordance with
- 20 the provisions of this chapter;
- (2) Presents or attempts to use as his or her own the license or the seal of any other soil
 scientist;
- (3) Gives any false or forged evidence in the course of applying for a license under thischapter;
- 25 (4) Impersonates a licensed soil scientist;
- (5) Practices or attempts to practice at any time while his or her license is suspended or
 revoked; or
- 28 (6) Commits any other act made unlawful by this chapter
- shall be guilty of a misdemeanor.
- 30 (b) Paragraph (1) of subsection (a) of this Code section shall apply only to acts committed
- 31 on or after January 1 of the year following the effective date of this chapter."
- 32

SECTION 2.

- 33 This Act shall become effective only upon the effective date of an appropriation of funds for
- 34 the purposes of this Act as expressed in a line item making specific reference to the full
- 35 funding of this Act in an appropriations Act enacted by the General Assembly.

SECTION 3.

2 All laws and parts of laws in conflict with this Act are repealed.