

House Bill 14

By: Representatives Kaye of the 37<sup>th</sup>, Westmoreland of the 104<sup>th</sup>, Porter of the 143<sup>rd</sup>,  
Ehrhart of the 36<sup>th</sup> and McBee of the 88<sup>th</sup>

A BILL TO BE ENTITLED  
AN ACT

1 To amend Chapter 3 of Title 20 of the Official Code of Georgia Annotated, relating to  
2 postsecondary education, so as to enact the "Georgia Qualified State Tuition Program"; to  
3 provide for comprehensive provisions establishing a method of saving money for the  
4 payment of qualified higher education expenses; to provide for a short title; to provide for  
5 definitions; to provide for purposes of such program; to provide for the powers, duties, and  
6 authority of the Georgia Student Finance Commission; to provide for procedures, conditions,  
7 and limitations with respect to such program; to provide that certain limited contributions and  
8 qualified withdrawals used solely for qualified higher education expenses shall not be subject  
9 to state income tax; to provide for related matters; to repeal conflicting laws; and for other  
10 purposes.

11 BE IT ENACTED BY THE GENERAL ASSEMBLY OF GEORGIA:

12 style="text-align:center">**SECTION 1.**

13 Chapter 3 of Title 20 of the Official Code of Georgia Annotated, relating to postsecondary  
14 education, is amended by adding a new article at the end thereof, to be designated Article 11,  
15 to read as follows:

16 style="text-align:center">"ARTICLE 11

17 20-3-630.

18 This article shall be known and may be cited as the 'Georgia Qualified State Tuition  
19 Program.'

20 20-3-631.

21 As used in this article, the term:

22 (1) 'Account' or 'family tuition account' means an individual savings account established  
23 in accordance with the provisions of this article.

24 (2) 'Account owner' means the individual who enters into a tuition savings agreement

1 pursuant to the provisions of this article. The account owner may also be the designated  
2 beneficiary of the account.

3 (3) 'Commission' means the Georgia Student Finance Commission created by Part 1 of  
4 Article 7 of this chapter.

5 (4) 'Designated beneficiary' means, with respect to an account or accounts, the individual  
6 designated as the individual whose higher education expenses are expected to be paid  
7 from the account or accounts.

8 (5) 'Financial organization' means any financial institution, savings bank, national bank,  
9 or state or federal credit union or savings and loan association organization authorized  
10 to do business in the State of Georgia. Such term also means, without limitation, an  
11 organization authorized to do business in this state which is:

12 (A) A fiduciary authorized to act as a trustee pursuant to the provisions of an Act of  
13 Congress entitled the Employee Retirement Income Security Act of 1974, as such  
14 provisions may be amended from time to time, or an insurance company; and

15 (B)(i) Licensed or chartered by the Insurance Department;

16 (ii) Licensed or chartered by the Department of Banking and Finance;

17 (iii) Chartered by an agency of the federal government;

18 (iv) Subject to the jurisdiction and regulation of the federal Securities and Exchange  
19 Commission;

20 (v) Is any other entity otherwise authorized to act in this state as a trustee pursuant to  
21 the provisions of an Act of Congress entitled the Employee Retirement Income  
22 Security Act of 1974, as such provisions may be amended from time to time; or

23 (vi) Is a registered investment company.

24 (6) 'Institution of higher education' means:

25 (A) Any institution of higher education, recognized and approved by the board of  
26 regents or accredited by a nationally recognized accrediting agency or association  
27 accepted as such by the board of regents, which provides a course of study leading to  
28 the granting of a postsecondary degree, certificate, or diploma; or

29 (B) A business, trade, technical, or other occupational school approved as such by the  
30 State Board of Technical and Adult Education or accredited by a nationally recognized  
31 accrediting agency or association accepted as such by the State Board of Technical and  
32 Adult Education.

33 (7) 'Management contract' means the contract executed by the commission and a financial  
34 organization selected to act as depository and manager of the program.

35 (8) 'Member of the family' means a family member as defined in Section 529 of the  
36 Internal Revenue Code of 1986, as amended.

37 (9) 'Nonqualified withdrawal' means a withdrawal from an account but shall not mean a:

- 1 (A) Qualified withdrawal;
- 2 (B) Withdrawal made as the result of the death or disability of the designated  
3 beneficiary of an account; or
- 4 (C) Withdrawal made on the account of a scholarship.
- 5 (10) 'Program' means the Georgia Qualified State Tuition Program established pursuant  
6 to this article.
- 7 (11) 'Program manager' means a financial organization selected by the commission to act  
8 as depository and manager of the program.
- 9 (12) 'Qualified higher education expenses' means any qualified higher education expense  
10 included in Section 529 of the Internal Revenue Code of 1986, as amended.
- 11 (13) 'Qualified withdrawal' means a withdrawal from an account to pay the qualified  
12 higher education expenses of the designated beneficiary of the account.
- 13 (14) 'Tuition savings agreement' means an agreement between the commission or a  
14 financial organization and the account owner.

15 20-3-632.

16 The purposes of the tuition savings program shall be to authorize the establishment of  
17 family tuition accounts and to provide guidelines for the maintenance of such accounts to:

- 18 (1) Enable residents of this state and other states to benefit from the tax incentive  
19 provided for qualified state tuition programs under the Internal Revenue Code of 1986,  
20 as amended; and
- 21 (2) Attract students to institutions of higher education within the state.

22 20-3-633.

23 (a) The commission, with the advice and consent of the director of the Office of Treasury  
24 and Fiscal Services, shall implement the program under the terms and conditions  
25 established by this article and a memorandum of understanding relating to any terms or  
26 conditions not otherwise expressly provided for in this article.

27 (b) In furtherance of such implementation, the memorandum of understanding shall address  
28 the authority and responsibility of the commission to:

- 29 (1) Develop and implement the program in a manner consistent with the provisions of this  
30 article through rules and regulations established in accordance with Chapter 13 of Title  
31 50, the 'Georgia Administrative Procedure Act';
- 32 (2) Engage the services of consultants on a contract basis for rendering professional and  
33 technical assistance and advice;
- 34 (3) Seek rulings and other guidance from the United States Department of the Treasury  
35 and the Internal Revenue Service relating to the program;

- 1 (4) Make changes to the program required for the participants in the program to obtain
- 2 the federal income tax benefits or treatment provided by Section 529 of the Internal
- 3 Revenue Code of 1986, as amended;
- 4 (5) Charge, impose, and collect administrative fees and service charges in connection
- 5 with any agreement, contract, or transaction relating to the program;
- 6 (6) Develop marketing plans and promotion material;
- 7 (7) Establish the methods by which the funds held in such accounts be dispersed;
- 8 (8) Establish the method by which funds shall be allocated to pay for administrative costs;
- 9 and
- 10 (9) Do all things necessary and proper to carry out the purposes of this article.

11 20-3-634.

12 (a) The commission may implement the program through use of financial organizations as  
13 account depositories and managers. Under the program, individuals may establish accounts  
14 directly with an account depository.

15 (b) The commission may solicit proposals from financial organizations to act as  
16 depositories and managers of the program. Financial organizations submitting proposals  
17 shall describe the investment instrument in which the accounts will be held. The  
18 commission shall select as program depositories and managers the financial organization,  
19 from among the bidding financial organizations, that demonstrates the most advantageous  
20 combination, both to potential program participants and this state, of the following factors:

- 21 (1) Financial stability and integrity of the financial organization;
- 22 (2) The safety of the investment instrument being offered;
- 23 (3) The ability of the investment instrument to track increasing costs of higher education;
- 24 (4) The ability of the financial organization to satisfy record-keeping and reporting
- 25 requirements;
- 26 (5) The financial organization's plan for promoting the program and the investment such
- 27 organization is willing to make to promote the program;
- 28 (6) The fees, if any, proposed to be charged to persons for opening accounts;
- 29 (7) The minimum initial deposit and minimum contributions that the financial
- 30 organization will require;
- 31 (8) The ability of the financial organization to accept electronic withdrawals, including
- 32 payroll deduction plans; and
- 33 (9) Other benefits to the state or its residents included in the proposal, including fees
- 34 payable to the state to cover expenses of operation of the program.

35 (c) The commission may enter into a contract with a financial organization for the program.

36 (d) The commission may select more than one financial organization and investment

1 instrument for the program when the Internal Revenue Service has provided guidance that  
2 giving a contributor the choice of two or more investment instruments under a state  
3 program will not cause the program to fail to qualify for favorable tax treatment under  
4 Section 529 of the Internal Revenue Code of 1986, as amended.

5 (e) A management contract shall include, at a minimum, terms requiring the financial  
6 organization to:

7 (1) Take any action required to keep the program in compliance with requirements of  
8 Code Section 20-3-635 and any actions not contrary to its contract to manage the program  
9 to qualify as a qualified state tuition plan under Section 529 of the Internal Revenue Code  
10 of 1986, as amended;

11 (2) Keep adequate records of each account, keep each account segregated from each other  
12 account, and provide the commission with the information necessary to prepare the  
13 statements required by Code Section 20-3-635;

14 (3) Compile and total information contained in statements required to be prepared under  
15 Code Section 20-3-635 and provide such compilations to the commission;

16 (4) If there is more than one program manager, provide the commission with such  
17 information necessary to determine compliance with Code Section 20-3-635;

18 (5) Provide the commission or the commission's designee access to the books and records  
19 of the program manager to the extent needed to determine compliance with the contract;

20 (6) Hold all accounts for the benefit of the account owner;

21 (7) Be audited at least annually by a firm of certified public accountants selected by the  
22 program manager and provide the results of such audit to the commission;

23 (8) Provide the commission with copies of all regulatory filings and reports made by such  
24 financial organization during the term of the management contract or while such financial  
25 organization is holding any accounts, other than confidential filings or reports that will  
26 not become part of the program. The program manager shall make available for review  
27 by the commission the results of any periodic examination of such manager by any state  
28 or federal banking, insurance, or securities commission, except to the extent that such  
29 report or reports may not be disclosed under applicable law or the rules of such  
30 commission; and

31 (9) Ensure that any description of the program, whether in writing or through the use of  
32 any media, is consistent with the marketing plan developed in the memorandum of  
33 understanding pursuant to Code Section 20-3-633.

34 (f) The commission may provide that an audit shall be conducted of the operations and  
35 financial position of the program depository and manager at any time if the commission has  
36 any reason to be concerned about the financial position, the record-keeping practices, or  
37 the status of accounts of such program depository and manager.

1 (g) During the term of any contract with a program manager, the commission shall conduct  
2 an examination of such manager and such manager's handling of accounts. Such  
3 examination shall be conducted at least biennially if such manager is not otherwise subject  
4 to periodic examination by the commissioner of banking and finance or the Federal Deposit  
5 Insurance Corporation or other similar entity.

6 (h) If selection of a financial organization as a program manager or depository is not  
7 renewed, after the end of such manager's term:

8 (1) Accounts previously established and held in investment instruments at such financial  
9 organization may be terminated;

10 (2) No additional contributions may be made to such accounts;

11 (3) No new accounts may be placed with such financial organization; and

12 (4) Existing accounts held by such depository shall remain subject to all oversight and  
13 reporting requirements established by the commission.

14 (i) If the commission terminates a financial organization as program manager and  
15 depository, the commission shall take custody of accounts held by such financial  
16 organization and shall seek to promptly transfer such accounts to another financial  
17 organization that is selected as program manager and depository and into investment  
18 instruments as similar to the original instruments as possible.

19 (j) The commission may enter into such contracts as it deems necessary and proper for the  
20 implementation of the program.

21 20-3-635.

22 (a) Family tuition accounts established pursuant to this article shall be governed by the  
23 provisions of this Code section.

24 (b) A family tuition account may be opened by any person who desires to save money for  
25 the payment of the qualified higher education expenses of the designated beneficiary. Such  
26 person shall be considered the account owner.

27 (c) An application for such account shall be in the form prescribed by the program and  
28 contain the following:

29 (1) The name, address, and social security number or employer identification number of  
30 the account owner;

31 (2) The selection of a designated beneficiary;

32 (3) The name, address, and social security number of the designated beneficiary;

33 (4) The certification relating to no excess contributions; and

34 (5) Such other information as the program may require.

35 (d) The commission shall establish a nominal fee for such application.

36 (e) Contributions to an account shall be made only in money, which shall include electronic

1 transfers and negotiable instruments.

2 (f) An account owner may withdraw all or part of the balance from an account on 60 days'  
3 notice or such shorter period as may be authorized under rules governing the program.  
4 Such rules shall include provisions that will generally enable the determination as to  
5 whether a withdrawal is a nonqualified withdrawal or a qualified withdrawal. Such rules  
6 may require one or more of the following:

7 (1) An account owner seeking to make a qualified withdrawal must provide certification  
8 of qualified higher education expenses in a form and manner consistent with Code  
9 Section 20-3-633;

10 (2) Qualified withdrawals must be made pursuant to the methods established in the  
11 memorandum of understanding pursuant to the provisions of Code Section 20-3-633; and

12 (3) Withdrawals not meeting the requirements of this article shall be treated as  
13 nonqualified withdrawals by the program manager, and, if such withdrawals are  
14 subsequently deemed qualified withdrawals, the account owner must seek any refund of  
15 penalties directly from the program.

16 (g)(1) An account owner may change the designated beneficiary of an account to an  
17 individual who is a member of the family of the prior designated beneficiary in  
18 accordance with procedures established by the memorandum of understanding pursuant  
19 to Code Section 20-3-633.

20 (2) An account owner may transfer all or a portion of an account to another family tuition  
21 account, the subsequent designated beneficiary of which is a member of the family.

22 (3) Changes in designated beneficiaries and transfers under this subsection shall not be  
23 permitted to the extent that they would constitute excess contributions or unauthorized  
24 investment choices.

25 (h) In the case of any nonqualified withdrawal from an account, an amount equal to 5  
26 percent of the portion of the withdrawal constituting income as determined in accordance  
27 with the principles of Section 529 of the Internal Revenue Code of 1986, as amended, shall  
28 be withheld as a penalty and paid to the program.

29 (i) The percentage of the penalty described in subsection (h) of this Code section may be  
30 increased if the commission determines that the amount of such penalty must be increased  
31 to constitute a greater than de minimis penalty for purposes of qualifying the program as  
32 a qualified state tuition program under Section 529 of the Internal Revenue Code of 1986,  
33 as amended.

34 (j) The percentage of the penalty described in subsection (h) of this Code section may be  
35 decreased by rule or regulation if it is determined that:

36 (1) Such penalty is greater than is required to constitute a greater than de minimis penalty  
37 for purposes of qualifying the program as a qualified state tuition program under Section

1 529 of the Internal Revenue Code of 1986, as amended; and

2 (2) Such penalty when combined with other revenue generated under this article is  
3 producing more revenue than is required to cover the costs of operating the program and  
4 recover any prior costs not previously recovered.

5 (k) If an account owner makes a nonqualified withdrawal and no penalty amount is  
6 withheld pursuant to subsection (h) of this Code section or the amount withheld was less  
7 than the amount required to be withheld under subsection (h) of this Code section for  
8 nonqualified withdrawals, the account owner shall pay the unpaid portion of the penalty  
9 to the program at the same time that the account owner files the earlier of the account  
10 owner's state or federal income tax return for the taxable year of the withdrawal or, if such  
11 account owner does not file such return, the due date for such returns but in any event on  
12 or before the due date for such return taking into account any authorized extensions.

13 (l) The program shall provide separate accounting for each designated beneficiary.

14 (m) No account owner or designated beneficiary of any account shall be permitted to direct  
15 the investment of any contributions to an account or the earnings thereon.

16 (n) Neither an account owner nor a designated beneficiary may use an interest in an  
17 account as security for a loan. Any pledge of an interest in an account shall be of no force  
18 and effect.

19 (o)(1) The commission shall promulgate rules and regulations to prevent contributions  
20 on behalf of a designated beneficiary in excess of \$100,000.00.

21 (2) Such rules and regulations shall include requirements that any excess balance with  
22 respect to a designated beneficiary be promptly withdrawn in a nonqualified withdrawal  
23 or transferred to another account.

24 (p)(1) If there is any distribution from an account to any individual or for the benefit of  
25 any individual during a calendar year, such distribution shall be reported to the Internal  
26 Revenue Service and the account owner, the designated beneficiary, or the distributee to  
27 the extent required by federal law or regulation.

28 (2) Statements shall be provided to each account owner at least once each year within 60  
29 days after the end of the 12 month period to which such statements relate. The statement  
30 shall identify the contributions made during a preceding 12 month period, the total  
31 contributions made to the account through the end of such period, the value of the  
32 account at the end of such period, distributions made during such period, and any other  
33 information that the commission shall require to be reported to the account owner.

34 (3) Statements and information relating to accounts shall be prepared and filed to the  
35 extent required by federal and state tax law.

36 (q)(1) A local government or organization described in Section 501(c)(3) of the Internal  
37 Revenue Code of 1986, as amended, may open and become the account owner of an

1 account to fund scholarships for persons whose identity will be determined upon  
2 disbursement.

3 (2) In the case of any account opened pursuant to paragraph (1) of this subsection, the  
4 requirement set forth in subsection (b) of this Code section that a designated beneficiary  
5 be designated when an account is opened shall not apply, and each individual who  
6 receives an interest in such account as a scholarship shall be treated as a designated  
7 beneficiary with respect to such interest.

8 (r) An annual fee may be imposed upon the account owner for the maintenance of the  
9 account.

10 (s) An account must be opened at least three calendar years before a qualified withdrawal  
11 can be made.

12 (t) The program shall disclose the following information in writing to each account owner  
13 and prospective account owner of a family tuition account:

14 (1) The terms and conditions for purchasing a family tuition account;

15 (2) Any restriction on the substitution of beneficiaries;

16 (3) The person or entity entitled to terminate the tuition savings agreement;

17 (4) The period of time during which a designated beneficiary may receive benefits under  
18 the tuition savings agreement;

19 (5) The terms and conditions under which moneys may be wholly or partially withdrawn  
20 from the program, including, but not limited to, any reasonable charges and fees that may  
21 be imposed for withdrawal;

22 (6) The probable tax consequences associated with contributions to and distributions from  
23 accounts; and

24 (7) All other rights and obligations pursuant to tuition savings agreements and any other  
25 terms, conditions, and provisions deemed necessary and appropriate by the terms of the  
26 memorandum of understanding entered into pursuant to Code Section 20-3-633.

27 (u) Tuition savings agreements shall be subject to applicable banking laws of this state and  
28 regulations promulgated thereunder.

29 (v) Nothing in this article or in any tuition savings agreement entered into pursuant to this  
30 article shall be construed as a guarantee by the institution of higher education that a  
31 beneficiary will be admitted to such institution or, upon admission to an institution of  
32 higher education, will be permitted to continue to attend or will receive a degree from such  
33 institution.

34 20-3-636.

35 (a) Nothing in this article shall be construed to:

36 (1) Give any designated beneficiary any rights or legal interest with respect to an account

- 1 unless the designated beneficiary is the account owner;
- 2 (2) Guarantee that a designated beneficiary will be admitted to an institution of higher  
3 education;
- 4 (3) Create state residency for an individual merely because the individual is a designated  
5 beneficiary; or
- 6 (4) Guarantee that amounts saved pursuant to the program will be sufficient to cover the  
7 qualified higher education expenses of a designated beneficiary.
- 8 (b)(1) Nothing in this article shall create or be construed to create any obligation of the  
9 commission, the state, or any agency or instrumentality of the state to guarantee for the  
10 benefit of any account owner or designated beneficiary:
- 11 (A) The rate of interest or other return on any account; and
- 12 (B) The payment of interest or other return on any account.
- 13 (2) The commission by rule and regulation shall provide that every contract, application,  
14 deposit slip, or other similar document that may be used in connection with a contribution  
15 to an account clearly indicate that the account is not insured by the state and neither the  
16 principal deposited nor the investment return is guaranteed by the state.

17 20-3-637.

18 Moneys in a family tuition account shall not be used toward the calculation of Georgia state  
19 financial aid under a financial aid program administered by the state.

20 20-3-638.

- 21 (a) Contributions to an account by a contributor shall not be subject to state income tax  
22 pursuant to Chapter 7 of Title 48 to the extent such contributions do not in the aggregate  
23 exceed \$5,000.00 annually.
- 24 (b) Qualified withdrawals used solely for qualified higher education expenses shall not be  
25 subject to state income tax pursuant to Chapter 7 of Title 48."

26 **SECTION 2.**

27 All laws and parts of laws in conflict with this Act are repealed.